

## AGENDA

**GRANT COUNTY PUBLIC UTILITY DISTRICT  
30 C Street SW – Commission Meeting Room  
Ephrata, Washington  
COMMISSION MEETING  
Tuesday, August 13, 2024**

An Executive Session may be called at any time for purposes authorized by the Open Public Meetings Act

- 8:30 a.m.** Executive Session
- 9:00 a.m.** Commission Convenes  
Review and Sign Vouchers  
Calendar Review
- 9:30 a.m.** Reports from staff
- 12:00 Noon** Lunch
- 1:00 p.m.** Safety Briefing  
Pledge of Allegiance  
Attendance  
Public requests to discuss agenda items/non-agenda items  
Correspondence – *(Does not include anonymous letters)*  
Business Meeting

### **1. Consent Agenda**

Approval of Vouchers

Meeting minutes of July 23, 2024

### **2. Regular Agenda**

9060 – Resolution of the Commission of the Public Utility District No. 2 of Grant County, Washington, Providing for the Issuance of One or More Series of Priest Rapids Hydroelectric Revenue Refunding Bonds of the District in Aggregate Principal Amount Not to Exceed \$375,000,000.00 for the Purpose of Refinancing Certain Outstanding Priest Rapids Project Revenue Bonds; Delegating Authority to the Designated Representatives to Approve Refinancings through a Refunding and/or a Tender Offer Transaction, Approve the Number of Series, the Series Designation, Final Principal Amounts, Dates, Interest Rates, Payment Dates, Redemption Provision, Tax Status, and Maturity Dates for Such Bonds, and to Determine the Outstanding Obligations to be Refunded or Acquired Under the Terms and Conditions Set Forth Herein; and Approving Other Matters Related Thereto.

**3. Review Items For Next Business Meeting**

XXXX – Resolution Providing for the Filing of a Proposed Budget for the Year 2025, Setting a Date for Public Hearing Thereon and Authorizing Notice of Such Meeting.

XXXX – Resolution Authorizing and Approving the 2024 Integrated Resource Plan (IRP).

**4. Reports from Staff (if applicable)**

**Adjournment**

# **CONSENT AGENDA**

# Draft – Subject to Commission Review

REGULAR MEETING  
OF PUBLIC UTILITY DISTRICT NO. 2 OF GRANT COUNTY

July 23, 2024

The Commission of Public Utility District No. 2 of Grant County, Washington, convened at 8:30 a.m. at Grant PUD’s Main Headquarters Building, 30 C Street SW, Ephrata, Washington and via Microsoft Teams Meeting / +1 509-703-5291 Conference ID: 614 157 417# with the following Commissioners present: Tom Flint, President; Terry Pyle, Vice-President; Larry Schaapman, Secretary; Judy Wilson, Commissioner and Nelson Cox, Commissioner.

An executive session was announced at 8:30 a.m. to last until 8:55 a.m. to review performance of a public employee pursuant to RCW 42.30.110(1)(g), to discuss pending litigation pursuant to RCW 42.30.110(1)(i) and to discuss lease or purchase of real estate if disclosure would increase price pursuant to RCW 42.30.110(1)(b). The executive session concluded at 8:55 a.m. and the regular session resumed.

The Commission convened to review vouchers and correspondence.

The Commission calendar was reviewed. The Commissioners reviewed future agenda items.

Trade association and committee reports were reviewed.

The Commission recessed at 9:32 a.m.

The Commission resumed at 9:34 a.m.

A round table discussion was held regarding the following topics: down wire in Electric City; temperature impacts of the system and how the system was handled; fiber line issue; WPUA update; appreciation for Soap Lake Substation tour and correspondence from Department of Ecology.

The Commission recessed at 10:32 a.m.

The Commission resumed at 10:42 a.m.

Jordan Rang, Safety Coordinator, shared the Safety Report.

Angelina Johnson, Senior Manager of Treasury; Amy Thompson, Senior Financial Analyst; Cesar Castro Leon, Financial Analyst, presented the Bond Resolution for Priest Rapids Hydroelectric Revenue Refunding Bonds.

Julio Aguirre Carmona, Manager of Rates and Pricing and Depree Standley, Financial Analyst gave a Rate Making Policy Presentation.

An executive session was announced at 12:00 p.m. to last until 12:55 p.m. to discuss pending litigation with legal counsel present pursuant to RCW 42.30.110(1)(i). The executive session concluded at 12:55 p.m. and the regular session resumed.

Ryan Beebout, Quincy, Washington, and Chuck Sutton, Moses Lake, Washington, addressed the Commission regarding the Rates Resolution for Large Customers.

Consent agenda motion was made by Commissioner Wilson and seconded by Commissioner Pyle to approve the following consent agenda items:

Payment Number	144959	through	145364	\$24,477,836.33
Payroll Direct Deposit	241203	through	242050	\$2,621,232.91

Payroll Tax and Garnishments	20240710A	through	20240710B	\$1,141,149.39
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Meeting minutes of July 9, 2024.

After consideration, the above consent agenda items were approved by unanimous vote of the Commission.

Resolution No. 9058 relative to amending the rate schedule was presented to the Commission. Motion was made by Commissioner Cox and seconded by Commissioner Pyle to approve Resolution No. 9058. After consideration, the motion passed by unanimous vote of the Commission.

RESOLUTION NO. 9058

A RESOLUTION AMENDING GRANT PUD’S RATE SCHEDULE 100

Recitals

1. Grant PUD is authorized by RCW 54.16330 to operate and maintain telecommunications for Grant PUD’s own internal telecommunication needs and for the provision of wholesale telecommunications services with Grant PUD; and
2. Grant PUD’s Manager and staff are of the opinion that the revised Rate Schedule 100 attached as Exhibit A is in the best interest of Grant PUD.

NOW THEREFORE BE IT RESOLVED by the Commission of Public Utility District No. 2 of Grant County, Washington that the changes to the basic and premium access fees and adding off-network services for wireless re-transmission as set forth in the attached Exhibit A are hereby approved and adopted, and the revised Rate Schedule 100 shall be effective August 1, 2024.

PASSED AND APPROVED by the Commission of Public Utility District No. 2 of Grant County, Washington, this 23<sup>rd</sup> day of July, 2024.

Resolution No. 9059 relative to amending the rate schedule was presented to the Commission. Motion was made by Commissioner Cox and seconded by Commissioner Wilson to approve Resolution No. 9059. After consideration, the motion passed by unanimous vote of the Commission.

RESOLUTION NO. 9059

A RESOLUTION AMENDING GRANT PUD’S RATE SCHEDULE 120

Recitals

3. Grant PUD is authorized by RCW 54.16330 to operate and maintain telecommunications for Grant PUD’s own internal telecommunication needs and for the provision of wholesale telecommunications services with Grant PUD; and
4. Grant PUD’s Manager and staff are of the opinion that the revised Rate Schedule 120 attached as Exhibit A is in the best interest of Grant PUD.

NOW THEREFORE BE IT RESOLVED by the Commission of Public Utility District No. 2 of Grant County, Washington that the changes to the basic and premium access fees and adding off-network services for wireless re-transmission as set forth in the attached Exhibit A are hereby approved and adopted, and the revised Rate Schedule 120 shall be effective August 1, 2024.

PASSED AND APPROVED by the Commission of Public Utility District No. 2 of Grant County, Washington, this 23<sup>rd</sup> day of July, 2024.

Motion authorizing the creation of a new restricted fund and the transfer of the Cap and Investment Auction of Climate Commitment Act (CCA) Credits received to date out of the R&C fund and recorded in the newly created fund. Furthermore, this motion authorizes any future proceeds received from the Climate Commitment Act Auctions to also be placed in the new fund going forward.

Motion authorizing Interlocal Agreement 130-12389 with Washington State Department of Commerce, providing Grant PUD with grant funding in the amount of \$1,100,000.00 to participate in the Home Electrification and Appliance Rebates (HEAR) Program (Commerce Contract no. 24-92701-018).

Christopher Buckman, Customer Service Program Supervisor, shared a presentation of the Home Electrification and Appliance Rate Program.

Paul Dietz, Senior Manager of Forecasting and Marketing and Shaun Harrington, Senior Economist, shared a Load Variance Report and Forecast.

Ben Pearson, Senior Manager of Hydro Generation, gave the Power Production Performance Report.

Lisa Stites, Lead Financial Analyst; Rich Flanigan, Senior Manager of Power Portfolio; Mike Frantz, Senior Power Supply Analyst; Jesus Lopez, Senior Manager of Power Delivery; Paul Dietz, Senior Manager of Forecasting and Marketing, and Susan Manville, Senior Manager of Wholesale Services, held the 2024 Integrated Resource Plan Public Hearing.

Ron Alexander, Director of Power Delivery and Chris Heimbigner, Senior Manager of Power Delivery, provided the Power Delivery Performance Report.

Lisa Marcussen, Quincy, Washington, shared appreciation on recent work on the south side of Frenchman Hills.

There being no further business to discuss, the July 23, 2024 meeting officially adjourned at 3:50 p.m.

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Tom Flint, President

ATTEST:

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Larry Schaapman, Secretary

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Terry Pyle, Vice President

\_\_\_\_\_  
Judy Wilson, Commissioner

\_\_\_\_\_  
Nelson Cox, Commissioner

# **REGULAR AGENDA**

*PRIEST RAPIDS HYDROELECTRIC PROJECT  
REVENUE REFUNDING BONDS, 2024 SERIES B  
BOND RESOLUTION*

PUBLIC UTILITY DISTRICT NO. 2 OF GRANT COUNTY, WASHINGTON

RESOLUTION NO. 9060

A RESOLUTION OF THE COMMISSION OF PUBLIC UTILITY DISTRICT NO. 2 OF GRANT COUNTY, WASHINGTON, PROVIDING FOR THE ISSUANCE OF ONE OR MORE SERIES OF PRIEST RAPIDS HYDROELECTRIC PROJECT REVENUE REFUNDING BONDS OF THE DISTRICT IN THE AGGREGATE PRINCIPAL AMOUNT NOT TO EXCEED \$375,000,000 FOR THE PURPOSE OF REFINANCING CERTAIN OUTSTANDING PRIEST RAPIDS PROJECT REVENUE BONDS; DELEGATING AUTHORITY TO THE DESIGNATED REPRESENTATIVES TO APPROVE REFINANCINGS THROUGH A REFUNDING AND/OR A TENDER OFFER TRANSACTION, APPROVE THE NUMBER OF SERIES, THE SERIES DESIGNATION, FINAL PRINCIPAL AMOUNTS, DATES, INTEREST RATES, PAYMENT DATES, REDEMPTION PROVISIONS, TAX STATUS, AND MATURITY DATES FOR SUCH BONDS, AND TO DETERMINE THE OUTSTANDING OBLIGATIONS TO BE REFUNDED OR ACQUIRED UNDER THE TERMS AND CONDITIONS SET FORTH HEREIN; AND APPROVING OTHER MATTERS RELATED THERETO.

PASSED: August 13, 2024

PREPARED BY:

PACIFICA LAW GROUP LLP  
Seattle, Washington



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RESOLUTION NO. 9060

A RESOLUTION OF THE COMMISSION OF PUBLIC UTILITY DISTRICT NO. 2 OF GRANT COUNTY, WASHINGTON, PROVIDING FOR THE ISSUANCE OF ONE OR MORE SERIES OF PRIEST RAPIDS HYDROELECTRIC PROJECT REVENUE REFUNDING BONDS OF THE DISTRICT IN THE AGGREGATE PRINCIPAL AMOUNT NOT TO EXCEED \$375,000,000 FOR THE PURPOSE OF REFINANCING CERTAIN OUTSTANDING PRIEST RAPIDS PROJECT REVENUE BONDS; DELEGATING AUTHORITY TO THE DESIGNATED REPRESENTATIVES TO APPROVE REFINANCINGS THROUGH A REFUNDING AND/OR A TENDER OFFER TRANSACTION, APPROVE THE NUMBER OF SERIES, THE SERIES DESIGNATION, FINAL PRINCIPAL AMOUNTS, DATES, INTEREST RATES, PAYMENT DATES, REDEMPTION PROVISIONS, TAX STATUS, AND MATURITY DATES FOR SUCH BONDS, AND TO DETERMINE THE OUTSTANDING OBLIGATIONS TO BE REFUNDED OR ACQUIRED UNDER THE TERMS AND CONDITIONS SET FORTH HEREIN; AND APPROVING OTHER MATTERS RELATED THERETO.

WHEREAS, Public Utility District No. 2 of Grant County, Washington (the “District”), owns and operates the Priest Rapids Development and the Wanapum Development, which in 2010 were consolidated into a single electric utility system known as the “Priest Rapids Hydroelectric Project” pursuant to Resolution No. 8475, for the generation and transmission of electric energy (as further defined herein, the “Priest Rapids Project”); and

WHEREAS, the District has issued and has outstanding certain senior parity lien obligations of the Priest Rapids Project described herein (as defined herein, the “Outstanding Parity Bonds”); and

WHEREAS, the resolutions authorizing the Outstanding Parity Bonds authorize the District to issue Future Parity Bonds (as hereinafter defined) for the purpose of refinancing Outstanding Parity Bonds and purchasing Outstanding Parity Bonds if certain conditions are met; and

WHEREAS, the District’s Priest Rapids Hydroelectric Project Revenue Bonds, 2010 Series L (Taxable Build America Bonds – Direct Payment) (the “2010-L Bonds”), issued pursuant to District Resolution No. 8475 (the “2010 Resolution”), are subject to extraordinary optional redemption at any time prior to maturity at the option of the District, in whole or in part, upon the occurrence of an Extraordinary Event (as defined below), at the Extraordinary Optional Redemption Price (as defined in the 2010 Resolution); and

WHEREAS, an “Extraordinary Event” will have occurred with respect to the 2010-L Bonds if (a) Section 54AA of the Internal Revenue Code of 1986, as amended (the “Code”) (as such Section was added by Section 1531 of the American Recovery and Reinvestment Act of 2009

pertaining to “Build America Bonds”) is modified or amended in a manner pursuant to which the District’s applicable cash subsidy payments from the United States Treasury are reduced or eliminated, or (b) guidance published by the Internal Revenue Service or the United States Treasury with respect to such sections places one or more substantive new conditions on the receipt by the District of such applicable cash subsidy payments and such condition(s) are unacceptable to the District; and

WHEREAS, certain federal budget control legislation enacted after the District issued the 2010-L Bonds as Build America Bonds modified and amended Section 54AA and Section 6431 of the Code previously enacted by Section 1531 of the America Recovery and Reinvestment Act of 2009 (as confirmed by recent federal court decisions) in a manner pursuant to which the District’s cash subsidy payments from the United States Treasury have been reduced due to sequestration (reduction and permanent cancellation) in various percentage amounts, as also reflected in and implemented by guidance published by the Internal Revenue Service or the United States Treasury since 2013, and this has resulted in an aggregate amount of reductions in federal credit payments with respect to the 2010-L Bonds to date and projected reductions at the current sequestration rate to the maturity date of the 2010-L Bonds of approximately \$4.26 million; and

WHEREAS, therefore the District has determined that an Extraordinary Event has occurred with respect to the 2010-L Bonds; and

WHEREAS, the District now desires to refund the outstanding 2010-L Bonds (the “Refunding Candidates”) at the Extraordinary Optional Redemption Price as provided herein; and

WHEREAS, the District has been advised that debt service savings may be obtained by purchasing through a tender transaction certain of the District’s Priest Rapids Hydroelectric Project Revenue Refunding Bonds, 2020 Series Z (Taxable) (the “2020-Z Bonds”) and 2020 Series Z-2 (Taxable) (the “2020-Z-2 Bonds” and together with the 2020-Z Bonds, the “2020 Bonds” or “Target Bonds”) authorized by District Resolution No. 8934; and

WHEREAS, the Commission of the District (the “Commission”) deems it in the best interest of the District to issue one or more series of Priest Rapids Project revenue refunding bonds in the aggregate principal amount not to exceed \$375,000,000 (the “Bonds”) to be used, with available funds of the District, to defease and/or redeem all of the Refunding Candidates, to purchase through a tender offer (the “Tender Transaction”) a portion of the Target Bonds, and to pay costs of issuing the Bonds and accomplishing the refunding and Tender Transaction; and

WHEREAS, the Commission wishes to delegate authority to the designated District representatives identified herein for a limited time, to approve a refunding plan, approve and accept an offer pursuant to a Tender Transaction, to approve the number of series, the series designation, the final principal amounts, the dated date, the interest rates, the payment dates, the tax status, the redemption provisions, and the maturity dates for the Bonds, and to select the Refunding Candidates and the Target Bonds to be refunded or acquired, as applicable, as provided by this resolution; and

WHEREAS, the Bonds shall be sold by negotiated sale as set forth herein;

NOW, THEREFORE, BE IT RESOLVED by the Commission of Public Utility District No. 2 of Grant County, Washington:

ARTICLE I  
DEFINITIONS

Section 1.1 Definitions. Capitalized terms not otherwise defined herein, including in the recitals, which are incorporated herein by this reference, shall have the following meanings:

**“Acquired Obligations”** means the Government Obligations, if any, acquired by the District under the terms of this resolution and one or more Escrow Agreements to effect the defeasance and/or refunding or acquisition of one or more of the Refunding Candidates and/or Target Bonds, but only to the extent that the same are acquired at Fair Market Value.

**“Annual Debt Service”** for any Fiscal Year means the sum of the amounts required to be paid in such Fiscal Year to pay:

(a) the interest due in such Fiscal Year on all Parity Bonds then Outstanding, excluding interest to be paid from the proceeds of the sale of Parity Bonds; and

(b) the principal of all Outstanding Serial Bonds due in such Fiscal Year; and

(c) the Sinking Fund Requirement, if any, for any Term Bonds for such Fiscal Year (reduced by any credits made pursuant to any resolution authorizing the issuance of Parity Bonds); and

(d) any regularly scheduled District Payments, adjusted by any regularly scheduled Reciprocal Payments, during such Fiscal Year.

When calculating Annual Debt Service, the District may exclude the direct payment the District is expected to receive in respect of any Parity Bonds for which the federal government will provide the District with a direct payment of a portion of the interest from the interest portion of Annual Debt Service.

**“Beneficial Owner”** means any person that has or shares the power, directly or indirectly to make investment decisions concerning ownership of any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries).

**“Bond Counsel”** means Pacifica Law Group LLP or an attorney at law or firm of attorneys, selected by the District, of nationally recognized standing in matters pertaining to the tax-exempt nature of interest on bonds issued by states and their political subdivisions.

**“Bond Fund”** means the Priest Rapids Project Revenue Bond Fund created by Resolution No. 8475.

**“Bond Purchase Contract”** means the contract for the purchase of the Bonds between the Underwriter and District.

**“Bond Register”** means the records kept by the Registrar on behalf of the District containing the name and mailing address of each Registered Owner of the Bonds or nominee of such Registered Owner, and such other information as the Registrar shall determine.

**“Bondowners’ Trustee”** means a trustee appointed pursuant to this resolution.

**“Bonds”** mean the Priest Rapids Hydroelectric Project Revenue Refunding Bonds, 2024 Series B of the District issued pursuant to this resolution.

**“Chief Financial Officer/Treasurer”** or **“Treasurer”** means the duly appointed and acting Chief Financial Officer/Treasurer of the District or any successor in function.

**“Closing Memorandum”** means the closing memorandum prepared by the Underwriter and delivered on the date of issuance of the Bonds.

**“Code”** means the Internal Revenue Code of 1986 as in effect on the date of issuance of the Bonds or (except as otherwise referenced herein) as it may be amended to apply to obligations issued on the date of issuance of the Bonds, together with applicable proposed, temporary and final regulations promulgated, and applicable official public guidance published, under the Code.

**“Commission”** means the general legislative authority of the District, as duly constituted from time to time.

**“Continuing Disclosure Certificate”** means a written undertaking for the benefit of the Registered Owners and Beneficial Owners of the Bonds as required by Section (b)(5) of the Rule.

**“Coverage Requirement”** means (a) 1.15 times the Annual Debt Service in a Fiscal Year, plus (b) any money required by Sections 5.2 and 7.3 to be deposited into the Reserve Account in the Bond Fund and payments required under Section 5.2 in that Fiscal Year, less (c) any amounts transferred into the Bond Fund or the Subordinate Lien Bond Fund as surplus money as of the end of the preceding Fiscal Year pursuant to Section 5.3.

**“Current Power Sales Contracts”** means the contracts entered into in December 2001 between the District and other electric utilities for the sale of power and energy from the Priest Rapids Project and as such contracts have been and may be amended or supplemented from time to time.

**“Dealer Managers”** mean one or more dealers selected from time to time by a Designated Representative to serve as dealer for Bonds pursuant to a Dealer Manager Agreement.

**“Dealer Manager Agreement”** means an agreement with the Dealer Managers related to Bonds in connection with an Offer to tender Target Bonds between the District and any Dealer, or any similar agreement, as it may be amended or supplemented from time to time in accordance with its terms.

**“Derivative Facility”** means a letter of credit, an insurance policy, a surety bond or other credit enhancement device, given, issued or posted as security for the District’s obligations under one or more Derivative Products.

**“Derivative Payment Date”** means any date specified in the Derivative Product on which a District Payment is due and payable under the Derivative Product.

**“Derivative Product”** means a written contract or agreement between the District and the Reciprocal Payor that has (or whose obligations are unconditionally guaranteed by a party that has) as of the date of the Derivative Product at least an investment grade rating from a rating agency, which provides that the District’s obligations thereunder will be conditioned on the performance by the Reciprocal Payor of its obligations under the agreement; and

(a) under which the District is obligated to pay, on one or more scheduled and specified Derivative Payment Dates, the District Payments in exchange for the Reciprocal Payor’s obligation to pay or to cause to be paid to the District, on scheduled and specified Derivative Payment Dates, the Reciprocal Payments;

(b) for which the District’s obligations to make District Payments may be secured by a pledge of and lien on the Gross Revenues on an equal and ratable basis with the Parity Bonds then Outstanding;

(c) under which Reciprocal Payments are to be made directly into the Bond Fund;

(d) for which the District Payments are either specified to be one or more fixed amounts or are determined as provided by the Derivative Product; and

(e) for which the Reciprocal Payments are either specified to be one or more fixed amounts or are determined as set forth in the Derivative Product.

**“Designated Representative”** means the General Manager/Chief Executive Officer, the Chief Financial Officer/Treasurer, and the Senior Manager of Treasury and Financial Planning/Deputy Treasurer and any successor to the functions of such offices. The signature of one Designated Representative shall be sufficient to bind the District.

**“District”** means Public Utility District No. 2 of Grant County, Washington, a municipal corporation duly organized and existing under the laws of the State.

**“District Payment”** means any regularly scheduled payment designated as such by resolution and required to be made by or on behalf of the District under a Derivative Product and which is determined according to a formula set forth in the Derivative Product.

**“DTC”** means The Depository Trust Company, New York, New York, a limited purpose trust company organized under the laws of the State of New York, as depository for the Bonds pursuant to this resolution.

**“Electric System”** means the electric utility and telecommunications properties, rights and assets, real and personal, tangible and intangible, now owned and operated by the District and used or useful in the generation, transmission, distribution and sale of electric energy, telecommunication services, and the business incidental thereto, and all properties, rights and assets, real and personal, tangible and intangible, hereafter constructed or acquired by the District as additions, betterments, improvements or extensions to said electric utility and

telecommunications properties, rights and assets, including, but not limited to, the contract interest of the District in the P.E.C. Headworks Powerplant Project and in the Quincy Chute Project, but shall not include the Priest Rapids Project or any additions thereto, or any other generating, conservation, transmission or distribution facilities which heretofore have been or hereafter may be acquired or constructed by the District as a utility system that is declared by the Commission, at the time of financing thereof, to be separate from the Electric System, the revenues of which may be pledged to the payment of bonds issued to purchase, construct or otherwise acquire or expand such separate utility system or are otherwise pledged to the payment of the bonds of another such separate utility system of the District other than the Electric System. The Electric System does not include any interest of the District in the Power Sales Contracts, but does include the right of the District to receive power and energy from the Priest Rapids Project.

**“Escrow Agent”** means the escrow agent, if any, selected by a Designated Representative to perform the duties described herein and under the Escrow Agreement.

**“Escrow Agreement”** means one or more Escrow Deposit Agreements, if any, between the District and the Escrow Agent, executed pursuant to this resolution to accomplish the refunding or acquisition of the Refunded Bonds.

**“Event or Events of Default”** means those events described as Events of Default in this resolution.

**“Fair Market Value”** means the price at which a willing buyer would purchase an investment from a willing seller in a bona fide, arm’s-length transaction, except for specified investments as described in Treasury Regulation § 1.148-5(d)(6), including United States Treasury obligations, certificates of deposit, guaranteed investment contracts, and investments for yield restricted defeasance escrows. Fair Market Value is generally determined on the date on which a contract to purchase or sell an investment becomes binding, and, to the extent required by the applicable regulations under the Code, the term “investment” will include a hedge.

**“Federal Tax Certificate”** means the certification of the District executed and delivered in connection with the issuance of Tax-Exempt Bonds.

**“FERC License”** means the license granted by the Federal Power Commission to develop the Priest Rapids site on the Columbia River, which development consisted of two stages designated the Priest Rapids Development and the Wanapum Development, as such license has been amended and may be amended from time to time.

**“Fiscal Year”** means the Fiscal Year used by the District at any time. At the time of the adoption of this resolution, the Fiscal Year is the 12-month period beginning January 1 of each year.

**“Future Parity Bonds”** means any note, bonds or other obligations for borrowed money of the District issued after the date of issuance of the Bonds which will have a lien upon the Gross Revenues of the Priest Rapids Project for the payment of the principal thereof and interest thereon equal to the lien upon the Gross Revenues of the Priest Rapids Project for the payment of the principal of and interest on the Bonds and the Outstanding Parity Bonds.



**“Government Obligations”** mean those obligations now or hereafter defined as such in chapter 39.53 RCW constituting direct obligations of the United States or obligations unconditionally guaranteed by the United States, as such chapter may be hereafter amended or restated.

**“Gross Revenues”** mean all income, revenues, receipts and profits derived by the District through the ownership and operation of the Priest Rapids Project, together with the proceeds received by the District directly or indirectly from the sale, lease or other disposition of any of the properties, rights or facilities of the Priest Rapids Project, and together with the investment income earned on money held in any fund or account of the District, including any bond redemption funds and the accounts therein and federal credit payments for interest on bonds, in connection with the ownership and operation of the Priest Rapids Project, exclusive of insurance proceeds and income derived from investments irrevocably pledged to the payment of any specific revenue bonds of the District, such as bonds heretofore or hereafter refunded, or any Bonds defeased pursuant to this resolution or other bonds defeased, or the payment of which is provided for, under any similar provision of any other bond resolution of the District, and exclusive of investment income earned on money in any arbitrage rebate fund established for any Parity Bonds.

**“Interest Account”** means the Interest Account created in the Bond Fund pursuant to this resolution.

**“Letter of Representation”** means a blanket issuer letter of representations from the District to DTC, as amended from time to time.

**“Maximum Interest Rate”** means, with respect to any particular Variable Rate Bond, a numerical rate of interest, which shall be set forth in any Parity Bond Resolution authorizing such bond, that shall be the maximum rate of interest such bond, including any bond registered in the name of the liquidity provider, may at any time bear.

**“Minimum Interest Rate”** means, with respect to any particular Variable Rate Bond, a numerical rate of interest, which shall be set forth in any Parity Bond resolution authorizing such bond, that shall be the minimum rate of interest such bond may at any time bear.

**“MSRB”** means the Municipal Securities Rulemaking Board or any successors to its functions.

**“Net Revenue”** means, for any period, the excess of Gross Revenues over Operating Expenses for such period, excluding from the computation of Gross Revenues any profit or loss derived from the sale or other disposition, not in the ordinary course of business, of properties, rights or facilities of the Priest Rapids Project, or resulting from the early extinguishment of debt.

**“Offer”** means any offer to tender any Target Bonds.

**“Official Statement”** means the final official statement delivered in connection with the sale of the Bonds.

**“Operating Expenses”** means the District’s expenses for operation and maintenance of the Priest Rapids Project, and ordinary repairs, renewals of and replacements to the Priest Rapids

Project, including payments into working capital reserves in the Revenue Fund for items of Operating Expenses the payment of which is not immediately required, and shall include, without limiting the generality of the foregoing, operation and maintenance expenses; rents; administrative and general expenses; engineering expenses; legal and financial advisory expenses; required payments to pension, retirement, health and hospitalization funds; insurance premiums; and any taxes, assessments, payments in lieu of taxes or other lawful governmental charges, all to the extent properly allocable to the Priest Rapids Project; and the fees and expenses of the Registrar. Operating Expenses shall not include any costs or expenses for new construction, interest, amortization or any allowance for depreciation.

**“Outstanding”** when used with respect to the Parity Bonds means, as of any date, any Parity Bonds issued pursuant to a resolution of the Commission except (a) any Parity Bonds cancelled by the Registrar or paid at or prior to such date, (b) Parity Bonds in lieu of or in substitution for which other Parity Bonds have been delivered, and (c) Parity Bonds deemed no longer outstanding under the resolution authorizing their issuance.

**“Outstanding Parity Bond Resolutions”** mean the resolutions authorizing the Outstanding Parity Bonds, as applicable.

**“Outstanding Parity Bonds”** mean the Outstanding 2010 Bonds, 2012 Bonds, 2015 Bonds, 2017 Bond, 2020 Bonds and 2023 Bonds:

**“Parity Bonds”** mean the Outstanding Parity Bonds, the Bonds, and any Future Parity Bonds.

**“Permitted Investments”** mean any investments or investment agreements permitted under the laws of the State as amended from time to time, but only to the extent that the same are acquired at Fair Market Value.

**“Power Sales Contracts”** means the Current Power Sales Contracts, and any other contracts entered into by the District for the sale of power and energy from the Priest Rapids Project, and as such contracts may be amended and supplemented from time to time.

**“Preliminary Official Statement”** means the preliminary official statement prepared and delivered in connection with the negotiated sale, issuance and delivery of the Bonds.

**“Priest Rapids Development”** means the utility system of the District acquired and constructed pursuant to the provisions of Resolution No. 313, adopted by the Commission on June 19, 1956, including a dam at the Priest Rapids Development, all generating and transmission facilities associated therewith, and all additions, betterments and improvements to and extensions of such system, but shall not include any additional generation, transmission and distribution facilities hereafter constructed or acquired by the District as a part of the Electric System or the Wanapum Development, or any other utility properties of the District acquired as a separate utility system, the revenues of which may be pledged to the payment of bonds issued to purchase, construct or otherwise acquire such separate utility system.

**“Priest Rapids Project”** means the Priest Rapids Development and the Wanapum Development, which were consolidated pursuant to Resolution No. 8475.

**“Principal and Bond Retirement Account”** means the Principal and Bond Retirement Account created in the Bond Fund pursuant to Resolution No. 8475.

**“Professional Utility Consultant”** means the independent person(s) or firm(s) selected by the District having a favorable reputation for skill and experience with generation, transmission and distribution systems of comparable size and character to the Priest Rapids Project in such areas as are relevant to the purposes for which they are retained: (a) engineering and operations and (b) the design of rates.

**“Qualified Insurance”** means any municipal bond insurance policy or surety bond issued by any insurance company licensed to conduct an insurance business in any state of the United States (or by a service corporation acting on behalf of one or more such insurance companies), which insurance company or companies, as of the time of issuance of such policy or surety bond, are currently rated in the highest rating category (one of the two highest rating categories if the conditions of Section 5.2(b) are met) by Moody's Investors Service or S&P Global Ratings or their comparably recognized business successors or both Moody's Investors Service and S&P Global Ratings or their comparably recognized business successors if such institution is rated by both.

**“Qualified Letter of Credit”** means any irrevocable letter of credit issued by a financial institution for the account of the District on behalf of the Registered Owners of the Parity Bonds, which institution maintains an office, agency or branch in the United States and, as of the time of issuance of such letter of credit, is currently rated in the highest rating category (one of the two highest rating categories if the conditions of Section 5.2(b) are met) by Moody's Investors Service or S&P Global Ratings or their comparably recognized business successors or both Moody's Investors Service and S&P Global Ratings or their comparably recognized business successors if such institution is rated by both.

**“Rebate Amount”** means the amount, if any, determined to be payable with respect to the Tax-Exempt Bonds by the District to the United States of America in accordance with Section 148(f) of the Code.

**“Reciprocal Payment”** means any payment, designated as such by resolution, to be made to, or for the benefit of, the District under a Derivative Product by the Reciprocal Payor.

**“Reciprocal Payor”** means a party to a Derivative Product that is obligated to make one or more Reciprocal Payments thereunder.

**“Record Date”** means the close of business for the Registrar that is 15 days preceding any interest and/or principal payment or redemption date.

**“Refunded Bonds”** mean all or a portion of the Refunding Candidates and/or the Target Bonds selected by a Designated Representative to be refunded or acquired with proceeds of the Bonds pursuant to this resolution and set forth in the Bond Purchase Contract.

**“Refunding Candidates”** mean the 2010-L Bonds.

**“Registered Owner”** means the person named as the registered owner of a Bond in the Bond Register. For so long as the Bonds are held in book-entry only form, DTC (or its nominee) shall be deemed to be the sole Registered Owner.

**“Registrar”** means the registrar, authenticating agent, paying agent and transfer agent appointed pursuant to Section 4.1 hereof, its successor or successors and any other entity which may at any time be substituted in its place pursuant to this resolution.

**“Reserve Account”** means the Reserve Account created in the Bond Fund as provided in this resolution.

**“Reserve Account Requirement”** means (a) with respect to the Outstanding Parity Bonds other than the 2023 Bonds, the maximum amount of interest due in any Fiscal Year on such Parity Bonds computed as of the date of closing of such issue, (b) with respect to all Outstanding Parity Bonds then Outstanding, other than the 2023 Bonds, the sum of all amounts computed under (a) above, (c) with respect to the Bonds, the amount, if any, determined by a Designated Representative and set forth in the Bond Purchase Contract, and (d) with respect to an issue of Future Parity Bonds, the amount set forth in the resolution authorizing such Future Parity Bonds.

The Reserve Account Requirement for the 2023 Bonds is zero (\$0.0).

The resolution authorizing Future Parity Bonds may establish a separate reserve account for any such Future Parity Bonds or provide that some or all of such Future Parity Bonds be secured by a common reserve account.

In the case of Variable Interest Rate Bonds, the interest rate thereon shall be calculated on the assumption that such Bonds will bear interest at a rate equal to the rate most recently reported by The Bond Buyer as The Bond Buyer's index for long-term revenue bonds; provided that if on such date of calculation the interest rate on such Parity Bonds shall then be fixed to maturity, the interest rate used for such specified period for the purpose of the foregoing calculation shall be such actual interest rate.

**“Revenue Fund”** means the Priest Rapids Project Revenue Fund created pursuant to Resolution No. 8475.

**“RR&C Fund”** means the Priest Rapids Project Repair, Renewal and Contingency Fund created pursuant to Resolution No. 8475.

**“Rule”** means the SEC’s Rule 15c2-12 under the Securities and Exchange Act of 1934, as the same may be amended from time to time.

**“SEC”** means the Securities and Exchange Commission.

**“Serial Bonds”** mean Parity Bonds other than Term Bonds.

**“Sinking Fund Requirement”** means, for any Fiscal Year, the principal amount and premium, if any, of Term Bonds required to be purchased, redeemed or paid at maturity in such

Fiscal Year as established by the resolution of the District authorizing the issuance of such Term Bonds.

**“State”** means the State of Washington.

**“Subordinate Lien Bond Fund”** means the fund created by the District to pay the principal of and interest on the Subordinate Lien Debt.

**“Subordinate Lien Debt”** means bonds, notes, warrants or other obligations of the District payable from and secured by a lien and charge on Gross Revenues of the Priest Rapids System subordinate to the lien and charge thereon of the Parity Bonds.

**“Supplemental Resolution”** means any resolution amending, modifying or supplementing the provisions of this resolution.

**“Target Bonds”** means all or a portion of the 2020 Bonds identified as Target Bonds by a Designated Representative.

**“Taxable Bonds”** means any Bonds determined to be issued on a taxable basis pursuant to Section 11.1 of this resolution.

**“Tax-Exempt Bonds”** means any Bonds determined to be issued on a tax-exempt basis under the Code pursuant to Section 11.1 of this resolution.

**“Tender Transaction”** means the purchase of the Target Bonds pursuant to this resolution.

**“Term Bonds”** means Parity Bonds of any principal maturity which are subject to mandatory distribution or redemption or for which mandatory sinking fund payments are required.

**“Underwriter”** means J.P. Morgan Securities LLC and Goldman Sachs & Co. LLC, and their successors.

**“Variable Rate”** means a variable interest rate or rates to be borne by a series of Parity Bonds or any one or more maturities within a series of Parity Bonds. The method of computing such variable interest rate shall be specified in the bond resolution authorizing such series of Parity Bonds; provided that such variable interest rate shall be subject to a Maximum Interest Rate and may be subject to a Minimum Interest Rate and that there may be an initial rate specified, in each case as provided in such resolution. Such resolution shall also specify either (a) the particular period or periods of time or manner of determining such period or periods of time for which each value of such variable interest rate shall remain in effect or (b) the time or times upon which any change in such variable interest rate shall become effective.

**“Variable Rate Bonds”** means, for any period of time, Parity Bonds that during such period bear a Variable Rate, provided that Parity Bonds the interest rate on which shall have been fixed for the remainder of the term to the maturity thereof shall no longer be Variable Rate Bonds.

**“Wanapum Development”** means the second stage of the Priest Rapids Hydroelectric Project (F.P.C. (or FERC) Project No. 2114), as more fully described in Section 2.2 of Resolution

No. 474 adopted by the Commission on June 30, 1959, or as the same may be modified in accordance with Section 2.3 of Resolution No. 474, but shall not include any generation, transmission and distribution facilities hereafter constructed or acquired by the District as a part of the Electric System, or any other utility properties of the District acquired as a separate utility system, the revenues of which may be pledged to the payment of bonds issued to purchase, construct or otherwise acquire such separate utility system.

**“2010 Bonds”** means the Priest Rapids Hydroelectric Project Revenue and Refunding Bonds, 2010 Series L (Taxable Build America Bonds – Direct Payment) and M (Taxable New Clean Renewable Energy Bonds – Direct Payment) authorized by Resolution No. 8475.

**“2012 Bonds”** means the Priest Rapids Hydroelectric Project Revenue Bonds, 2012 M (Taxable New Clean Renewable Energy Bonds – Direct Payment) authorized by Resolution No. 8625.

**“2015 Bonds”** means the Priest Rapids Hydroelectric Project Revenue Bonds, 2015 Series M (Taxable New Clean Renewable Energy Bonds) authorized by Resolution No. 8789.

**“2017 Bond”** means the Priest Rapids Hydroelectric Project Revenue Refunding Bond, 2017 Series B (AMT).

**“2020 Bonds”** mean the Priest Rapids Hydroelectric Project Revenue Refunding Bonds, 2020 Series Z (Taxable) and Z-2 (Taxable) authorized by Resolution No. 8934.

**“2023 Bonds”** mean the Priest Rapids Hydroelectric Project Revenue and Refunding Bonds, 2023 Series A authorized by Resolution No. 9020.

**Rules of Interpretation.** In this resolution, unless the context otherwise requires:

(a) The terms “hereby,” “hereof,” “hereto,” “herein,” “hereunder” and any similar terms, as used in this resolution, refer to this resolution as a whole and not to any particular article, section, subdivision or clause hereof, and the term “hereafter” shall mean after, and the term “heretofore” shall mean before, the date of this resolution; and

(b) Words of any gender shall mean and include correlative words of any other genders and words importing the singular number shall mean and include the plural number and vice versa; and

(c) Words importing persons shall include firms, associations, partnerships (including limited partnerships), trusts, corporations and other legal entities, including public bodies, as well as natural persons; and

(d) Any headings preceding the text of the several articles and Sections of this resolution, and any table of contents or marginal notes appended to copies hereof, shall be solely for convenience of reference and shall not constitute a part of this resolution, nor shall they affect its meaning, construction or effect; and

(e) All references herein to “articles,” “sections” and other subdivisions or clauses are to the corresponding articles, sections, subdivisions or clauses hereof; and

(f) Words importing the singular number include the plural number and vice versa.

## ARTICLE II FINDINGS

Section 2.1 Compliance with Parity Conditions. In accordance with the Outstanding Parity Bond Resolutions, which permit the issuance of Future Parity Bonds upon compliance with the conditions set forth therein, the District hereby finds and determines, as follows:

(a) The Bonds are being issued for the purpose of providing funds to refund and/or purchase for debt service savings and/or restructuring the debt service obligations for the Refunded Bonds, certain Outstanding Parity Bonds;

(b) There is not now and there will not be, at the time of the issuance of a series of Bonds, any deficiency in the Bond Fund or in any of the accounts therein, and no Event of Default has occurred and is continuing;

(c) This resolution contains the covenants and representations required by the Outstanding Parity Bond Resolutions; and

(d) Prior to the delivery of a series of Bonds, the District shall have on file a certificate meeting the requirements of the Outstanding Parity Bond Resolutions.

As set forth above, the applicable parity conditions required by the Outstanding Parity Bond Resolutions have been or will be satisfied, and the Bonds shall be issued on a parity of lien with the Outstanding Parity Bonds.

The District hereby covenants and agrees that the Bonds will not be issued and delivered to the purchasers thereof as bonds on a parity with the Outstanding Parity Bonds until the certificate required herein, in form and contents satisfactory to the District and its counsel, has been filed with the District.

Section 2.2 Best Interests of the District; Findings. The Commission hereby finds and determines that it is in the best interests of the District and its customers that the District issue the bonds authorized herein to provide for the defeasance and/or redemption or acquisition or to otherwise implement the refinancing of, one or more of the Refunding Candidates and/or Target Bonds, or any portion thereof, to achieve debt service savings or to restructure the District’s debt obligations, upon the terms and conditions set forth in this resolution. The District hereby confirms the findings made in the recitals of this resolution as if fully set forth herein.

Section 2.3 Gross Revenues Sufficient. The Commission hereby finds and determines that the Gross Revenues to be derived by the District from the operation of the Priest Rapids Project at the rates to be charged for the electricity furnished thereby will be sufficient, in the judgment of the Commission, to meet all expenses of operation and maintenance, and to make all necessary repairs, replacements and renewals thereof, and to permit the setting aside out of such Gross

Revenues and money in the Revenue Fund into the Bond Fund of such amounts as may be required to pay the principal of and interest on the Parity Bonds as the same become due and payable.

Section 2.4 Due Regard. The Commission hereby finds and determines that due regard has been given to the Operating Expenses of the Priest Rapids Project and that it has not obligated the District to set aside into the Bond Fund for the account of the Parity Bonds a greater amount of the revenues and proceeds of the Priest Rapids Project than in its judgment will be available over and above such Operating Expenses.

### ARTICLE III AUTHORIZATION, ISSUANCE AND REDEMPTION OF BONDS

Section 3.1 Authorization of Issuance and Sale of the Bonds. For the purposes of defeasing and/or redeeming the Refunding Candidates, purchasing through a Tender Transaction a portion of the Target Bonds, and paying costs of issuing the Bonds and accomplishing the refunding and Tender Transaction, the District is hereby authorized to issue and sell one or more series of its Priest Rapids Project revenue refunding bonds in the aggregate principal amount not to exceed \$375,000,000 (the “Bonds”).

Each series of the Bonds shall be designated as the “Priest Rapids Hydroelectric Project Revenue Refunding Bonds, 2024 Series B,” with additional series designation, designation regarding tax status, or other designation as set forth in the Bond Purchase Contract and approved by a Designated Representative.

The Bonds of each series shall be dated as of the date of initial delivery, shall be fully registered as to both principal and interest, shall be in the denomination of \$5,000 each or any integral multiple thereof within a series and maturity, shall be numbered separately in the manner and with any additional designation as the Registrar deems necessary for purposes of identification and control, and shall bear interest payable on the dates set forth in the Bond Purchase Contract. The Bonds shall bear interest at the rates set forth in the Bond Purchase Contract and shall mature on the dates and in the principal amounts set forth in the Bond Purchase Contract and as approved by a Designated Representative pursuant to Section 11.1 of this resolution.

The Bonds shall be special obligations of the District payable only from the Bond Fund and shall be payable and secured as provided herein. The Bonds shall not be general obligations of the District, the State, or any political subdivision thereof.

Section 3.2 Reservation of Right to Purchase. The District reserves the right to use money in the Revenue Fund or any other funds legally available therefor at any time to purchase any of the Bonds if such purchase shall be found by the District to be economically advantageous and in the best interest of the District. Any purchases of Bonds may be made with or without tenders of Bonds and at either public or private sale in such amount and at such price as the District shall, in its discretion, deem to be in its best interest. Any money which is to be applied to the purchase or redemption of Bonds shall, prior to such purchase or redemption, be transferred to and deposited in the Bond Fund to the credit of the appropriate account therein. Purchases of Term Bonds may be credited against the Sinking Fund Requirement for such Term Bonds, and the District may allocate the principal amount of the purchased Term Bonds to the scheduled principal



amortization of those Terms Bonds. Bonds purchased pursuant to this Section 3.2 shall be cancelled.

Section 3.3    Redemption of Bonds.

(a)    *Mandatory Redemption of Term Bonds and Optional Redemption, if any.* The Bonds of each series shall be subject to optional redemption on the dates, at the prices and under the terms set forth in the Bond Purchase Contract approved by a Designated Representative pursuant to Section 11.1. The Bonds of each series shall be subject to mandatory redemption to the extent, if any, set forth in the Bond Purchase Contract approved by a Designated Representative pursuant to Section 11.1 of this resolution.

(b)    *Selection of Bonds for Redemption.* If the District redeems at any one time fewer than all of the Bonds of a series having the same maturity date, the particular Bonds or portions of Bonds of such series and maturity to be redeemed shall be selected by lot (or in such manner determined by the Registrar or as set forth in the Bond Purchase Contract) in increments of \$5,000. In the case of a Bond of a denomination greater than \$5,000, the District and the Registrar shall treat each Bond as representing such number of separate Bonds each of the denomination of \$5,000 as is obtained by dividing the actual principal amount of Bonds by \$5,000. In the event that only a portion of the principal sum of a Bond is redeemed, upon surrender of such Bond at the designated office of the Registrar there shall be issued to the Registered Owner, without charge therefor, for the then unredeemed balance of the principal sum thereof, at the option of the Registered Owner, a Bond or Bonds of like series, maturity and interest rate in any of the denominations herein authorized. Notwithstanding the foregoing, as long as the Bonds are held in book-entry only form, the selection of particular Bonds within a series and maturity to be redeemed shall be made in accordance with the operational arrangements then in effect at DTC.

(c)    *Notice of Redemption.*

(1)    *Official Notice.* Unless waived by any Registered Owner of Bonds to be redeemed, official notice of any such redemption (which redemption may be conditioned by the Registrar on the receipt of sufficient funds for redemption or otherwise) shall be given by the Registrar on behalf of the District by mailing a copy of an official redemption notice by first-class mail at least 20 days and not more than 60 days prior to the date fixed for redemption to the Registered Owner of the Bond or Bonds to be redeemed at the address shown on the Bond Register or at such other address as is furnished in writing by such Registered Owner to the Registrar. Notwithstanding anything herein to the contrary, so long as the Bonds are held in book-entry form, notice of redemption will be given in accordance with the operational arrangements in effect at DTC, and neither the District nor the Registrar will provide any notice of redemption to any Beneficial Owners.

All official notices of redemption shall be dated and shall state:

- (i)    the redemption date,
- (ii)   the redemption price,

(iii) if fewer than all Outstanding Bonds are to be redeemed, the identification by series and maturity (and, in the case of partial redemption, the respective principal amounts) of the Bonds to be redeemed,

(iv) that unless conditional notice of redemption has been given and such conditions have not been satisfied or waived or such notice has been rescinded, on the redemption date the redemption price will become due and payable upon each such Bond or portion thereof called for redemption, and if the Registrar then holds sufficient funds to pay such Bonds at the redemption price, interest thereon shall cease to accrue from and after said date,

(v) any conditions to redemption, and

(vi) the place where such Bonds are to be surrendered for payment of the redemption price, which place of payment shall be the designated office of the Registrar.

On or prior to any redemption date, unless any condition to such redemption has not been satisfied or waived or notice of such redemption has been rescinded, the District shall deposit with the Registrar an amount of money sufficient to pay the redemption price of all the Bonds or portions of Bonds which are to be redeemed on that date. The District retains the right to rescind any redemption notice and the related optional redemption of Bonds by giving notice of rescission to the affected Registered Owners at any time on or prior to the scheduled redemption date. Any notice of optional redemption that is so rescinded shall be of no effect, and the Bonds for which the notice of optional redemption has been rescinded shall remain Outstanding.

(2) *Effect of Notice; Bonds Due.* If an unconditional notice of redemption has been given and not rescinded, or if the conditions set forth in a conditional notice of redemption have been satisfied or waived, the Bonds or portions of Bonds to be redeemed shall, on the redemption date, become due and payable at the redemption price therein specified, and, if the Registrar then holds sufficient funds to pay such Bonds at the redemption price, then from and after such date such Bonds or portions of Bonds shall cease to bear interest. Upon surrender of such Bonds for redemption in accordance with said notice, such Bonds shall be paid by the Registrar at the redemption price. Installments of interest due on or prior to the redemption date shall be payable as herein provided for payment of interest. All Bonds which have been redeemed shall be canceled by the Registrar and shall not be reissued.

(3) *Additional Notice.* In addition to the foregoing notice, further notice shall be given by the District as set out below, but no defect in said further notice nor any failure to give all or any portion of such further notice shall in any manner defeat the effectiveness of a call for redemption if notice thereof is given as above prescribed. Each further notice of redemption given hereunder shall contain the information required above for an official notice of redemption plus (i) the CUSIP numbers of all Bonds being redeemed; (ii) the date of issue of the Bonds as originally issued; (iii) the rate of interest borne by each Bond being redeemed; (iv) the maturity date of each Bond being redeemed; and (v) any other descriptive information needed to identify accurately the Bonds being redeemed. Each further notice of redemption may be sent at least 20 days before the redemption date to each party entitled to receive notice pursuant to a Continuing Disclosure

Certificate and with such additional information as the District shall deem appropriate, but such mailings shall not be a condition precedent to the redemption of such Bonds.

(d) *Amendment of Notice Provisions.* The foregoing notice provisions of this Section 3.3, including, but not limited to, the information to be included in redemption notices and the persons designated to receive notices, may be amended by additions, deletions and changes in order to maintain compliance with duly promulgated regulations and recommendations regarding notices of redemption of municipal securities.

#### ARTICLE IV REGISTRATION, FORM AND GENERAL TERMS

##### Section 4.1 Registrar; Exchanges and Transfers.

(a) *Registrar/Bond Register.* The District hereby specifies and adopts the system of registration approved by the Washington State Finance Committee from time to time through the appointment of a State fiscal agent, and appoints the fiscal agent of the State, U.S. Bank Trust Company, National Association, as the Registrar. The District shall cause a Bond Register to be maintained by the Registrar. So long as any Bonds of a series remain Outstanding, the Registrar shall make all necessary provisions to permit the exchange or registration or transfer of Bonds at its principal office. The Registrar may be removed at any time at the option of the District upon prior notice to the Registrar and a successor Registrar appointed by the District. No resignation or removal of the Registrar shall be effective until a successor shall have been appointed and until the successor Registrar shall have accepted the duties of the Registrar hereunder.

(b) *Registered Ownership.* The District and the Registrar, each in its discretion, may deem and treat the Registered Owner of each Bond as the absolute owner thereof for all purposes (except as otherwise provided in this resolution or in the Continuing Disclosure Certificate of the District), and neither the District nor the Registrar shall be affected by any notice to the contrary. Payment of any such Bond shall be made only as described in subsection (h) below, but such Bond may be transferred as herein provided. All such payments made as described in herein shall be valid and shall satisfy and discharge the liability of the District upon such Bond to the extent of the amount or amounts so paid.

(c) *DTC Acceptance/Letters of Representations.* The Bonds of each series initially shall be held in book-entry form by DTC acting as depository. To induce DTC to accept the Bonds as eligible for deposit at DTC, the District has executed and delivered to DTC a Blanket Issuer Letter of Representations. Neither the District nor the Registrar will have any responsibility or obligation to DTC participants or the persons for whom they act as nominees (or any successor depository) with respect to the Bonds in respect of the accuracy of any records maintained by DTC (or any successor depository) or any DTC participant, the payment by DTC (or any successor depository) or any DTC participant of any amount in respect of the principal of or interest on Bonds, any notice which is permitted or required to be given to Registered Owners under this resolution (except such notices as shall be required to be given by the District to the Registrar or to DTC (or any successor depository)), or any consent given or other action taken by DTC (or any successor depository) as the Registered Owner. For so long as any Bonds are held in book-entry form, DTC or its successor depository shall be deemed to be the Registered Owner for all purposes

hereunder, and all references herein to the Registered Owners shall mean DTC (or any successor depository) or its nominee and shall not mean the owners of any beneficial interest in such Bonds.

(d) *Use of Depository.*

(1) The Bonds shall be registered initially in the name of “Cede & Co.”, as nominee of DTC, with one Bond maturing on each of the maturity dates for the Bonds of each series in a denomination corresponding to the total principal therein within a series to mature on such date. Registered ownership of such Bonds, or any portions thereof, may not thereafter be transferred except (i) to any successor of DTC or its nominee, provided that any such successor shall be qualified under any applicable laws to provide the service proposed to be provided by it; (ii) to any substitute depository appointed by the District pursuant to subsection (2) below or such substitute depository’s successor; or (iii) to any person as provided in subsection (4) below.

(2) Upon the resignation of DTC or its successor (or any substitute depository or its successor) from its functions as depository or a determination by the District to discontinue the system of book-entry transfers through DTC or its successor (or any substitute depository or its successor), the District may hereafter appoint a substitute depository. Any such substitute depository shall be qualified under any applicable laws to provide the services proposed to be provided by it.

(3) In the case of any transfer pursuant to clause (i) or (ii) of subsection (1) above, the Registrar shall, upon receipt of all Outstanding Bonds of a series, issue a single new Bond for each series and maturity then Outstanding, registered in the name of such successor or such substitute depository, or their nominees, as the case may be, all as specified in such written request of the District.

(4) In the event that (i) DTC or its successor (or substitute depository or its successor) resigns from its functions as depository, and no substitute depository can be obtained, or (ii) the District determines that it is in the best interest of the Beneficial Owners of the Bonds that such owners be able to obtain such bonds in the form of Bond certificates, the ownership of such Bonds may then be transferred to any person or entity as herein provided, and shall no longer be held in book-entry form. The District shall deliver a written request to the Registrar, together with a supply of definitive Bonds, to issue Bonds as herein provided in any authorized denomination. Upon receipt by the Registrar of all then Outstanding Bonds together with a written request of the District to the Registrar, new Bonds shall be issued in the appropriate denominations and registered in the names of such persons as are requested in such written request.

(e) *Registration of Transfer of Ownership or Exchange; Change in Denominations.* The Registrar is authorized, on behalf of the District, to authenticate and deliver Bonds transferred or exchanged in accordance with the provisions of the Bonds and this resolution, to serve as the District’s paying agent for the Bonds and to carry out all of the Registrar’s powers and duties under this resolution and resolutions of the District establishing a system of registration for the District’s bonds and obligations. The transfer of any Bond may be registered and Bonds may be exchanged, but no transfer of any such Bond shall be valid unless it is surrendered to the Registrar with the assignment form appearing on such Bond duly executed by the Registered Owner or such Registered Owner’s duly authorized agent in a manner satisfactory to the Registrar. Upon such

surrender, the Registrar shall cancel the surrendered Bond and shall authenticate and deliver, without charge to the Registered Owner or transferee therefor, a new Bond (or Bonds at the option of the new Registered Owner) of the same date, series, maturity and interest rate and for the same aggregate principal amount in any authorized denomination, naming as Registered Owner the person or persons listed as the assignee on the assignment form appearing on the surrendered Bond, in exchange for such surrendered and cancelled Bond. Any Bond may be surrendered to the Registrar and exchanged, without charge, for an equal aggregate principal amount of Bonds of the same date, series, maturity and interest rate, in any authorized denomination. The Registrar shall not be obligated to register the transfer or to exchange any Bond during the period from the Record Date to the redemption or payment date.

(f) *Registrar's Ownership of Bonds.* The Registrar may become the Registered Owner of any Bond with the same rights it would have if it were not the Registrar, and to the extent permitted by law, may act as depository for and permit any of its officers or directors to act as member of, or in any other capacity with respect to, any committee formed to protect the right of the Registered Owners of Bonds.

(g) *Registration Covenant.* The District covenants that, until all Bonds have been surrendered and canceled, it will maintain a system for recording the ownership of each Bond that complies with the provisions of Section 149 of the Code.

(h) *Place and Medium of Payment.* Both principal of and interest on the Bonds shall be payable in lawful money of the United States of America. Interest on the Bonds shall be calculated on the basis of a year of 360 days and 12 30-day months. For so long as all Bonds are in book-entry form, payments of principal and interest thereon shall be made as provided in accordance with the operational arrangements of DTC referred to in the Letter of Representations. In the event that the Bonds are no longer held in book-entry form, interest on the Bonds shall be paid by check or draft mailed to the Registered Owners at the addresses for such Registered Owners appearing on the Bond Register on the Record Date, or upon the written request of a Registered Owner of more than \$1,000,000 of Bonds (received by the Registrar at least 10 days prior to the applicable payment date), such payment shall be made by the Registrar by wire transfer to the account within the United States designated by the Registered Owner. Principal of the Bonds shall be payable upon presentation and surrender of such Bonds by the Registered Owners at the designated office of the Registrar.

If any Bond shall be duly presented for payment and funds have not been duly provided by the District on such applicable date, then interest shall continue to accrue thereafter on the unpaid principal thereof at the rate stated on such Bond until it is paid.

Section 4.2 Form of Bonds. The Bonds shall be in substantially the form set forth in Appendix A, which is incorporated herein by this reference.

Section 4.3 Execution and Authentication of Bonds. The Bonds shall be executed on behalf of the District with the manual or facsimile signature of the President or Vice President of the Commission and attested with the manual or facsimile signature of the Secretary of the Commission and the seal of the District shall be imprinted or impressed on each of the Bonds. The Bonds shall bear thereon a certificate of authentication, executed manually by the Registrar. Only

such Bonds as shall bear thereon such certificate of authentication shall be entitled to any right or benefit under this resolution and no Bond shall be valid or obligatory for any purpose until such certificate of authentication shall have been duly executed by the Registrar. Such certificate of the Registrar upon any Bond executed on behalf of the District shall be conclusive evidence that the Bond so authenticated has been duly authenticated and delivered under this resolution and that the Registered Owner thereof is entitled to the benefits of this resolution.

In case any of the officers who shall have signed, attested, or sealed any of the Bonds shall cease to be such officers before the Bonds so signed, attested, authenticated, registered or sealed shall have been actually issued and delivered, such Bonds shall be valid nevertheless and may be issued by the District with the same effect as though the persons who had signed, attested, authenticated, registered or sealed such Bonds had not ceased to be such officers.

## ARTICLE V SPECIAL FUNDS AND DEFEASANCE

Section 5.1 Revenue Fund. A special fund of the District, known as the “Columbia River-Priest Rapids Hydroelectric Development Revenue Fund,” was created by Resolution No. 313. A special fund of the District, known as the “Columbia River-Wanapum Hydroelectric Development Revenue Fund” was created by Resolution No. 474. A special fund of the District, known as the “Priest Rapids Project Revenue Fund” (the “Revenue Fund”), which is held in trust by the District, was created by Resolution No. 8475. The Columbia River-Priest Rapids Hydroelectric Development Revenue Fund and the Columbia River-Wanapum Hydroelectric Development Revenue Fund were merged into the Revenue Fund by Resolution No. 8475.

The District covenants and agrees that so long as any of the Parity Bonds are Outstanding and unpaid it will continue to pay into the Revenue Fund all Gross Revenues, exclusive of earnings on money on hand in the RR&C Fund and the Bond Fund, which may be retained in such funds or transferred to other funds as required by this resolution and the resolutions authorizing the Outstanding Parity Bonds and the Subordinate Lien Debt.

(a) The District hereby creates a charge and obligation against the Revenue Fund, which charge and obligation shall remain in effect so long as any Parity Bonds are Outstanding, in an amount equal to the Coverage Requirement. The District shall pay from the Revenue Fund, after paying or making provision for the payment of Operating Expenses, the Coverage Requirement. The Coverage Requirement shall be disbursed as follows:

(1) The payments into the Bond Fund required by subsections 5.2(a), 5.2(b) and 5.2(c) shall be made.

(2) The deposits into the Reserve Account required by Sections 5.2 and 7.3 and other payments required by Section 5.2 shall be made.

(3) An amount equal to 0.0125 of Annual Debt Service shall be deposited into the RR&C Fund on or prior to the 25th day of each month, to the extent there is not the required amount in the RR&C Fund, and applied to the purposes set forth in Sections 5.2 and 5.3.

(4) Any required deposits to the Subordinate Lien Bond Fund shall be made.

(b) The amounts on deposit in the Revenue Fund shall be used only for the following purposes and in the following order of priority:

- (1) to pay or provide for Operating Expenses;
- (2) to make all payments required to be made into the Interest Account in the Bond Fund and to make any District Payments;
- (3) to make all payments required to be made into the Principal and Bond Retirement Account in the Bond Fund and to make all payments required to be made into the Bond Retirement Account in the Bond Fund;
- (4) to make all payments required to be made into the Reserve Account in the Bond Fund and to make all payments required to be made pursuant to a reimbursement agreement or agreements (or other equivalent documents) in connection with Qualified Insurance or a Qualified Letter of Credit obtained for the Reserve Account; provided that if there is not sufficient money to make all payments under such reimbursement agreements, the payments will be made on a pro rata basis;
- (5) to make all payments required to be made into the RR&C Fund to the extent such amount is not on deposit; and
- (6) to make all payments required to be made into any special fund or account created, including the Subordinate Lien Bond Fund, to pay or secure the payment of any subordinate lien obligations, including the Subordinate Lien Debt.

After all of the above payments and credits have been made, amounts remaining in the Revenue Fund may be used for any other lawful purpose of the District relating to the Priest Rapids Project.

Section 5.2 Bond Fund; Reserve Account.

(a) *Bond Fund.* A special fund of the District, known as the “Priest Rapids Development Second Series Bond Fund,” was created by Resolution No. 5403, and was renamed the “Priest Rapids Development Revenue Bond Fund” pursuant to Resolution No. 7901. A special fund of the District, known as the “Wanapum Development Second Series Bond Fund,” was created by Resolution No. 5404, and was renamed the “Wanapum Development Revenue Bond Fund” pursuant to Resolution No. 7777. A special fund of the District, known as the “Priest Rapids Project Revenue Bond Fund” (the “Bond Fund”), was created by Resolution No. 8475. The Priest Rapids Development Revenue Bond Fund and the Wanapum Development Revenue Bond Fund were merged into the Bond Fund by Resolution No. 8475. The Bond Fund contains three accounts: the Interest Account, the Principal and Bond Retirement Account, and the Reserve Account.

The Bond Fund is held in trust by the District and shall be used for the purpose of paying the principal of, premium, if any, and interest on all Parity Bonds and for the purpose of purchasing Parity Bonds prior to maturity. The District holds the Interest Account, the Principal and Bond Retirement Account and the Reserve Account.

At the option of the District, separate accounts may be created in the Bond Fund for the purpose of paying or securing the payment of the principal of, premium, if any, and interest on any series of Parity Bonds and of calculating and paying the Rebate Amount. District Payments shall be made from, and Reciprocal Payments shall be made into, the Interest Account. The District hereby obligates and binds itself irrevocably to set aside and pay into the Bond Fund out of the Gross Revenues certain fixed amounts, without regard to any fixed proportion of such Gross Revenues, sufficient (together with other available funds on hand and paid into the Bond Fund) to pay the principal of, premium, if any, and interest on all Parity Bonds from time to time Outstanding as the same become due and payable. Such fixed amounts shall be as follows:

(1) On or prior to each date interest on the Parity Bonds becomes due, the District shall transfer from the Revenue Fund into the Interest Account in the Bond Fund the amount sufficient (together with such other money as is on hand and available in such account) to pay the interest on all Parity Bonds then Outstanding becoming due on such date.

(2) On or prior to each date principal of the Parity Bonds becomes due, the District shall transfer from the Revenue Fund into the Principal and Bond Retirement Account in the Bond Fund the amount sufficient (together with such other money as is on hand and available in such account) to pay the principal of all Parity Bonds then Outstanding becoming due on such date and on or prior to the due date of each Sinking Fund Requirement, the District shall transfer from the Revenue Fund into the Principal and Bond Retirement Account in the Bond Fund the amount sufficient (together with such other money as is on hand and available in such account) to pay the Sinking Fund Requirement (reduced by any credits made pursuant to any of the resolutions authorizing the Parity Bonds) for such date. If authorized by the Chief Financial Officer or Treasurer, the District may make sinking fund installment payments for the Series M Bonds as provided herein.

The District shall apply the money paid into the Bond Fund for credit to the Principal and Bond Retirement Account to the redemption of Term Bonds on the next ensuing Sinking Fund Requirement due date (or may so apply such money prior to such Sinking Fund Requirement due date), pursuant to the terms of this resolution or of the resolution authorizing the issuance thereof. The District may also apply the money paid into the Bond Fund for credit to the Principal and Bond Retirement Account for the purpose of retiring Term Bonds by the purchase of such Bonds at a purchase price (including any brokerage charge) not in excess of the principal amount thereof. The District shall apply such money to the redemption or purchase of Term Bonds in an amount such that the aggregate principal amount of Bonds so purchased or redeemed is at least equal to such next ensuing Sinking Fund Requirement. Any such purchase of Bonds by the District may be made with or without tenders of Bonds in such manner as the District shall, in its discretion, deem to be in its best interest.

(3) *Reserve Account.* The District has previously established a common debt service reserve account and Reserve Account Requirements with respect to the Outstanding Parity Bonds. Each Designated Representative is authorized to determine the Reserve Account Requirement, which may be zero (\$0.00), with respect to the Bonds. Any such determination shall be set forth in the Bond Purchase Contract. The District hereby covenants that on the date of delivery of the Bonds to the initial purchasers thereof, if necessary it will deposit Bond proceeds



or other available funds of the District into the Reserve Account in an amount sufficient, together with money and investments deposited therein, to meet the Reserve Account Requirement.

The Reserve Account shall be maintained in an amount equal to the Reserve Account Requirement by additional payments to the Reserve Account in the manner provided below until such time as all of the Parity Bonds secured by the Reserve Account and the interest thereon are retired and paid. Notwithstanding the foregoing provisions of this paragraph (3), any resolution providing for the issuance of Parity Bonds may provide for payments into the Bond Fund for credit to the Reserve Account from any other money lawfully available therefor (in which event, in providing for deposits and credits required by the foregoing provisions of this paragraph (3), allowance shall be made for any such amounts so paid into such Account) or may provide for the District to obtain Qualified Insurance or a Qualified Letter of Credit for specific amounts required pursuant to Section 5.2 hereof to be paid out of the Reserve Account. The face amount of any such Qualified Insurance or Qualified Letter of Credit shall be credited against the amounts required to be maintained in the Reserve Account by this Section 5.2 to the extent that such payments and credits to be made are insured by an insurance company or guaranteed by a letter of credit from a financial institution. Such Qualified Letter of Credit or Qualified Insurance shall not be cancelable on less than five years notice. In the event of any cancellation, the Reserve Account shall be funded in accordance with the provisions of this section providing for payments to the Reserve Account in the event of a deficiency therein so that within six months from the date of such cancellation, the Reserve Account Requirement is met for the Parity Bonds that were secured by such Qualified Letter of Credit or Qualified Insurance.

If the amount in the Reserve Account is less than the Reserve Account Requirement for the Parity Bonds secured by the Reserve Account, the District shall transfer from the Revenue Fund, the RR&C Fund or the Project Account for credit to the Reserve Account on or before the 25th day of each of the six succeeding calendar months one-sixth of the amount necessary to restore the Reserve Account to the applicable Reserve Account Requirement. If the amount in the Reserve Account is greater than the Reserve Account Requirement, then and only then may the District withdraw at any time prior to the next date of valuation from the Reserve Account the difference between the amount in the Reserve Account and the applicable Reserve Account Requirement and deposit such difference in the Revenue Fund.

(4) Money in the Bond Fund and the accounts therein may, at the option of the District, be invested and reinvested as permitted by law in Permitted Investments maturing, or which are retireable at the option of the Registered Owner, prior to the date needed or prior to the maturity date of the final installment of principal of the Parity Bonds payable out of the Bond Fund, but only to the extent that the same are acquired and disposed of at Fair Market Value. Earnings on investments in the Bond Fund shall be transferred to the Revenue Fund, except that earnings on investments in the Reserve Account shall first be applied to remedy any deficiency in such account.

For the purpose of determining the amount credited to the Reserve Account, obligations in which money in the Reserve Account shall have been invested shall be valued at the market value thereof. The term "market value" shall mean, in the case of securities which are not then currently redeemable at the option of the Registered Owner, the current bid quotation for such securities, as reported to the District by such source as it selects, and the current redemption value in the case of securities that are then redeemable at the option of the holder. For obligations that mature within

six months, the market value shall be the par value thereof. The valuation shall include accrued interest thereon. The valuation of the amount in the Reserve Account shall be made by the District as of the close of business on each December 31 (or on the preceding business day if December 31 does not fall on a business day) and after any withdrawal pursuant to this resolution and may be made on each June 30 (or on the preceding business day if June 30 does not fall on a business day). In calculating the amount required to be on hand in the Reserve Account at any time, the election by the District to make payments therein pursuant to Section 7.3 shall be taken into account.

(5) Money in the Interest Account and Principal and Bond Retirement Account shall be transmitted by the District to the Registrar for the Parity Bonds secured by the Reserve Account in amounts sufficient to meet the next maturing installments of principal and interest and premiums, if any, and Sinking Fund Installments at or prior to the time upon which any interest, principal or premium, if any, is to become due. In the event there is a deficiency in the Interest Account or the Principal and Bond Retirement Account for such purpose, the District shall make up any such deficiency from the Reserve Account by the withdrawal of cash therefrom for that purpose, and, if necessary, by sale or redemption of any authorized investments in such amount as will provide cash in the Reserve Account sufficient to make up any such deficiency. If a deficiency still exists immediately prior to an interest payment date and after the withdrawal of cash, the District shall then draw from any Qualified Letter of Credit, Qualified Insurance, or other credit enhancement instrument. Such draw shall be made at such times and under such conditions as the agreement for such Qualified Letter of Credit or such Qualified Insurance shall provide. The District shall pay any reimbursement obligation as a result of a draw under a Qualified Letter of Credit or Qualified Insurance from the Revenue Fund as provided in Section 5.1(b)(4). The District shall deposit Gross Revenues into the Revenue Fund sufficient to meet such reimbursement obligation and all other obligations of the Revenue Fund.

Whenever and so long as amounts on deposit in the Bond Fund, including the Reserve Account, are sufficient to provide money to pay the Parity Bonds then Outstanding, including such interest as may thereafter become due thereon and any premiums upon redemption, no payments need be made into the Bond Fund pursuant to this resolution.

Money transferred from the Bond Fund to the Registrar for the Parity Bonds and the interest thereon shall be held in trust for the Registered Owners of such Parity Bonds. Until so set aside for the retirement of principal, payment of sinking fund installments, payment of interest and premium, if any, as aforesaid, money in the Bond Fund shall be held in trust for the benefit of the Registered Owners of the Parity Bonds then Outstanding and payable equally and ratably and without preference or distinction as between different installments or maturities.

In the event that a Bond is not presented to the Registrar within two years from the date of its maturity or redemption, the money held in the Bond Fund for the payment of the principal of and interest on such Bond shall be returned to the District. If a Bond is presented for payment any time after two years from its maturity or redemption date, the District shall be responsible for paying the principal of and interest on such Bond, and all liability of the Registrar for such amount shall cease. Before repaying the unclaimed money to the District pursuant to this paragraph, the Registrar may publish a notice or notices, at the expense of the District, relating to such repayment. In the event money is paid to the District, the Registered Owners of the Bonds in respect of which

such money was paid shall be deemed to be unsecured creditors of the District for amounts equal to the principal of and interest on such Bonds so repaid to the District (without interest thereon).

Section 5.3 RR&C Fund. A special fund of the District known as the “Supplemental Repair and Renewal Fund” was created by Resolution No. 5403. A special fund of the District known as the “Supplemental Renewal and Contingency Fund” was created by Resolution No. 5404. A special fund of the District, known as the “Priest Rapids Project Repair, Renewal and Contingency Fund” (the “RR&C Fund”), which is held in trust by the District, was created by Resolution No. 8475. The Supplemental Repair and Renewal Fund and the Supplemental Renewal and Contingency Fund were merged into the RR&C Fund by Resolution No. 8475. The initial amount in the RR&C Fund was \$12,000,000 (as such amount may be revised, the “RR&C Fund Cap”). The amount in the RR&C Fund shall not exceed the RR&C Fund Cap as of the last day of any Fiscal Year. The District may increase or decrease the amount of the RR&C Fund Cap from time to time by resolution of the Commission, pursuant to which the Commission finds that the proposed revised RR&C Fund Cap is both necessary and adequate to maintain the Priest Rapids Project in good operating condition.

Any money representing earnings on investments in the RR&C Fund may be transferred to the Revenue Fund to the extent not required to maintain in the RR&C Fund an amount equal to the RR&C Fund Cap. To the extent that the money on hand in the RR&C Fund at the end of any Fiscal Year, after making transfers into the Revenue Fund as provided in the preceding sentence, exceed the RR&C Fund Cap, such excess shall be transferred to the Bond Fund as surplus money.

If so required by contract with the purchasers of power and energy from the Priest Rapids Project, the District may rebate money on hand in the RR&C Fund to these purchasers. Such a rebate may be paid to the Electric System on the same basis as to these other purchasers. Following any such rebate, the District may again establish in such Fund an amount equal to the RR&C Fund Cap, from the proceeds of Parity Bonds, from Gross Revenues, or from any combination of such sources or other sources. This paragraph shall not limit the District’s right to rebate money pursuant to Section 12.5.

Money in the RR&C Fund shall be used from time to time to make up any deficiency in the payments required to be made into the Bond Fund, and such money is hereby pledged as additional payments into the Bond Fund to the extent required to make up any such deficiencies.

To the extent not required to make up any deficiency in the Bond Fund, money in the RR&C Fund may be applied by the District to any one or more of the following purposes

- (a) to pay the cost of any project of repair, renewal, replacement, extraordinary maintenance, and safety improvement for the Priest Rapids Project;
- (b) to pay the cost of other improvements to and extensions of the Priest Rapids Project, including planning and design and feasibility studies for such improvements and extensions; and
- (c) to pay extraordinary operation costs.

No expenditure shall be made from proceeds of Parity Bonds deposited in the RR&C Fund for the purposes set forth in subparagraphs (b) or (c) above unless the District has obtained an opinion from Bond Counsel or Special Tax Counsel that such expenditure will not adversely affect the exemption from federal income tax of the interest on any Parity Bonds then Outstanding.

Money held for the credit of the RR&C Fund shall, to the fullest extent practicable and reasonable, be invested and reinvested by the District solely in, and obligations deposited in such accounts shall consist of, Permitted Investments, but only to the extent that the same are acquired and disposed of at Fair Market Value. For the purpose of determining the amount credited to the RR&C Fund, obligations in which money in the RR&C Fund shall have been invested shall be valued at the actual cost of such obligations. The valuation shall include accrued interest thereon. The valuation of the amount in the RR&C Fund shall be made by the District as of the close of business on each December 31 (or on the next preceding business day if December 31 does not fall on a business day) and may be made on each June 30 (or on the next preceding business day if June 30 does not fall on a business day).

Section 5.4 Defeasance. In the event that money and/or Government Obligations maturing or having guaranteed redemption prices at the option of the holder at such time or times and bearing interest to be earned thereon in amounts (together with such money, if any) sufficient to redeem and retire part or all of the Bonds in accordance with their terms, are hereafter irrevocably set aside in a special account and pledged to effect such redemption and retirement, then no further payments need be made into the Bond Fund or any account therein for the payment of the principal of and interest on the certain Bonds so provided for and such Bonds shall then cease to be entitled to any lien, benefit or security of this resolution, except the right to receive the funds so set aside and pledged, and such Bonds shall no longer be deemed to be Outstanding hereunder, or under any resolution authorizing the issuance of bonds or other indebtedness of the District.

Within 10 business days of defeasance of any Bonds, the Registrar shall provide notice of defeasance of Bonds to Registered Owners of the Bonds being defeased in accordance with a Continuing Disclosure Certificate.

## ARTICLE VI APPLICATION OF BOND PROCEEDS; PLAN OF REFUNDING

### Section 6.1 Application of Bond Proceeds; Plan of Refunding.

(a) *Reserve Account.* The District is hereby authorized to deposit available funds of the District and/or a portion of the proceeds of the Bonds, and/or purchase Qualified Insurance or a Qualified Letter of Credit and pay the associated policy premium, to satisfy the Reserve Account Requirement, if any, at the time of issuance of the Bonds.

(b) *Costs of Issuance.* The District may allocate a portion of proceeds of the Bonds, net of any Underwriter's discount, and/or available funds of the District to the payment of costs of issuance of the Bonds. Costs of issuance may include legal fees, underwriting fees, any Dealer Manager fees, municipal advisor fees, rating fees, and other costs associated with the issuance of the Bonds and the refunding and/or acquisition of any Refunded Bonds, as set forth in the Closing

Memorandum for the Bonds. The District may pay such costs of issuance directly or contract with the Escrow Agent to pay costs of issuance of the Bonds on its behalf.

(c) *Refunding Plan.* A portion of the proceeds of the Bonds shall be disbursed as provided in the Closing Memorandum or Escrow Agreement to defease and/or redeem the Refunded Bonds on their call date and/or acquire the Refunded Bonds, including through a Tender Transaction and/or the application of proceeds of the Bonds to acquire Acquired Obligations for deposit, together with cash, as provided in such Closing Memorandum or Escrow Agreement, as applicable.

The Escrow Agreement, if any, shall authorize and direct the Escrow Agent to provide notice of the defeasance, redemption, or acquisition of the Refunded Bonds in accordance with the terms thereof. Such Escrow Agreement shall authorize and direct the Escrow Agent to pay to the paying agent for the Refunded Bonds, sums sufficient to pay, when due, the payments specified in the Escrow Agreement. All such sums shall be paid from the moneys and Acquired Obligations, if any, deposited with the Escrow Agent, and the income therefrom and proceeds thereof. All moneys and Acquired Obligations deposited with the Escrow Agent and any income therefrom shall be held, invested and applied in accordance with the provisions of this resolution and the Escrow Agreement and with the laws of the State for the benefit of the District and owners of the Refunded Bonds. Any proceeds of the Bonds remaining after the accomplishment of this refunding plan shall be applied to pay interest on the Bonds.

## ARTICLE VII COVENANTS TO SECURE BONDS

Section 7.1 Security for Parity Bonds. All Parity Bonds are special limited obligations of the District payable from and secured solely by a pledge and lien set forth in the next sentence. There are hereby pledged as security for the payment of the principal of, premium, if any, and interest on all Parity Bonds in accordance with the provisions of this resolution, subject only to the provisions of this resolution restricting or permitting the application thereof for the purposes and on the terms and conditions set forth in this resolution: (a) the Gross Revenues and (b) the money and assets, if any, credited to the Revenue Fund, the Bond Fund, the RR&C Fund, the Project Account, and the income therefrom. The Gross Revenues and other money and assets hereby pledged shall immediately be subject to such lien and charge under this resolution without any physical delivery thereof or further act, and the lien of this pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the District regardless of whether such parties have notice thereof.

All Parity Bonds now or hereafter Outstanding shall be equally and ratably payable and secured hereunder without priority by reason of date of adoption of the resolution providing for their issuance or by reason of their series, number or date of sale, issuance, execution or delivery, or by the liens, pledges, charges, trusts, assignments and covenants made herein, except as otherwise expressly provided or permitted in this resolution and except as to insurance which may be obtained by the District to insure the repayment of one or more series or maturities within a series.

The pledge set forth above is hereby declared to be a prior lien and charge on the Gross Revenues and the money and assets in such funds and accounts superior to all other liens and charges of any kind or nature, subject to prior application as set forth in Section 5.1 hereof.

Parity Bonds shall not in any manner or to any extent constitute general obligations of the District or of the State, or any political subdivision of the State, or a charge upon any general fund or upon any money or other property of the District or of the State, or of any political subdivision of the State, not specifically pledged thereto by this resolution.

Section 7.2 General Covenants. The District covenants with the Registered Owners of the Parity Bonds as follows:

(a) *Rate Covenant.* The District shall establish, maintain and collect rates and charges in connection with the ownership and operation of the Priest Rapids Project that shall be fair and nondiscriminatory and adequate to provide Gross Revenues sufficient for the payment of the principal of and interest on all Parity Bonds and the Subordinate Lien Debt then Outstanding, all amounts that the District is obligated to set aside in the Bond Fund and the Subordinate Lien Bond Fund, the payment of all Operating Expenses of the Priest Rapids Project, and the payment of any and all amounts that the District may now or hereafter become obligated to pay from the Gross Revenues, including, inter alia, payments to providers of Qualified Insurance and Qualified Letters of Credit in accordance with this resolution.

(b) Such rates or charges in connection with the ownership and operation of the Priest Rapids Project shall be sufficient to provide Net Revenues in any Fiscal Year hereafter in an amount that is at least equal to the Coverage Requirement, and such amounts as are required to pay the principal of and interest on any Subordinate Lien Debt, excluding any capitalized interest thereon in such Fiscal Year.

The failure to collect Gross Revenues in any Fiscal Year sufficient to comply with the covenants contained in this section shall not constitute an Event of Default if the District, before the 90th day of the following Fiscal Year, both:

(1) Employs a Professional Utility Consultant to recommend changes in the District's rates that are estimated to produce Gross Revenues sufficient (once the rates recommended by the Professional Utility Consultant have been imposed by the District) to meet the requirements of Section 7.2; and

(2) Imposes rates at least as high as those recommended by such Professional Utility Consultant at the time or times so recommended.

The calculation of the Coverage Requirement set forth above, and the District's compliance therewith, may be made solely with reference to this resolution without regard to future changes in generally accepted accounting principles. If the District has changed one or more of the accounting principles used in the preparation of its financial statements, because of a change in generally accepted accounting principles or otherwise, then an event of default relating to this section shall not be considered an Event of Default if the Coverage Requirement ratio would have been complied with had the District continued to use those accounting principles employed at the date of the most recent audited financial statements prior to the date of this resolution.

(c) *Maintenance and Repair.* The District will at all times maintain, preserve and keep the Priest Rapids Project in good repair, working order and condition, and will from time to time make all necessary and proper repairs, renewals, replacements, extensions and betterments thereto so that at all times the business carried on in connection therewith shall be properly and advantageously conducted, and the District will at all times operate such properties and the business in connection therewith in an efficient manner and at reasonable cost.

(d) *Disposal of Properties.* The District will not sell or otherwise dispose of the Priest Rapids Project in its entirety unless simultaneously with such sale or other disposition, provision is made for the payment of cash into the Bond Fund sufficient to pay the principal of and interest on all Parity Bonds then Outstanding and any premium upon the retirement thereof in full and in accordance with the requirements of the resolutions authorizing the issuance of such bonds, nor will it sell or otherwise dispose of any part of the useful operating properties of the Priest Rapids Project if such sale or disposition would result in a reduction of Net Revenues below the amounts required in subsection (a) above.

The District may sell or otherwise dispose of any of the properties of the Priest Rapids Project or any real or personal property comprising a part of the same which shall have become unserviceable, inadequate, obsolete or unfit to be used in the operation of the Priest Rapids Project or no longer necessary, material to or useful in such operation. The proceeds of any such sale or disposition of a portion of the properties of the Priest Rapids Project shall be deposited in any construction fund heretofore or hereafter created, and may be used for any purposes for which Parity Bonds may be issued. Such proceeds shall be transferred to the Reserve Account to the extent that such transfer shall be necessary to make up any deficiency in the Reserve Account. The balance, if any, shall, at the option of the District, be used for repairs, renewals, replacements, or additions to or extensions of the Priest Rapids Project or be used in the retirement of Parity Bonds prior to maturity, either by purchase at prices not to exceed the next applicable redemption price or by call for redemption.

If the FERC License is awarded to another party, the District shall deposit into the Bond Fund, promptly following receipt, any compensation received from the new licensee or otherwise up to the amount necessary to pay or provide for the payment of principal of and interest on the Parity Bonds then Outstanding

(d) *Insurance.* The District will keep the works, plants, properties and facilities comprising the Priest Rapids Project insured, and will carry such other insurance, with responsible insurers, with policies payable to the District, against risks, accidents or casualties, at least to the extent that insurance is usually carried by municipal corporations operating like properties; provided, however, that the District may, if deemed necessary and advisable by the Commission, institute or continue a self-insurance program with respect to any or all of the aforementioned risks. In the event of any loss or damage, the District will promptly deposit the insurance proceeds into any construction fund heretofore or hereafter created, and use such funds to repair or replace the damaged portion of the insured property and apply the proceeds of any insurance policy or self-insurance funding for that purpose; or in the event the District should determine not to repair or reconstruct such damaged portion of the properties of the District, the proceeds of such insurance or self-insurance funding shall be transferred to the Reserve Account to the extent that such transfer shall be necessary to make up any deficiency in the Reserve Account and the balance, if

any, shall, at the option of the District, be used for repairs, renewals, replacements, or additions to or extensions of the Priest Rapids Project or be used in the retirement of Parity Bonds prior to maturity, either by purchase at prices not to exceed the next applicable redemption price or by call for redemption.

(e) *Books and Records.* The District shall keep proper books of account, showing as a separate utility system the accounts of the Priest Rapids Project, in accordance with the rules and regulations prescribed by the State Auditor's office of the State, or other State department or agency succeeding to such duties of the State Auditor's office, and if no such rules or regulations are prescribed as aforesaid, then in substantial accordance with the uniform system of accounts prescribed by the Federal Energy Regulatory Commission or other federal agency having jurisdiction over public electric utility companies owning and operating properties similar to the properties of the District, whether or not the District is at the time required by law to use such system of accounts. The District shall cause its books of account to be audited annually by the State Auditor's office or other State department or agency as may be authorized and directed by law to make such audits, or if such an audit shall not be completed and the audit report presented within 12 months after the close of any Fiscal Year of the District, by independent certified public accountants. In keeping such books of account, the District shall accrue depreciation monthly thereon on its depreciable properties in accordance with the accounting practice prescribed by the public departments or agencies above mentioned. Any Registered Owner of any Bond may obtain at the office of the District, copies of the balance sheet and statements of revenues, expenses and changes in net assets showing in reasonable detail the financial condition of the Priest Rapids Project as of the close of each Fiscal Year, and the income and expenses of such year, including the amounts paid into the Revenue Fund, the Bond Fund, and in any and all special funds created pursuant to the provisions of this resolution, and the amounts expended for maintenance, renewals, replacements, and gross capital additions to the Priest Rapids Project. All calculations, classifications and other financial determinations required by this resolution shall be made in accordance with the accounting practices then being observed by the District.

(f) *Make Only Economically Sound Improvements.* The District shall not expend any of the revenues derived by it from the operation of the Priest Rapids Project or the proceeds of Parity Bonds or other obligations for any extensions, betterments and improvements to the Priest Rapids Project which will not properly and advantageously contribute to the conduct of the business of the Priest Rapids Project.

(g) *Merger or Consolidation.* The District shall not dissolve or terminate its existence without paying or providing for the payment of all Parity Bonds then Outstanding.

(h) *Obligation of the Electric System.* The District covenants to (1) pay to the Priest Rapids Project from the Electric System that portion of the annual costs of the Priest Rapids Project for such Fiscal Year, including without limitation for Operating Expenses and Annual Debt Service on the Parity Bonds, that is not otherwise paid or provided for from payments received by the Priest Rapids Project from the sale of power and energy and related products from the Priest Rapids Project to purchasers other than the District and (2) to establish, maintain and collect rates or charges for electric power and energy and related products sold through the Electric System sufficient to make any such payments to the Priest Rapids Project. The Electric System shall be



obligated to pay as provided in this section whether or not the Priest Rapids Project has produced or is capable of producing power and energy in a Fiscal Year.

Except as provided in the following sentence, the obligation to pay such amounts shall rank as a lien and charge against the revenues of the Electric System subordinate in rank to all other obligations of the Electric System. Payments made by the Electric System for the costs of purchased power and energy shall be an operating expense of the Electric System.

(i) *FERC License.* The District hereby covenants to use its best efforts to retain the FERC License for the Priest Rapids Project and to renew the FERC License when it expires.

(j) *Enforcement of Power Sales Contracts.* The District hereby covenants to enforce its rights and the obligations of power purchasers under the Power Sales Contracts.

Section 7.3 Future Parity Bonds. The District hereby covenants and agrees with the Registered Owner of each of the Bonds for as long as any of the same remain Outstanding that the District shall not issue additional bonds or other obligations with a lien on Gross Revenues prior to the lien of the Parity Bonds and that it will not issue any Parity Bonds, except, upon the conditions provided below, the District reserves the right to issue Future Parity Bonds. Future Parity Bonds may be issued from time to time as may be required for any lawful purpose of the District relating to the Priest Rapids Project, including, but not limited to, acquiring, constructing and installing additions, betterments and improvements to and extensions of, acquiring necessary equipment for, or making necessary renewals, replacements or repairs and capital improvements to the Priest Rapids Project, refunding any Outstanding indebtedness, and funding the RR&C Fund.

(a) The District covenants that Future Parity Bonds shall be issued only upon compliance with the following conditions:

(1) That at the times of the issuance of such Future Parity Bonds there is no deficiency in the Bond Fund or in any of the accounts therein.

(2) That there shall have been delivered to the District a report of a Professional Utility Consultant to the effect that (i) the plan pursuant to which proceeds of such Future Parity Bonds are to be expended is consistent with prudent utility practice and will not materially adversely interfere with operation of the Priest Rapids Project, and (ii) in the opinion of the Professional Utility Consultant, based upon such assumptions as he/she believes to be reasonable, such plan will not result in Net Revenues below the amounts covenanted in Section 7.2(a) to be maintained; provided, however, no such report of a Professional Utility Consultant shall be required where contracts with the Electric System (which may include a resolution of the District with respect to such obligation of the Electric System) and/or other purchasers are in effect for a term at least as long as the term of the proposed Future Parity Bonds and require the Electric System and/or other purchasers to purchase 100% of the power from and to pay 100% of the costs of the Priest Rapids Project, including the cost of maintaining Net Revenues in the amounts required under Section 7.2(a).

In making any calculations required to be made by the Professional Utility Consultant above, in the case of Variable Interest Rate Bonds, the interest rate thereon shall be calculated on

the assumption that such Variable Interest Rate Bonds will bear interest at a rate equal to the rate most recently reported by The Bond Buyer as The Bond Buyer's index for long-term revenue bonds. If such index is no longer published, a comparable index designated by the District shall be utilized in lieu thereof.

(3) That the resolution authorizing the issuance of the Future Parity Bonds shall require that there shall be paid into the Reserve Account in the Bond Fund (a) from the proceeds of such Future Parity Bonds an amount such that the amount on deposit in the Reserve Account is equal to the Reserve Account Requirement or (b) from Gross Revenues (I) in not more than five equal annual installments commencing one year from the date of issuance of such Future Parity Bonds or (II) on the date of issuance of such Future Parity Bonds, or (c) by deposit of a Qualified Letter of Credit or Qualified Insurance in the manner specified herein. Upon the issuance of any series of Future Parity Bonds, the District shall recalculate the applicable Reserve Account Requirement, which recalculated Reserve Account Requirement shall become effective as of such date of recalculation.

(4) That the resolution authorizing the issuance of the Future Parity Bonds shall contain covenants and provisions substantially the same as Sections 5.1 through 5.4, 7.1 through 7.5, and 8.1 through 8.10 hereof.

(b) *Refunding Bonds.* In the event that any Future Parity Bonds are issued for refunding purposes and the issuance of such refunding Future Parity Bonds results in a present value monetary saving to the District and such refunding Future Parity Bonds will not require a greater amount (exclusive of costs incidental to such refunding, any call premium or premiums, and except as necessary to round out maturities to the nearest \$5,000) to be paid in any Fiscal Year thereafter than would have been required to be paid in the same Fiscal Year for Annual Debt Service on the bonds being refunded, then subsection (2) of subsection (a) need not be complied with to permit such refunding Future Parity Bonds to be issued, although the provisions of subsections (1) and (3) of subsection (a) of this Section 7.3 must still be complied with.

(c) *Subordinate Lien Obligations.* The District may issue bonds, notes, warrants or other obligations payable from and secured by a lien and charge subordinate to the lien and charge created by Section 7.1 and may create a special fund or funds for payment of such subordinate obligations; provided, however, that such obligations and the resolutions authorizing the same shall expressly state that the lien and charge securing such obligations is subordinate to the lien and charge created herein and by the resolutions authorizing Parity Bonds. Any such subordinate lien obligations shall not be subject to acceleration.

Section 7.4 Derivative Products. To the extent permitted by State law, the District may enter into Derivative Products on a parity with the Parity Bonds subject to the conditions provided in this section. The following shall be conditions precedent to the use of any Derivative Product on a parity with any Bonds under this resolution:

(a) *General Parity Tests.* The Derivative Product (and the obligations to which it relates) must satisfy the requirements for Future Parity Bonds described in Section 7.3 of this resolution taking into consideration District Payments and Reciprocal Payments under the

Derivative Product. Termination payments owed pursuant to a Derivative Product shall not be on a parity with the Parity Bonds.

(b) *Opinion of Bond Counsel.* The District shall obtain an opinion of Bond Counsel or Special Tax Counsel on the due authorization and execution of such Derivative Product, the validity and enforceability thereof and opining that the action proposed to be taken is authorized or permitted by this resolution and will not adversely affect the excludability for federal income tax purposes of the interest on any Parity Bonds then Outstanding, as applicable.

(c) *Payments.* Each Derivative Product shall set forth the manner in which the District Payments and Reciprocal Payments are to be calculated and a schedule of Derivative Payment Dates.

(d) *Supplemental Resolutions to Govern Derivative Products.* Prior to entering into a Derivative Product, the District shall adopt a Supplemental Resolution, which shall:

(i) establish general provisions for the rights of providers of Derivative Products or Derivative Facilities; and

(ii) set forth such other matters as the District deems necessary or desirable in connection with the management of Derivative Products as are not clearly inconsistent with the provisions of this resolution.

Section 7.5 Tax Covenants. The District will take all actions necessary to assure the exclusion of interest on the Tax-Exempt Bonds from the gross income of the Owners of the Tax-Exempt Bonds to the same extent as such interest is permitted to be excluded from gross income under the Code as in effect on the date of issuance of the Tax-Exempt Bonds, including but not limited to the following:

(a) The District will assure that the proceeds of the Tax-Exempt Bonds are not used so as to cause such Tax-Exempt Bonds to satisfy the applicable private business use tests of Section 141(b) of the Code or the applicable private loan financing test of Section 141(c) of the Code.

(b) The District will not sell or otherwise transfer or dispose of (i) any personal property components of the project or projects refinanced with proceeds of Tax-Exempt Bonds (the “Tax-Exempt Projects”) other than in the ordinary course of an established government program under Treasury Regulation 1.141-2(d)(4) or (ii) any real property components of the Tax-Exempt Projects financed or refinanced with Tax-Exempt Bonds, unless it has received an opinion of nationally recognized bond counsel to the effect that such disposition will not adversely affect the treatment of interest on the Tax-Exempt Bonds as excludable from gross income for federal income tax purposes.

(c) The District will not take any action or permit or suffer any action to be taken if the result of such action would be to cause any of the Tax-Exempt Bonds to be “federally guaranteed” within the meaning of Section 149(b) of the Code.

(d) The District will take any and all actions necessary to assure compliance with Section 148(f) of the Code, relating to the rebate of excess investment earnings, if any, to the federal government, to the extent that such section is applicable to the Tax-Exempt Bonds.

(e) The District will not take, or permit or suffer to be taken, any action with respect to the proceeds of the Tax-Exempt Bonds which, if such action had been reasonably expected to have been taken, or had been deliberately and intentionally taken, on the date of issuance of the Tax-Exempt Bonds would have caused the Tax-Exempt Bonds to be “arbitrage bonds: within the meaning of Section 148 of the Code.

(f) The District will maintain a system for recording the ownership of each Tax-Exempt Bond that complies with the provisions of Section 149 of the Code until all Tax-Exempt Bonds have been surrendered and canceled.

(g) The District will retain its records of all accounting and monitoring it carries out with respect to the Tax-Exempt Bonds for at least three years after the Tax-Exempt Bonds mature or are redeemed (whichever is earlier); however, if the Tax-Exempt Bonds are redeemed and refunded, the District will retain its records of accounting and monitoring at least three years after the earlier of the maturity or redemption of the obligations that refunded the Tax-Exempt Bonds.

(h) The District will comply with the provisions of the Federal Tax Certificate with respect to the Tax-Exempt Bonds, which are incorporated herein as if fully set forth herein. In the event of any conflict between this Section and the Federal Tax Certificate, the provisions of the Federal Tax Certificate will prevail.

The covenants of this Section will survive payment in full or defeasance of the Tax-Exempt Bonds.

## ARTICLE VIII DEFAULTS AND REMEDIES

Section 8.1 Events of Default. The Commission hereby finds that the continuous operation of the Priest Rapids Project and the collection, deposit and disbursement of the Gross Revenues in the manner provided in this resolution are essential to the payment and security of the Bonds, and the failure or refusal of the District to perform the covenants and obligations contained in this resolution will endanger the necessary continuous operation of the Priest Rapids Project and the application of the Gross Revenues to the purposes set forth in this resolution.

The District hereby covenants and agrees with the Registered Owners from time to time of the Bonds, in order to protect and safeguard the covenants and obligations undertaken by the District securing the Bonds, that the following shall constitute “Events of Default”:

(a) If default shall be made in the due and punctual payment of the principal of and premium, if any, on any of the Parity Bonds when the same shall become due and payable, either at maturity or by proceedings for mandatory distribution or otherwise;

(b) If default shall be made in the due and punctual payment of interest on any Parity Bond when the same shall be due and payable;

(c) If the District shall fail to purchase or redeem Term Bonds in an aggregate principal amount at least equal to the Sinking Fund Requirement for the applicable Fiscal Year;

(d) If the District shall default in the observance and performance of any other of the covenants, conditions and agreements on the part of the District contained in this resolution and such default or defaults shall have continued for a period of 90 days after the District shall have received from the Bondowners' Trustee or from the Registered Owners of not less than 66% in principal amount of any series of Parity Bonds then Outstanding, a written notice specifying and demanding the cure of such default; or

(e) If the District shall: (1) admit in writing its inability to pay its debts generally as they become due; (2) file a petition in bankruptcy or seeking a composition of indebtedness under any state or federal bankruptcy or insolvency law; (3) make an assignment for the benefit of its creditors; (4) consent to the appointment of a receiver of the whole or any substantial part of the Priest Rapids Project; or (5) consent to the assumption by any court of competent jurisdiction under the provisions of any other law for the relief or aid of debtors of custody or control of the District or of the whole or any substantial part of the Priest Rapids Project.

Section 8.2 Books of District Open to Inspection. The District covenants that if an Event of Default shall have happened and shall not have been remedied, the books of record and account of the District and all other records relating to the Priest Rapids Project shall at all times be subject to the inspection and use of any persons owning at least 66% of the principal amount of any series of Parity Bonds Outstanding and their respective agents and attorneys.

The District covenants that if an Event of Default shall happen and shall not have been remedied, the District will continue to account, as a trustee of an express trust, for all Gross Revenues and other money, securities and funds pledged under this resolution.

Section 8.3 Bondowners' Trustee. If an Event of Default has occurred, is continuing, and has not been remedied, the owners of 25% in principal amount of Parity Bonds then Outstanding may appoint a bondowners' trustee (the "Bondowners' Trustee") by an instrument or concurrent instruments in writing signed and acknowledged by such registered owners of the Parity Bonds or by their attorneys-in-fact duly authorized and delivered to such Bondowners' Trustee, notification thereof being given to the District. That appointment shall become effective immediately upon acceptance thereof by the Bondowners' Trustee. Any Bondowners' Trustee appointed under the provisions of this section shall be a bank or trust company organized under the laws of the State of New York or a national banking association. The bank or trust company acting as Bondowners' Trustee may be removed at any time, and a successor Bondowners' Trustee may be appointed, by the Registered Owners of a majority in principal amount of Parity Bonds Outstanding, by an instrument or concurrent instruments in writing signed and acknowledged by such Registered Owners of the Parity Bonds or by their attorneys-in fact-duly authorized. The Bondowners' Trustee may require such security and indemnity as may be reasonable against the costs, expenses and liabilities that may be incurred in the performance of its duties.

The Bondowners' Trustee may resign upon 60 days' notice and a new Bondowners' Trustee appointed by the Registered Owners of at least 25% in principal amount of Parity Bonds; provided, however, that no such resignation or removal shall be effective until a successor Bondowners' Trustee shall have been appointed and shall have delivered a written instrument of acceptance of the duties and responsibilities of the Bondowners' Trustee under this resolution to the District and the Registered Owners of the Parity Bonds then Outstanding.

In the event that any Event of Default in the sole judgment of the Bondowners' Trustee is cured and the Bondowners' Trustee furnishes to the District a certificate so stating, that Event of Default shall be conclusively deemed to be cured, and the District, the Bondowners' Trustee and the Registered Owners of Parity Bonds then Outstanding shall be restored to the same rights and position which they would have held if no Event of Default had occurred.

The Bondowners' Trustee appointed in the manner herein provided, and each successor thereto, is declared to be a trustee for the Registered Owners of all Parity Bonds then Outstanding and is empowered to exercise all the rights and powers herein conferred on the Bondowners' Trustee.

Section 8.4 Suits at Law or in Equity. Upon the happening of an Event of Default and during the continuance thereof, the Bondowners' Trustee may, and upon the written request of the Registered Owners of not less than 25% in principal amount of the Parity Bonds then Outstanding shall, take such steps and institute such suits, actions or other proceedings, all as it may deem appropriate for the protection and enforcement of the rights of the Registered Owners of the Parity Bonds, to collect any amounts due and owing to or from the District, or to obtain other appropriate relief, and may enforce the specific performance of any covenant, agreement or condition contained in this resolution or in any of the Parity Bonds.

Nothing contained in this resolution shall, in any event or under any circumstance, be deemed to authorize the acceleration of maturity of principal on the Parity Bonds, and the remedy of acceleration is expressly denied to the Registered Owners of the Parity Bonds under any circumstances including, without limitation, upon the occurrence and continuance of an Event of Default.

Any action, suit or other proceedings instituted by the Bondowners' Trustee hereunder shall be brought in its name as trustee for the Bondowners and all such rights of action upon or under any of the Parity Bonds or the provisions of this resolution may be enforced by the Bondowners' Trustee without the possession of any of those Parity Bonds and without the production of the same at any trial or proceedings relative thereto except where otherwise required by law. Any such suit, action or proceeding instituted by the Bondowners' Trustee shall be brought for the ratable benefit of all of the Registered Owners of those Parity Bonds, subject to the provisions of this resolution. The respective Registered Owners of the Parity Bonds, by taking and holding the same, shall be conclusively deemed irrevocably to appoint the Bondowners' Trustee the true and lawful trustee of the respective Registered Owners of those Parity Bonds, with authority to institute any such action, suit or proceeding; to receive as trustee and deposit in trust any sums becoming distributable on account of those Parity Bonds; to execute any paper or documents for the receipt of money; and to do all acts with respect thereto that the Registered Owner himself or herself might have done in person. Nothing herein shall be deemed to authorize

or empower the Bondowners' Trustee to consent to accept or adopt, on behalf of any Registered Owner of the Parity Bonds, any plan of reorganization or adjustment affecting the Parity Bonds or any right of any Registered Owner thereof, or to authorize or empower the Bondowners' Trustee to vote the claims of the Registered Owners thereof in any receivership, insolvency, liquidation, bankruptcy, reorganization or other proceeding to which the District is a party.

Section 8.5 Application of Money Collected by Bondowners' Trustee. Any money collected by the Bondowners' Trustee at any time pursuant to this Article shall be applied in the following order of priority:

(a) first, to the payment of the charges, expenses, advances and compensation of the Bondowners' Trustee and the charges, expenses, counsel fees, disbursements and compensation of its agents and attorneys; and

(b) second, to the payment to the persons entitled thereto first of required interest and then of unpaid principal amounts on any Parity Bonds which shall have become due (other than Parity Bonds previously called for redemption for the payment of which money is held pursuant to the provisions hereto), whether at maturity or by proceedings for redemption or otherwise, in the order of their due dates and, if the amount available shall not be sufficient to pay in full the principal amounts due on the same date, then to the payment thereof ratably, according to the principal amounts due thereon to the persons entitled thereto, without any discrimination or preference.

When the Bondowners' Trustee incurs expenses or renders services after the occurrence of an Event of Default, such expenses and the compensation for such services are intended to constitute expenses of administration under any federal or state bankruptcy, insolvency, arrangement, moratorium, reorganization or other debtor relief.

Section 8.6 Duties and Obligation of Bondowners' Trustee. The Bondowners' Trustee shall not be liable except for the performance of such duties as are specifically set forth herein. During an Event of Default, the Bondowners' Trustee shall exercise such of the rights and powers vested in it hereby, and shall use the same degree of care and skill in its exercise, as a prudent person would exercise or use under the circumstances in the conduct of his or her own affairs. The Bondowners' Trustee shall have no liability for any act or omission to act hereunder except for the Bondowners' Trustee's own negligent action, its own negligent failure to act or its own willful misconduct. The duties and obligations of the Bondowners' Trustee shall be determined solely by the express provisions of this resolution, and no implied powers, duties or obligations of the Bondowners' Trustee shall be read into this resolution.

The Bondowners' Trustee shall not be required to expend or risk its own funds or otherwise incur individual liability in the performance of any of its duties or in the exercise of any of its rights or powers as the Bondowners' Trustee, except as may result from its own negligent action, its own negligent failure to act or its own willful misconduct.

The Bondowners' Trustee shall not be bound to recognize any person as a Registered Owner of any Bond until his or her title thereto, if disputed, has been established to its reasonable satisfaction.

The Bondowners' Trustee may consult with counsel, and the opinion of such counsel shall be full and complete authorization and protection in respect of any action taken or suffered by it hereunder in good faith and in accordance with the opinion of such counsel. The Bondowners' Trustee shall not be answerable for any neglect or default of any person, firm or corporation employed and selected by it with reasonable care.

Section 8.7 Suits by Individual Bondowners Restricted. Neither the Registered Owner nor the Beneficial Owner of any one or more of Parity Bonds shall have any right to institute any action, suit or proceeding at law or in equity for the enforcement of the same unless:

- (a) an Event of Default has happened and is continuing; and
- (b) a Bondowners' Trustee has been appointed; and
- (c) such owner previously shall have given to the Bondowners' Trustee written notice of the Event of Default on account of which such suit, action or proceeding is to be instituted; and
- (d) the Registered Owners of 25% in principal amount of the Parity Bonds, after the occurrence of such Event of Default, has made written request of the Bondowners' Trustee and have afforded the Bondowners' Trustee a reasonable opportunity to institute such suit, action or proceeding; and
- (e) there have been offered to the Bondowners' Trustee security and indemnity satisfactory to it against the costs, expenses and liabilities to be incurred therein or thereby; and
- (f) the Bondowners' Trustee has refused or neglected to comply with such request within a reasonable time.

No Registered Owner or Beneficial Owner of any Parity Bond shall have any right in any manner whatever by his or her action to affect or impair the obligation of the District to pay from the Net Revenues the principal of and interest on such Parity Bonds to the respective Registered Owner thereof when due.

Section 8.8 Waivers of Default. No delay or omission of the Bondowners' Trustee or of any Registered Owner or Beneficial Owner of Parity Bonds to exercise any right or power arising upon the happening of an Event of Default shall impair any right or power or shall be construed to be a waiver of any such Event of Default or to be an acquiescence therein; and every power and remedy given by this Article to the Bondowners' Trustee or to the Registered Owners of Parity Bonds may be exercised from time to time and as often as may be deemed expedient by the Bondowners' Trustee or by such Registered Owners.

The Bondowners' Trustee or the owners of not less than 50% in principal amount of the Parity Bonds at the time Outstanding, or their attorneys-in-fact duly authorized, may on behalf of the owners of all of the Parity Bonds waive any past default under this resolution and any resolution authorizing the issuance of other Parity Bonds and its consequences, except a default in the payment of the principal of, premium, if any, or interest on any of the Parity Bonds. No such waiver shall extend to any subsequent or other default or impair any right consequent thereto:



Section 8.9 Remedies Granted in Resolution Not Exclusive. No remedy conferred by this resolution upon or reserved to the Bondowners' Trustee or the owners of the Parity Bonds is intended to be exclusive of any other remedy, but each remedy shall be cumulative and shall be in addition to every other remedy given under this resolution or existing at law or in equity or by statute on or after the date of adoption of this resolution.

Section 8.10 Voting of Bonds Held by District. In determining whether the owners of the requisite aggregate amount of Parity Bonds have concurred in any demand, request, direction, consent or waiver under this resolution, Parity Bonds which are owned or held by or for the account of the District, or by any person or entity directly or indirectly controlling or controlled by, or under direct or indirect common control with, the District on the Parity Bonds, shall be disregarded and deemed not to be Outstanding for the purpose of any such determination.

## ARTICLE IX AMENDMENTS

Section 9.1 Amending and Supplementing Resolution Without Consent of Bondowners.

(a) The District from time to time and at any time may adopt a Supplemental Resolution or resolutions, which resolution or resolutions thereafter shall become a part of this resolution, for any one or more or all of the following purposes:

(1) To add to the covenants and agreements of the District contained in this resolution, other covenants and agreements thereafter to be observed, which shall not adversely affect the interest of the owners of any Parity Bonds in any material way, or to surrender any right or power herein reserved to or conferred upon the District.

(2) To make such provisions for the purpose of curing any ambiguities or of curing, correcting or supplementing any defective provisions contained in this resolution or any resolution authorizing Future Parity Bonds in regard to matters or questions arising under such resolutions as the District may deem necessary or desirable and which shall not materially adversely affect the interest of the owners of such bonds in any material way.

(3) To change any provision of or to add any provision to this resolution if such change or addition will not materially adversely affect the interest of the owners of any Bonds.

Any such Supplemental Resolution of the District may be adopted without the consent of the owners of any Parity Bonds at any time Outstanding. Before any such Supplemental Resolution is adopted, the District shall obtain an opinion of nationally recognized bond counsel that approval of such resolution is not required pursuant to Section 9.2.

(b) Upon the adoption of any Supplemental Resolution pursuant to the provisions of this section, this resolution shall be deemed to be modified and amended in accordance therewith, and the respective rights, duties and obligations of the District under this resolution and all owners of Parity Bonds Outstanding hereunder shall thereafter be determined, exercised and enforced thereunder, subject in all respects to such modification and amendments, and all the terms and

conditions of any such Supplemental Resolution shall be deemed to be part of the terms and conditions of this resolution for any and all purposes.

Section 9.2 Amending and Supplementing Resolution With Consent of Bondowners.

(a) With the consent of the Registered Owners of not less than 66% in aggregate principal amount of the Parity Bonds then Outstanding, the District from time to time and at any time may adopt a resolution amendatory hereof or supplemental hereto for the purpose of adding any provisions to, or changing in any manner or eliminating any of the provisions of, this resolution, or modifying or amending the rights and obligations of the District hereunder, or modifying in any manner the rights of the owners of the Parity Bonds then Outstanding and in determining whether the owners of not less than 66% in aggregate principal amount of the Parity Bonds then Outstanding consent thereto; provided, however, that, without the specific consent of the Registered Owner of each such Parity Bond that would be affected thereby, no such Supplemental Resolution amending or supplementing the provisions hereof shall: (i) change the fixed maturity date for the payment of the principal of any Parity Bond or the date for the payment of interest thereon or the terms of the redemption thereof, or reduce the principal amount of any Parity Bond or the rate of interest thereon or the redemption price (or the redemption premium) payable upon the redemption or prepayment thereof; (ii) reduce the aforesaid percentage of Parity Bonds the owners of which are required to consent to any Supplemental Resolution amending or supplementing the provisions of this resolution; (iii) give to any Parity Bond or Bonds any preference over any other Parity Bond or Bonds secured hereby; (iv) authorize the creation of any pledge of the Gross Revenues and other money pledged hereunder prior, superior or equal to the pledge of and lien and charge for the payment of the Parity Bonds; or (v) deprive any Registered Owner of the Parity Bonds of the security afforded by this resolution. (Nothing herein contained, however, shall be construed as making necessary the approval of the owners of the Bonds of the adoption of any Supplemental Resolution authorized by the provisions of Section 9.1.)

(b) It shall not be necessary that the consents of the owners of the Parity Bonds approve the particular form or wording of the proposed amendment or supplement or of the Supplemental Resolution effecting such amendment or supplement, but it shall be sufficient if such consents approve the substance of the proposed amendment or supplement. After the owners of the required percentage of Parity Bonds shall have filed their consents to the amending or supplementing hereof pursuant to this Section 9.2, the District may thereafter adopt such Supplemental Resolution and thereafter shall mail a copy of such notice, postage prepaid to each Registered Owner of Parity Bonds then Outstanding, at his/her address, if any, appearing upon the Bond Register, but failure of such registered owners to receive such notice or any defect therein shall not affect the validity of the Supplemental Resolution effecting such amendments or supplements or the consents thereto. (Nothing in this Section 9.2 contained, however, shall be construed as requiring the giving of notice of any amending or supplementing of this resolution authorized by Section 9.1.) A record, consisting of the papers required by this Section 9.2, shall be filed with the District and shall be proof of the matters therein stated until the contrary is proved. No action or proceeding to set aside or invalidate such Supplemental Resolution or any of the proceedings for its adoption shall be instituted or maintained unless such action or proceeding is commenced within 60 days after the mailing of the notice required by this Section 9.2.

Section 9.3 Endorsement of Amendment on Parity Bonds. Parity Bonds delivered after the effective date of any action amending this resolution taken as hereinabove provided may bear a notation by endorsement or otherwise as to such action, and in that case, upon demand of the Registered Owner of any Parity Bond Outstanding at such effective date and presentation of his or her Parity Bond for the purpose at the designated office of the Registrar, suitable notation shall be made on such Parity Bond by the Registrar as to any such action. If the District shall so determine, new Parity Bonds so modified as in the opinion of the District and its counsel to conform to such action shall be prepared, delivered and, upon demand of the Registered Owner of any Parity Bond then Outstanding, shall be exchanged without cost to such Registered Owner for Parity Bonds then Outstanding hereunder, upon surrender of such Parity Bonds.

## ARTICLE X ONGOING DISCLOSURE

Section 10.1 Undertaking to Provide Ongoing Disclosure. The District covenants to execute and deliver on the date of issuance of the Bonds a Continuing Disclosure Certificate, and hereby covenants and agrees that it will comply with and carry out all of the provisions of such Continuing Disclosure Certificate. The Designated Representatives are each hereby authorized and directed to execute and deliver a Continuing Disclosure Certificate upon the issuance, delivery and sale of the Bonds with such terms and provisions as such officer shall deem appropriate and in the best interests of the District, upon consultation with counsel to the District. Notwithstanding any other provision of this resolution, failure of the District to comply with a Continuing Disclosure Certificate shall not be considered an Event of Default as to the Bonds and shall not be deemed to create any monetary liability on the part of the District to any other persons, including the Registered Owners of the Bonds, or result in acceleration of the Bonds.

## ARTICLE XI SALE OF THE BONDS

Section 11.1 Sale of the Bonds. The Bonds shall be sold at negotiated sale to the Underwriter pursuant to the terms of the Bond Purchase Contract. The Commission has determined that it would be in the best interest of the District to delegate to the Designated Representatives for a limited time the authority to approve the solicitation of offers for a Tender Transaction, to select the Refunding Candidates and/or Target Bonds to be defeased and/or refunded or acquired, to determine whether to issue the Bonds as Taxable Bonds or Tax-Exempt Bonds, to determine the Reserve Account Requirement for the Bonds, and to approve the final interest rates, aggregate principal amount, principal amounts of each maturity, and redemption rights for the Bonds. The final determination of the terms for the Bonds shall be set forth in a Bond Purchase Contract to be signed by a Designated Representative.

Subject to the terms and conditions set forth in this Section, each Designated Representative is hereby authorized to negotiate and execute at the Designated Representative's discretion, one or more Offers for a Tender Transaction, Escrow Agreement, Dealer Manager Agreement, and other documents in connection with the defeasance and/or refunding of the Refunding Candidates or acquisition of a Target Bond. Each Designated Representative is hereby authorized to acquire tendered Target Bonds and to negotiate and approve terms for the purchase of Target Bonds tendered pursuant to any Offer.

The Designated Representatives are each hereby authorized to make such determinations with respect to the Bonds so long as:

- (a) the aggregate principal amount of all Bonds issued under this resolution does not exceed \$375,000,000;
- (b) the final maturity date for each series of Bonds is no later than January 1, 2044;
- (c) the Bonds of each series are sold (in the aggregate) at a price not less than 90%;
- (d) the true interest cost for each series of Bonds (in the aggregate) does not exceed 5.00%;
- (e) the aggregate debt service to be paid on any Bonds shall be less than the aggregate debt service on the Refunded Bonds to be refunded or acquired; and
- (f) the Bonds conform to all other terms of this resolution.

The Bonds shall be sold by negotiated sale to the Underwriter selected by a Designated Representative. Subject to the terms and conditions set forth in this Section 11.1, the Designated Representatives are each hereby authorized to execute the Bond Purchase Contract.

Following the sale of the Bonds and the execution of a Bond Purchase Contract, a Designated Representative shall provide a report to the Commission describing the final terms of the Bonds approved pursuant to the authority delegated in this section. The authority granted to the Designated Representatives by this Section 11.1 shall expire June 1, 2025. If the Bonds authorized herein have not been sold by June 1, 2025, and a Bond Purchase Contract has not been executed by such date, the Bonds shall not be issued nor their sale approved unless such Bonds shall have been re-authorized by resolution of the Commission. The resolution re-authorizing the issuance and sale of such Bonds may be in the form of a new resolution repealing this resolution in whole or in part or may be in the form of an amendatory resolution approving a bond purchase contract or establishing terms and conditions for the authority delegated under this Section 11.1.

#### Section 11.2 Preliminary and Final Official Statements; Tender Offers.

(a) *Preliminary Official Statement.* The Designated Representatives are each hereby authorized, empowered and directed to approve one or more solicitations for the tender of outstanding Target Bonds, to approve the preparation and distribution of one or more Offers, to approve the information contained in each Preliminary Official Statement pertaining to the Bonds, to “deem final” each Preliminary Official Statement, if any, as of its date, except for the omission of information on offering prices, interest rates, selling compensation, delivery dates and any other terms or provisions of the Bonds dependent on such matters, for the sole purpose of the Underwriter’s compliance with the Rule and to authorize the distribution thereof to the Underwriter.

(b) *Official Statement.* The Designated Representatives are each hereby authorized, empowered and directed to execute and deliver a final Official Statement, including any

amendments or supplements thereto, with such changes therein from the Preliminary Official Statement as such officer shall deem appropriate and in the best interests of the District, as conclusively evidenced by execution thereof. The Underwriter for the Bonds is hereby authorized to distribute the Official Statement in connection with the offer and sale of such Bonds.

(c) *Dealer Managers.* Each Designated Representative is authorized to negotiate a fee with the Dealer Manager that is in the best interest of the District.

## ARTICLE XII MISCELLANEOUS

Section 12.1 Resolution a Contract. This resolution and the provisions of Title 54 RCW shall constitute a contract with the Registered Owners of each of the Bonds, enforceable by any Registered Owner of any Bond by mandamus or any other appropriate suit or action in any court of competent jurisdiction subject to the provisions of limitations on remedies contained in this resolution.

Section 12.2 Benefits of Resolution Limited to District, Bondowners, Registrar, and Bondowners' Trustee. Nothing in this resolution, expressed or implied, is intended or shall be construed to confer upon or give to any person or corporation other than the District, the Registrar, the Bondowners' Trustee and the Registered Owners from time to time of the Bonds any rights, remedies or claims under or by reason of this resolution or any covenant, condition or stipulation thereof; and all the covenants, stipulations, promises and agreements in this resolution contained by or on behalf of the District shall be for the sole and exclusive benefit of the District, the Registrar, the Bondowners' Trustee and the Registered Owners from time to time of the Bonds.

Section 12.3 Severability. If any one or more of the covenants or agreements provided in this resolution on the part of the District to be performed shall be declared by any court of competent jurisdiction to be contrary to law, then such covenant or covenants, agreement or agreements shall be null and void and shall be deemed separable from the remaining covenants and agreements, and shall in no way affect the validity of the other provisions of this resolution or of the Bonds issued hereunder.

Section 12.4 General Authorization. The General Manager/Chief Executive Officer, the Chief Financial Officer/Treasurer, and the Senior Manager of Treasury and Financial Planning/Deputy Treasurer, and the President, Vice President and Secretary of the Commission and each of the other appropriate officers of the District are each hereby authorized and directed to take such steps, to do such other acts and things, and to execute such letters, certificates, agreements, papers, financing statements, assignments or instruments as in their judgment may be necessary, appropriate or desirable in order to carry out the terms and provisions of, and complete the transactions contemplated by, this resolution. Such documents may include, but are not limited to, documents related to Qualified Insurance and/or a municipal bond insurance policy delivered by an insurer to insure the payment when due of the principal of and interest on all or a portion of a series of Bonds as provided therein, if such insurance is determined by a Designated Representative to be in the best interest of the District.

Section 12.5 Rebates to Purchasers. If so required by contract with the purchasers of power and energy from the Priest Rapids Project, the District may rebate money on hand in any fund, except the Bond Fund, relating to the Priest Rapids Project to such purchasers. Such a rebate may be paid to the Electric System on the same basis as to the other purchasers.

Section 12.6 Prior Acts. All acts taken pursuant to the authority of this resolution but prior to its effective date are hereby ratified and confirmed.

Section 12.7 Effective Date. This resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED this 13th day of August, 2024.

PUBLIC UTILITY DISTRICT NO. 2 OF  
GRANT COUNTY, WASHINGTON

By \_\_\_\_\_  
President and Commissioner

\_\_\_\_\_  
Commissioner

\_\_\_\_\_  
Commissioner

\_\_\_\_\_  
Commissioner

\_\_\_\_\_  
Commissioner

\_\_\_\_\_  
Secretary of the Commission

**APPENDIX A:  
Bond Form**

Each series of Bonds shall be in substantially the following form, with additions and deletions as permitted by the Resolution.

NO. \_\_\_\_\_ \$ \_\_\_\_\_

UNITED STATES OF AMERICA  
STATE OF WASHINGTON

PUBLIC UTILITY DISTRICT NO. 2 OF GRANT COUNTY, WASHINGTON  
PRIEST RAPIDS HYDROELECTRIC PROJECT REVENUE REFUNDING BOND, 2024  
SERIES B

INTEREST RATE: %                      MATURITY DATE:                      CUSIP NO.:

REGISTERED OWNER:

PRINCIPAL AMOUNT:

PUBLIC UTILITY DISTRICT NO. 2 OF GRANT COUNTY, a municipal corporation of the state of Washington (the "District"), hereby acknowledges itself to owe and for value received promises to pay to the Registered Owner identified above, or registered assigns, on the Maturity Date identified above, the Principal Amount indicated above and to pay interest from the date of delivery, or the most recent date to which interest has been paid or duly provided for, until payment of this bond at the Interest Rate set forth above, payable on \_\_\_\_\_, and semiannually thereafter on the first days of each succeeding \_\_\_\_\_ and \_\_\_\_\_. Both principal of and interest on this bond are payable in lawful money of the United States of America. For so long as the bonds of this issue are held in book-entry form, payments of principal and interest thereon shall be made as provided in accordance with the operational arrangements of The Depository Trust Company ("DTC") referred to in the Blanket Issuer Letter of Representations from the District to DTC.

Principal of and interest and premium, if any, on this bond are payable solely out of the special fund of the District known as the "Priest Rapids Project Revenue Bond Fund" (the "Bond Fund"). This bond is not a general obligation of the District.

This bond is one of a duly authorized series of bonds aggregating [\$\_\_\_\_\_] in principal amount and designated as "Priest Rapids Hydroelectric Project Revenue Refunding Bonds, 2024 Series B." This bond and the bonds of the series of which it is a part (the "Bonds") are issued under and pursuant to Resolution No. 9060 of the District adopted on August 13, 2024 (the "Bond Resolution"), and under the authority of and in full compliance with the Constitution and laws of the state of Washington, including Title 54 of the Revised Code of Washington. The Bonds are issued for the purpose of refunding (including through tender for purchase) certain revenue bonds of the District, and paying costs of issuance for the Bonds. Terms not otherwise defined herein shall have the meanings set forth in the Bond Resolution.

The Bonds are being issued on a parity of lien on Gross Revenues of the Priest Rapids Project with the District's Outstanding Parity Bonds, subject only to the prior payment of Operating Expenses. The District has reserved the right in the Bond Resolution to issue additional bonds ("Future Parity Bonds") on a parity with the Bonds and the Outstanding Parity Bonds. The Outstanding Parity Bonds, the Bonds and any Future Parity Bonds are referred to herein as the "Parity Bonds."

Under the Bond Resolution, the District is obligated to set aside and pay into the Bond Fund out of the Gross Revenues of the Priest Rapids Project, certain fixed amounts sufficient to pay the principal of and interest and premium, if any, on all Parity Bonds as the same become due and payable, all as is more fully provided in the Bond Resolution. The pledge of Gross Revenues securing payment of the principal of and premium, if any, and interest on the Parity Bonds is a lien and charge on the Gross Revenues superior to all other liens and charges of any kind or nature, subject to prior application of Gross Revenues for payment of Operating Expenses.

Copies of the Bond Resolution are on file at the office of the District, and reference thereto, and to any and all modifications and amendments thereof, is hereby made for a more complete description of the Gross Revenues available for the payment of the principal of, premium, if any, and interest on the Bonds and the rights and remedies of the Registered Owners of the Bonds with respect thereto, the terms and conditions upon which the Bonds have been issued, and the terms and conditions upon which this bond shall no longer be secured by the Bond Resolution or deemed to be Outstanding thereunder if money or certain specified securities sufficient for the payment of this bond shall have been set aside in a special account and held in trust for the payment thereof.

In the Bond Resolution, the District covenants to establish, maintain and collect rates or charges in connection with the ownership and operation of the Priest Rapids Project that shall be fair and nondiscriminatory and adequate to provide Gross Revenues sufficient for the payment of all Parity Bonds then Outstanding and any other indebtedness of the Priest Rapids Project, all payments that the District is obligated to set aside in the Bond Fund and for the proper operation and maintenance of the Priest Rapids Project, all necessary repairs thereto and replacements and renewals thereof and all other costs of the Priest Rapids Project.

This bond is subject to redemption prior to maturity as provided in the Bond Resolution and Bond Purchase Contract.

This bond shall be transferable by the Registered Owner at the designated office of the Registrar upon surrender and cancellation of this bond, and thereupon a new registered Bond of the same principal amount and interest rate and maturity will be issued to the transferee as provided in the Bond Resolution. The District, the Registrar, and any other person may treat the person in whose name this bond is registered as the absolute Registered Owner hereof for the purpose of receiving payment hereof and for all purposes.

This bond shall not be valid or become obligatory for any purpose or be entitled to any security or benefit under the Bond Resolution until the Certificate of Authentication hereon shall have been manually signed by the Registrar.



It is hereby certified, recited and declared that all acts, conditions and things essential to the validity of this bond and the Bonds of this series, required by the Constitution and statutes of the state of Washington do exist, have happened and have been performed.

IN WITNESS WHEREOF, Public Utility District No. 2 of Grant County, Washington, by its Commission, has caused this bond to be executed in its name with the manual or facsimile signature of the President of its Commission, and attested by the manual or facsimile signature of the Secretary of the Commission and the seal of said District to be impressed or imprinted hereon, all as of the 13<sup>th</sup> day of August, 2024.

PUBLIC UTILITY DISTRICT NO. 2 OF  
GRANT COUNTY, WASHINGTON

(SEAL)

\_\_\_\_\_  
President of the Commission

Attest:

\_\_\_\_\_  
Secretary of the Commission

CERTIFICATE OF AUTHENTICATION

Date of Authentication: \_\_\_\_\_

This bond is one of the revenue bonds described in the within mentioned Bond Resolution and is one of the Priest Rapids Hydroelectric Project Revenue Refunding Bonds, 2024 Series B, of Public Utility District No. 2 of Grant County, Washington.

WASHINGTON STATE FISCAL  
AGENCY, Registrar

By \_\_\_\_\_  
Authorized Signer

CERTIFICATE

I, the undersigned, Secretary of the Board of Commissioners of Public Utility District No. 2 of Grant County, Washington, and keeper of the records of said Commission (herein called the "Commission"), DO HEREBY CERTIFY:

1. That the attached is a true and correct copy of Resolution No. 9060 (herein called the "Resolution") of the Commission, duly passed at a regular meeting thereof held on the 13<sup>th</sup> day of August, 2024.

2. That said meeting was duly convened and held in all respects in accordance with law, and to the extent required by law, due and proper notice of such meeting was given; that a legal quorum was present throughout the meeting and a legally sufficient number of members of the Commission voted in the proper manner for the passage of said Resolution; that all other requirements and proceedings incident to the proper passage of said Resolution have been duly fulfilled, carried out and otherwise observed; and that I am authorized to execute this certificate.

DATED this 13<sup>th</sup> day of August, 2024.

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Secretary, Board of Commissioners

# MEMORANDUM

July 10, 2024

**TO:** Richard Wallen, General Manager/Chief Executive Officer

**VIA:** Bonnie Overfield, Chief Financial Officer/Treasurer  
Angelina Johnson, Senior Manager of Treasury and FP/Deputy Treasurer

**FROM:** Amy Thompson, Senior Financial Analyst   
Cesar Castro-Leon, Financial Analyst

**SUBJECT:** 2010-L BABs, 2020-Z, and 2020-Z2 Refunding Resolution

**Purpose:** To request Commission review and approval of the bond resolution for the refunding of the Priest Rapid Project's (PRP) 2010-L Build America Bonds (BABs) and tendering of the eligible 2020-Z and 2020-Z2 to tax-exempt bonds.

**Discussion:** The District issued the 2010-L BABs (originally \$173.9 million par) in April 2010. BABs were authorized to be issued under the American Recovery and Reinvestment Act of 2009. BABs are taxable bonds that are eligible for an interest rate subsidy payment paid from the U.S. Treasury equal to 35% of the interest due on each interest payment date. BABs could be issued to finance projects that would have otherwise qualified for tax-exempt financing under the federal tax code. Due to the interest subsidy payment, however, BABs were expected to result in an overall lower cost of borrowing. The District issued its 2010-L BABs with the assurance that the Federal government would subsidize the interest payments. A federal subsidy payment that the District should have received with respect to these bonds has been reduced as a result of federal sequestration (the current sequestration rate is 5.7%).

The 2010-L BABs are subject to extraordinary optional redemption at any time prior to maturity at the option of the District, in whole or in part, upon the occurrence of an "Extraordinary Event." Under the bond documents for the 2010-L BABs, an "Extraordinary Event" will have occurred if (a) Section 54AA of the Internal Revenue Code is modified or amended in a manner pursuant to which the District's applicable cash subsidy payments from the U.S. Treasury are reduced or eliminated, or (b) guidance published by the Internal Revenue Service or the U.S. Treasury with respect to such sections places one or more substantive new conditions on the receipt by the District of such applicable cash subsidy payments and such condition(s) are unacceptable to the District.

District staff believes that an Extraordinary Event has occurred because certain federal budget control legislation enacted after the District issued the 2010-L BABs modified and amended the relevant sections of the Federal Tax Code in a manner pursuant to which the District's cash subsidy payments from the U.S. Treasury have been reduced due to sequestration (reduction and permanent cancellation) in various percentage amounts, as also reflected in and implemented by guidance published by the Internal Revenue Service or the United States Treasury since 2013, and this has resulted in an aggregate amount of reductions in federal credit payments with respect to the 2010-L BABs to date and projected reductions at the current sequestration rate to the maturity date of the 2010-L BABs of approximately \$4.26 million.



# For Commission Review – 08/13/2024

RESOLUTION NO. XXXX

A RESOLUTION PROVIDING FOR THE FILING OF A PROPOSED BUDGET FOR THE YEAR 2025, SETTING A DATE FOR PUBLIC HEARING THEREON AND AUTHORIZING NOTICE OF SUCH MEETING

Recitals

1. Pursuant to RCW 54.16.080, Grant PUD is required to prepare a proposed budget and file it in its records on or before the first Monday in September;

WHEREAS, the preliminary proposed Budget of Revenue and Expenditures for Grant PUD for the year 2025 is attached hereto as Exhibits A and B; and

WHEREAS, public comment on the proposed budget will be officially open October 8th during the regular scheduled Commission Meeting and the District is planning to schedule public hearings regarding the proposed 2025 budget in the month of October at which any rate payer may appear and be heard for or against the whole or any part thereof.

NOW, THEREFORE BE IT RESOLVED by the Commission of Public Utility District No. 2 of Grant County, Washington, that the preliminary 2025 budget is hereby made a part of the District's official records and public comment regarding the proposed 2025 budget shall open October 8th, 2024 during the regular scheduled Commission Meeting and conclude upon adoption of the budget. Notice of scheduled public hearings shall be published at least two consecutive weeks prior to the public hearing in a newspaper printed and of general circulation in Grant County.

PASSED AND APPROVED by the Commission of Public Utility District No. 2 of Grant County, Washington, this 27<sup>th</sup> day of August 2024.

\_\_\_\_\_  
President

ATTEST:

\_\_\_\_\_  
Secretary

\_\_\_\_\_  
Vice President

\_\_\_\_\_  
Commissioner

\_\_\_\_\_  
Commissioner

## SUMMARY OF CONSOLIDATED FORECASTED FINANCIAL RESULTS

**Exhibit A - \$ in thousands**

Budgeted Items	Budget 2024	Forecast 2024	Forecast 2025
Total O&M	\$ 201,879	\$ 212,657	\$ 225,739
Taxes	\$ 23,662	\$ 23,599	\$ 24,048
Electric Capital	\$ 101,017	\$ 100,098	\$ 189,295
PRP Capital	\$ 71,896	\$ 71,255	\$ 63,273
Total Capital	\$ 172,913	\$ 171,353	\$ 252,568
Debt Service - (net of Rebates)	\$ 68,022	\$ 71,931	\$ 72,722
<b>Total Expenditures</b>	<b>\$ 466,476</b>	<b>\$ 479,539</b>	<b>\$ 575,078</b>
<b>Expenditures offsets for deduction</b>			
Contributions in Aid of Construction	\$ (12,257)	\$ (17,808)	\$ (16,550)
Sales to Power Purchasers at Cost	\$ (16,889)	\$ (26,423)	\$ (18,418)
Net Power (+ Expense, -Revenue)	\$ (90,167)	\$ (233,428)	\$ (182,791)
Total Expenditures Offset	\$ (119,312)	\$ (277,660)	\$ (217,759)
<b>Total Budgeted Expenditures</b>	<b>\$ 347,163</b>	<b>\$ 201,880</b>	<b>\$ 357,319</b>

**Exhibit B - \$ in thousands**

CONSOLIDATED OPERATIONAL PERFORMANCE	Budget 2024	Forecast 2024	Forecast 2025
Sales to Power Purchasers at Cost	\$ 16,889	\$ 26,423	\$ 18,418
Retail Energy Sales	\$ 313,316	\$ 292,183	\$ 319,932
Net Power (Net Wholesale + Other Power Revenue)	\$ 90,167	\$ 233,428	\$ 182,791
Fiber Optic Network Sales	\$ 13,522	\$ 13,522	\$ 13,793
Other Revenues	\$ 3,295	\$ 3,023	\$ 3,023
Operating Expenses	\$ (201,879)	\$ (212,657)	\$ (225,739)
Taxes	\$ (23,662)	\$ (23,599)	\$ (24,048)
<b>Net Operating Income (Loss) Before Depreciation</b>	<b>\$ 211,648</b>	<b>\$ 332,324</b>	<b>\$ 288,169</b>
Depreciation and amortization	\$ (89,397)	\$ (95,061)	\$ (101,728)
<b>Net Operating Income (Loss)</b>	<b>\$ 122,250</b>	<b>\$ 237,262</b>	<b>\$ 186,441</b>
Interest, debt and other income	\$ (15,875)	\$ (10,291)	\$ (9,037)
CIAC	\$ 12,257	\$ 17,808	\$ 16,550
<b>Change in Net Position</b>	<b>\$ 118,632</b>	<b>\$ 244,780</b>	<b>\$ 193,953</b>

**Combined Financial Results - \$ in thousands**

Financial Metrics	Target	Budget 2024	Forecast 2024	Forecast 2025
<b>Change in Net Position</b>		\$ 118,632	\$ 244,780	\$ 193,953
<b>Liquidity</b>				
Elect System Liquidity (Rev + R&C)	\$155 MM	\$ 172,095	\$ 412,799	\$ 362,482
Excess Liquidity		na	\$ 216,519	\$ 171,234
Days Cash On Hand	> 250	330	554	444
<b>Leverage</b>				
Consolidated DSC	>1.8x	3.17	4.68	4.11
Consolidated Debt/Plant Ratio	<= 60%	43%	42%	38%
<b>Profitability</b>				
Consolidated Return on Net Assets	>4%	4.7%	9.6%	7.1%
Retail Operating Ratio	<=100%	104%	114%	139%

## M E M O R A N D U M

July 31, 2024

**TO:** Board of Commissioners  
Rich Wallen, General Manager

**VIA:** Bonnie Overfield, CFO  
Angelina Johnson, Senior Manager of Treasury/Financial Planning

**FROM:** Bryndon Ecklund, Lead Financial Analyst

**SUBJECT:** 2025 Preliminary Proposed Budget Filing

**Purpose:** To submit the 2025 preliminary Proposed Budget Filing per RCW and establish a period of public comment for the proposed budget.

**Discussion:** Per RCW 54.16.080, the District is required annually to submit a proposed filing and schedule a public hearing for the upcoming year's budget. "The Commission shall prepare a proposed budget of the contemplated financial transactions for the ensuing year and file it in its records, on or before the first Monday in September". Accordingly, on August 27<sup>th</sup> the preliminary Proposed Budget Filing and corresponding Resolution will be submitted to the Commission for filing in the District's records. The RCW states that a period of public comment on the budget will be opened beginning the first Monday of October through the end of the public hearings. **\*\*Note: due to the regularly scheduled Commission meetings taking place on the 2<sup>nd</sup> and 4<sup>th</sup> Tuesdays of October; the official opening of the budget will take place on October 8<sup>th</sup> (the second Tuesday) at the regular scheduled meeting.** Subsequent public hearings will be scheduled with the Commission in the upcoming weeks. Public hearings will be advertised two weeks prior to the hearing.

**Recommendation:** As established by RCW, approve the attached resolution providing for the 2025 preliminary Proposed Budget Filing and establishment of a period for public comment.

**Cc:** Mitch Delabarre, Jennifer Sager, Terrah Bicondova, Maggie Ramirez

# For Commission Review – 08/13/2024

## RESOLUTION NO. XXXX

### A RESOLUTION AUTHORIZING AND APPROVING THE 2024 INTEGRATED RESOURCE PLAN (IRP)

#### Recitals

1. RCW Chapter 19.280.010 was enacted by the Washington State Legislature in 2006 to encourage the development of new safe, clean, and reliable energy resources to meet future demand in Washington for affordable and reliable electricity;
2. The State Legislature has found that it is essential that electric utilities in Washington develop comprehensive resource plans that explain the mix of generation and demand-side resources (conservation) they plan to use to meet their customers' electricity needs in both the short term and the long term;
3. RCW [19.280.030](#) requires that by September 2, 2024, Grant PUD adopt an Integrated Resources Plan which includes:
  - (a) A range of forecasts, for at least the next ten years or longer, of projected customer demand which takes into account econometric data and customer usage;
  - (b) An assessment of commercially available conservation and efficiency resources, as informed, as applicable, by the assessment for conservation potential under RCW [19.285.040](#) for the planning horizon consistent with (a) of this subsection. Such assessment may include, as appropriate, opportunities for development of combined heat and power as an energy and capacity resource, demand response and load management programs, and currently employed and new policies and programs needed to obtain the conservation and efficiency resources;
  - (c) An assessment of commercially available, utility scale renewable and nonrenewable generating technologies including a comparison of the benefits and risks of purchasing power or building new resources;
  - (d) A comparative evaluation of renewable and nonrenewable generating resources, including transmission and distribution delivery costs, and conservation and efficiency resources using "lowest reasonable cost" as a criterion;
  - (e) An assessment of methods, commercially available technologies, or facilities for integrating renewable resources, including but not limited to battery storage and pumped storage, and addressing overgeneration events, if applicable for



the utility's resource portfolio.

(f) An assessment and twenty-year forecast of the availability of regional generation and transmission capacity to provide and deliver electricity to the utility's customers and to meet the requirements of chapter 288, Laws of 2019 and the state's greenhouse gas emissions reduction limits in [RCW 70A.45.020](#).

(g) A determination of resource adequacy metrics for the resource plan consistent with the forecasts;

(h) A forecast of distributed energy resources that may be installed by the utility's customers and an assessment of their effect on the utility's load and operations;

(i) An identification of an appropriate resource adequacy requirement and measurement metric consistent with prudent utility practice in implementing [RCW 19.405.030](#) through 19.405.050

(j) The integration of the demand forecasts, resource evaluations, and resource adequacy requirement into a long-range assessment describing the mix of supply side generating resources and conservation and efficiency resources that will meet current and projected needs, including mitigating overgeneration events and implementing [RCW 19.405.030](#) through 19.405.050, at the lowest reasonable cost and risk to the utility and its customers, while maintaining and protecting the safety, reliable operation, and balancing of its electric system;

(k) An assessment, informed by the cumulative impact analysis conducted under RCW 19.405.140, of: Energy and nonenergy benefits and reductions of burdens to vulnerable populations and highly impacted communities; long-term and short-term public health and environmental benefits, costs, and risks; and energy security and risk;

(l) A ten-year clean energy action plan for implementing RCW 19.405.030 through 19.405.050 at the lowest reasonable cost, and at an acceptable resource adequacy standard, that identifies the specific actions to be taken by the utility consistent with the long-range integrated resource plan.

4. RCW 19.280.050 requires that Grant PUD's Commission encourage participation of its consumers in development of the Integrated Resources Plan and approve the plan after it has provided public notice and hearing which occurred on July 23, 2024;
5. Grant PUD's staff has prepared and submitted an Integrated Resources plan which meets the requirements of RCW Chapter 19.280.010 et seq., a copy of which is attached hereto as Exhibit A; and
6. Grant PUD's Chief Commercial Officer has reviewed the proposed Integrated Resources Plan and it complies with the requirements of RCW Chapter 19.280.010 et seq. and recommends

its adoption by the Commission.

NOW, THEREFORE, BE IT RESOLVED by the Commission of Public Utility District No. 2 of Grant County, Washington, that the attached Integrated Resources Plan is hereby approved,

and Grant PUD's General Manager/Chief Executive Officer is directed to file the plan with the Washington Department of Commerce.

PASSED AND APPROVED by the Commission of Public Utility District No. 2 of Grant County, Washington, this 27<sup>th</sup> day of August 2024.

\_\_\_\_\_  
President

ATTEST:

\_\_\_\_\_  
Secretary

\_\_\_\_\_  
Vice President

\_\_\_\_\_  
Commissioner

\_\_\_\_\_  
Commissioner

TO: Rich Wallen, General Manager/Chief Executive Officer

VIA: John Mertlich, Chief Commercial Officer  
Rich Flanigan, Senior Manager of Power Portfolio Strategic Management

FROM: Mike Frantz, Senior Power Supply Analyst  
Lisa Stites, Lead Financial Analyst

SUBJECT: 2024 Integrated Resource Plan

Purpose: To request Commission approval of the Integrated Resource Plan (IRP) for submittal to the Washington State Department of Commerce by September 2, 2024.

Discussion: RCW 19.280 requires “electric utilities in Washington develop comprehensive resource plans that explain the mix of generation and demand-side resources they plan to use to meet their customers’ electricity needs in both the short term and the long term.” The District must submit its IRP every two years and the Commission must hold a public hearing prior to approving an IRP for submittal. The draft 2024 IRP was presented to the Commission in a public hearing on July 23, 2024.

We have prepared 2024 IRP pursuant to State requirements and as part of our long-term planning process. It is intended to be an actionable decision support tool and a road map for meeting the District’s mission to safely, efficiently and reliably provide electric power services to our customers. This IRP addresses the substantial risks and uncertainties inherent in the electric utility business. The Energy Supply Management Department will continue to monitor the load/resource balance of the District and recommend adjustments as necessary.

**Staff draws the following conclusions from the IRP analysis:**

1. Grant PUD has sufficient physical and contractual resources to meet customer demand through the expiration of its current pooling agreement in September 2025.
2. Grant PUD must obtain additional resources to increase its capacity margin to join the binding Western Resource Adequacy Program (WRAP) in 2027.
3. Grant PUD has sufficient resources to meet the Energy Independence Act renewable portfolio standard through 2025.
4. Grant PUD will need to obtain additional clean energy resources to meet primary Clean Energy Transformation Act compliance beginning in 2030.
5. Current analysis indicates that addition of the following resources is a least-cost solution for meeting customer demand, providing resource adequacy and attaining environmental compliance over the 2025-2045 planning horizon:
  - Implementation of a demand response program,
  - Entering into a Bonneville Power Administration Provider of Choice Tier 2 contract, and

Signature: John Mertlich  
John Mertlich (Aug 1, 2024 11:19 PDT)

Email: jmertlich@gcpud.org

Signature: Rich Flanigan  
Rich Flanigan (Aug 1, 2024 09:39 PDT)

Email: rflanig@gcpud.org

- Using the Request for Proposal (RFP) process for pursuing power purchase agreements for, or ownership of, IRP identified resources, including, but not limited to, solar, wind, and lithium-ion battery resources, with an emphasis on firm delivery.

Market energy purchases and use of renewable energy credits will also be necessary to supplement these resources.

6. Grant PUD's long-term load forecast contains significant uncertainty due to the relatively high percentage of industrial load. Industrial loads could be significantly higher or lower than the forecast based on several factors, many of which are outside Grant PUD's control. Grant PUD has evaluated the potential risks associated with this load uncertainty and will continue monitoring this customer segment.

**Based on these conclusions, Staff recommends the following IRP Action Plan:**

- 1 Further integration of resource selection modeling with transmission planning, rate design and load forecasting to increase the comprehensiveness of recommended plans.
- 2 Investigation of demand-side resource options with the goal of improving our understanding of program operations, implementation requirements, costs, and effectiveness.
- 3 Development of appropriate reliability metrics surrounding loss of load analyses and use of these metrics in development of future plans.
- 4 Continued active participation in the developing WRAP and capacity acquisition to enable joining a future binding program.
- 5 Maintaining awareness of changes to state and federal utility industry regulations affecting the District's planning processes.
- 6 Monitoring developments in operational advancements of developing technologies and cost movement for all resource alternatives.
- 7 Monitor and engage in current regional market developments.
- 8 Quantification of the value of the added services that hydropower provides, and assessment of the costs associated with potential changes to our wholesale hedging strategy.
- 9 Evaluation and consideration of available alternative strategies prior to any resource acquisition or contractual agreement.

Recommendation: Staff recommends the Commission approve the 2024 IRP during its August 27<sup>th</sup> Commission Meeting for submittal to the state Department of Commerce.

Legal Review:

- Attached e-mail from General Council/Chief Legal Officer

JM  
JM

John Mertlich

RF  
RF

Rich Flanigan

## Lisa Stites

---

**From:** Mitchell Delabarre  
**Sent:** Monday, July 22, 2024 1:46 PM  
**To:** Lisa Stites; Leah Mauceri  
**Cc:** Rich Flanigan; Michael Frantz  
**Subject:** RE: Draft Resolution for your review

Hi Lisa,  
The resolution looks good and ready for Commission consideration.  
Mitch

*Mitchell P. Delabarre*  
General Counsel/Chief Legal Officer  
Grant PUD  
[mdelaba@gcpud.org](mailto:mdelaba@gcpud.org)  
509 793-1565

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---

**From:** Lisa Stites <lstites@gcpud.org>  
**Sent:** Monday, July 22, 2024 7:01 AM  
**To:** Mitchell Delabarre <mdelaba@gcpud.org>; Leah Mauceri <lmaucer@gcpud.org>  
**Cc:** Rich Flanigan <rflanig@gcpud.org>; Michael Frantz <mfrantz@gcpud.org>  
**Subject:** Draft Resolution for your review

Good morning,

For your review, the attached is a draft resolution for adoption of the 2024 IRP filing with the Department of Commerce. Also attached is a draft of the associated Commission memo. A link to Exhibit A of the Resolution can be followed here: [2024 Integrated Resource Plan \(IRP\).docx](#) .

These are intended to go to the Commission in the August 1 packet for review at the August 13<sup>th</sup> meeting.

Thank you for reviewing and flagging any required changes.

## Lisa Stites

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# INTEGRATED RESOURCE PLAN

# 2024

## Exhibit A

# Resolution No. XXXX

## A RESOLUTION AUTHORIZING AND APPROVING THE 2024 INTEGRATED RESOURCE PLAN (IRP)

### Recitals

1. RCW Chapter 19.280.010 was enacted by the Washington State Legislature in 2006 to encourage the development of new safe, clean, and reliable energy resources to meet future demand in Washington for affordable and reliable electricity;
2. The State Legislature has found that it is essential that electric utilities in Washington develop comprehensive resource plans that explain the mix of generation and demand-side resources (conservation) they plan to use to meet their customers' electricity needs in both the short term and the long term;
3. RCW [19.280.030](#) requires that by September 2, 2024, Grant PUD adopt an Integrated Resources Plan which includes:
  - (a) A range of forecasts, for at least the next ten years or longer, of projected customer demand which takes into account econometric data and customer usage;
  - (b) An assessment of commercially available conservation and efficiency resources, as informed, as applicable, by the assessment for conservation potential under RCW [19.285.040](#) for the planning horizon consistent with (a) of this subsection. Such assessment may include, as appropriate, opportunities for development of combined heat and power as an energy and capacity resource, demand response and load management programs, and currently employed and new policies and programs needed to obtain the conservation and efficiency resources;
  - (c) An assessment of commercially available, utility scale renewable and nonrenewable generating technologies including a comparison of the benefits and risks of purchasing power or building new resources;
  - (d) A comparative evaluation of renewable and nonrenewable generating resources, including transmission and distribution delivery costs, and conservation and efficiency resources using "lowest reasonable cost" as a criterion;
  - (e) An assessment of methods, commercially available technologies, or facilities for integrating renewable resources, including but not limited to battery storage and pumped storage, and addressing overgeneration events, if applicable for the utility's resource portfolio.
  - (f) An assessment and twenty-year forecast of the availability of regional generation and transmission capacity to provide and deliver electricity to the utility's customers and to meet the requirements of chapter 288, Laws of 2019 and the state's greenhouse gas emissions reduction limits in [RCW 70A.45.020](#).
  - (g) A determination of resource adequacy metrics for the resource plan consistent with the forecasts;
  - (h) A forecast of distributed energy resources that may be installed by the utility's customers and an assessment of their effect on the utility's load and operations;
  - (i) An identification of an appropriate resource adequacy requirement and measurement metric consistent with prudent utility practice in implementing [RCW 19.405.030](#) through 19.405.050
  - (j) The integration of the demand forecasts, resource evaluations, and resource adequacy requirement into a long-range assessment describing the mix of supply side generating resources and conservation and efficiency resources that will meet current and projected needs, including mitigating overgeneration events and implementing [RCW 19.405.030](#) through 19.405.050, at the lowest reasonable cost and risk to the utility and its customers, while maintaining and protecting the safety, reliable operation, and balancing of its electric system;

(k) An assessment, informed by the cumulative impact analysis conducted under RCW 19.405.140, of: Energy and nonenergy benefits and reductions of burdens to vulnerable populations and highly impacted communities; long-term and short-term public health and environmental benefits, costs, and risks; and energy security and risk;

(l) A ten-year clean energy action plan for implementing RCW 19.405.030 through 19.405.050 at the lowest reasonable cost, and at an acceptable resource adequacy standard, that identifies the specific actions to be taken by the utility consistent with the long-range integrated resource plan.

4. RCW 19.280.050 requires that Grant PUD’s Commission encourage participation of its consumers in development of the Integrated Resources Plan and approve the plan after it has provided public notice and hearing which occurred on July 23, 2024;
5. Grant PUD’s staff has prepared and submitted an Integrated Resources plan which meets the requirements of RCW Chapter 19.280.010 et seq., a copy of which is attached hereto as Exhibit A; and
6. Grant PUD’s Chief Commercial Officer has reviewed the proposed Integrated Resources Plan and it complies with the requirements of RCW Chapter 19.280.010 et seq. and recommends its adoption by the Commission.

NOW, THEREFORE, BE IT RESOLVED by the Commission of Public Utility District No. 2 of Grant County, Washington, that the attached Integrated Resources Plan is hereby approved, and Grant PUD’s General Manager/Chief Executive Officer is directed to file the plan with the Washington Department of Commerce.

PASSED AND APPROVED by the Commission of Public Utility District No. 2 of Grant County, Washington, this X day of X 2024.

\_\_\_\_\_  
President

ATTEST:

\_\_\_\_\_  
Secretary

\_\_\_\_\_  
Vice President

\_\_\_\_\_  
Commissioner

\_\_\_\_\_  
Commissioner



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Raquel Urbina	Communications Specialist	Public Affairs
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Shaun Harrington	Senior Financial Analyst	Business Intelligence & Market Analytics
Susan Manville	Senior Manager	Wholesale Services

# Acronyms, Abbreviations and Definitions

Term	Acronym	Definition
Alternating Current	AC	An electric current that periodically reverses direction and changes its magnitude continuously with time.
Artificial Intelligence	AI	A branch of computer science that aims to create machines that can perform tasks that normally require human intelligence. Can also refer to the intelligence exhibited by machines, particularly computer systems.
Average Megawatt	aMW	A unit of measurement for power. The ratio of energy in MWh to the number of hours in the period. 1,000,000 watts delivered continuously 24 hours a day for a year equals 1 aMW.
Automated Resource Selection	ARS	A function of PowerSIMM™ Planner which uses detailed dispatch modeling to make optimal resource planning decisions. ARS determines the least-cost and least-risk resource options to meet future load and renewable portfolio standard requirements.
Battery Energy Storage System	BESS	A type of power station that uses a group of batteries to store electrical energy.
Bipartisan Infrastructure Law	BIL	Also known as the Infrastructure Investment and Jobs Act (IIJA.) A federal statute enacted by Congress and signed into law in November 2021. Among other provisions, this statute provides funding for infrastructure projects.
Bonneville Power Administration	BPA	An American federal agency created by Congress in 1937. BPA operates as the marketing agent for power for thirty-one federally owned hydroelectric projects in the Northwest and the nuclear Columbia Generating Station. Bonneville is one of four regional Federal power marketing agencies within the U.S. Department of Energy.
California Independent System Operator	CAISO	A non-profit Independent System Operator created in 1998 as a part of California's restructuring of electricity markets. CAISO oversees the operation of California's bulk electric power system, transmission lines, and electricity market generated and transmitted by its member utilities.
Capacity		The maximum output a generating unit can produce when operating under specific conditions. Commonly expressed in megawatts.
Capacity Factor		Ratio of electrical energy produced by a generating unit for a time period to electrical energy that could have been produced by the generating unit operating continuously at full power during the same time period.
Climate Commitment Act	CCA	A policy passed in 2021 by Governor Jay Inslee to cap and reduce greenhouse gas emissions from Washington's largest

		emitting sources and industries. This program works alongside others, like CETA, to help Washington achieve its commitment to reducing greenhouse gas emissions by 95% by 2050.
Combined-Cycle Combustion Turbine	CCCT	A turbine that uses the heat generated by the combustion of natural gas or oil to generate mechanical energy.
Clean Energy		Energy that when produced or used creates little or no greenhouse gas emissions.
Clean Energy Action Plan	CEAP	A 10-year plan for implementing CETA’s clean energy goals at the lowest reasonable cost and at an acceptable resource adequacy standard.
Clean Energy Implementation Plan	CEIP	A plan developed and filed by Washington’s electric utilities every 4 years. It must include: a plan to reach the mandatory clean electricity targets set by CETA; interim targets to meet CETA standards prior to 2030 and between 2030 - 2045; specific targets for energy efficiency, demand response, and renewable energy; specific actions that the utility will take over the next 4 years that show progress toward meeting the clean electricity targets.
Clean Energy Transformation Act	CETA	A policy passed May 7, 2019, by Governor Jay Inslee that commits Washington to have an electricity supply that is free of greenhouse gas emissions by 2045. CETA also sets three clean electricity targets: by 2025, utilities must phase coal-fired electricity out of their state portfolios; by 2030, utilities’ state portfolios must be greenhouse gas emissions neutral; by 2045, utilities must supply Washington customers with electricity that is 100% renewable or non-emitting with no provision for offsets.
Columbia Generating Station	CGS	The northwest’s only commercial nuclear energy facility, first entering commercial operation in December 1984. As the third largest electricity generator in Washington state, CGS operates at 100% power, 24 hours a day, 7 days a week, but has the ability to load follow or reduce power when requested by Bonneville Power Administration. All of CGS’ electricity is provided at cost to the BPA under a formal net billing agreement.
Conservation Potential Assessment	CPA	Assessment that identifies the quantity and cost of resources that are available and achievable in a utility service territory within the next 10-20 years.
Demand Response	DR	Control of load that results in temporary changes to a customer’s supply of energy.
Design Build	DB	A project delivery system used in the construction industry where the design and construction services are contracted by a single entity known as the design builder. Also known as alternative delivery.
Direct Current	DC	An electric current flowing in one direction only.

Distributed Energy Resource Management System	DERMS	A technology that helps grid operators manage the flow of electricity from distributed energy resources.
Effective Load Carrying Capability	ELCC	A metric used to assess a generating resource’s ability to produce energy when the grid is most likely to experience electricity shortfalls. Typically, ELCC is expressed as a percentage of a resource’s nameplate capacity.
Electric Power Research Institute	EPRI	A non-profit organization that conducts research and development related to the generation, delivery and use of electricity.
Electric Vehicle	EV	A vehicle that uses one or more electric motors for propulsion. There are two main types of EVs: battery electric vehicles and plug-in hybrid electric vehicles.
Energy Imbalance Market	EIM	A voluntary market that provides a sub-hourly economic dispatch of participating resources for balancing supply and demand every five minutes. Transmission and reliability constraints would be honored.
Energy Independence Act	EIA	19.285 RCW. A clean energy initiative passed in 2006 that requires Washington electric utilities serving at least 25,000 retail customers to use renewable energy and energy conservation.
Encroachment		A condition in which operation of a hydroelectric project causes an increase in the level of the tailwater of another hydroelectric project located upstream.
Estimated Unmet District Load	EU DL	All projected electric energy loads for a specific district: all projected electric energy loads of the District as defined in Section 4 (c) (1) and determined in Section 4 (c) (3) of the District’s Power Sales Contract.
Exceedance		The quantity that exceeds the anticipated amount. In relation to water availability, the amount above the mean availability.
Extended Day-Ahead Market	EDAM	A voluntary day-ahead electricity market, offered by CAISO and designed to deliver reliability, economic, and environmental benefits to balancing areas and utilities throughout the West. Aiming to increase regional coordination, support states’ policy goals, and meet demand cost-effectively, EDAM is scheduled to deploy May 1, 2026.
Federal Columbia River Power System	FCRPS	A series of thirty-one hydroelectric projects in the Pacific Northwest’s Columbia River Basin. The transmission system is operated by the Bonneville Power Administration to market and deliver electric power.
Federal Energy Regulatory Commission	FERC	An independent agency of the U.S. government, created by Congress in 1977. Part of the U.S. Department of Energy, FERC regulates natural gas projects, hydropower projects, and the interstate transmission of natural gas, oil, and electricity.

Greenhouse Gases	GHG	Gases in the atmosphere that raise the surface temperature of planets such as Earth by absorbing infrared radiation.
Heat Recovery Steam Generator	HRSG	A heat exchanger that recovers heat from a hot gas stream, such as a combustion turbine or other waste gas stream, producing steam that can be used in a process or used to drive a steam turbine.
Heavy Load Hours	HLH	Hours during 7 am – 10 pm, Monday – Saturday, excluding NERC designated national holidays.
High Assay Low Enriched Uranium	HALEU	Uranium fuel that is enriched to between 5% and 30% of the fissile isotope uranium-235. Used by some advanced reactor designs that require higher enrichment levels.
Hydrogen Fuel Cells	HFC	An electrochemical device that converts hydrogen’s chemical energy to electricity.
Inflation Reduction Act	IRA	A federal statute enacted by Congress and signed into law in August 2022, investing in domestic energy production and promoting clean energy including credits for renewable energy projects, providing rebates for energy efficiency, funding conservation of lands and resources, and other federal programs.
Infrastructure Investment and Jobs Act	IJA	A federal statute enacted by Congress and signed into law in November 2021. Among other provisions, this statute provides funding for infrastructure projects. Also known as the Bipartisan Infrastructure Law (BIL.)
Integrated Resource Plan	IRP	Roadmap that large utilities use to plan out generational acquisitions over 5, 10, 20, or more years.
Irradiance		The direct, diffused and reflected solar radiation that strikes a surface, with measurement usually expressed in kilowatts per square meter.
Light Load Hours	LLH	Hours during 1 am – 6 am and 11 pm – midnight, Monday – Saturday and all hours during Sundays and NERC designated national holidays.
Light Water Nuclear Reactor	LWR	A type of nuclear reactor that uses regular water as a coolant and as the neutron moderator medium. Light water reactors are currently the most common type of reactors.
Load Factor		The ratio of the energy used over a period to the theoretical maximum energy use, based on peak demand, over that period. A measure of the utilization rate. High load factor occurs with very steady loads, where energy demand remains relatively constant throughout the period.
Low Enriched Uranium	LEU	Type of uranium used to create nuclear fuel where the percent composition of uranium-235 has been increased through the process of isotope separation. This enrichment improves its ability to produce energy.

Megavolt Amperes	MVA	Unit of apparent power in an electrical circuit. 1,000,000 volts = 1 MV.
Megawatt	MW	A unit of power used to measure the output of a power plant, or the amount of power required by an electric load, equal to a million Watts.
Megawatt-hour	MWh	A unit of energy equal in value to one million watts of electricity used continuously for one hour.
Mid-Columbia Trading Hub	MID-C	One of eight electricity trading hubs in the Western United States. Represents an aggregation of the electricity market for the Northwest. Also referenced as Mid-C.
Million Tonnes	MT	Unit of measurement. 1 MT = 1000 kilograms ≈ 2204.6 lbs.
Moses Lake Transmission Expansion Plan	MTEP	Plan that includes several projects providing additional transmission capacity necessary to reliably serve additional load in the Moses Lake area. Currently in the development stage.
Nameplate Capacity		A measure of the design output capability of a generating resource as designated by the manufacturer.
North American Electric Reliability Corporation	NERC	A nonprofit corporation originally formed June 1, 1968, overseeing six regional reliability entities and all the interconnected power systems of Canada and the contiguous US. NERC assesses resource adequacy and monitors and enforces compliance with power system operation standards.
Northwest Power and Conservation Council	NWPCC	A regional organization that develops and maintains a regional power plan and a fish and wildlife program with the aim to ensure an affordable and reliable energy system while enhancing fish and wildlife in the Columbia Basin.
Northwest Power Pool	NWPP	Former name of the current Western Power Pool. A voluntary organization that includes electric generating utilities in the Pacific Northwest, British Columbia, and Alberta to provide the critical reservoir elevation limits for U.S. dams and set contingency reserve power requirements for utilities within its geographic area. Rebranded to Western Power Pool in 2022.
Open Access Transmission Tarriff	OATT	Set of rules and guidelines established by regulatory bodies to ensure fair and non-discriminatory access to transmission infrastructure.
Pacific Northwest National Laboratory	PNNL	One of the U.S. Department of Energy national laboratories.
Pacific Northwest Utilities Conference Committee	PNUCC	A not-for-profit trade association of consumer-owned and investor-owned electric utilities and other power industry partners.
Photovoltaic	PV	Conversion of light into electricity using semiconducting materials that exhibit the photovoltaic effect. Commercially used for electricity generation and as photosensors.



PowerSIMM Planner™		A platform offered by Ascend Analytics for power planning, capacity expansion, and reliability analysis, determining least cost and least risk supply portfolios. Integrates variability in generation from weather, high volatile hourly and sub-hourly prices, and concern about greenhouse gas emissions.
PowerSIMM Portfolio Manager™		A platform offered by Ascend Analytics that captures both market expectations and fundamental variables of demand, supply, and transmission flows to determine optimal hedge strategies. Integrates physical dimensions of weather and asset operations concurrently with market price dynamics.
Priest Rapids Project	PRP	A hydroelectric project made up of the Priest Rapids and Wanapum dams on the Columbia River, owned and operated by the Grant County PUD.
Priority Firm	PF	Electricity generation that can be consistently available and dependable, regardless of external factors.
Proton Exchange Membrane	PEM	A semi-permeable membrane designed to conduct protons while acting as an electronic insulator and reactant barrier.
Provider of Choice	PoC	BPA's regional effort to engage regional public power utilities and interested parties in a policy and contract-development process to gain an understanding of electric power needs and perspectives. Will establish the long-term power sales policy and contracts that will follow the current Regional Dialogue contracts that expire in September 2028.
Public Utility District	PUD	An organization that maintains the infrastructure for a public service, often providing a service using that infrastructure. Public services considered essential include water, gas, electricity, telephone, waste disposal, and other communication systems.
Quincy Transmission Expansion Project	QTEP	A project involving: building a 32-mile, 230kV transmission line from the Wanapum switchyard to the Mountain View substation; building a new transmission line connecting the existing Columbia to Rocky Ford 230kV transmission line to the Mountain View substation; building a new line linking the existing Columbia to Rocky Ford 230kV transmission line to a proposed Monument Hill switchyard; complete a 230kV transmission loop at Monument Hill to provide a second transmission source to existing and future substations in the east Quincy area.
Renewable Energy		Energy that comes from a source that is not depleted when used and can be replenished on a human timescale. Examples include wind power, solar power, and hydropower.
Renewable Energy Credit	REC	A certificate corresponding to the environmental attributes of energy produced from renewable sources such as wind or solar. The Washington Energy Independence Act, 19.285 RCW, allows use of RECs to meet statutory renewable energy obligations

Renewable Portfolio Standard	RPS	An official requirement that requires a certain percentage of a utility's electricity to come from renewable energy sources. Washington's Energy Independence Act establishes a renewable portfolio standard for utilities.
Request for Proposal	RFP	A solicitation of a business proposal initiated by an organization interested in procurement of a product or service.
Resource Adequacy	RA	The ability of an electric system to provide the energy required by its customers, at all times.
Revised Code of Washington	RCW	The compilation of all permanent laws currently in force in the U.S. in the state of Washington. Published by the Washington State Statute Law Committee and the Washington State Code Reviser.
Simple-Cycle Combustion Turbine	SCCT	A type of gas turbine that has only one power cycle, unlike a combined-cycle combustion turbine which has two.
Small Modular Reactor	SMR	A class of small nuclear fission reactors designed to be built in a factory, shipped to operational sites for installation and then used to power buildings or other commercial operations. As of 2023, only China and Russia have successfully built operational SMRs.
Solid Oxide Fuel Cell	SOFC	An electrochemical device that produces electricity from oxidizing a fuel.
Southwest Power Pool	SPP	A regional transmission organization mandated by the Federal Energy Regulatory Commission to ensure reliable supplies of power, adequate transmission infrastructure, and competitive wholesale electricity prices on behalf of its members.
Thousands of Cubic Feet per Second	KCFS	Unit of measurement for hydropower production. 7,500 gallons per second is approximately 1 kcfs.
Variable Energy Resource	VER	A renewable energy resource that has variable production beyond control of the operator. Examples are solar and wind fueled facilities.
Western Electric Coordinating Council	WECC	The regional entity responsible for compliance monitoring and enforcement and oversees the Western Interconnection's reliability planning and assessments.
Western Energy Imbalance Market	WEIM	An energy imbalance market operated by the California Independent System Operator. Not a regional transmission operator, WEIM's market system automatically finds low-cost energy to serve real-time consumer demand across the West.
Western Interconnection		The geographic area of the synchronously operated electric grid in western North America. This includes Washington, Arizona, California, Colorado, Idaho, Nevada, Oregon, Utah, British Columbia, Alberta and parts of Montana, Nebraska, New Mexico, South Dakota, Wyoming and Mexico.

Western Power Pool	WPP	A voluntary organization that includes electric generating utilities in the Pacific Northwest, British Columbia, and Alberta to provide the critical reservoir elevation limits for U.S. dams and set contingency reserve power requirements for utilities within its geographic area. Previously known as the Northwest Power Pool.
Western Resource Adequacy Program	WRAP	A regional reliability planning and compliance program for the western U.S. that aims to improve regional coordination and leverage resource diversity for enhanced reliability and reduced customer costs.

# 1 | Executive Summary

Grant PUD has prepared this Integrated Resource Plan (IRP) pursuant to State requirements and as part of its long-term planning process.

Utilizing its current portfolio, and considering forecast load growth, Grant PUD:

- has sufficient resources to meet forecast energy requirements through the expiration of the current pooling agreement in 2025
- must increase its capacity margin by obtaining additional capacity resources to be able to join the binding Western Resource Adequacy Program (WRAP) in 2027 without incurring deficiency charges
- has sufficient resources to meet the 15% renewable portfolio standard of the Energy Independence Act through 2025
- must acquire additional clean energy resources to meet primary Clean Energy Transformation Act compliance beginning in 2030

Given current projections of future load growth, technology performance and resource costs, Staff’s analysis determines that acquiring the resources shown in Table 1, as well as:

- utilizing wholesale markets
- attaining alternative clean energy compliance through the purchase of renewable energy credits (RECs)
- continued investment in cost-effective conservation

is the recommended and least cost path to providing for customer needs through 2045. Resources shown in Table 1 could be obtained through either purchase agreements or built and owned by Grant PUD.

**Table 1. Recommended portfolio additions by five-year period, nameplate capacity in MW**

Technology	2025 - 2029	2030 – 2034	2035 - 2039	2040 - 2045	Total
BPA Tier 2 Contract	40				40
Solar	490	200	420	60	1170
Wind	10				10
Lithium-ion Battery Storage	210	70	70	20	370
Demand Response	28				28
Total	778	270	490	80	1618

Demand response programs aimed at high load factor customers, including cryptocurrency miners, are an economical resource for meeting energy needs at times of high demand and are recommended in this plan. Grant PUD is currently operating a pilot for this type of program to increase understanding of implementation requirements, costs, and effectiveness. The analysis for this plan contemplated 28 MW of demand response. However, further examination of customer capabilities may reveal opportunities for additional demand response capacity.

Additions recommended for the near term, 2026 – 2028, are required to provide sufficient firm capacity for participation in WRAP. These additions also reduce dependence on short-term trading in the wholesale market. Due to time constraints on bringing projects online, resource additions in the near-term are limited to the currently commercially available technology of solar, wind and lithium-ion battery installations.

Mid-term, 2032 – 2038, additions are prompted by the need to procure clean energy for CETA compliance. Recommended additions during this period are the currently commercially available, currently least cost, solar and lithium-ion battery technologies also selected for near-term additions. Time may bring operational advancements and cost decreases to emerging technologies and Staff can envision a future in which new clean energy technologies, including small nuclear reactors, are the preferred option for serving customer needs. Staff will continue to monitor developments and include new information in future resource plan evaluations as it becomes available.

Portfolio additions recommended in this plan were assessed using currently available information as being the most cost-efficient means of reliably meeting customer needs in the future. Additional evaluation of available alternatives and consideration of alternate strategies will occur prior to any resource acquisition or contractual agreement.

In compliance with RCW 19.280, Grant PUD will submit the following integrated resource plan cover sheet to the Department of Commerce by September 2, 2024.

**Table 2. Energy Integrated Resource Plan Cover Sheet for submission to Washington State Department of Commerce**

Washington State Utility Integrated Resource Plan Year 2024									
Estimate Interval	Base Year			5-Year Estimate			10-Year Estimate		
Estimate Period	2023			2028			2033		
Season	Winter	Summer	Annual	Winter	Summer	Annual	Winter	Summer	Annual
Units	MW	MW	aMW	MW	MW	aMW	MW	MW	aMW
<b>Loads</b>	900.63	948.94	701.06	1212.40	1339.40	966.68	1355.50	1497.40	1080.73
<b>Exports</b>									
<b>Resources:</b>									
Energy Conservation Measures				7.19	7.27	6.63	18.31	18.60	15.99
BTM Solar									
Demand Response				28.00	28.00	1.12	28.00	28.00	1.12
BPA Tier 1 or Base	15.44	15.44	5.40	200.00	15.44	55.66	200.00	200.00	200.00
BPA Tier 2				40.00	0.00	10.05	40.00	40.00	40.00
Cogeneration									
Hydro	105.16	118.16	110.37	1030.90	933.50	664.16	1030.90	929.00	659.27
Wind	8.00	0.00	2.86	1.50	10.20	3.95	0.73	1.08	1.71
Utility-Scale Solar				15.20	283.70	92.79	15.19	283.71	104.78
FTM Distributed Solar									
Biomass									
Biogas									
Landfill Gas									
Geothermal									
Nuclear									
Other Distributed Renewables									
Thermal Natural Gas									
Thermal Coal									
Market Purchases	772.03	815.34	582.43			137.20			64.08
Other				210.00	162.10	-4.88	260.00	177.50	-6.22
Imports									
Undecided									
<b>Total Resources</b>	900.63	948.94	701.06	1532.79	1440.21	966.68	1593.13	1677.91	1080.73
<b>Load Resource Balance</b>	0.00	0.00	0.00	320.39	100.81	0.00	237.63	180.51	0.00

## 2 | Grant County PUD

Grant County, located in the heart of central Washington, is home to world-class agriculture, a diverse industrial sector, and is a hub for data processing. Grant County PUD is a public utility serving the people of Grant County Washington since 1938 as a provider of power and since 2000 as a provider of fiber network services. It operates generation sources and delivers power over 480 miles of transmission and nearly 4,000 miles of distribution lines to more than 54,000 active customer meters throughout the county.

Grant PUD customers enjoy some of the lowest power prices in the nation. These competitive power prices have helped spur a period of growth and as we look toward the future, we anticipate that our communities will continue to thrive, resulting in strong demand for electricity.

Grant County PUD is governed by a five-member Board of Commissioners elected on a nonpartisan basis by the people of the county. Commissioners set policies, review operations, and approve budget expenditures.



**Nelson Cox**  
Commission President



**Tom Flint**  
Commission Vice  
President



**Terry Pyle**  
Commission Secretary



**Larry Schaapman**  
Commissioner



**Judy Wilson**  
Commissioner

Additional information about Grant PUD can be found on the website [Grant PUD - Powering our way of life](#) as well as in Grant PUD's Annual Report [Grant PUD: Publications](#).



# WHO WE ARE

## OUR MISSION

To safely, efficiently and reliably provide electric power and fiber optic broadband services to our customers.

## OUR VISION

### EXCELLENCE IN SERVICE AND LEADERSHIP

We continually ask how we can improve safety, service quality, reliability and stewardship of our resources in the most cost-effective manner.

## OUR VALUES

- **SAFETY**  
We believe that employee and public safety is paramount
- **INNOVATION**  
We make decisions that best serve present and future generations
- **SERVICE**  
We are committed to excellent customer service
- **TEAMWORK**  
We are one team with the same mission
- **RESPECT**  
We honor the rights and beliefs of those we work with and serve
- **INTEGRITY**  
We hold ourselves and others accountable to professionalism in our actions and words
- **HERITAGE**  
We protect, preserve and perpetuate both the spirit of the Grant PUD and the Wanapum relationship

# OUR STRATEGY

Focus on our core electric customers while still ensuring the success of all our customers

Prioritizing our resources around these **5 strategic pillars**:

- 1** Ensuring long-term affordable rates for our core electric customers
- 2** Sustaining our focus on engaged, empowered & enabled employees
- 3** Committing to accurate & responsive customer service
- 4** Developing an intentional power demand strategy
- 5** Caring for our communities through active engagement

Figure 1. Grant County PUD Mission, Vision, Values, and Strategy

# 3 | Objectives and Requirements

We have developed this IRP to assess Grant PUD’s long-term power supply as required in the Revised Code of Washington, Chapter 19.280. It is our objective to continually assess customers’ future energy needs and develop plans to meet those needs while addressing risks and uncertainties in the changing regional and clean-energy focused environment. This IRP is a decision support tool as we continually work to support Grant PUD’s mission:

**To safely, efficiently, and reliably provide electric power and fiber optic broadband services to our customers.**

## GRANT PUD INTEGRATED RESOURCE PLANNING OBJECTIVES

The plan and recommendations presented in this IRP aim to minimize long-term net revenue requirements while maintaining assumptions and meeting constraints. These assumptions and constraints include consideration of customer energy requirements, energy markets, State and Federal regulations, fuel and resource availability, transmission, and deliverability, all of which will be discussed in this document.

Our resource plan is actionable and is intended to direct contracting for, or building of, new resources and to outline specific strategies for meeting projected future requirements.

## WASHINGTON STATE REQUIREMENTS FOR INTEGRATED RESOURCE PLANNING AND OBJECTIVES

The state of Washington provides direction on how public utility districts should develop Integrated Resource Plans and describes the uses for the information provided in these plans. We have used the requirements listed in these regulatory documents as guidance in completing this IRP. These regulatory requirements are described below.

### Revised Code of Washington (RCW) Chapter 19.280

RCW 19.280 outlines the requirements of electric utility resource plans. This chapter of the Revised Code of Washington (RCW) encourages the development of safe, clean, and reliable energy resources. Information from the integrated resource plans that are developed should be used to identify and develop: new energy generation; conservation and efficiency resources; methods, commercially available technologies, and facilities for integrated renewable resources, including addressing over-generation events; and related infrastructure to meet the state’s electricity needs. The requirements listed in RCW 19.280.30 for large utility districts include:

(1a) A range of forecasts, for at least the next ten years, of projected customer demand which takes into account econometric data and customer usage;

(1b) An assessment of commercially available conservation and efficiency resources, as informed, as applicable, by the assessment for conservation potential under RCW 19.285.040 for the planning horizon consistent with (a) of this subsection. Such assessment may include, as appropriate, opportunities for development of combined heat and power as an energy and capacity resource, demand response and load management programs, and currently employed and new policies and programs needed to obtain the conservation and efficiency resources;

(1c) An assessment of commercially available, utility scale renewable and nonrenewable generating technologies including a comparison of the benefits and risks of purchasing power or building new resources;

(1d) A comparative evaluation of renewable and nonrenewable generating resources, including transmission and distribution delivery costs, and conservation and efficiency resources using "lowest reasonable cost" as a criterion;

(1e) An assessment of methods, commercially available technologies, or facilities for integrating renewable resources, including but not limited to battery storage and pumped storage, and addressing overgeneration events, if applicable for the utility’s resource portfolio.



(1f) An assessment and 20-year forecast of the availability of and requirements for regional generation and transmission capacity to provide and deliver electricity to the utility's customers and to meet the requirements of chapter 288, Laws of 2019 and the state's greenhouse gas emissions reduction limits in RCW 70A.45.020. The transmission assessment must identify the utility's expected needs to acquire new long-term firm rights, develop new, or expand or upgrade existing, bulk transmission facilities consistent with the requirements of this section and reliability standards;

(1fi) If an electric utility operates transmission assets rated at 115,000 volts or greater, the transmission assessment must take into account opportunities to make more effective use of existing transmission capacity through improved transmission system operating practices, energy efficiency, demand response, grid modernization, non-wires solutions, and other programs if applicable;

(1g) A determination of resource adequacy metrics for the resource plan consistent with the forecasts;

(1h) A forecast of distributed energy resources that may be installed by the utility's customers and an assessment of their effect on the utility's load and operations;

(1i) An identification of an appropriate resource adequacy requirement and measurement metric consistent with prudent utility practice in implementing RCW 19.405.030 through 19.405.050;

(1j) The integration of the demand forecasts, resource evaluations, and resource adequacy requirement into a long-range assessment describing the mix of supply side generating resources and conservation and efficiency resources that will meet current and projected needs, including mitigating overgeneration events and implementing RCW 19.405.030 through 19.405.050, at the lowest reasonable cost and risk to the utility and its customers, while maintaining and protecting the safety, reliable operation, and balancing of its electric system;

(1k) An assessment, informed by the cumulative impact analysis conducted under RCW 19.405.140, of: energy and nonenergy benefits and reductions of burdens to vulnerable populations and highly impacted communities; long-term and short-term public health and environmental benefits, costs, and risks; and energy security and risk; and

(1l) A ten-year clean energy action plan for implementing RCW 19.405.030 through 19.405.050 at the lowest reasonable cost, and at an acceptable resource adequacy standard, that identifies the specific actions to be taken by the utility consistent with the long-range integrated resource plan.

(3a) An electric or large combination utility shall consider the social cost of greenhouse gas emissions, as determined by the commission for investor-owned utilities pursuant to RCW 80.28.405 and the department for consumer-owned utilities, when developing integrated resource plans and clean energy action plans.

The items listed above are not a complete listing of all requirements. For a full listing, please reference RCW Chapter 19.280 (Legislature, 2024).

# 4 | Existing Resources

## SUPPLY SIDE RESOURCES



Figure 2. Map of Grant County PUD existing electric generating resources

### The Wanapum Development

The Wanapum Development consists of a dam and ten-unit hydroelectric generating station with a nameplate rating of 1,221 MW. Located on the Columbia River in Grant and Kittitas Counties, the Wanapum Development includes switching, transmission, and other facilities necessary to deliver electric output to the transmission networks of Grant PUD, BPA, and other power purchasers. Grant County PUD holds the physical rights to 63.31% of this development.

### The Priest Rapids Development

The Priest Rapids Development consists of a dam and ten-unit hydroelectric generating station with a nameplate rating of 950 MW. Located on the Columbia River in Grant and Yakima Counties, 18 miles downstream of the Wanapum Development, the Priest Rapids Development includes switching, transmission, and other facilities necessary to deliver the electric output to the transmission networks of Grant PUD, BPA, and other power purchasers. Grant County PUD holds the physical rights to 63.31% of this development.

Together, Wanapum and Priest Rapids Developments, collectively called the Priest Rapids Project (PRP), provide Grant PUD with energy, capacity, ancillary services, energy storage, and carbon-free attributes. These large hydroelectric, carbon-free resources provide Grant PUD's foundational supply of electricity.

### Quincy Chute Project

Under an agreement with the Quincy and South Columbia Basin Irrigation Districts, Grant PUD operates and purchases the entire capability of the Quincy Chute hydroelectric generating facility. This 9.4 MW project is located on one of Grant County's main irrigation canals of the Columbia Basin Irrigation Project. Grant PUD financed, designed, and constructed the project and is responsible for operation and maintenance during the period of the current agreement, which expires in 2025. This facility operates

only during the irrigation season of March through October.

### **Potholes East Canal Headworks Project**

Under an agreement with the Quincy and South Columbia Basin Irrigation Districts, Grant PUD operates and purchases the entire capability and output of the Potholes East Canal hydroelectric generating facility. This 6.5 MW project is located at the Potholes East Canal Headworks at the O’Sullivan Dam in southern Grant County. Grant PUD financed, designed, and constructed the project and is responsible for operation and maintenance during the period of the current agreement, which expires in 2030. This facility operates only during the irrigation season of March through October.

### **Nine Canyon Wind Project**

Under a power purchase agreement with Energy Northwest, Grant PUD receives 12.54% of Phase I, II and III of the Nine Canyon Wind Project located in the Horse Heaven Hills near Kennewick, Washington. The Nine Canyon facility is a 63-turbine facility with a total generating capacity of 95.9 MW. The power purchase agreement is in effect until July 1, 2030.

For more detail on how existing resources were represented in the capacity expansion, portfolio or loss of load expectation modeling completed for this resource plan, please see Appendix 2.

## **OTHER RESOURCES**

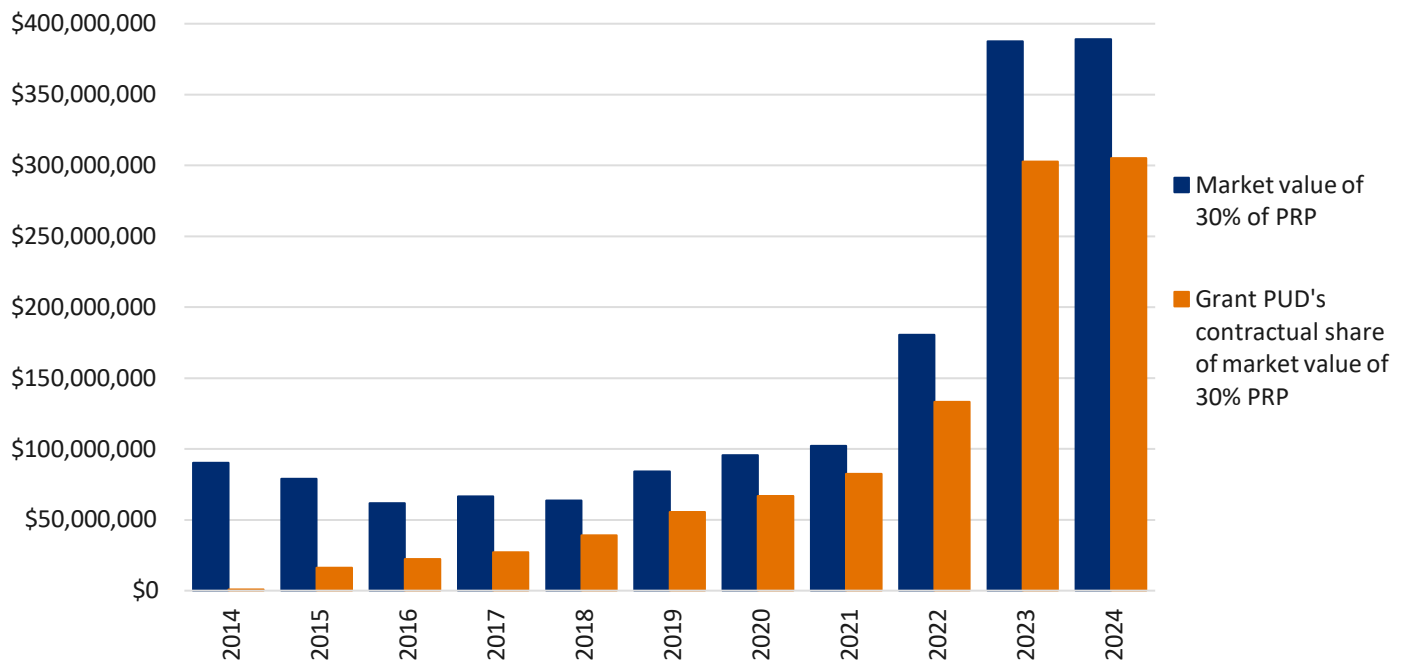
### **EUDL Financial Position**

Through FERC mandate, Grant PUD has the right to receive financial resources from the PRP to purchase power to serve the Estimated Unmet District Load (EUDL). EUDL is the amount of load Grant PUD is unable to meet with firm power, under critical water conditions, from its rights to the physical output of PRP.

This financial resource is capped at approximately 30% of the market value of the output of PRP. The amount of the 30% limit available to Grant PUD is calculated annually based on load requirements and portfolio resources.

The energy and capacity derived from this financial resource is not received directly from PRP output but by converting the financial position to a physical position through making energy purchases in the market.

Figure 3 illustrates the growing market value of 30% of PRP along with Grant PUD’s contractual share of that value for the period 2014 through 2024.



**Figure 3. Market value of 30% of Priest Rapids Project and Grant PUD's contractual share of this value, allocated for the EUDL, 2014 – 2024, \$**

Because the value of the EUDL is not a physical position, it is not included in the capacity expansion, portfolio or loss of load expectation modeling completed for this resource plan.

## CONTRACTS AND WHOLESALE TRADING

As outlined by internal policies, Grant PUD's energy risk management approach aims to capitalize on the low cost of production of the PRP without retaining an imprudent amount of water risk or price volatility risk. As a strategy to hedge against water risk, Grant PUD has entered into wholesale slice and pooling agreements to sell capacity and energy from its retained 63.3% share of the PRP output. Grant PUD also participates in wholesale trading activity to increase the predictability of net wholesale revenues by mitigating the effect of fluctuation of wholesale power prices and water variability. These contracts and trading activities directly contribute to the ability to maintain a strong financial position while maintaining stable and predictable retail prices.

### Slice Contracts

Grant PUD employs a slice hedging strategy to mitigate the effects of the volatility of river flows from year to year. This hedging is accomplished by selling a portion, or slice, of PRP capacity and energy to buyers who then assume the associated water availability and wholesale price risks. Grant PUD then uses the revenues from these sales to purchase firm energy from the same counterparties. Counterparties are also required to return incremental hydro, qualified as renewable energy, or an eligible substitute to help Grant meet its Energy Independent Act (EIA) requirements. We regularly monitor Grant PUD's exposure and retain the right to call for additional assurances at any time and have the right to curtail delivery in the event of nonpayment or non-delivery of firm energy. Grant PUD obtains stable revenues from these contracts and realizes a premium associated with environmental attributes and associated ancillary services of the PRP. This strategy has proven to be an effective and low-cost approach to mitigating water availability risk and wholesale price volatility. However, these contracts impact Grant PUD's ability to claim PRP output for the Western Resource Adequacy Program (WRAP) and the Clean Energy Transformation Act (CETA) compliance. Grant PUD is currently evaluating how to effectively use its slice strategy under demands from both WRAP and CETA. Currently, Grant PUD has two slice contracts, the last of which expires December 31, 2026, for a total of 30% of PRP output.

### Pooling Agreements

Pooling agreements are another strategy Grant PUD employs to mitigate the effects of river flow volatility. These agreements allow participants to satisfy differing peak demands, accommodate outages, diversify supply, and enhance the reliability of their portfolios by using a combination of pooled resources.

Under the terms of Grant PUD's current pooling agreement, the counterparty receives rights to a defined portion of the actual output of PRP, output which varies with water conditions, and in return provides firm, unspecified-source power to meet Grant PUD load. The counterparty provides this power regardless of the actual output of the PRP. The counterparty also provides certain wholesale scheduling services.

It is expected that over the life of this agreement the products exchanged will be of approximately equal value. However, there will be monthly payments owed by either the counterparty or Grant PUD due to the seasonal differences between capacity and energy amounts and loads. These payments are presented as a net of sales and purchases. Certain non-hydrological performance metrics were assumed at the beginning of the contract and differences in these metrics are trued up monthly and payment is made accordingly. The current pooling agreement, for 33.31% of PRP, expires September 29, 2025.

Under the current pooling agreement, to comply with the EIA and CETA, Grant PUD has retained the right to incremental hydro from PRP. This incremental hydro output is qualified as renewable energy. We remain aware that participation in future pooling agreements may affect the ability to claim PRP output toward EIA, CETA, and WRAP compliance, and are evaluating how to best reduce water risk while maintaining compliance in these areas.

### **Bonneville Power Administration Contracts**

The Bonneville Power Administration (BPA), a federal power marketing agency created by Congress in 1937, markets wholesale electrical power from 31 federal hydroelectric projects in the Northwest, and the nuclear Columbia Generating Station (CGS). The U.S. Army Corps of Engineers and Bureau of Reclamation own and operate the federal dams, called the Federal Columbia River Power System (FCRPS) while Energy Northwest, a public power joint operating agency, owns and operates the CGS.

Grant PUD holds a priority firm power contract with BPA, effective October 1, 2011, and terminating October 1, 2028, that provides for service of loads in the Grand Coulee area. These loads are located in a small area not interconnected to the Grant PUD transmission system and represent roughly 1%, or approximately 5 aMW, of total load. Grant PUD has the option to exercise statutory rights to apply for more priority power from BPA upon the expiration of the current BPA contract period in 2028. Grant PUD intends to exercise this option and secure a significant post-2028 priority contract with BPA. We are actively engaged in BPA's Provider of Choice (PoC) process that will determine the structure of new contracts offered to BPA's municipal and public power preference customers. The PoC process began in 2021, with contract execution expected by the end of 2025. The PoC contracts will be effective October 1, 2028, through September 30, 2044.

We anticipate that Grant PUD will sign a BPA PoC contract or contracts, ensuring the continuity of load-following power services for the Grand Coulee area while also securing a larger block of federal power to serve other retail loads. The block power product is expected to be a significant source of power for retail loads both in Grant PUD's Balancing Area and at Grand Coulee. However, we remain committed to thoroughly evaluating all available BPA product options to find the optimal solution for customers' needs.

For this resource plan, we assume Grant PUD will secure approximately 200 MW of firm Tier 1 power through BPA's Provider of Choice contracts beginning in October 2028.

### **Wholesale Trading**

Grant PUD engages in wholesale trading activity to moderate portfolio risk and to stabilize energy costs and revenue. Grant PUD currently operates within the Western Electric Coordinating Council (WECC). Within the WECC, there are numerous bilateral trading hubs. Grant PUD currently relies heavily on these markets with specific concentration at the Mid-Columbia (Mid-C) trading hub. The Mid-C is one of the most liquid trading hubs in North America and provides us with ready access to market energy, for both sales and purchases, as well as market price discovery. A robust and liquid wholesale energy market is vital to meeting customers' energy needs.

# 5 | Key Planning Considerations

To be effective, the planning process must navigate a complex and interconnected set of considerations. Ongoing evaluation of these factors is essential to our ability to craft an actionable IRP. The key considerations discussed below are expected to be significant drivers of change for Grant PUD well into the future.

## POLICY AND REGULATIONS

Over the past several years there have been several state programs aimed at increasing renewable energy and reducing carbon emissions. Grant PUD faces ongoing uncertainty regarding this carbon-focused legislative action and implementation. The three primary laws impacting Grant PUD are the Energy Independence Act (I-937), the Clean Energy Transformation Act (CETA), and the Climate Commitment Act (CCA). While the rule making for CETA and CCA is largely finished, the implementation impacts are not fully known. However, we anticipate that these laws and any successor carbon focused laws will have a significant impact on Grant PUD's future resource strategy and portfolio.

### Energy Independence Act

In 2006, Ballot Initiative 937 (I-937) was passed. This legislation is now incorporated into RCW 19.285, also known as the Energy Independence Act (EIA). The EIA requires large utilities to pursue cost-effective, feasible energy conservation measures as well as obtain 15% of their electricity for sales to retail customers from renewable resources beginning in 2020.

Beginning in 2010, qualifying utilities are required to make a public biennial target for energy efficiency. Qualifying utilities are required to meet their targets during the subsequent two-year period. Opportunities for energy efficiency are identified using methodologies consistent with those used by the Northwest Power and Conservation Council.

In compliance with the EIA, Grant PUD has completed its 2023 Conservation Potential Assessment, covering 2024 – 2043. The report of this assessment is attached as **Appendix 3**. By adoption of Resolution No. 9055 on June 25, 2024, the Grant PUD Commission established a ten-year conservation potential plan of 140,072 MWh (15.99 aMW) and a two-year conservation target of 17,520 MWh (2.00 aMW). A conservation potential assessment, and adoption of targets will be completed every two years with the next assessment anticipated to be completed in fall of 2025. Cost effective conservation and efficiency identified in the 2023 conservation potential assessment are included in this IRP.

The EIA also establishes a Renewable Portfolio Standard (RPS) such that by January 1, 2020, and every year thereafter, qualifying utilities must use eligible renewable resources or acquire Renewable Energy Certificates (RECs) to serve at least 15% of the amount of electricity delivered to its retail customers. For the purpose of calculating the annual targets, retail sales are calculated as the average of the utility's load for the previous two years.

The EIA definition of eligible resources does not include Grant PUD's total share of hydro assets but does include incremental electricity produced as a result of hydro efficiency improvements completed after March 31, 1999. EIA also dictates that renewable resources must be located in the Pacific Northwest or delivered to the state on a real-time basis to count toward the RPS. With the current share of incremental hydro and the wind generation in the portfolio, Grant PUD is positioned to meet the EIA RPS requirement through 2025. Maintaining compliance with the RPS, through generating resource acquisition or RECs is held as a firm constraint in developing this IRP.

### Clean Energy Transformation Act

On May 7, 2019, Washington Governor Jay Inslee signed into law the Clean Energy Transformation Act (CETA) (E2SSB 5116 or RCW 19.405). CETA commits Washington utilities to transition to a greenhouse gas free electricity supply. There are three major milestones during this transition. By the end of 2025, utilities must eliminate coal-fired electricity from portfolios used to serve Washington load. By January 1, 2030, electric generation for all retail sales must be greenhouse gas neutral. To meet this goal, utilities must use a combination of non-emitting resources and renewable resources to meet at least 80% of their retail sales over a 4-year compliance period beginning in 2030. Alternative compliance options, such as RECs or energy transformation projects, may be used for the remaining 20% of retail sales. By January 1, 2045, all sales of electricity to retail customers must be from non-emitting and renewable resources. Renewable resources include water, wind, solar energy, geothermal energy, renewable natural



gas, renewable hydrogen, wave ocean or tidal power, biodiesel fuel that is not derived from crops raised on land cleared from old growth or first growth forests, or biomass energy.

Starting in 2022 and every four years thereafter, CETA requires that each utility publish a clean energy implementation plan (CEIP) with interim targets for renewable and non-emitting energy provisions to retail customers, targets for energy efficiency, and methods to ensure the utility provides an equitable distribution of energy and non-energy benefits. In December 2021, Grant PUD submitted its first Commission approved CEIP to the Department of Commerce covering the period 2022-2025.

The 2021 CEIP established a target of 28% of retail load to be served by renewable sources in each year of the four-year period. The PUD initially anticipated meeting these interim targets with a combination of incremental hydropower, other renewable resources, and voluntary clean energy rate schedule options for customers. Due to an unanticipated reduction in voluntary clean energy participation from retail customers, the actual amount served by renewable sources in 2022 and 2023 was less than anticipated. Conversely, to a lesser extent, specified source carbon free purchases to serve all Grant PUD retail load customers have been higher than anticipated in the 2022 CEIP. (PUD, 2021) (PUD, 2021)

The CEIP includes development of energy assistance and energy conservation programs targeted to assist Grant PUD customers in the most need of assistance. These efforts will focus on energy burdened customers, as well as customers who reside in highly impacted communities, and includes energy discounts, outreach for in-home energy audits and related actions, and assistance programs including the PUD's Share the Warmth program, as well as third-party programs with the Opportunities Industrialization Center, Salvation Army, and the Large Industrial *Pay It Forward* program.

Per the CETA requirement to pursue cost-effective conservation and efficiency measures, it is Grant PUD's intent to perform, biennially, a Conservation Potential Assessment and Demand Response Potential Assessment to aid in this compliance. Per Commission Resolution No. 9055, the PUD established a two-year conservation target of 17,520 MWh and a ten-year conservation potential plan of 140,072 MWh. For this IRP, we assume that Grant PUD will achieve the energy and demand savings determined by the CPA.

The full CPA report is included in Appendix 3. The PUD's next CEIP, for the period 2026 – 2029 will be available by the end of 2025.

RCW 19.280.030 requires submittal of a 10-year Clean Energy Action Plan (CEAP) for implementing CETA's clean energy goals at the lowest reasonable cost and at an acceptable resource adequacy standard. Elements of the CEAP are included in this IRP analysis and include specific information described in Section 9 of this document.

### **Climate Commitment Act**

On May 17, 2021, Washington Governor Jay Inslee signed into law the Climate Commitment Act (CCA) (E2SSB 5126 or RCW 70A.65), which establishes a comprehensive, market-based, cap-and-invest program to reduce carbon emissions and achieve the greenhouse gas reduction targets adopted by the Washington Legislature (RCW 70A.45.020). The greenhouse gas emissions reduction limits are as follows: (1) reduce emissions to 1990 levels by 2020; (2) reduce emissions to 45 percent below 1990 levels by 2030; (3) reduce emissions to 70 percent below 1990 levels by 2040; and (4) reduce emissions to 95 percent below 1990 levels by 2050.

Beginning in 2023, the CCA established emission allowance budgets with the total number of allowances decreasing over time to align with statutory limits. The program covers industrial facilities, certain fuel suppliers, in-state electricity generators, electricity importers, and natural gas distributors with annual carbon dioxide equivalent emissions above 25,000 metric tons. Other facilities and entities will be phased into the program beginning in 2027 and 2031.

Covered entities must either reduce their emissions or obtain allowances to cover any remaining emissions. Initial no-cost allowances for the period from 2023-2026 were allocated to utilities, in alignment with the CETA requirements, to cover the "cost burden" associated with the CCA. Utilities who received no cost allowances can use those allowances to satisfy direct CCA compliance obligations or can consign the allowances to auction and use the proceeds for ratepayer benefit. Any allowances not freely allocated will be auctioned with proceeds going to the state to support clean energy transition and assistance, clean transportation, and climate resiliency projects that promote climate justice.

Grant PUD does not own any emitting generation and is not an electricity importer as defined by CCA, however the PUD does incur a direct compliance obligation for BPA sourced energy as BPA elected to not be a covered entity under the program. Therefore, the compliance obligation associated with BPA sourced electricity imports transfers to downstream entities. Further, the CCA has increased NW wholesale energy prices to reflect the cost of allowances needed to cover the emissions associated with fossil-fuel

generation. As a result of Grant’s market participation and compliance obligation associated with BPA sourced imports, the PUD was allocated no-cost allowances to cover its cost burden under the CCA. For the compliance period from 2023 – 2026 the PUD was issued allowances of 9,138,589 MT CO<sub>2e</sub>. Due to State confidentiality and manipulation regulations, additional details are not subject to public disclosure.

In 2023, Initiative 2117 was developed and submitted to the state. Initiative 2117 is intended to prohibit any state agencies from implementing a cap and trade or cap and tax program and repealing the 2021 Washington Climate Commitment Act (CCA). In the 2024 legislative session, the legislature chose not to act on Initiative 2117 so the initiative will go to ballot in November 2024. If the initiative passes it is anticipated to eliminate the requirement to provide allowances for GHG emissions for utilities and eliminate the need for, and associated value of, no cost allowances allocated to utilities. However, it is unclear how it would impact a number of CCA related issues such as future GHG emission reporting requirements for utilities.

### Federal Policy

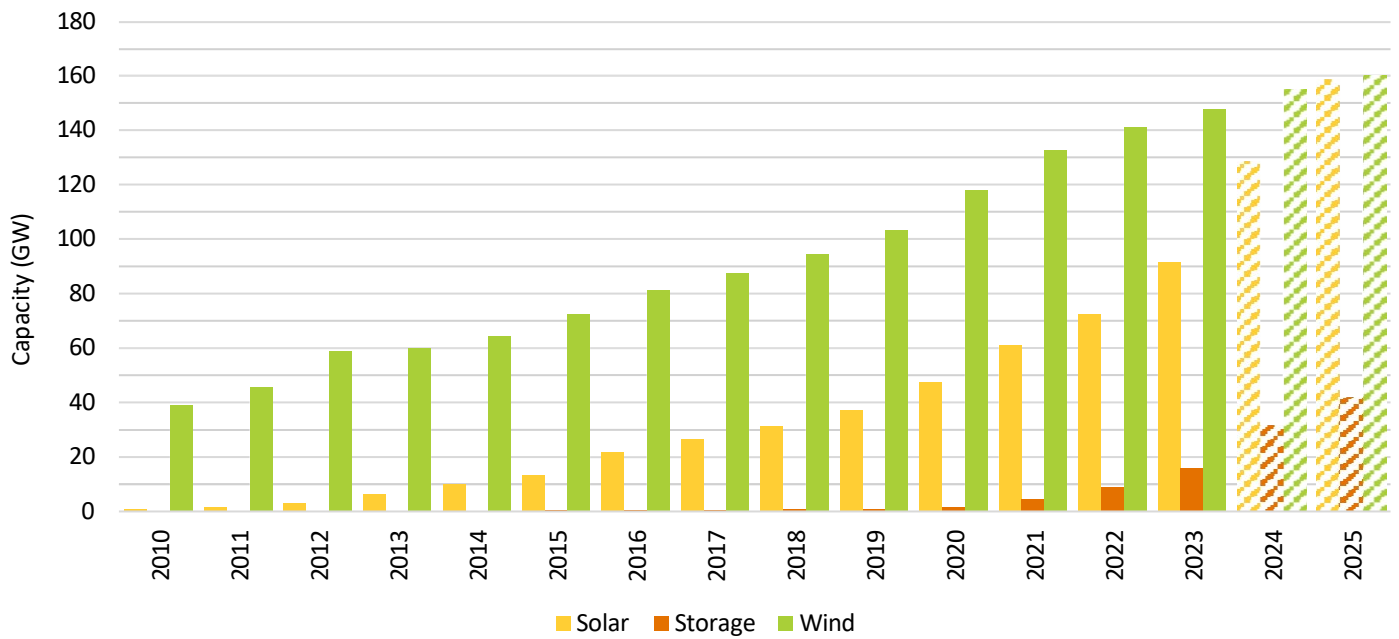
Although many facets of federal policy can impact the PUD’s resource selection, the policy with the greatest potential impact on current planning are federal tax credits or incentives for clean energy technologies. These tax credits can have a significant impact on lowering the cost of qualifying resources, and if they were to be extended, would have a substantial impact on the cost of new wind or solar resources. Further, recent bills put forward by lawmakers to extend the tax credits have included expansion of the tax credits to other clean energy resources and storage technologies. These recent bills have also allowed for direct pay alternatives, which would lower the cost of financing new clean energy technologies by reducing the need for tax equity.

The Inflation Reduction Act (IRA), H.R. 5376, was passed by Congress and signed into law in August of 2022 (117th Congress, 2022). In addition to several other provisions, this legislation includes incentives for development of clean energy production, clean vehicles, as well as manufacturing and buildings tied to the clean energy sector. For renewable energy investment, investment tax credits of 30% are available through 2032. An additional 10% credit is available for locations within designated energy communities or for locations in low-income or on First Nations lands. Production tax credits of \$26/MWh are available through 2032. A \$3/kg credit for green hydrogen production is also included in this legislation. For our planning efforts, we assume new clean energy generating resources will have access to IRA investment and production tax credits over the planning horizon.

Tax incentives are affecting renewable project development. In 2023 a record amount of solar and battery storage capacity was installed across the U.S. while wind capacity additions remained strong. Information from the U.S. Energy Information Administration indicates an expectation that clean energy capacity expansion will continue and a growing share of our electric supply will come from renewable sources.

Figure 4 shows a history of clean energy capacity additions as well as the EIA’s forecast of expected near term additions (U.S. Energy Information Administration, 2024).



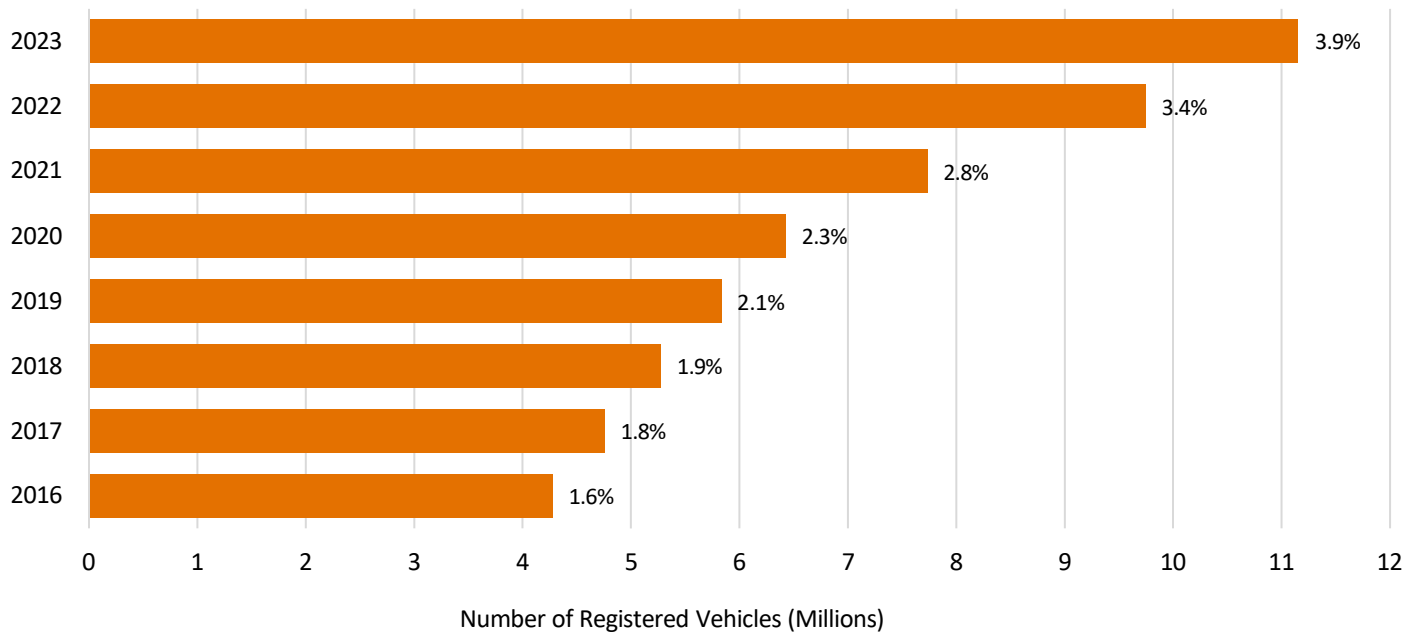


**Figure 4. U.S. electric generating capacity of solar, storage and wind resources, actual 2010 - 2023, projections 2024 – 2025, GW (U.S. Energy Information Administration, 2024)**

Production tax credits can also reduce the incremental dispatch cost below zero as owners benefit from the tax advantages only if they generate electricity. This will impact market pricing as well as resource dispatch.

Recent Federal policy has also been aimed at increasing the use of electric vehicles. The IRA amended and updated the Clean Vehicle Credit, through which taxpayers, under certain conditions, may qualify for a credit of up to \$7,500 per vehicle. Also under the IRA, certain investments to expand or establish electric vehicle manufacturing facilities qualify for a 6% to 30% tax credit, and grants and loan guarantees for the domestic production of electric vehicles and the deployment of fueling infrastructure are being made available.

While Figure 5 shows that even with recent incentives, electric vehicles still make up a small percentage of the total number of vehicles on U.S. roadways, it also illustrates the dramatic increase in the number of registered electric vehicles in each of the last few years of available data. As federal policy continues to favor an increase in the number of electric vehicles, demand for electricity to fuel them will also grow, as will the need to integrate these vehicles into the grid, with buildings and other energy systems.



**Figure 5. Total number of electric, plug-in hybrid, and hybrid electric light-duty vehicles registered in the U.S., by year, and as percent of total vehicles registered, 2018 – 2023 (U.S. Department of Energy, Energy Efficiency & Renewable Energy, 2024)**

## REGIONAL EVOLUTIONS

Along with changes in the market structure and focus on region-wide resource adequacy, the Western Interconnection is undergoing increased load growth and resource mix transitions.

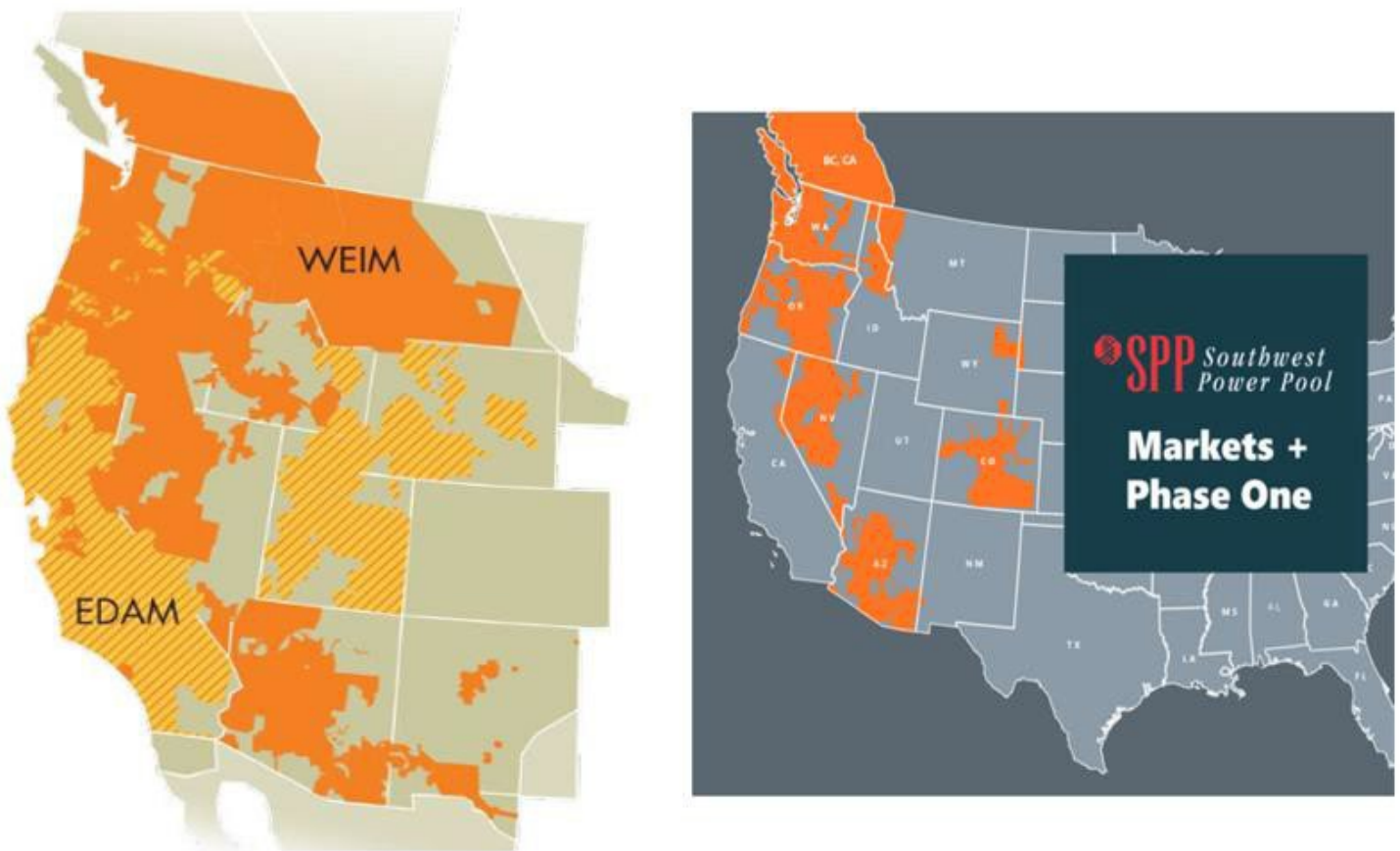
### New Energy Markets

For the past several years, Grant PUD has been following the developments of the California Independent System Operator’s (CAISO) Western Energy Imbalance Market (WEIM). Grant PUD has chosen not to join this real-time energy market, instead relying on its pooling agreement to meet hourly energy imbalance needs. Now, with the high expectation of a day-ahead energy market in the WECC, Grant PUD has become involved in both the CAISO Extended Day-Ahead Market (EDAM) and the Southwest Power Pool’s (SPP) Markets Plus efforts.

Day-ahead markets provide protection against price volatility by allowing participants to buy and sell electricity, as well as related products, such as regulation and operating reserves, the day before it is produced and consumed. While prices on an operating day may be higher or lower than forecast the day prior, committing to price and quantity amounts a day ahead shields participants from volatile price changes due to unanticipated events. With their use of bids to determine pricing, day-ahead markets also encourage least-cost energy dispatch, providing financial benefits to participant customers. Because day-ahead markets provide visibility of regional conditions and provide for day-ahead unit commitment scheduling, they also work to increase system reliability.

EDAM and Markets+ are currently developing key features of their design. Considerations that will be key in evaluation of Grant PUD’s decision to participate in new markets include seams issues between markets and balancing authorities, associated resource adequacy requirements, greenhouse gas accounting including coordinated greenhouse gas pricing signals, and market governance issues.

The roster of a market’s participants is also important to Grant PUD’s decision to join a market because market efficiency and resulting energy prices are based on participant’s loads and participant’s resource portfolios, as well as the transmission availability between loads and resources. Figure 6 shows the current footprints of expected market participation for both EDAM and Markets+. Development is ongoing and neither of these markets is currently operable. EDAM is expected to begin onboarding participants in 2026 and WRAP is expected to launch in 2027. Ultimately, participation may be different than that depicted.



**Figure 6. Map of current potential market footprints for CAISO EDAM and SPP Markets+, summer 2024 (California Independent System Operator, 2024), (Southwest Power Pool, 2024)**

While we believe an integrated regional day-ahead market will deliver cost savings and enhanced reliability for the region, potential market footprints and proposed design features will impact the economic impact these new markets will have on Grant PUD. We will continue to monitor developments in both markets and incorporate likely participation in any future resource strategies.

With a limited view on how EDAM and Markets+ may develop in the future, for this plan we chose to evaluate an additional energy market price scenario, representing a potential for broad regional participation in new markets to result in a greater impact to wholesale prices than currently expected.

### **Western Resource Adequacy Program**

The Western Resource Adequacy Program (WRAP) is a region wide reliability program created through the efforts of regional stakeholders, acting through the Western Power Pool, to address resource adequacy concerns in the West. As the region adds increasing amounts of renewable resources, retires greenhouse gas emitting generation sources, as drought conditions persist across the region, extreme weather events increase, and as customer energy needs escalate, the region finds itself transitioning into a capacity-constrained system. WRAP is a planning and compliance framework designed to help ensure that, even under the most extreme conditions, western utilities have enough resources to provide service.

WRAP has two components, a planning exercise aimed at meeting established reliability metrics, called the forward showing, and an operations program through which participants with a demonstrated deficit can secure additional resources from other program participants. Currently, the program is operating in a “non-binding” mode during which program processes are followed on a voluntary basis, without any financial penalties for non-performance, and without obligation to provide resources to other participants through the operations program.

Most utilities in the Northwest conduct their own reliability studies. WRAP aims to augment individual utility practices by creating a centralized planning mechanism within the forward showing in which all participants use the same methods and analytically derived metrics to plan for the provision of reliable power across the region. During a forward-showing period, participating entities are

called on to verify that they are doing their part to meet these established reliability metrics. Under “binding” participation in WRAP, penalties will be assessed if participants can’t meet seasonal metrics.

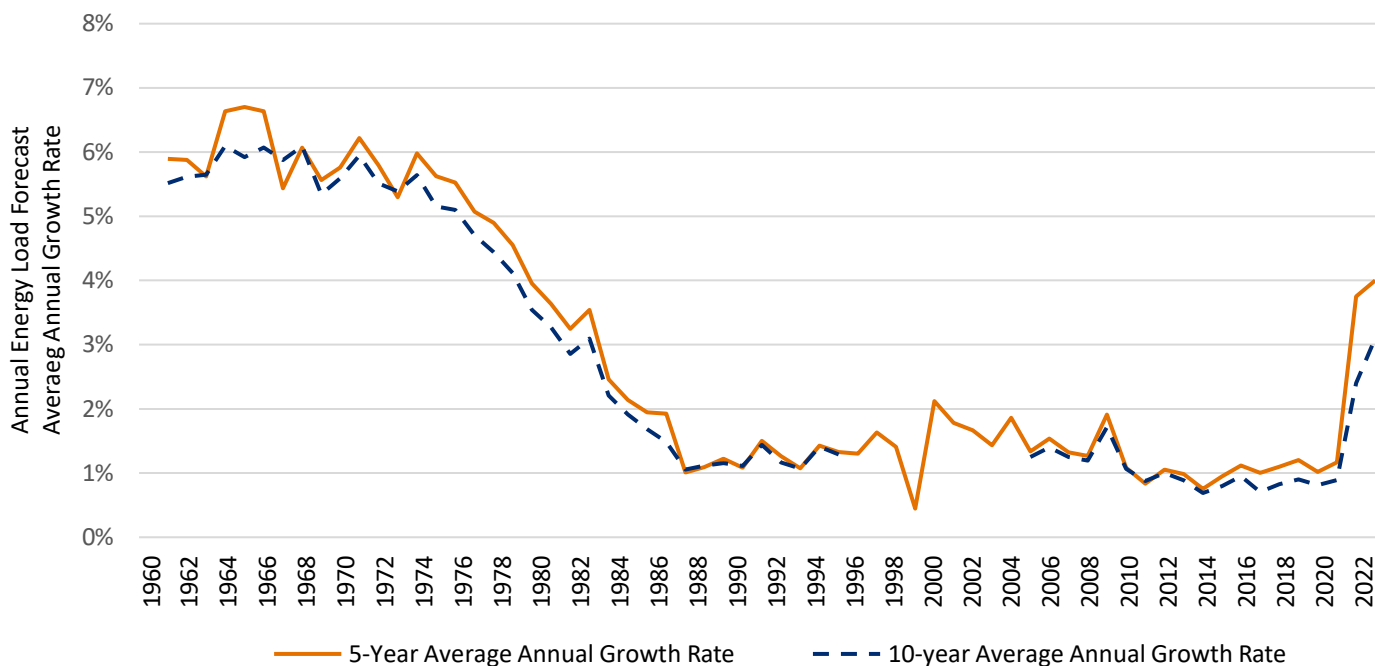
There are many challenges that will need to be overcome for establishing the WRAP program, including increasing impediments to developing and interconnecting new capacity resources, acceleration of regional peak load growth, the large number and unique characteristics of utilities participating, and the interoperability of WRAP with EDAM and Markets+ markets.

Grant PUD is actively participating in the design and implementation of WRAP and using this effort to better understand and design its own resource adequacy response.

In recognition of Grant PUD’s participation in and support of the WRAP, as well as the need to ensure an adequate and reliable energy supply, we use WRAP-based planning reserve margins and capacity valuation of supply resources in the development of this resource plan.

### Regional Load Growth

Regional demand for electric power is growing. New data center development and electrification are pushing anticipated load growth higher than that seen in the last few decades and higher than recently forecasted. In their “2024 Northwest Regional Forecast of Power Loads and Resources, August 2024 through July 2034”, the Pacific Northwest Utilities Conference Committee (PNUCC) predicts a regional 10-year annually compounded load growth of 3.1%. This anticipated growth is markedly higher than the 0.9% annual growth predicted by PNUCC in 2022 and the 2.4% growth predicted just a year ago (Pacific Northwest Utilities Conference Committee, 2024). Figure 7 shows the history of PNUCC load growth forecasts from 1980 through 2024. Each data point represents the five or ten-year average annual growth rate for a given year’s Northwest Regional Forecast. Please note that 1997 – 2005 forecasts were five-year projections only.



**Figure 7. Pacific Northwest Utilities Conference Committee Load Growth Forecast History, 1980 – 2024 (Pacific Northwest Utilities Conference Committee, 2024)**

While PNUCC forecasts represent expectations only, these expectations are created from an aggregation of participating utility’s forecasts. We expect these utilities to base decisions on and take actions from their portions of this forecast.

The increase in expected load growth is somewhat surprising considering that in 2020 the Northwest Power and Conservation Council (NWPCC) stated in conjunction with the formulation of their 2021 Northwest Power Plan, that “Demand for electricity in the Northwest is expected to remain low over the next 20-30 years....” (Winkel, 2020) However, the NWPCC has since updated its 5-year hourly load forecast with higher loads than used in their 2021 Power Plan noting that this increase is in part driven by the industrial

sector, data centers, and chip manufacturing (Northwest Power and Conservation Council, 2024).

This surprise in load growth expectations is also seen in the 2020 report from the Washington State Department of Commerce to the State legislature, summarizing and analyzing utility resource plans. Their “Washington State Electric Utility Resource Planning Report” states “The statewide aggregate load growth in electricity demand for 2026 and 2031 is expected to be moderate, and most of this growth will be offset through energy conservation programs operated by utilities.” (Washington State Department of Commerce, 2020) If utilities now expect a growth period for customer electric demand, they will need to pivot quickly but deliberately to acquiring new generating resources.

**Contributors to Regional Load Growth**

Data centers, housing computer servers and network equipment, are one of the fastest growing industries worldwide, and with this rapid expansion may come rapid growth in associated energy needs. (Electric Power Research Institute, 2024) (Baxtel, 2024) Statista reports that there are currently about 5,380 data centers, housing computer servers and network equipment, in the U.S. as of March 2024. (Statista, 2024)

Regionally there are clusters of data centers with facilities located near Prineville, Portland, The Dalles, and Boardman in Oregon, near Quincy and Seattle in Washington, and near San Francisco and Los Angeles in California. (The Economist, 2012) The Washington Technology Industry Association (WTIA), in their January 2022 report on the impact of data centers in rural Washington writes that “rural Washington has become a hub of data center investment due to the Washington state sales and use tax exemption for data centers in rural counties” and that “the largest investments have occurred in Grant and Douglas counties, where thriving industry clusters have emerged.” (Association, 2022)

The number and size of data centers is expected to increase in response to growth in data processing, internet traffic and artificial intelligence (AI) applications. In their 2024 white paper on “Powering Intelligence, Analyzing Artificial Intelligence and Data Center Energy Consumption”, the Electric Power Research Institute (EPRI) forecasts data center energy use growth to rise from approximately 152,120,846 MWh annually in 2023 to between 196,305,818 MWh and 403,906,136 MWh in 2030 depending on future technology advancements and computational demands. (Electric Power Research Institute, 2024)

As the region experiences data expansion, it will also experience growth in energy demand. The following three graphs show EPRI’s projections for electricity consumption from data center loads in Oregon, California, and Washington. These states are included in the 15 states with the highest data center demands in 2023. Each graph includes projections given low, moderate, high, and higher load growth scenarios for 2030 as well as actual values for 2021, 2022 and 2023.

Given a moderate growth rate of 5%, EPRI predicts that Oregon will go from data centers using 11.4% of its total electricity consumption in 2023 to using 14.4% in 2030.

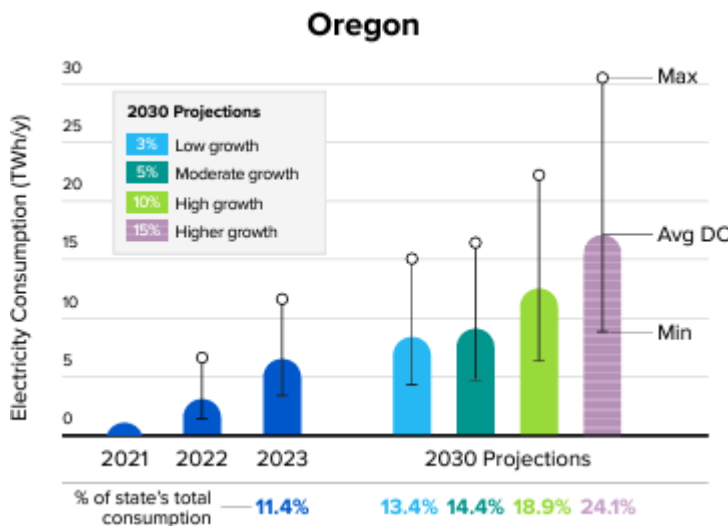


Figure 8. Oregon data center energy consumption, 2021 - 2023 history and EPRI 2030 projections, TWh per year (Electric Power Research Institute, 2024)

California and Washington can expect similar increases, going from 3.7% to 4.8% and 5.7% to 7.3% respectively.

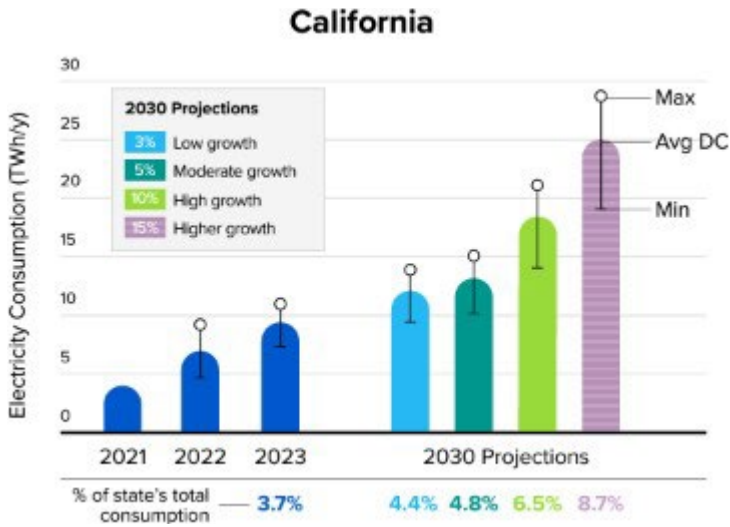


Figure 9. California data center energy consumption, 2021 - 2023 history and EPRI 2030 projections, TWh per year (Electric Power Research Institute, 2024)

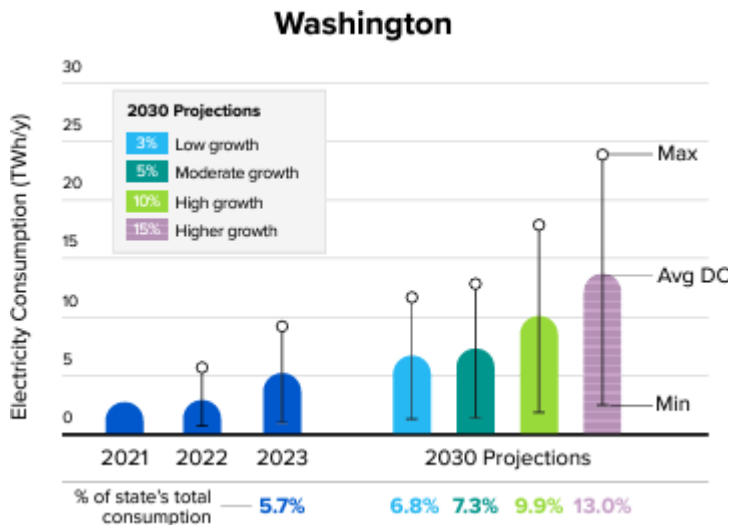


Figure 10. Washington data center energy consumption, 2021 - 2023 history and EPRI 2030 projections, TWh per year (Electric Power Research Institute, 2024)

Artificial intelligence (AI) has been in use for quite some time, with the phrase itself coined in the 1950s. (Anyoha, 2017) The release of ChatGPT in November 2022 launched a new era of the Artificial Intelligence boom. (Rotman, 2023) As AI works itself deeper into our daily lives, the potential for increasing energy demand grows. (Leffer, 2023) AI uses large amounts of energy because of the training required by AI models, the models' complexity which requires computational power, the large data sets involved, multiple tasks performed by generative models. (Berreby, 2024) It remains to be seen what impact increased use of AI will have on regional data center growth and energy requirements, but AI is a factor that regional utilities are monitoring as they forecast future load requirements.

Electrification is also a key component of regional load growth. Transitioning space and water heating, appliances, industrial processes, and transportation from fossil fuels to electrically powered sources could significantly affect the electric needs of the region.

As part of the Infrastructure Investment and Jobs Act (IIJA) and IRA, billions of dollars are available for electrification projects (117th Congress, 2021), (117th Congress, 2022). These pieces of Federal legislation, along with state legislation, provide tax credits and rebates to support electrification efforts including transitioning to heat pumps, electric water heating, and efficient electric



appliances. Recent updates to Washington state building codes require installation of electric heat pumps for space and water heating in most new commercial buildings and multifamily residences with four or more floors. (DiChristopher, 2022) In Oregon, House Bill 3409, passed in 2023, sets a goal of at least 500,00 new heat pump installations by 2030 and directs creation of programs to support this goal. (Oregon State Legislature, 2023)

The adoption of electric vehicles is beginning to have a noticeable impact on electricity use. As shown earlier in Figure 5, more and more electric vehicles are being driven and fueled. Data from the EIA in Table 3 shows that the Pacific region of the U.S., defined as Washington, Oregon, and California, requires more electricity to fuel light-duty electric vehicles than any other region of the U.S. and that vehicle electric consumption is growing. (U.S. Energy Information Administration, 2024)

**Table 3. Estimated annual regional consumption of electricity by light-duty vehicles, 2018 – 2023, megaWatt hours**

Region	2018	2019	2020	2021	2022	2023
New England	62,275	87,619	124,522	156,907	247,568	356,732
Middle Atlantic	119,930	172,717	240,008	305,618	511,312	766,430
East North Central	130,271	162,974	221,420	272,690	443,486	623,240
West North Central	45,346	62,614	86,650	109,121	178,067	251,580
South Atlantic	182,531	241,810	363,587	483,500	781,219	1,174,938
East South Central	22,830	29,805	44,832	57,719	96,019	137,687
West South Central	74,670	94,763	140,531	189,618	331,944	521,609
Mountain	106,703	150,481	223,479	282,179	446,133	668,065
<b>Pacific</b>	<b>821,296</b>	<b>1,037,850</b>	<b>1,427,814</b>	<b>1,629,783</b>	<b>2,173,282</b>	<b>3,038,984</b>
Alaska & Hawaii	15,854	19,241	27,457	31,662	42,751	56,248
<b>U.S. Total</b>	<b>1,581,706</b>	<b>2,059,875</b>	<b>2,900,300</b>	<b>3,518,797</b>	<b>5,251,782</b>	<b>7,595,513</b>

While new EVs may have lower costs to own over their useful life than similar gas fueled vehicles, their higher initial cost remains a barrier to increasing adoption. (Harto, 2020), In May 2024, Kelley Blue Book reported average cost of new EVs to be about \$56,600 while the average cost of all new vehicles was notably lower at about \$48,400. (Kelley Blue Book, 2024) However, EV purchase costs are currently trending down, which, if sustained, could lead to wider adoption. (Cox Automotive, 2024)

In addition to federal incentives, most states offer additional incentives for purchasing electric vehicles. Regionally, California offers rebates for plug-in hybrid and zero emission light duty vehicles, an all-electric vehicle rebate, and the City of Los Angeles offers a used electric vehicle rebate. Oregon offers rebates on the purchase of a new or used electric vehicle, including electric motorcycles, while Washington offers a retail sales and use tax exemption for certain alternate fuel vehicles, including those powered by electricity. (U.S. Department of Energy, Energy Efficiency & Renewable Energy, 2024)

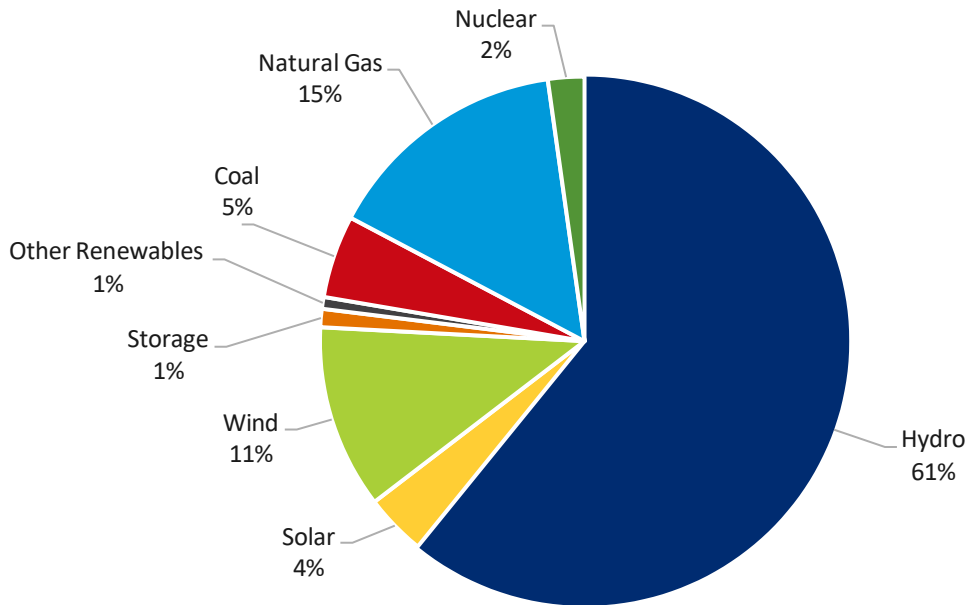
A recent study by the Pacific Northwest National Laboratory (PNNL) determined that at higher levels of EV penetration in WECC, there may be increases in transmission congestion associated with delivering additional power to load centers, changes to dispatch of generation resources, increases in electric production costs, and opportunities to manage these impacts through managed charging strategies. As a region, we will need to remain cognizant of this growing source of electric demand. (Pacific Northwest National Laboratory, 2020)

Though Grant County may not be affected directly by all factors of regional load growth or affected to the same degree as other areas, increasing energy demands serve to further constrain the market of available energy. With much of Grant PUD’s energy supply coming from regional resources outside of its own resource portfolio, these factors of load growth will be felt by its customers.

### Regional Resource Mix Transition

To meet anticipated growth in demand and ensure a sufficient and reliable supply while working toward clean energy goals, regional utilities will need to add an increasing number of new resources creating a shift in the region’s mix of resource technologies. (Northwest Power and Conservation Council, 2023) The shift in resource mix will change the way the grid operates and how utilities in the region transact power with one another.

Figure 11 shows the share of existing nameplate capacity by fuel type for the region as compiled in PNUCC’s 2024 Northwest Regional Forecast. (Pacific Northwest Utilities Conference Committee, 2024)



**Figure 11. Current regional percentage of total nameplate capacity by technology type (Pacific Northwest Utilities Conference Committee, 2024)**

Hydroelectric power is currently the dominant generating resource in the region and reliance on hydropower has kept the region’s power costs low in comparison with other regions of the country. (U.S. Energy Information Administration , 2024) However, with no opportunities to develop additional hydropower resources, new regional capacity must come from other resource types.

29 states have renewable portfolio standards (RPS) and 23 states, plus the District of Columbia and Puerto Rico have 100% clean energy standards, setting targets for controlling greenhouse gas emissions now and into the future. (Barbose, 2023), (Alliance, 2024)



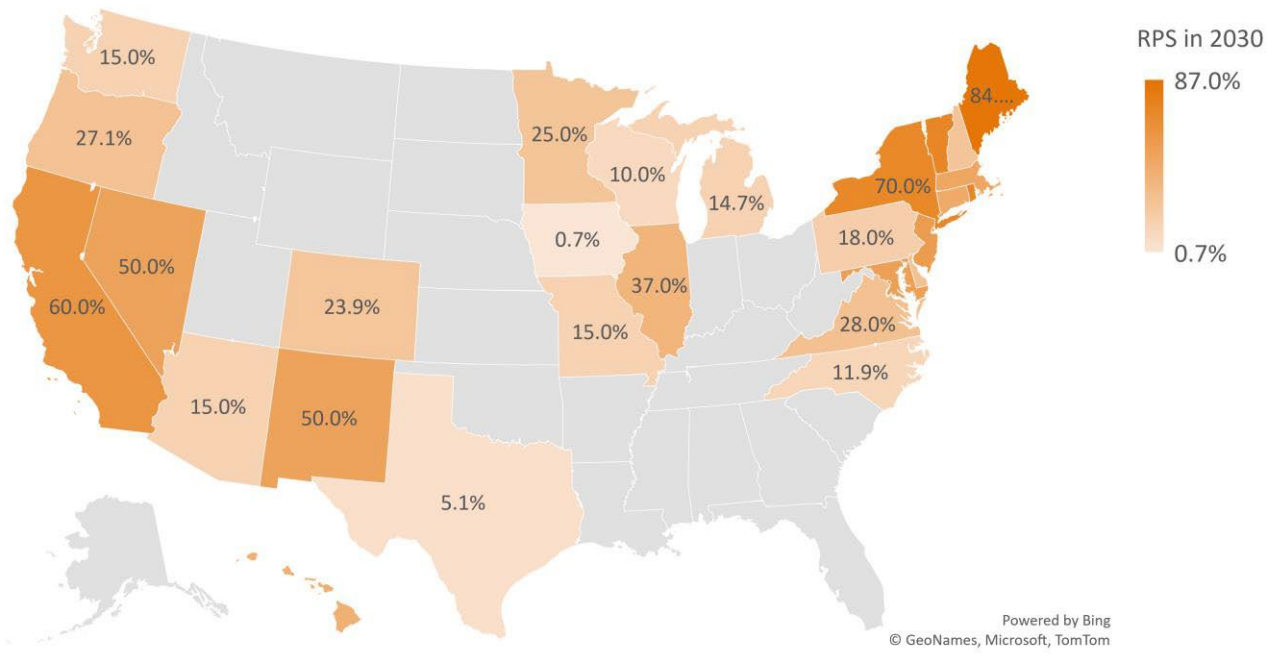


Figure 12. States with renewable energy standards as of June 2023 , as percent of load (Barbose, 2023)

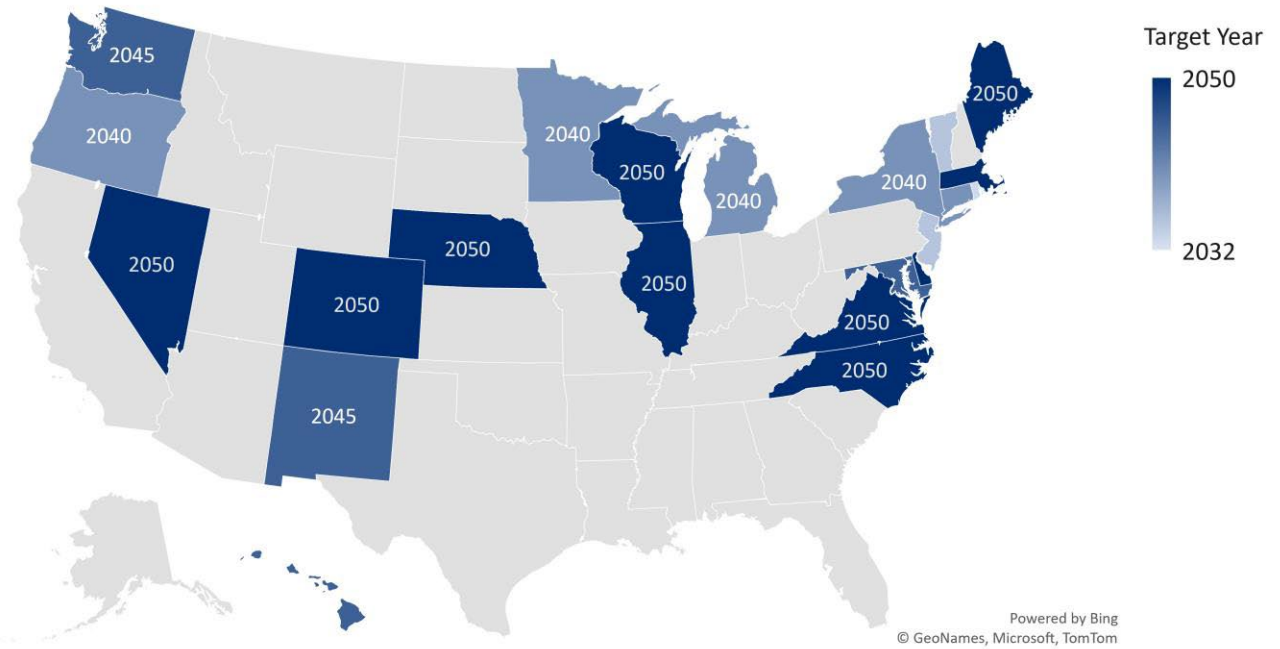
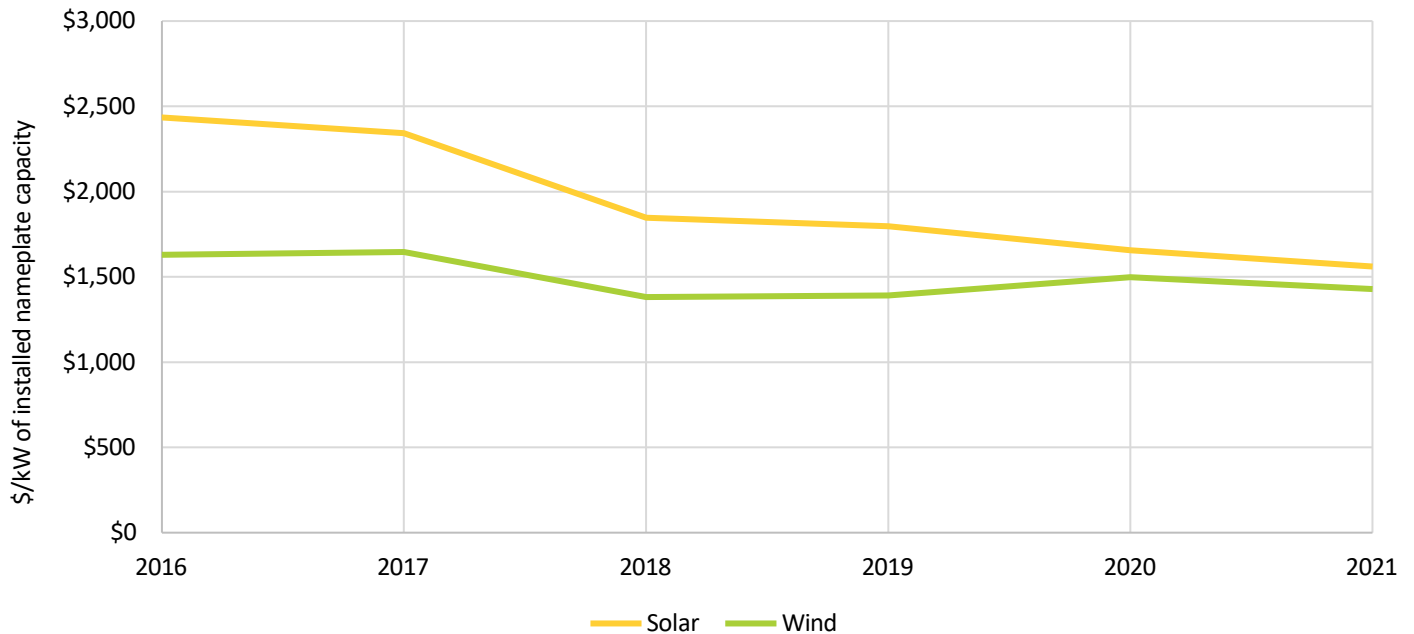


Figure 13. States with clean energy standards as of 2024, target year for 100% clean energy (Alliance, 2024)

Washington, California and Oregon have set clean energy standards that will heavily influence the selection of future generating resource additions. These states have legislated requirements for substantial decreases in greenhouse gas emissions from electricity production by 2030 and all three will eventually require no greenhouse gas emissions from production of electricity sold to consumers. Washington and California are targeting zero-emissions by 2045 and Oregon by 2040. Accomplishing these goals will necessitate a resource shift to non-emitting, non-dispatchable, variable energy resources like solar and wind.

The costs of building clean energy resources are declining. Figure 14 shows average construction costs as collected by the EIA for the years 2016 through 2021, the last year in their dataset.



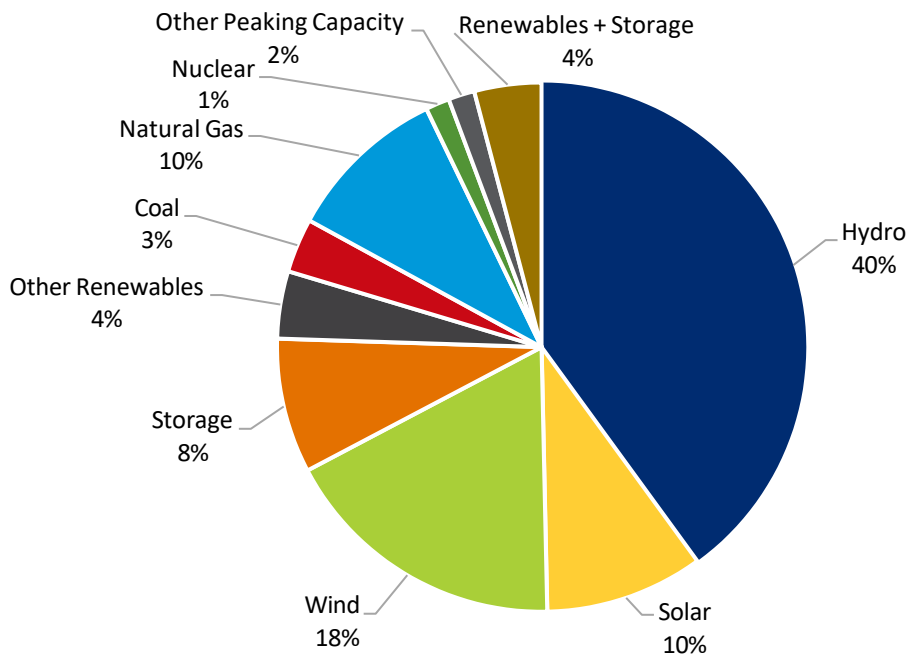
**Figure 14. Average construction cost of utility scale electric generators, solar and wind, 2016 – 2021, \$/kW (U.S. Energy Information Administration , 2023)**

Declining construction costs, paired with federal and state incentives to build and use clean energy resources makes these technologies more appealing and accessible. Increased use of these variable energy resources is also resulting in an increase in addition of storage technologies (U.S. Energy Information Administration, 2023). Utility scale battery storage installations could possibly double in capacity value in 2024 as compared to just a year ago and states with the fastest growth of solar and wind resources account for the majority of new battery storage additions.

While hydropower capacity could be increased through optimizing existing facilities and pumped storage hydro could add to energy storage capabilities, new hydropower increases would be difficult due to lack of suitable sites (U.S. Department of Energy's Water Power Technologies Office, 2024).

Natural gas fueled resources face strong challenges for future development. Though natural gas produces about half the amount of CO<sub>2</sub> emissions when burned as compared to coal, it accounts for about twice as much of the electricity generated in the U.S. (U.S. Environmental Protection Agency, 2024). Reducing its use is a prime target for efforts to reduce greenhouse gas emissions. It will be impossible to meet clean energy mandates, including Washington's CETA, while maintaining current levels of natural gas fueled generation sources. Though the dispatchability and capacity value of gas fueled electric generation would be beneficial in integrating an increased level of variable resources, including wind and solar, its continued use and development is in opposition to current clean energy goals.

Because of clean energy goals, cost decreases, and available resource development potential, regional utilities are anticipating the shift to clean energy resources. Figure 15 shows the expected nameplate capacity of the region in 2034 as compiled in PNUCC's 2024 Northwest Regional Forecast. This forecast projects regional nameplate capacity to grow by nearly 29,000 MW in the next ten year, an increase of about 50% over current values.



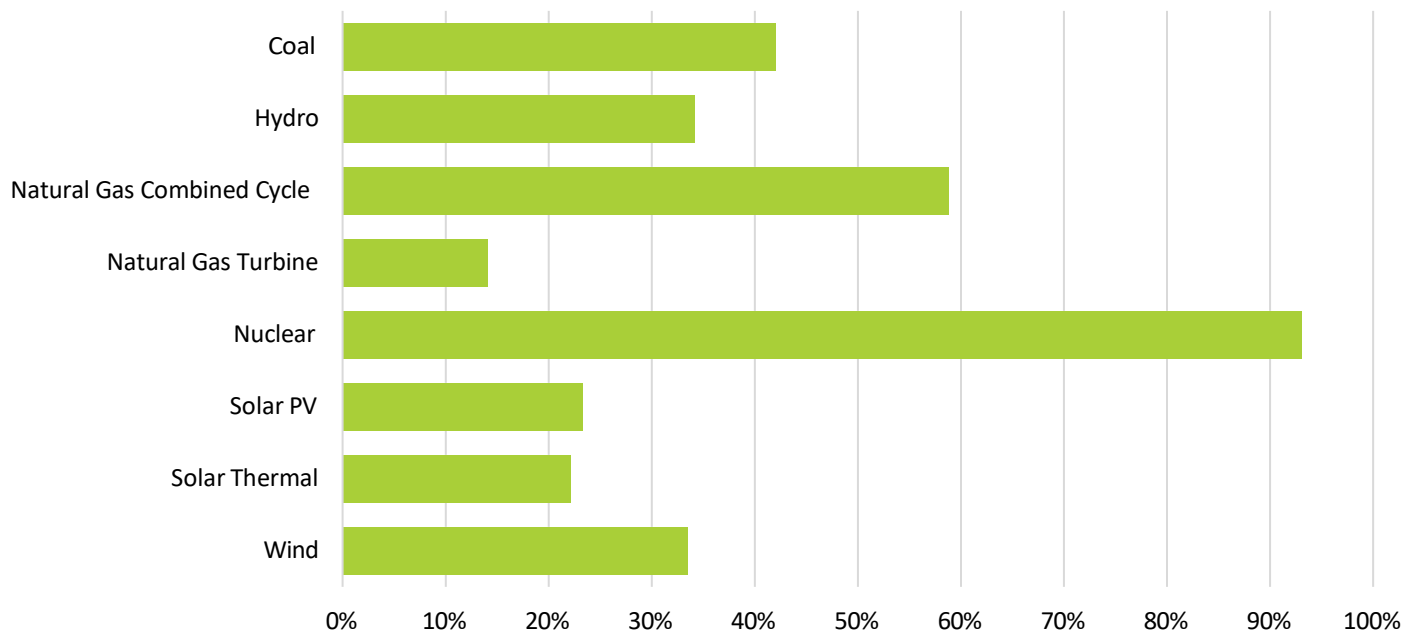
**Figure 15. Forecast 2034 regional percentage of total nameplate capacity by technology type, self-reported by Northwest utilities and BPA (Pacific Northwest Utilities Conference Committee, 2024)**

The majority all of the anticipated increase in name plate capacity is obtained through addition of wind and solar resources with a resulting decrease in the share of resources that have traditionally been used to serve the bulk of the load in the region, hydropower and natural gas. Hydropower’s share of the total decreases by nearly 20% and natural gas by 5% while the share of renewables and storage increases by a substantial 27%. This significant shift in resource mix is predicted to occur over the course of only 10 years.

**Table 4. Forecast increase in nameplate capacity by technology type, 2024 - 2034, self-reported by Northwest utilities and BPA, MW, (Pacific Northwest Utilities Conference Committee, 2024)**

Resource Type	Nameplate Capacity Increase
Solar	6,063
Wind	8,625
Storage	6,304
Renewables plus Storage	3,450
Unspecified Renewables	3,066
Unspecified Peaking Capacity	1,349
Total	28,856

PNUCC’s 2024 Northwest Regional Forecast show the region is poised to move away from dispatchable, high-capacity factor resources toward lower capacity factor, non-dispatchable resources. While operational capacity factor is different from peak available energy production, it is a measure of a generators contribution to serving energy needs. Lower capacity factor generators using intermittent fuels, such as solar and wind, can negatively impact electric supply during times at which their fuel is unavailable. Lower capacity resources can also lead to higher electric costs as operators must cover fixed costs with a reduced volume of energy sales. Figure 16 illustrates the range of average capacity factors over different generator types.



**Figure 16. Average capacity factor of utility scale electricity generation in the U.S., 2023, by technology type (U.S. Energy Information Administration, 2024)**

Nuclear plants have the highest factors due to their ability to operate continuously for long periods before requiring refueling or maintenance. Coal and natural gas plants have relatively controllable fuel supplies but require more downtime for maintenance than nuclear plants. Gas turbines capacity factors are lower than combined cycle units due to their normal use as peaking plants, operating when electricity demand is highest. Solar and wind plants have lower capacity factors due to the periodic unavailability of their fuel supply. Similarly, hydro plants are dependent on the availability of their fuel.

The findings of PNUCC’s 2024 Northwest Regional Forecast are consistent with information revealed in recent requests for proposals (RFP) issued by regional utilities. Puget Sound Energy has issued a 2023 RFP for 85 MW and 25 MW of solar and storage and a 2024 RFP for 30 MW and 29 MW of solar and storage (Puget Sound Energy, 2024). Earlier this year, Portland General Electric issued an RFP to procure approximately 753 MW of renewable resources for its cost-of-service customers and an additional 100 MW of renewable resources for its supplied option of the Green Energy Affinity Rider (Portland General Electric, 2024). In 2023 Seattle City Light issued an RFP looking for between 35 MW and 200 MWs of capacity citing its current status of sourcing primarily from carbon emission free resources (Seattle City Light, 2023). Grant PUD’s own recent RFP, while not specific to clean energy resources, received proposals that were almost exclusively from clean energy technologies (Grant PUD, 2023).

We anticipate that a change in the region’s resource mix, specifically an increased presence of clean energy variable resources, will have significant impacts on Grant PUD’s trading with external parties. An increased reliance on variable resources means that shortages and surpluses of energy could vary considerably within a day and across seasons. This will impact prices for both buying and selling power (Seel et al. 2021). California has already seen a significant depression in daytime prices and an increase in evening prices due to the large buildout of solar resources (Energy Information Administration, 2023). With the anticipated large buildout of wind and solar resources in the region, similar pricing dynamics are likely to manifest across the region.

## ENERGY DEMAND IN THE GRANT PUD SERVICE AREA

Demand for electricity has significantly accelerated in Grant County. This trend is expected to continue well past 2030 and is the result of many of the same forces driving demand in the region and across the United States. The factors driving this growth include public-policy driving electrification, data center growth, and the reversal of globalization for industrial and manufacturing business.

### Forces Driving Grant PUD Customer Demand

Federal and state decarbonization policies are mandating electrification in some instances and incentivizing it in others. Industries benefiting from Federal support through development incentives are looking for sites for facility expansion; this includes all

industries supporting the manufacture of solar panels, battery storage, and wind turbines. Many of these industries are finding locations in rural Washington, including Grant County, where land and construction costs are favorable. Grant County also has existing industrial customers that can quickly expand their operations in response to demand. As these industries grow and develop in Grant County, so do their needs for electricity.

Washington State's environmental policies prompt its citizens to move away from natural gas and toward the use of electricity for heating, cooking, and other household uses. Additionally, added costs associated with CCA greenhouse gas emission allowances have increased costs to all natural gas consumers, forcing some industrial businesses using natural gas in their production processes to switch to electricity in lieu of raising their prices or moving to less costly locations. While these switches may directly impact electricity customers outside Grant County more than Grant PUD customers, the cost of serving new and increasing loads with new carbon free resources will increase costs non-uniformly across the larger region. These cost increases will impact Grant PUD customers through increased cost of wholesale market energy or resource acquisition.

Federal *Buy America* programs are increasing demand for U.S. manufactured goods and services, driving demand for new industrial development across the nation. This is fueling demand for industrial electricity for some existing industrial customers and is helping to attract new customers to Grant County. Grant County is a prime site for new industrial development similar to what has occurred in the Tri-Cities of Kennewick, Pasco, and Richland. Commonalities between the Tri-Cities and Grant County include access to major highways, affordable electric rates, lower-cost land, and inexpensive labor.

The net effect of incentives given to carbon-free capacity manufacturers, climate-related public policies, and the drive to protect U.S. manufacturing is leading us towards a rapidly expanding regional demand for power. The jobs resulting from expanding industrial load will simultaneously increase the demand for core residential and commercial power as new homes, apartment complexes, and businesses are built.

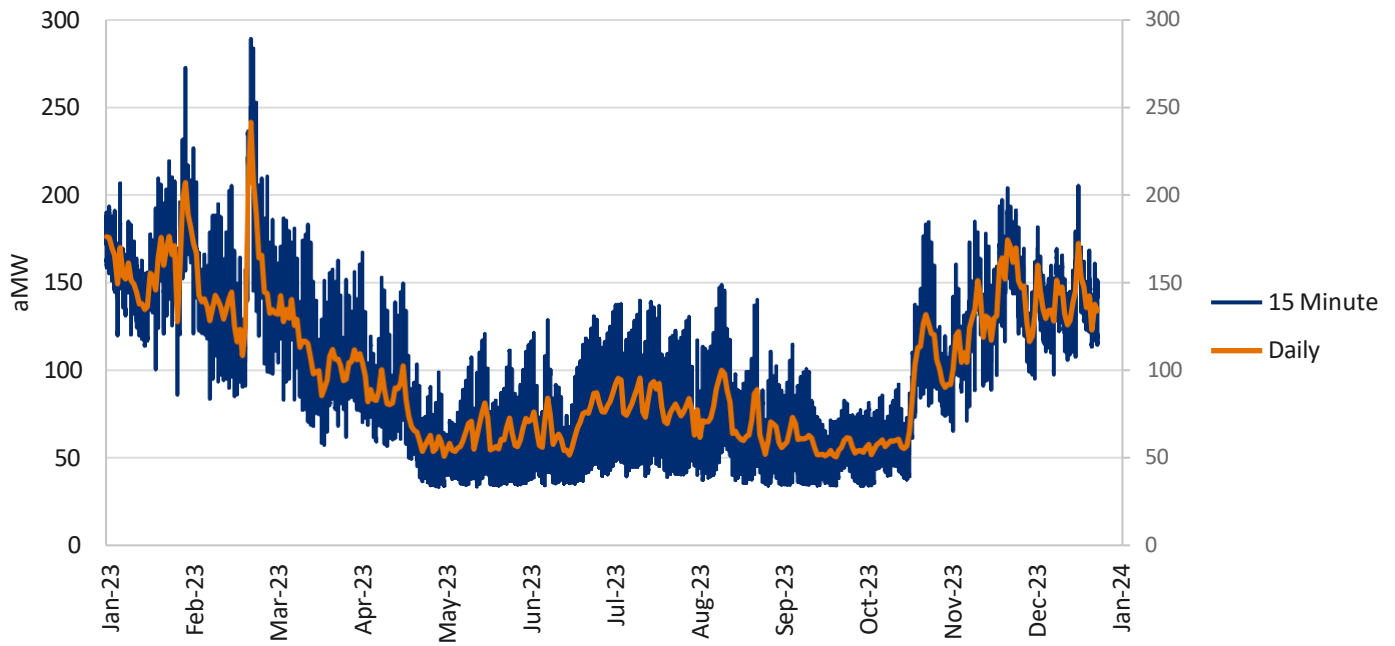
Customers are attracted by Grant PUD's competitive electric rates, advantageous location, and potential for green energy supply. Large-load customers have communicated that their current and future energy demands are sensitive to market pressures, including the cost of energy and environmental and social goals. Maintaining competitive rates is critical to both retaining existing Large-load customers and attracting growth in the sector.

Customers are also sensitive to power quality including voltage, harmonics, and outage frequencies and durations. While Grant PUD does not guarantee a particular quality of power delivered to its customers, power quality is a factor in determining customers' overall satisfaction with delivered energy. Data centers and other customers with high inductive loads, such as large motors, are particularly demanding. These customers are high load factor power consumers, with consistent high-quality power availability being critical to their operational success. We realize that any plan crafted to meet customer needs in the future must consider resource capacity factors, as well as reliability and deliverability characteristics.

Price, reliability, and deliverability to the fastest growing rate classes introduces significant potential risk in the variability of the load forecast used in this IRP. We have reviewed potential risks associated with load uncertainty, will continue monitoring the expectations of customers, and will incorporate these concerns into our long-term planning. Understanding the forces currently driving customer energy demand, and anticipating future trends, is key to deriving our plan to meet those needs.

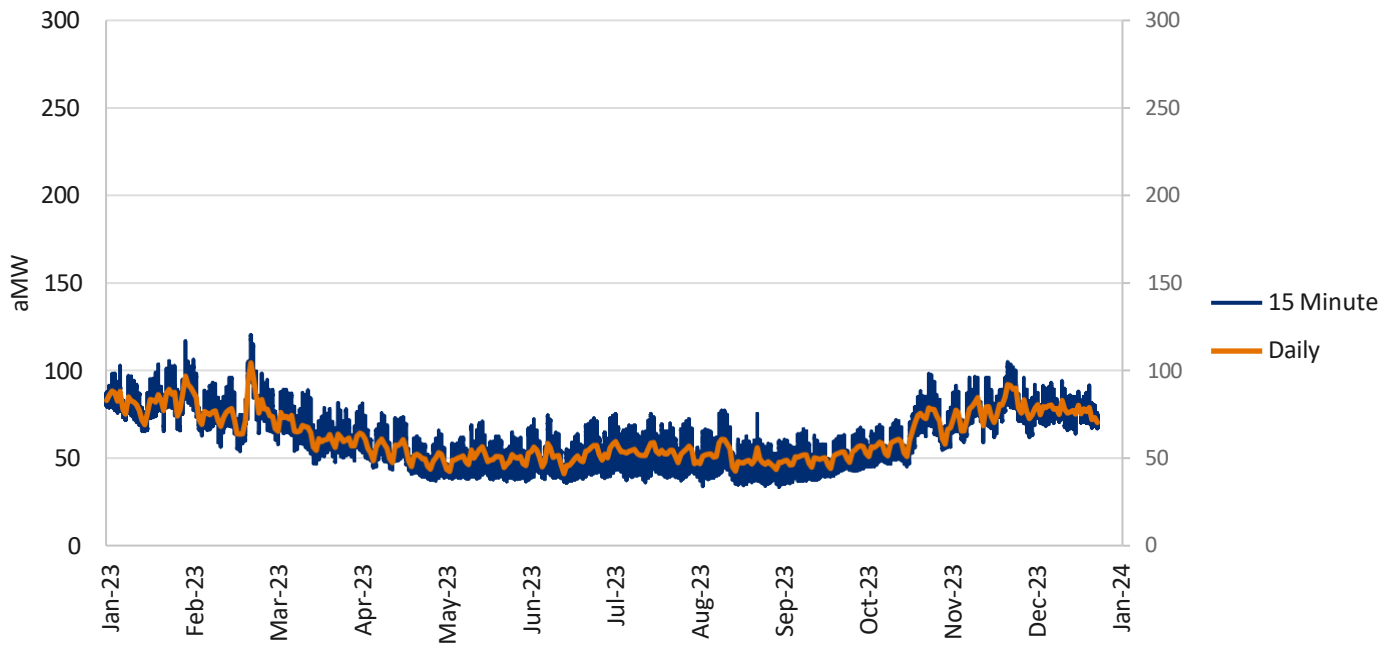
### **Customer Requirements**

Grant PUD's load-serving policies are driven by its customers' use of power. The next several figures illustrate use-driven load profiles for customers who use power in significantly different ways. Customers' average daily use is shown in orange while 15-minute incremental use, showing variation around this average, is shown in blue.



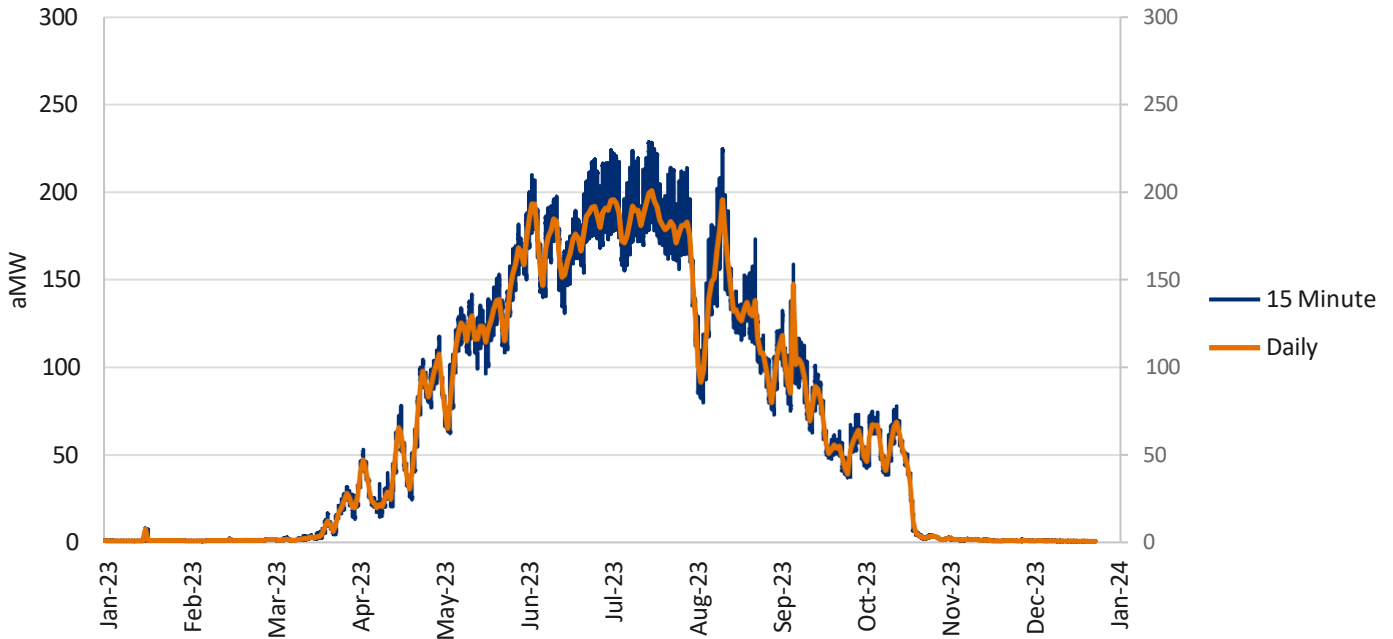
**Figure 17. Residential 15-minute and daily energy consumption, 2023, aMW. Total usage: 865,903 MWh, 98.8 aMW**

Residential loads, shown in Figure 17 are higher during the winter months and lower during the summer months. This is due to differing demand for heating during the winter months versus cooling during the summer months. Figure 17 shows in the variation of the 15-minute use values from the daily average that residential customers need more generation capacity throughout the day and year than their average use indicates. Grant PUD must have more generation capacity, and provide more energy, to serve these loads from moment to moment than these customers consume on average.



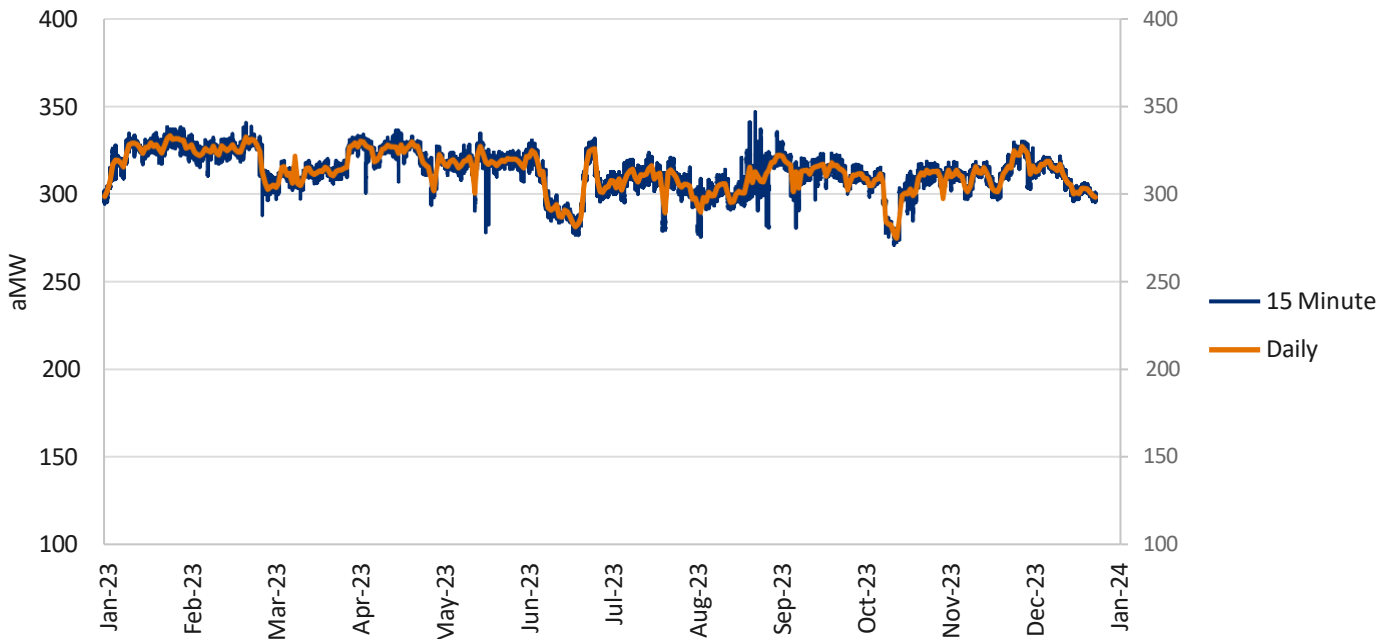
**Figure 18. General Service 15-minute and daily energy consumption, 2023, aMW. Total usage: 548,409 MWh, 62.6 aMW**

General service customer loads shown in Figure 18 also show higher demand during winter months and lower demand during summer months, though with less seasonal variation than residential loads. Less capacity is necessary to be held in reserve to serve general service customers because their loads are more consistent from hour to hour.



**Figure 19. Irrigation 15-minute and daily energy consumption, 2023, aMW. Total usage: 585,780 MWh, 66.9 aMW**

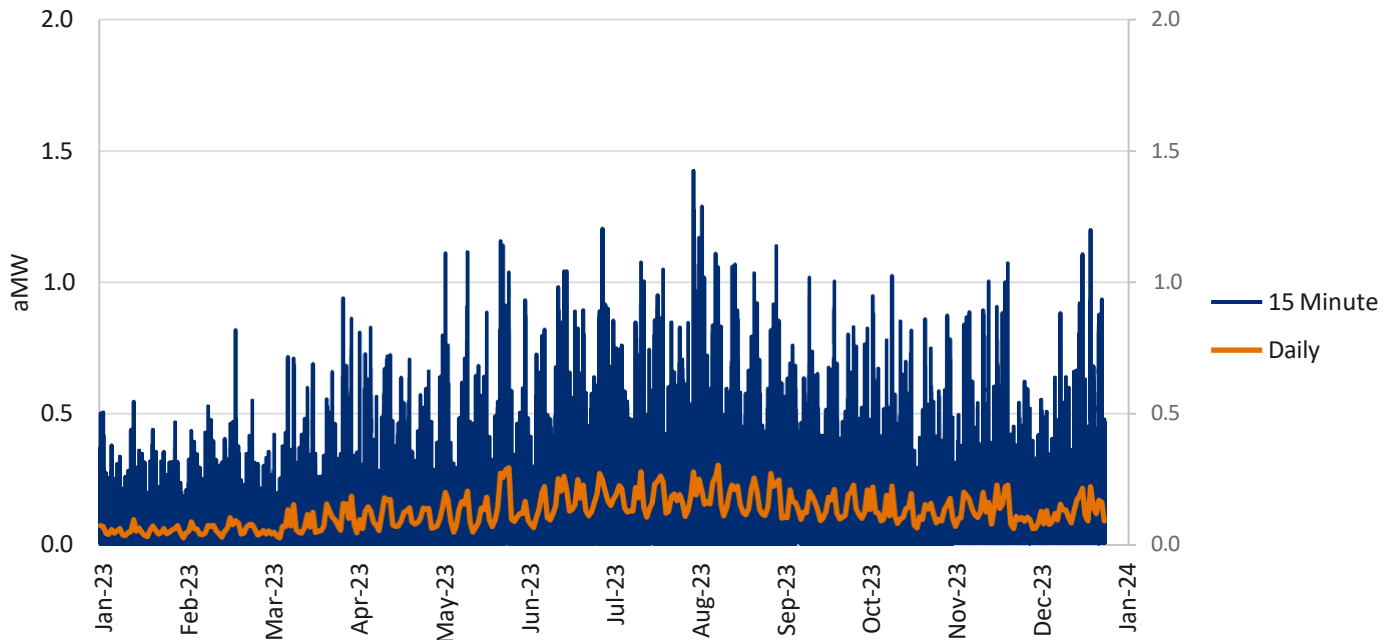
Grant PUD’s irrigation customer loads are shown in Figure 19. These loads show a clear seasonal pattern with no load during the winter, increasing loads starting late March, a leveling off by mid-June, and then decreasing loads by mid-August. The capacity that is held in reserve to serve these customers is greatest during the hottest time of the year with hot windy weather from moment to moment reflected in varying demand.



**Figure 20. Large Industrial 15-minute and daily energy consumption, 2023, aMW. Total usage: 2,742,137 MWh, 313.0 aMW**

Grant PUD industrial customers’ loads shown in Figure 20 are reasonably constant so do not require nearly as much capacity to be

held in reserve as do the other loads presented in this section. The fact that these loads possess high and stable load factors make them relatively easier to manage.



**Figure 21. Fast Charging Electric Vehicle Service 15-minute and daily energy consumption, 2023, aMW. Total usage: 1,093 MWh, 0.1 aMW**

Electric vehicle Level 3 charging station loads shown in Figure 21 require significant reserve capacity to meet their average energy needs. This type of charging station is known as “Fast Chargers” and are frequently associated with Tesla charging stations being set up throughout the U.S. The necessary reserve capacity margins needed to serve these stations are large, in some cases ten times the average energy used, making these loads the most expensive from the perspective of capacity required to be held in reserve to serve them.

### Historic Customer Load Growth

For rate development, planning, forecasting and analytics Grant PUD categorizes its customers into the classes described in Table 5.

**Table 5. Description of Grant PUD customer classes**

Customer Class	Description
Residential	Single family dwelling, individual apartment, and farmhouse with single-phase service
Commercial	Loads not exceeding 500 kW for general service, commercial, multi-residential and miscellaneous outbuilding requirements and single-phase loads not exceeding 500 Watts
Irrigation	Irrigation, orchard temperature control, and soil drainage loads not exceeding 2,500 horsepower and other miscellaneous power needs including lighting
Streetlights	Street lighting
Large General	Loads not less than 200 kW or more than 5,000 kW demand for general service lighting, heating, and power requirements
Industrial	Industrial customers, with a distinction between demand less than or greater than 15 MW/MVA



Ag Food	Plants with primary purpose of processing, canning, freezing, or the frozen storage of, agricultural food crops with demand greater than 5 MW/MVA and less than 15 MW/MVA
Evolving Industry	Groups of customers in new industries or with emerging technologies or uses that present concentration risk and either business or regulatory risk. Cryptocurrency mining is classified as an Evolving Industry.
Ag Food - Boiler	Electric boilers which are separately metered and primarily used for the purpose of processing, canning, or freezing agricultural food crops
New Large Load	All New Large Loads, as defined by the District’s Customer Service Policies: an increase of any load over 10 average MW of a customer’s annual average load above the customer’s highest annual average load since 2010.

These customer classes vary in the energy services they require as well as in the way their total energy consumption has changed over time. Grant PUD’s historic customer loads from 1985 through 2023 are shown in Figure 22. As can be seen, total loads have grown considerably since the early 2000’s due primarily to growing industrial loads, although residential, commercial, and large general loads have grown as well. This indicates increasing growth for the area’s economy and may signify the potential for continuing economic maturation for Grant County. The ability of Grant PUD to stay ahead of the county’s economic growth by skillfully deploying strategic growth initiatives will likely make a significant difference to the county’s success.

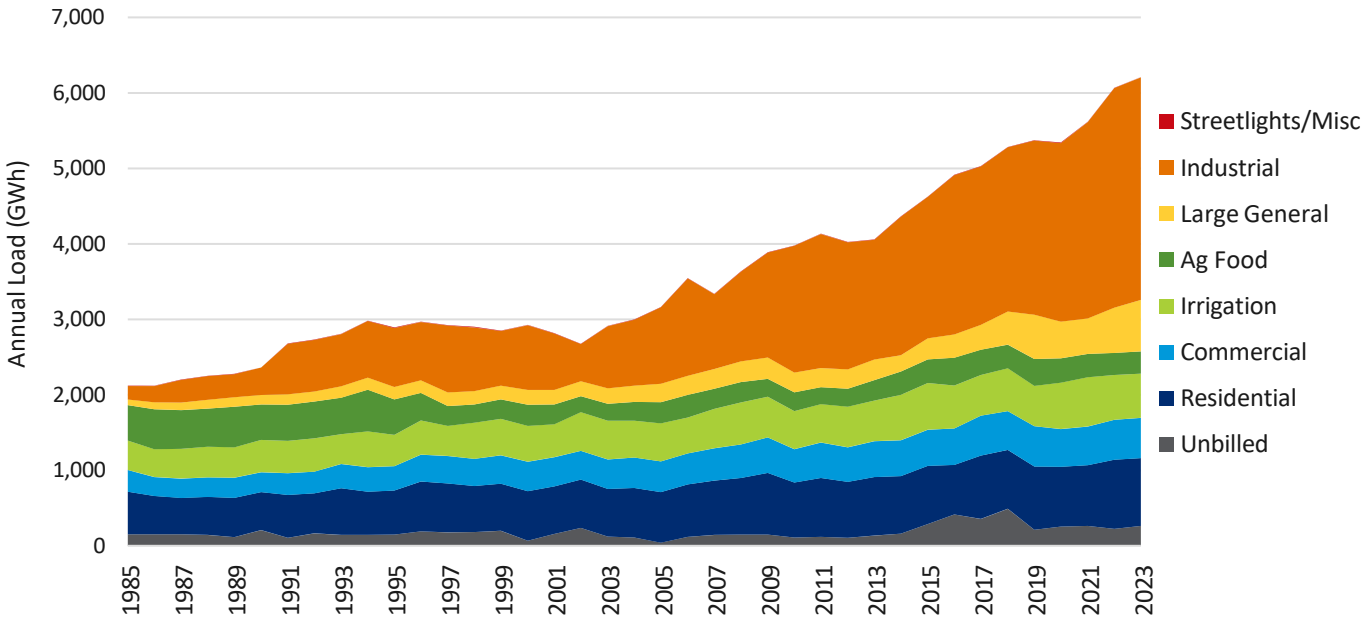


Figure 22. Grant PUD retail load by customer class, 1985 – 2023, GWh

**Transitions in Load Share by Customer Class**

The ten-year compound annual load growth varies materially between customer class as shown in Table 6. Residential loads have been growing at 1.5% with Commercial and Irrigation loads at 1.3% and 0.7% respectively.

Table 6. Grant PUD load growth by customer class, ten-year intervals

	10 Year 2013 - 2023		Prior 10 Year 2003 - 2013	
	CAGR	aMW	CAGR	aMW
Residential	1.5%	1.4	2.1%	1.6
Commercial	1.3%	0.7	2.0%	1.0
Irrigation	0.7%	15.5	0.5%	8.8

Ag Food	0.9%	0.3	1.9%	0.5
Large General	9.6%	4.7	2.7%	0.7
Industrial	6.4%	15.5	6.8%	8.8

This varying rate of growth has led to changes in the relative share of each customer class as a percentage of Grant PUD’s total customer load. The following three figures show how each customer class’s percentage of total load has changed in ten-year increments from 2003.

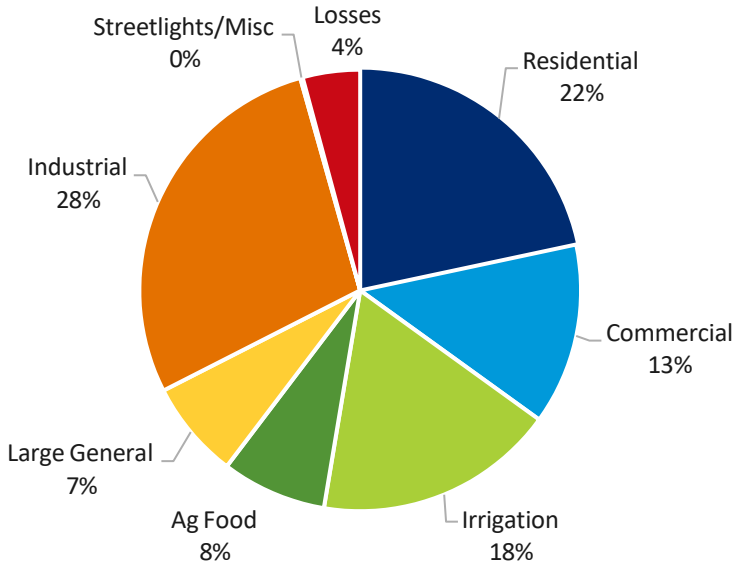


Figure 23. Grant PUD load by customer class, 2003, % of total

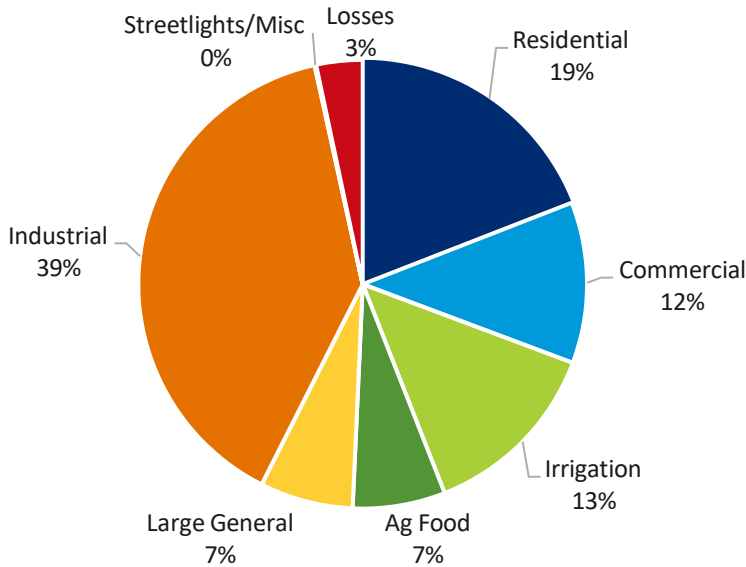
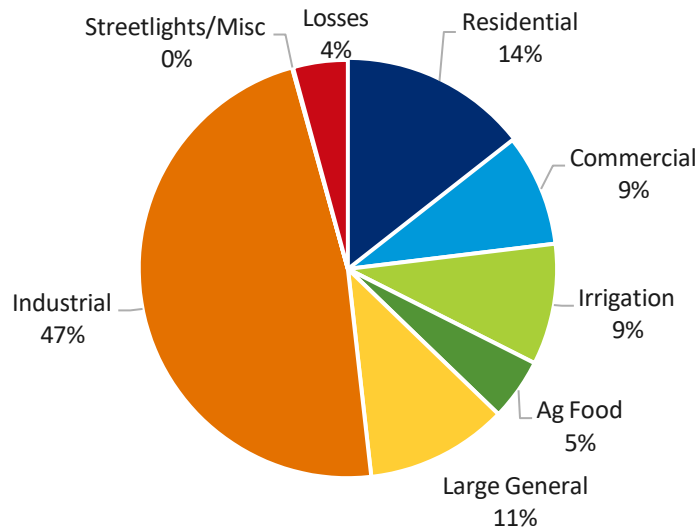


Figure 24. Grant PUD load by customer class, 2013, % of total



**Figure 25. Grant PUD load by customer class, 2023, % of total**

The progression in Figure 23, Figure 24 and Figure 25 shows the share of the core customer residential, commercial and irrigation loads transition from a 63% share twenty years ago to a 32% share today. Industrial loads have shown a converse trend, transitioning from a 28% share to a 47% share of total Grant PUD load. With a transitioning load mix, Grant PUD must remain aware of potentially changing goals, concerns and requirements of its customers and incorporate these into resource planning practices.

**Snapshot of Large Load Customers**

Table 7Error! Reference source not found. shows Grant PUD’s Large Load customer groupings by industry in 2021. By 2023, these Large Load customer groups represented over 60% of Grant PUD’s total load, making planning for their requirements an increasing part of resource planning.

**Table 7. Large Loads by industry, 2021**

Industry	Average Number of Service Agreements	Load (aMW)	Average Size (MW)
Aerospace	4	1.65	0.41
Ag. Processing	65	48.17	0.74
Ag. Storage	12	10.93	0.91
Automotive	4	20	5
Cannabis	9	1.22	0.14
Chemical	6	46.27	7.71
Construction	8	0.4	0.05
Cryptocurrency	30	58.43	1.95
Data Center	18	267.61	14.87
Education	16	2.11	0.13
Electronics	1	26.29	26.29
Gas / Fluids	4	11.3	2.82
Manufacturing	5	4	0.8
Medical / Health	6	6.33	1.06
Minerals / Metals	7	12.18	1.74
Other	1	0	0
Retail	11	2.13	0.19
Utility / Government	20	2.45	0.12

Total	227	521.47	3.61
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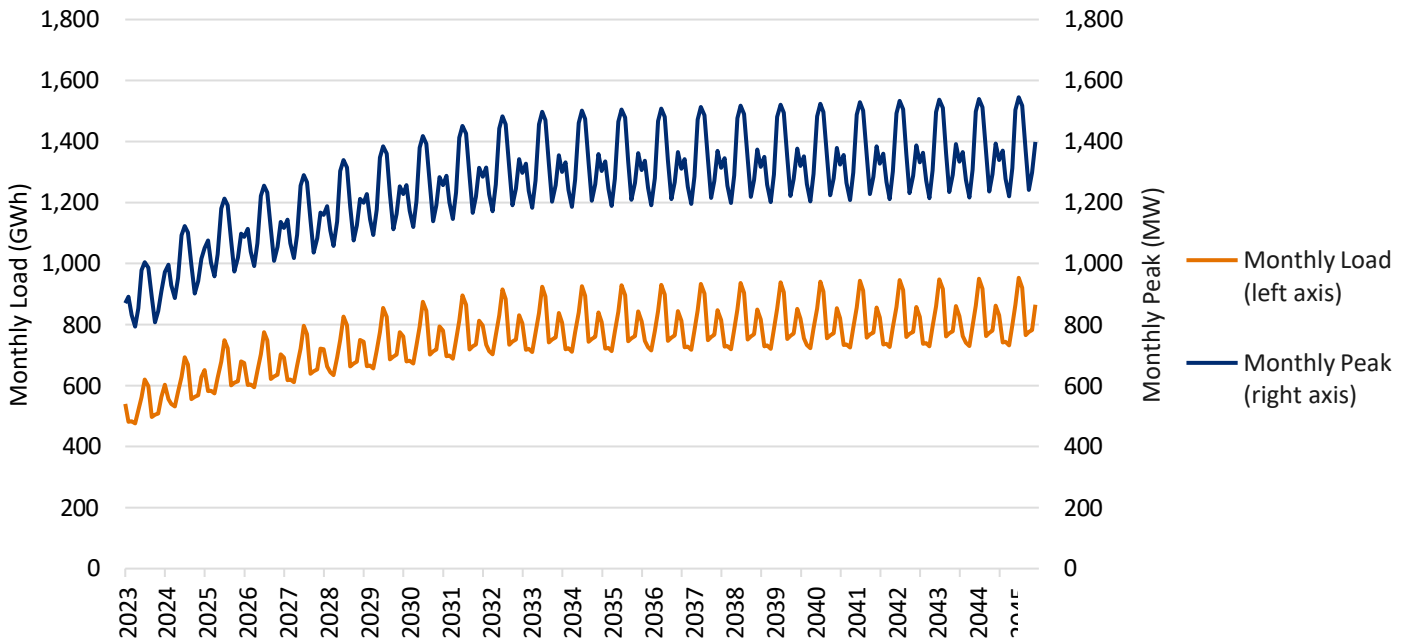
Between 2014 and 2023, Large Loads have grown at a compound annual growth rate of 6.4% while all remaining load classes grew at only 1.8%. Over the last 20 years, Large Load customer compound annual growth rate is 5.7% compared to the remaining loads' 2.3% rate. We believe this long-term trend of load growth concentration in the Large Load customer classes will continue. However, while the compound annual growth rate shows positive long-term growth, the volatility of the Large Loads is significantly higher than the rest of the retail load.

### Grant PUD's Load Forecast

This IRP uses Grant PUD's 2023 Annual Sales and Load Forecast to inform the analysis of customer energy demand over the study period. To create the forecast, monthly historical customer sales data along with weather, economic, and demographic data are used to develop econometric regression models. These models forecast monthly load by customer class.

Customer class forecasts are then aggregated into a total system load forecast. Representative hourly load shapes, derived from historical data, are applied to produce hourly forecasts, with stochastic variability, used for modeling.

Forecast load requirements contained in the 2023 Annual Demand Forecast are referred to throughout this document as the reference case forecast. Figure 26 illustrates both the monthly forecasted load energy, as well as the forecast monthly peak requirements from the reference case.



**Figure 26. Monthly projected total and peak load for reference case, 2023 – 2045, GWh and MW**

Figure 27 shows the reference case forecast by customer class for 2025 through 2045, illustrating the expected variation in load growth between customer classes and highlighting the forecast increase in load share of industrial class customers.

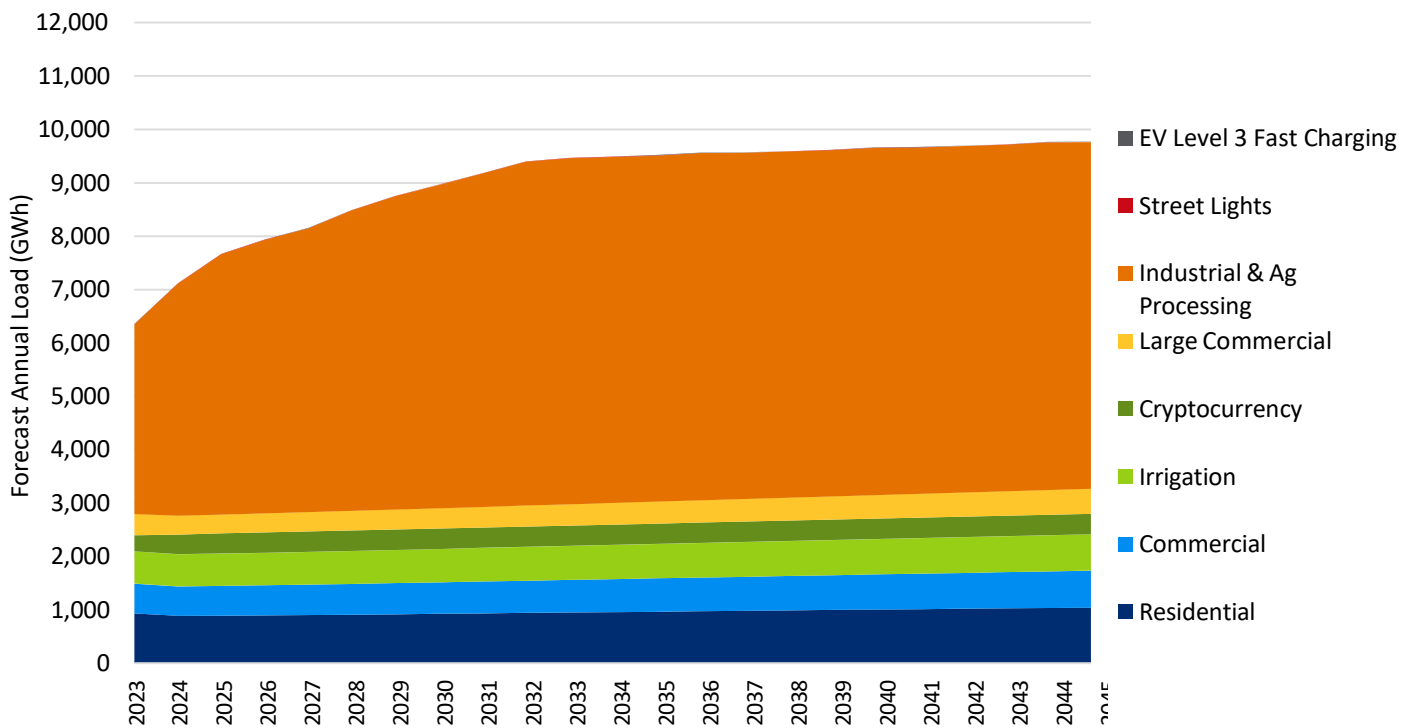


Figure 27. Grant PUD reference load forecast by customer class, 2025-2045, GWh

**Alternate Load Growth Forecast**

Because load growth is both a key driver of resource needs and highly uncertain, this plan considers an additional load growth sensitivity for lower load growth. Lower load growth is defined as an overall system growth rate 50% lower than the reference load growth case. This alternative load growth scenario, illustrated in Figure 28, is used to explore the impact of load growth on the type, timing, and magnitude of resource selections.

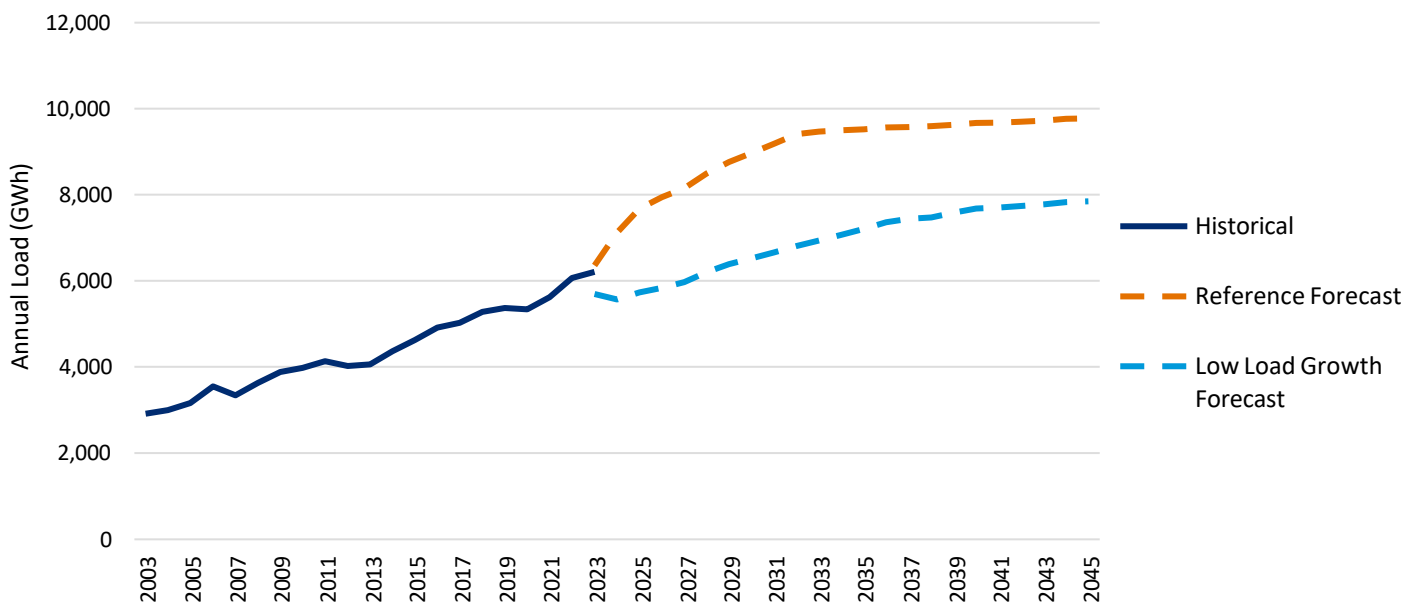


Figure 28. History and forecasted annual load for Grant PUD service territory for two conditions of load growth, 2003 – 2045, GWh

Table 8 further quantifies the differences between the reference case forecast and the lower load growth forecast.

**Table 8. Compound annual growth rate of reference case forecast and lower load growth forecast, by period, %**

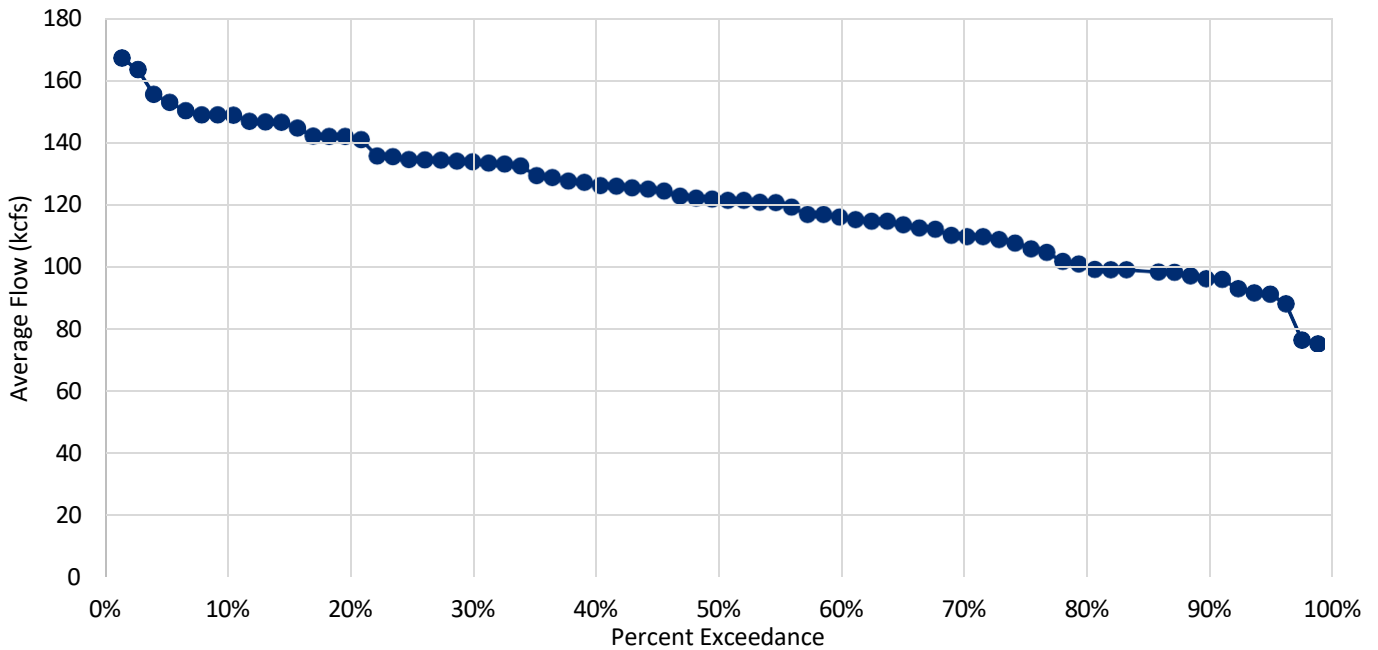
Period	Reference Case Forecast	Lower Load Growth Forecast
2023 – 2026	8%	1%
2026 – 2033	3%	2%
2033 - 2045	1%	1%
<b>Compound Annual Growth Rate of Historic Period 2023 – 2023 was 4%</b>		

## WATER AVAILABILITY AND RISK

The principal resource in Grant PUD’s portfolio is the Priest Rapids Hydroelectric Project (Wanapum and Priest Rapids) on the Columbia River. Their ability to provide energy and capacity is a function of water availability. Uncertainty and risk associated with the availability of water exists over multiple time steps: annual, seasonal, daily, and hourly. Risk is the inability to generate according to the plan over these various time horizons. Annual risk impacts the energy and capacity assumptions in the multiyear resource plan; seasonal risk impacts those assumptions within the year, etc. When actual water availability is different from that which was assumed, changes must be made, and those changes carry both price and availability risk.

### Annual Water Risk

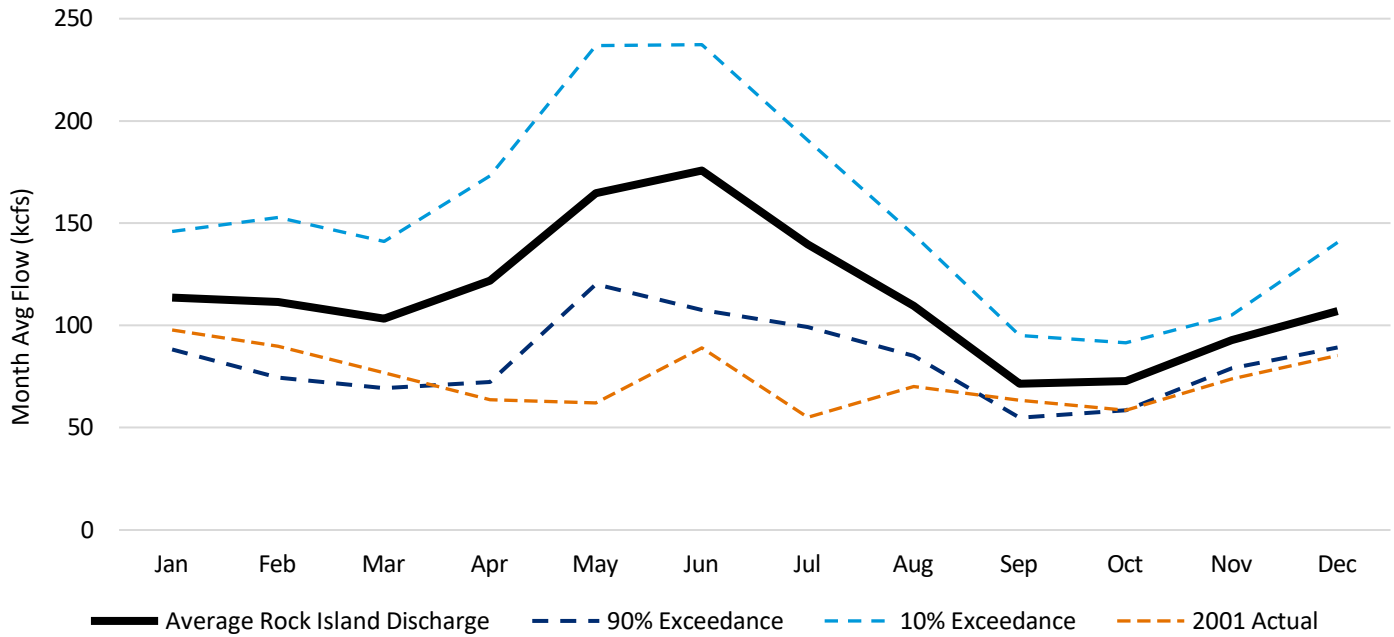
This represents the total volume of water available over the water year (October – September). Figure 29 shows the range of annual water volume, expressed as an average flow for the year, measured below Priest Rapids Dam from 1949 to 2023. This is the unregulated runoff volume as measured by the Northwest River Forecast Center. The lowest year on record was 2001 with an average annual flow of ~76 kcfs and the highest was 1997 with ~170 kcfs. More importantly, this represents a potential swing of 62% of average to 140% of average and illustrates the large potential variance between average expectations and the amount of water available over an annual planning period.



**Figure 29. Northwest River Forecast Center water year runoff volumes, measured below Priest Rapids Dam, 1949-2023, kcfs (Northwest River Forecast Center, 2024)**

### Seasonal Water Risk

There is also uncertainty and risk associated with the timing of when water arrives within the year. The seasonal shaping of the runoff is primarily determined by climate and weather, but natural, unregulated runoff is ultimately regulated by the large storage reservoirs in the system for purposes of flood control, biological goals, and energy production. The U.S. Army Corps of Engineers and Bonneville Power Administration, through agreements with Canada, coordinate the operations of the large, seasonal storage in the system to meet the various goals. While the monthly volumes are predictable to an extent, there still remains a degree of uncertainty around the volumes available to PRP. Figure 30 shows the month average flows as well as the variability of those flows expressed by 90% and 10% exceedance values. The period of record was restricted to more current years (1995-2023) as the monthly shaping has changed throughout time and the current data is more reflective of future expectations. Calendar year 2001 is explicitly shown as an illustration of a “worst case” but actual hydrologic condition reflected in monthly volumes over the course of a year.



**Figure 30. Month average Wanapum inflow, 1995-2023, kcf**

There are some indications that natural, seasonal water availability is changing. Findings reported by the Washington Department of Ecology, Washington State University and the Washington Water Research Group, reported in the 2021 Columbia Basin Long-term Water Supply and Demand Forecast, forecast that timing of water supplies in the Columbia River Basin is shifting earlier in the season, especially in the Cascades watershed. This expected timing shift is due to warming temperatures and a corresponding smaller snow pack and earlier snow melt (Office of Columbia River, 2022).

Seasonal risk or water availability is amplified when there is a mismatch between water availability and customer demand for energy. Figure 31 illustrates that as flow is expected to drop through late summer and early fall, customers’ demand for energy is expected to remain fairly constant.

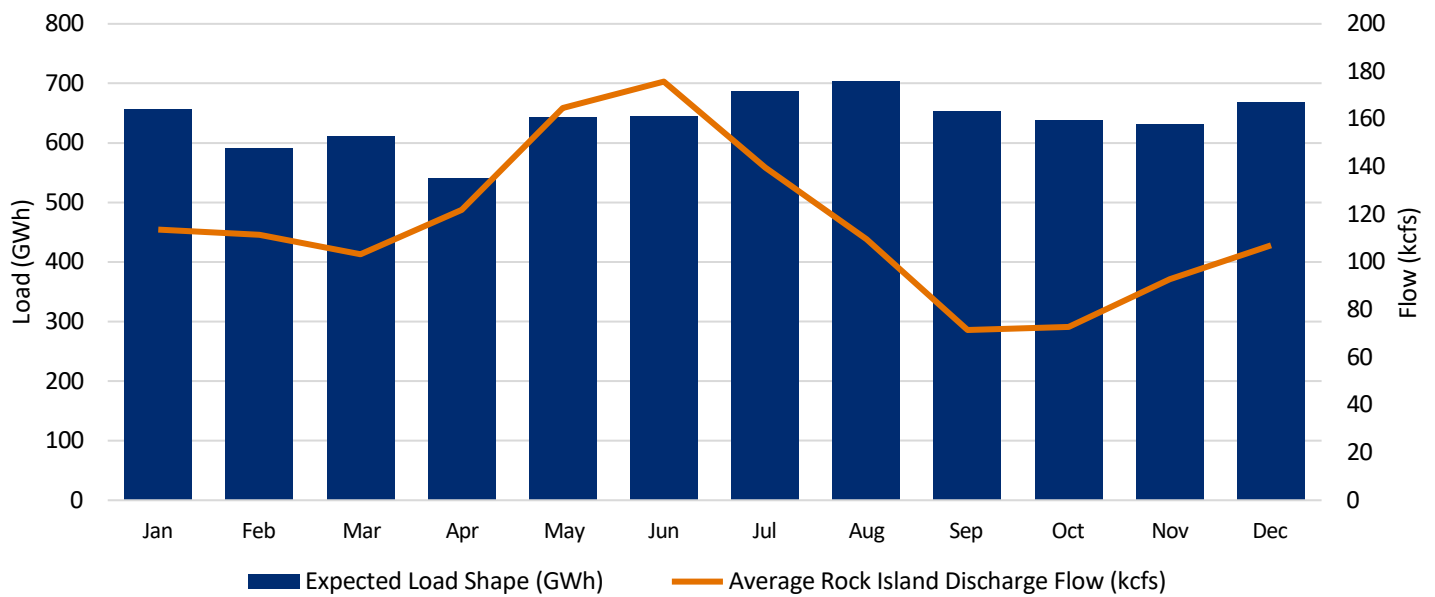


Figure 31. Expected monthly load vs. month average Wanapum inflow, GWh and kcfs

### Daily Water Risk

Given the limited storage at both Wanapum and Priest Rapids, the daily variability of inflows to the projects holds an additional element of uncertainty and risk. To an extent, the storage in the reservoirs can mitigate this risk, but the limit of either supplementing flows for near term needs or capturing excess flow to use in future time periods is measured in hours, not days. Similar to the month averages shown in Figure 30, day average flows, on average have largest variance during the spring and summer while the variability September through November shows a marked decrease.

Figure 32 uses actual values from 2019, 2021, and 2023 to illustrate that daily variability is seen both between years, between days within the same year, and between days within the same month of a year.

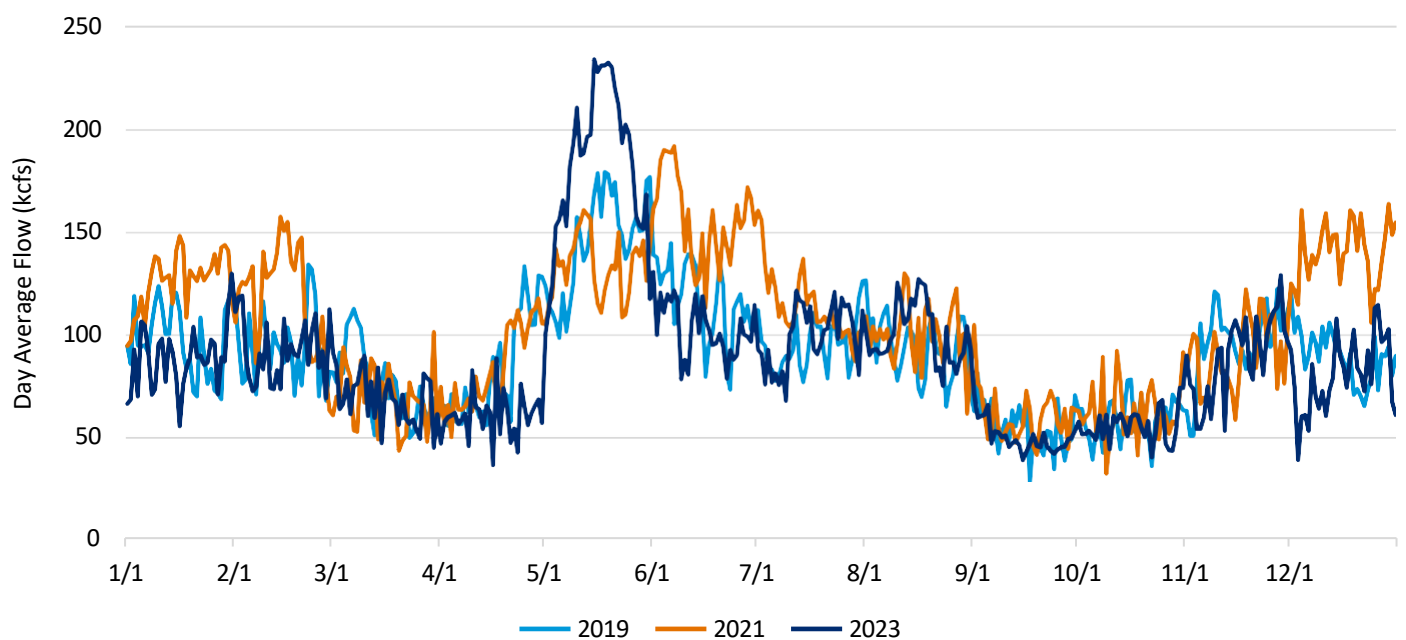


Figure 32. Day average Wanapum inflow 2019, 2021, and 2023, kcfs



## Hourly Water Risk

The timing of inflows within the day also adds to the uncertainty of fuel supply. While somewhat predictable, hourly variability can still impact operations because that uncertainty interacts with operational constraints, especially biological flow requirements. Figure 33 illustrates the hourly variability for a single year. Focusing on relatively short periods of time, there is a variability of inflows that must be accommodated in some way, either by using storage or matching generation to inflow. The risk changes throughout the year based on total water volume and operational regimes.

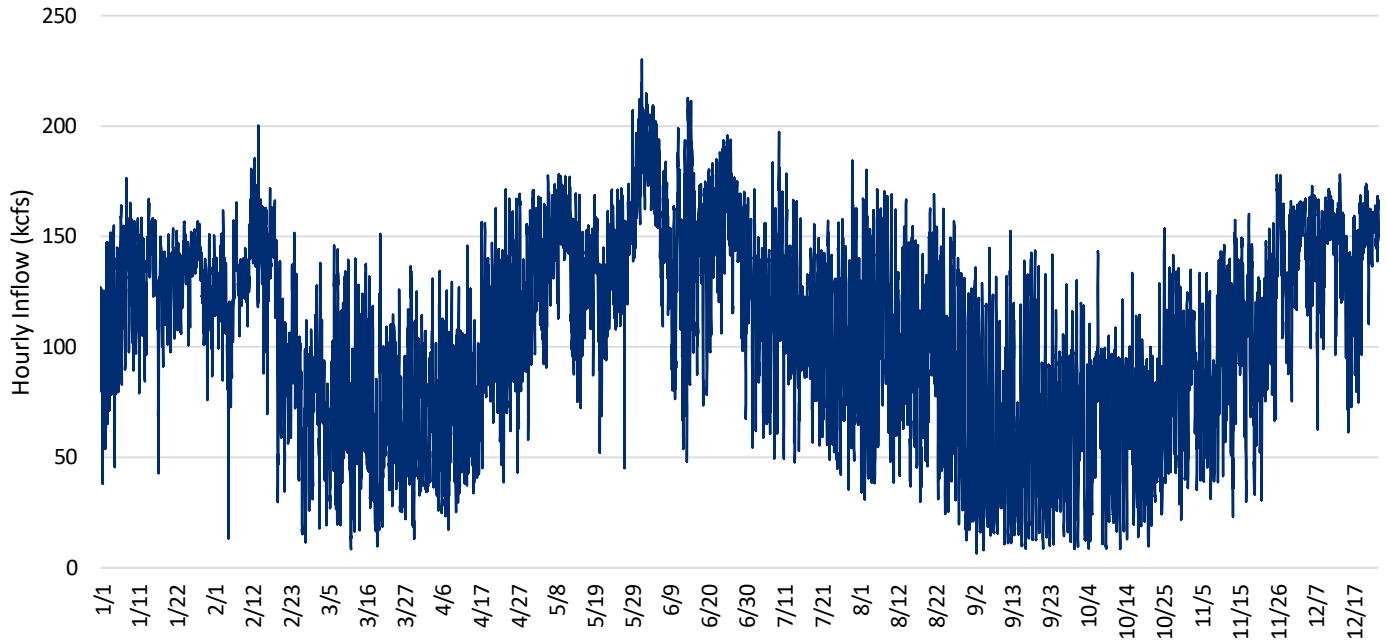


Figure 33. Hourly Wanapum inflows 2021, kcfs

To mitigate water availability risk Grant PUD has entered into slice sales and pooling agreements and plans to continue to use these mechanisms when they are beneficial. However, for the analysis used for formulating this resource plan, we have modeled Grant PUD retaining all Priest Rapids Project output at the conclusion of existing contracts. This method allows for capturing the value of PRP in the modeling process even though potential future contract terms are not yet determined. Future and subsequent optimization will include a plan for monetizing the value of PRP assets and reducing water risk.

## TRANSMISSION AND DELIVERABILITY

Sufficient transmission resources are essential to meet the existing and growing demand for power. Grant PUD owns and operates a 115 kV and 230 kV transmission system that is directly connected to the systems of four other transmission owners, BPA, Avista, Puget Sound Energy and PacifiCorp. Grant PUD is looking to the future regarding both the expansion of the Grant PUD transmission system and the interconnection of new generation resources to the Grant PUD system.

### Grant PUD Import Capability

We anticipate the transmission system will have the capacity to import energy from either a new or existing resource outside of the Grant PUD balancing authority sufficient quantities to meet forecast load. To make these imports, Grant PUD will need to acquire commercial transmission rights from BPA or other transmission providers. In the region, processes exist to apply for and receive this type of service. Current availability of transmission capacity to deliver to the Grant PUD system will vary on a case-by-case basis. In some cases, Grant PUD may need to participate in a Transmission Service Request Study or similar process of a transmission provider and may also need to pay for necessary upgrades to a transmission provider's system to receive the desired service. One example of a proactive step taken to assure Grant PUD will be able to import additional power in the future is the Line and Load Interconnection Request submitted with BPA for a new 500 kV interconnection.

### Grant PUD Transmission System

Grant PUD is actively working to expand and upgrade the Grant PUD Transmission and Distribution System. Current projects include Design Build 2 (DB2) and the Quincy Transmission Expansion Projects (QTEP), and the Moses Lake Transmission Expansion Plan (MTEP) is a potential future project.

**Design Build 2**

DB2 follows on the heels of Design Build 1, the first round of Grant PUD’s design build projects, completed in 2017 that produced builds, rebuilds and improvements to eight substations within approximately 18 months. Use of the design build concept, which requires State approval, is intended to speed up and simplify multiple projects under a single contract. Project owners bundle projects together and carry them out simultaneously using the same consulting firm, designer and contractors.

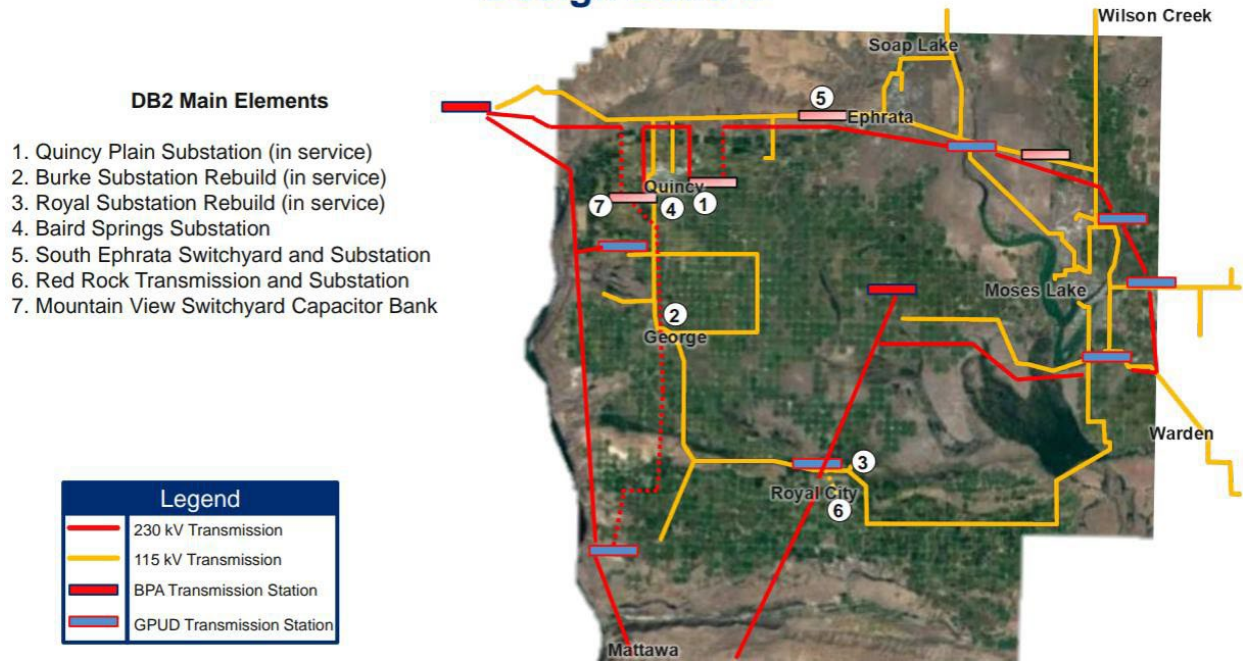
DB2 is in the construction phase and includes multiple transmission and substation projects with a current budget of approximately \$70 million and a 3.5-year schedule. These projects will add redundancy to reduce the impact of outages, expand capacity to allow for increased reliability and support future load growth, reduce operation and maintenance costs by rebuilding older facilities. Table 9 lists project components and status as of second quarter 2024.

**Table 9. DB2 Project as of June 2024**

Project Component	Status
Quincy Plains Substation	In service June 28, 2021
Burke Substation	In service March 28, 2022
Mountain View Capacitor Bank	Construction through third quarter 2024. Testing and commissioning start date to be determined
Baird Springs Substation	Ready to serve load pending customer readiness
Baird Springs Substation #2	Testing and commissioning to start Q3 2024 through Q2 2025
Red Rock Substation	Testing and commissioning to tentatively start Q2 2025
Frenchman Hills Substation	Testing and commissioning to tentatively start Q3 2025
Red Rock Transmission Line	Construction deferred to 2027
South Ephrata Substation and Ring Bus	Testing and commissioning start date to be determined
Royal Substation	In service January 12, 2023

Figure 34 shows a geographical representation of the location of some key DB2 elements.

## Design Build 2



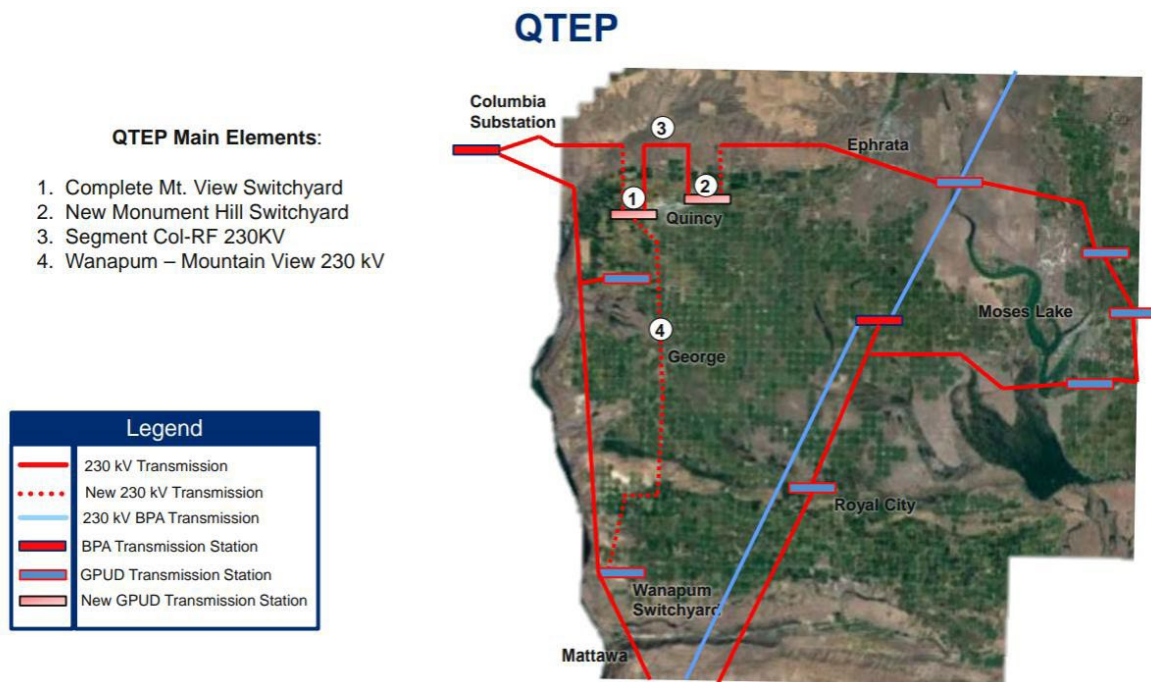
**Figure 34. Diagram of DB2 main elements**

The Quincy Plains Substation project will install a second transformer to serve two large new customers. The Burke substation project involves a rebuild of an existing 1950's substation to enable service to more customers and increased reliability. The Mountain View Capacitor Bank is required for voltage support and continued load growth in the Quincy area. The Red Rock Transmission line will supply power to Red Rock Substation and enable load growth in the Port of Royal City. The Frenchman Hills Substation is for the origination of the Red Rock Transmission Line and includes the addition of new protection and control relays. The South Ephrata Substation and Ring Bus project involves installation of a ring bus for reliability and a new substation to replace the previous site. The Royal Substation is a rebuild that will address aging equipment and current maintenance and operations constraints.

To learn more about DB2, visit the Grant PUD website at [Design Build 2 \(grantpud.org\)](https://www.grantpud.org).

### Quincy Transmission Expansion Projects

QTEP will add greater capacity and redundancy to the power grid to meet the growing demands for electricity. QTEP includes several projects in the Quincy area as well as a new 230 kV line from Wanapum Dam to the Quincy area. Projects are currently in the design and environmental review stages. Figure 35 gives a geographical representation of the main QTEP design as currently envisioned. The projected total cost for QTEP, with the scope contemplated as of March 2024 is \$209 million.



**Figure 35. QTEP design elements**

To learn more about QTEP, visit the Grant PUD website at [Grant PUD: QTEP](https://www.grantpud.com/qtep).

### **Moses Lake Transmission Expansion Plan (MTEP)**

MTEP is in the development stage and could include several projects that will provide additional transmission capacity necessary to reliably serve additional load in the Moses Lake area.

### **Distribution Power Quality Upgrades**

With a primary focus on irrigation customers, Grant PUD is installing and upgrading capacitor banks, regulators, and conductors, while also evaluating upgrading the controllers for line devices.

### **Interconnection of New Generation to the Grant System**

To facilitate the interconnection of new generation resources to the Transmission System, Grant PUD has interconnection procedures and a standard interconnection agreement. Connection of a new generator by Grant PUD to its transmission system would follow the same process that is currently available to independent power producers. Grant is currently transitioning from a process where interconnection requests are studied in a serial manner to a cluster approach. FERC recently issued Order 2023 requiring jurisdictional entities to implement a cluster study process, and while Grant PUD as a non-jurisdictional entity is not required to follow this Order, we have chosen to do so because we believe it will improve the interconnection process, which is the intent of the Order.

As in the previous sequential process, the new cluster process will study the interconnection requests to determine what facilities must be built or upgraded to accommodate the requests. The study process also identifies if neighboring transmission systems are affected by the proposed interconnection and allows an opportunity for affected systems to identify any upgrades necessary to the neighboring system prior to implementing the request.

The current Grant interconnection queue under the serial process contains six interconnection requests for a total of 1,250 MW. Additional requests are on hold awaiting the implementation of the new cluster process.

### **Open Access Transmission Tariff**

Grant PUD is developing an Open Access Transmission Tariff (OATT). An OATT contains the rates, terms, and conditions under which Grant PUD will sell wholesale transmission service. The Federal Power Act, first enacted as the Federal Water Power Act in 1920 and

amended many times since, requires Grant PUD, as a non-jurisdictional entity, to provide service to outside entities under rates, terms, and conditions that are comparable to how Grant PUD provides service to itself (66th Congress, 2021). While it's voluntary for a non-jurisdictional entity to have an OATT, operating under an OATT is standard across the industry for non-jurisdictional entities that have significant use of their transmission system by outside entities. Grant has traditionally served a number of entities using individual legacy contracts with terms and rates that vary from contract to contract. Given the number of independent power producers interested in connecting to the Grant transmission system, it is appropriate to develop and implement an OATT to ensure comparable service under the Federal Power Act.

## 6 | Grant PUD's Current Energy, Capacity and Clean Energy Position

Using information regarding existing resources, our reference case load forecast, and expected compliance obligations, we can formulate expectations of the ability of our current resource portfolio to meet customer requirements and regulatory obligations. Examining Grant PUD's current portfolio allows us to understand what changes are needed to accommodate customers' future needs.

### ENERGY POSITION

Figure 36 is a representation of the projected generation capability of Grant PUD's current resource portfolio versus its forecast system load. Please note that while Grant PUD routinely relies on wholesale market participation to provide energy to customers, to moderate portfolio risk, and to stabilize energy costs and revenue, market participation is not reflected in this chart. This in no way indicates an intent to discontinue those trading practices.

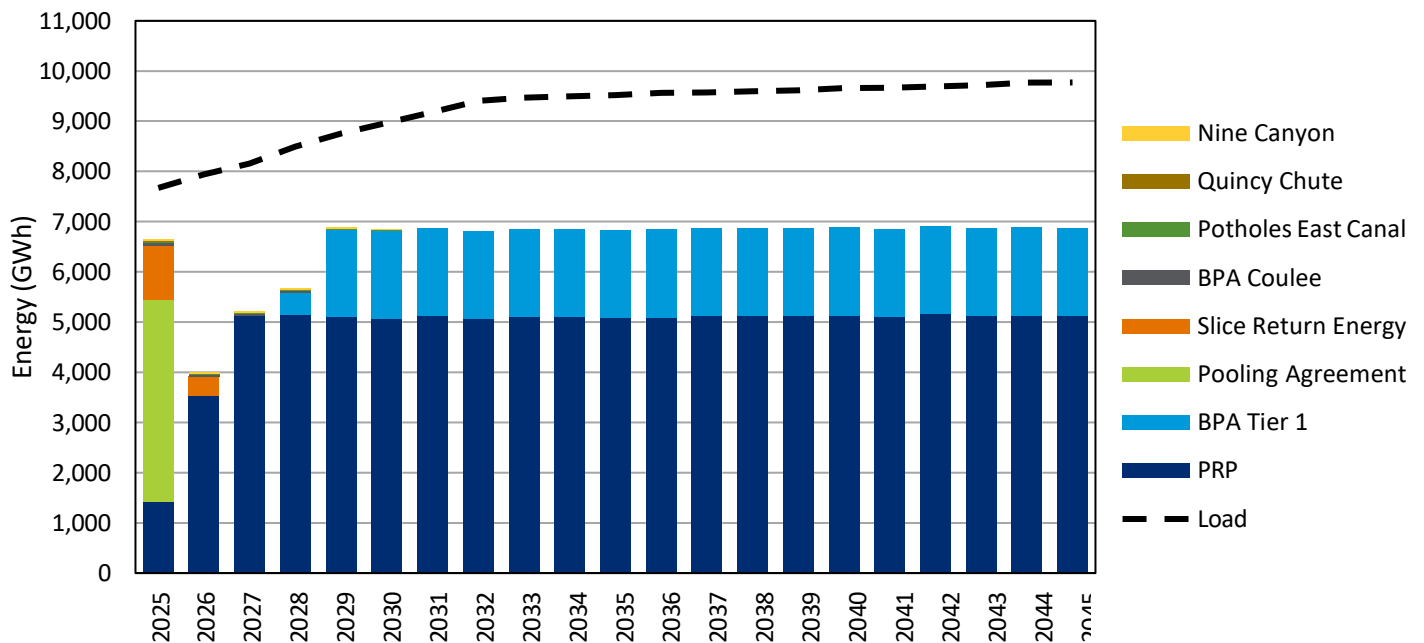
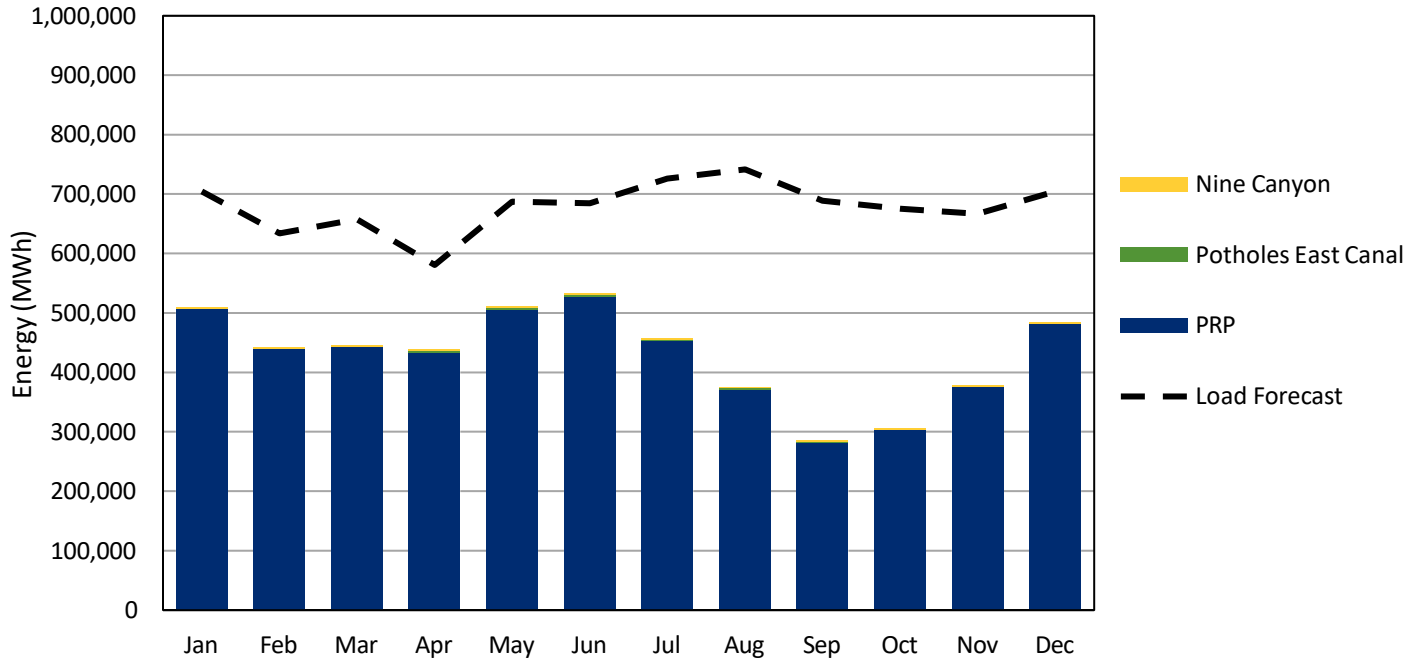


Figure 36. Resource expectations vs. load forecast, annual energy, current portfolio, 2025 – 2045, GWh

The Grant PUD portfolio is well positioned to meet customer energy requirements through the September 2025 expiration of the pooling agreement. After the expiration of that contract, Grant PUD has growing exposure to the market until the BPA PoC Tier 1 contract begins in October 2028. Even with the addition of the BPA PoC Tier 1 contract, in the absence of new portfolio resources, Grant PUD can expect to meet a significant portion of customer demand with energy obtained from the market.

The dominance of hydropower in the current portfolio produces a marked variation in seasonal energy positions. An example of expected monthly energy positions is shown in Figure 37. The first year after expiration of current slice and pooling agreements,

2027, is chosen for this illustration. This figure highlights that in the summer and fall seasons, while Grant PUD’s load remains stable, energy available from hydropower decreases, increasing Grant PUD’s reliance on the wholesale energy market during this period.



**Figure 37. Month energy provision expectations vs. forecast load, current portfolio, 2027, MWh**

Using current assumptions, over the planning period of 2025 – 2045, we expect Grant PUD to meet about 69% of its customer energy demand using its current portfolio. This indicates a significant exposure to both market price and market energy availability. While work remains to definitively quantify the appropriate level of reliance on market solutions, we will remain aware of the balance between serving customer needs with owned and contracted resources versus through shorter-term market solutions.

If in the future Grant PUD’s rate of load growth falls from expected levels to those included in the lower load growth forecast, the current portfolio would be sufficient to meet energy requirements through 2032.

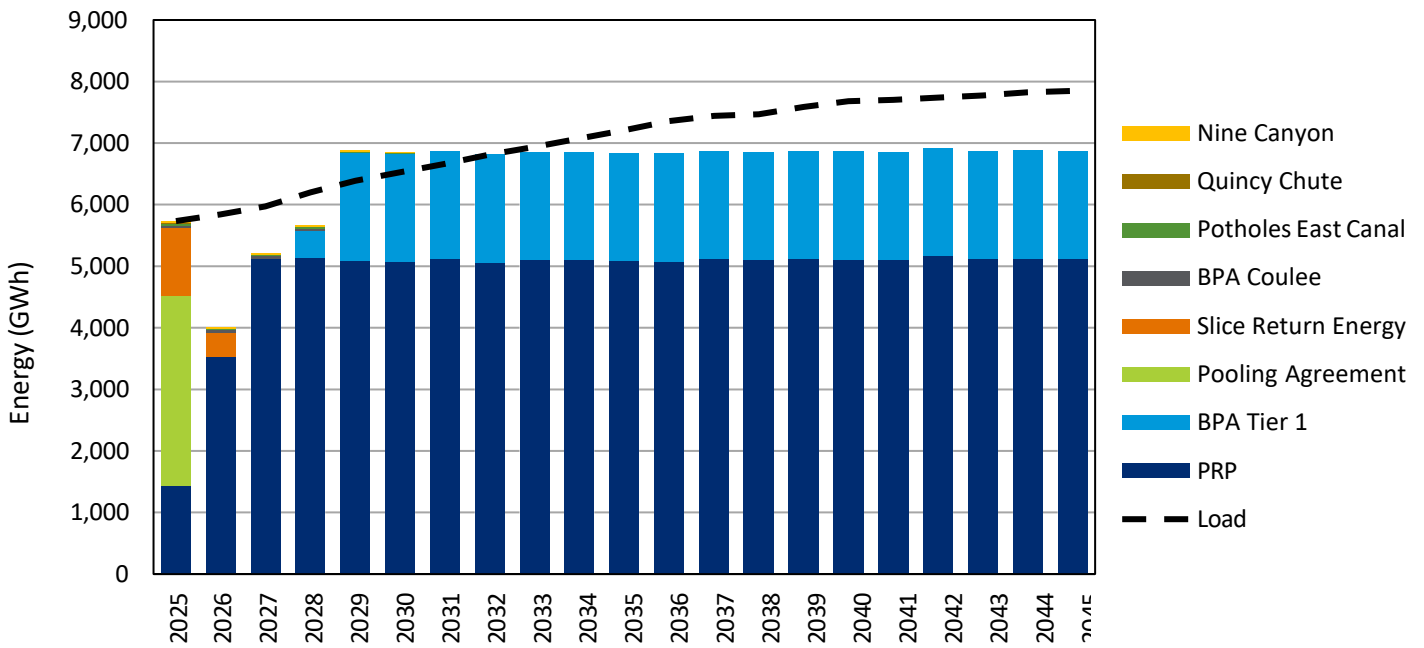


Figure 38. Resource expectations vs. lower load growth forecast, annual energy, current portfolio, 2025 – 2045, GWh

## CAPACITY POSITION

As a participant in and supporter of the WRAP, Grant PUD has chosen to adopt that program’s defined business practices and metrics for setting capacity planning reserve margins and determining capacity values of resource technologies. Using guidance from the WRAP business practice manuals and Tariff and Grant PUD’s reference load forecast, Figure 39 illustrates the capacity position of the current portfolio.

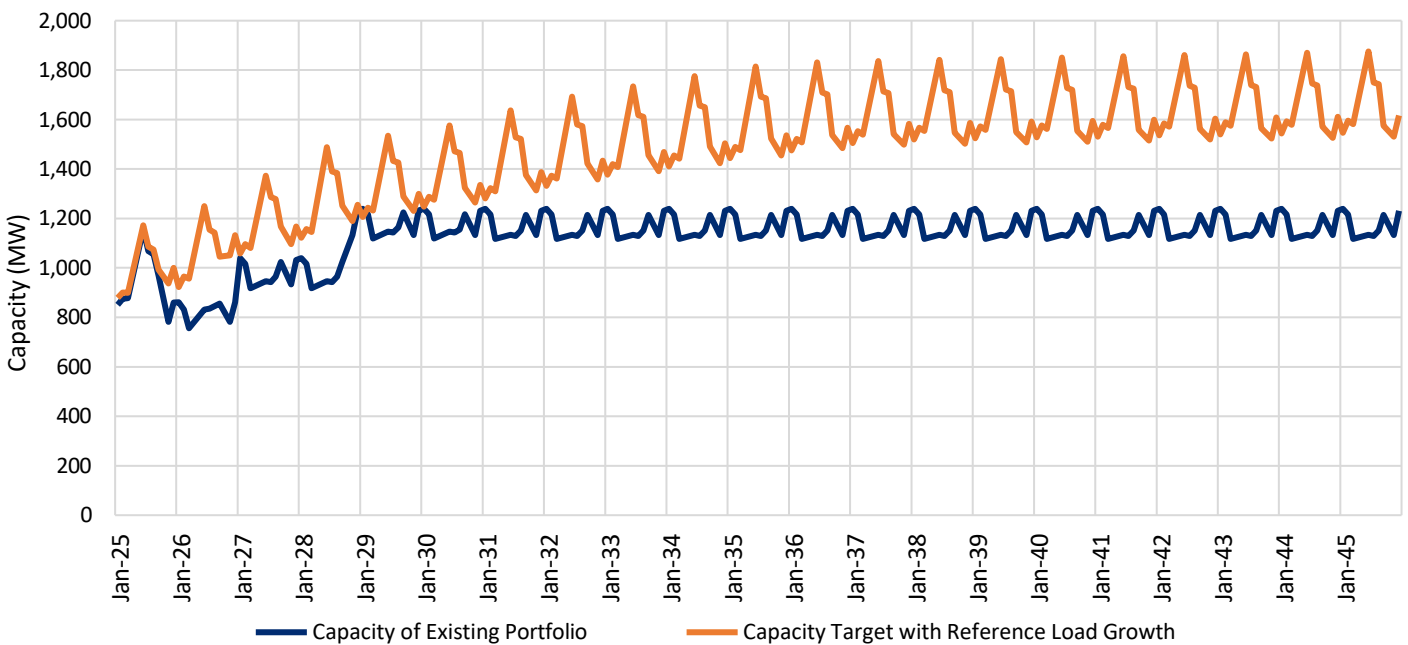


Figure 39. Existing portfolio capacity vs. forecast capacity targets based on current WRAP valuations and requirements, 2025 – 2045, MW

After expiration of the current slice sales and pooling agreement, monthly variations in capacity position are driven almost exclusively by the calculated Qualifying Capacity Contribution of Wanapum and Priest Rapids dams. Table 10 shows detail of this



monthly variability. PRP capacity values peak during December, January and February and fall by about ten percent of their maximum in Mar, June, July and November. Values are calculated using the current methods employed by the WRAP program and are subject to change. This fluctuation, coupled with the monthly variation in Load and planning reserve margins results in the months of March, June, July and August being the months in which Grant PUD;s current portfolio holds the largest capacity deficit.

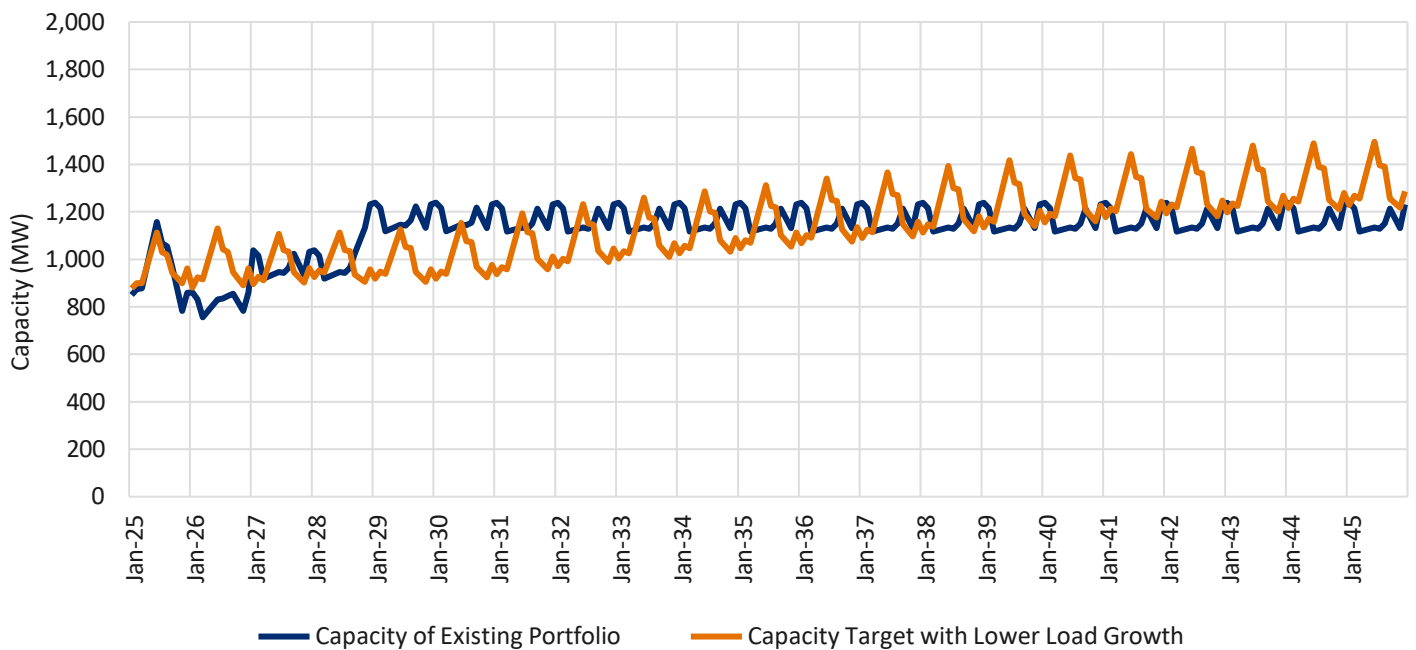
**Table 10. Current qualifying capacity contributions of Wanapum and Priest Rapids Dams as calculated by WRAP method, MW**

Month	Wanapum Dam	Priest Rapids Dam
January	998	807
February	976	793
March	903	710
June	849	791
July	843	790
August	880	787
September	971	796
November	949	689
December	991	803

Without capacity additions to its portfolio, Grant PUD will be unable to meet the resource adequacy requirements set by WRAP over any period of the planning horizon. If unfilled, this capacity deficiency could prevent Grant PUD from joining the program in a binding manner and from receiving the program benefit of sharing in the region’s capacity pool. Forecast capacity deficits from the anticipated WRAP start date of 2027 through the planning horizon range from 10 to 742 MW, with an average monthly deficit of 370 MW.

If in the future Grant PUD’s rate of load growth falls from expected levels, the anticipated capacity shortfall compared to WRAP requirements will also fall. Figure 40 compares the capacity of the existing portfolio to forecast capacity targets based on load forecast which considers load growth to be 50% lower than currently anticipated.





**Figure 40. Existing portfolio capacity vs. forecast capacity targets based on WRAP requirements, lower load growth, 2025 – 2045, MW**

Under this lower load growth scenario, Grant PUD could meet WRAP capacity targets with its existing portfolio once the BPA PoC Tier 1 contract begins until the mid-2030s, when even this lower load growth results in the need for additional resources to meet capacity targets. Under the lower growth load forecast, Grant PUD capacity deficits, from the anticipated WRAP start date of 2027 through the planning horizon range, from 6 to 362 MW with an average deficit of 129 MW.

Grant PUD is a strong proponent of WRAP. However, its current portfolio does not meet WRAP’s capacity for joining the program without paying potentially substantial deficiency charges to participate. It is Grant PUD’s preference to join WRAP with sufficient capacity to be a strong partner with other regional utilities in providing support for electric customers even under the most demanding conditions. A key driver in the formulation of this resource plan is to provide a sound and structured pathway to acquiring enough capacity resources to accomplish this.

## RPS POSITION

The EIA establishes a renewable portfolio standard (RPS) such that by January 1, 2020, and every year thereafter, qualifying utilities must use eligible renewable resources or acquire RECs to serve at least 15% of the amount of electricity delivered to their retail customers. For purposes of calculating the annual targets, retail sales are calculated as the average of the utility’s load for the previous two years.

The EIA definition of eligible resources does not include Grant PUD’s total share of PRP assets, but only the incremental electricity produced as a result of efficiency improvements completed after March 31, 1999. EIA also dictates that other renewable resources must be located in the Pacific Northwest or delivered to the state on a real-time basis to count toward the RPS.

As shown in Figure 41, with the current customer sales forecast, Grant PUD is currently positioned to meet the EIA RPS requirement through 2025. Note that the position shown in the figure does not include the use of RECs. RECS are a compliance option for EIA and may be chosen by Grant PUD as part of its compliance strategy.

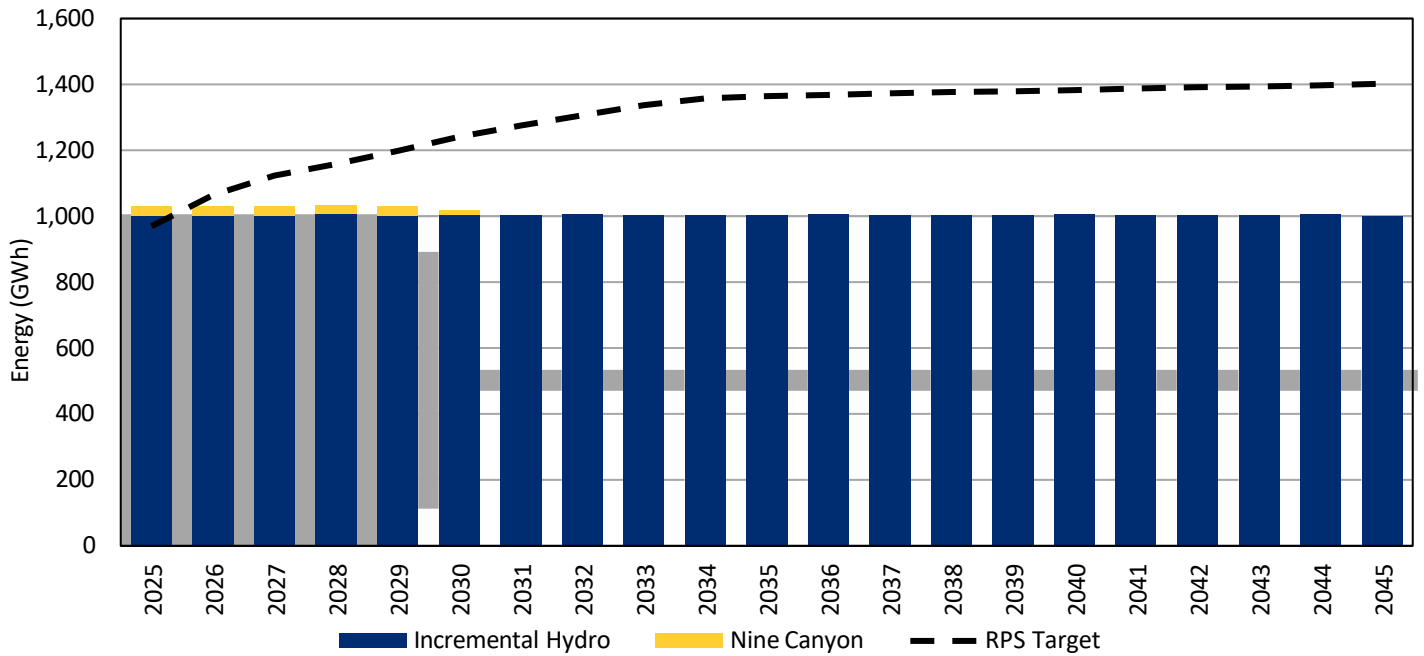


Figure 41. Forecast RPS requirement and contribution of eligible resources in current portfolio, 2025 - 2045, GWh

If in the future Grant PUD’s rate of load growth falls from expected levels, the current portfolio would be sufficient to meet RPS requirements through 2034. Figure 42 illustrates this potential lower load growth position. Again, the compliance option of RECs is not included in the figure.

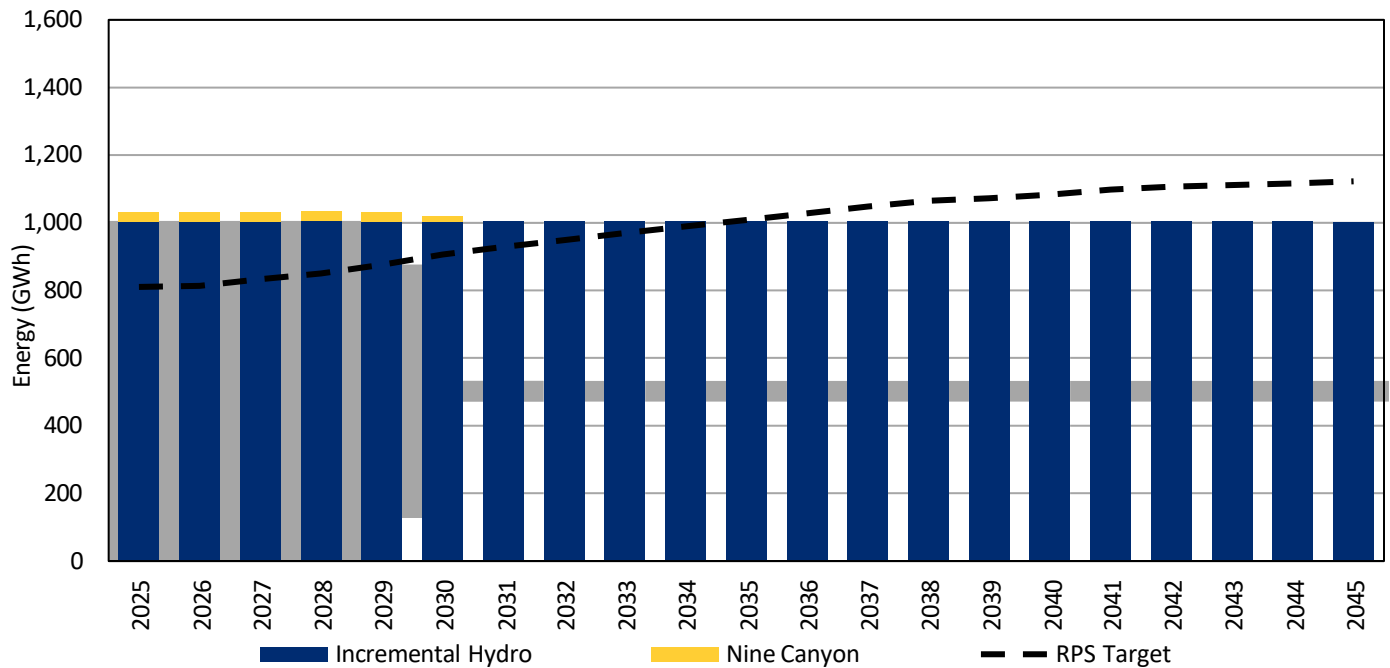


Figure 42. Forecast RPS requirement with lower load growth and contribution of eligible resources in current portfolio, 2025 - 2045, GWh

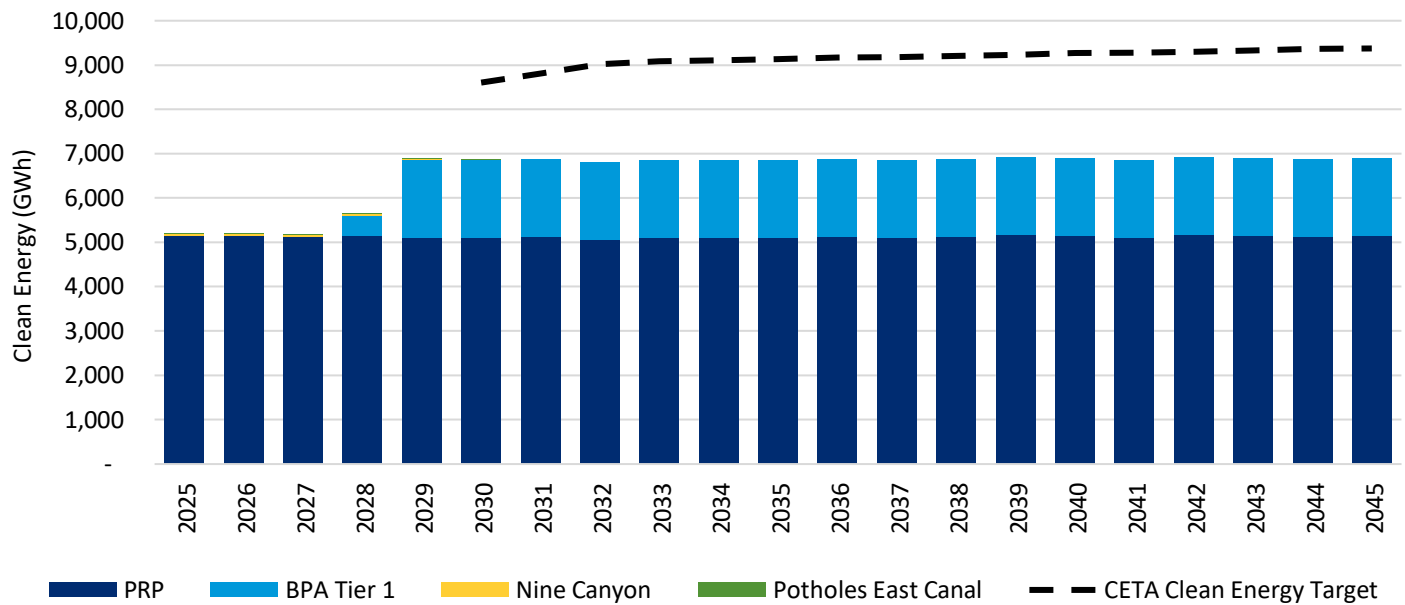
## CETA POSITION

Starting in 2022 and every four years thereafter, CETA requires that each utility publish a clean energy implementation plan (CEIP) with interim targets for renewable and non-emitting energy provision to retail customers, targets for energy efficiency, and methods to ensure an equitable distribution of energy and non-energy benefits. In December 2021, Grant PUD submitted to the Department

of Commerce its first Commission approved CEIP covering the period 2022-2025. Grant PUD’s next CEIP, for the period 2026 – 2029 will be available by the end of 2025.

Grant PUD’s current CEIP establishes a target of 28% of retail load to be served by renewable sources in each year of the four-year period. We anticipate meeting these interim targets with a combination of incremental hydropower, other renewable resources, and voluntary clean energy rate schedule options for customers.

Figure 43 illustrates both the forecast CETA clean energy targets as well as the eligible contribution potential of current portfolio resources. It’s important to note that Grant PUD’s compliance path has not yet been mapped out and future CEIPs will determine how the current eligible resources shown in Figure 43 will contribute to meeting CETA requirements. However, this figure illustrates that even if Grant PUD determines that all current clean energy resources should be allocated for CETA compliance, it does not currently hold sufficient resources to meet the mandate beginning in 2030.



**Figure 43. Forecast CETA requirement and eligible potential contribution of resources in current portfolio, 2025 - 2045, GWh**

For the purposes of creating the IRP, we assume that Grant PUD will meet all CETA requirements in 2030 and through the planning period in a manner resulting in the lowest reasonable cost to customers. Not prescribing a compliance path prior to analysis allows us to devise a plan reflecting lowest cost compliance. This planning method has the potential to result in a plan in which future years have similar carbon content until 2030, when Grant PUD is required to be 80% carbon free, and in the period from 2030 through 2045, at which time Grant PUD is required to be 100% carbon free.

If in the future Grant PUD’s rate of load growth falls from expected levels, the current portfolio would be sufficient to meet CETA requirements through 2034. Figure 44 illustrates this potential lower load growth position. Again, the compliance option of RECs is not included in the figure and future CEIPs will determine Grant’s actual compliance path.

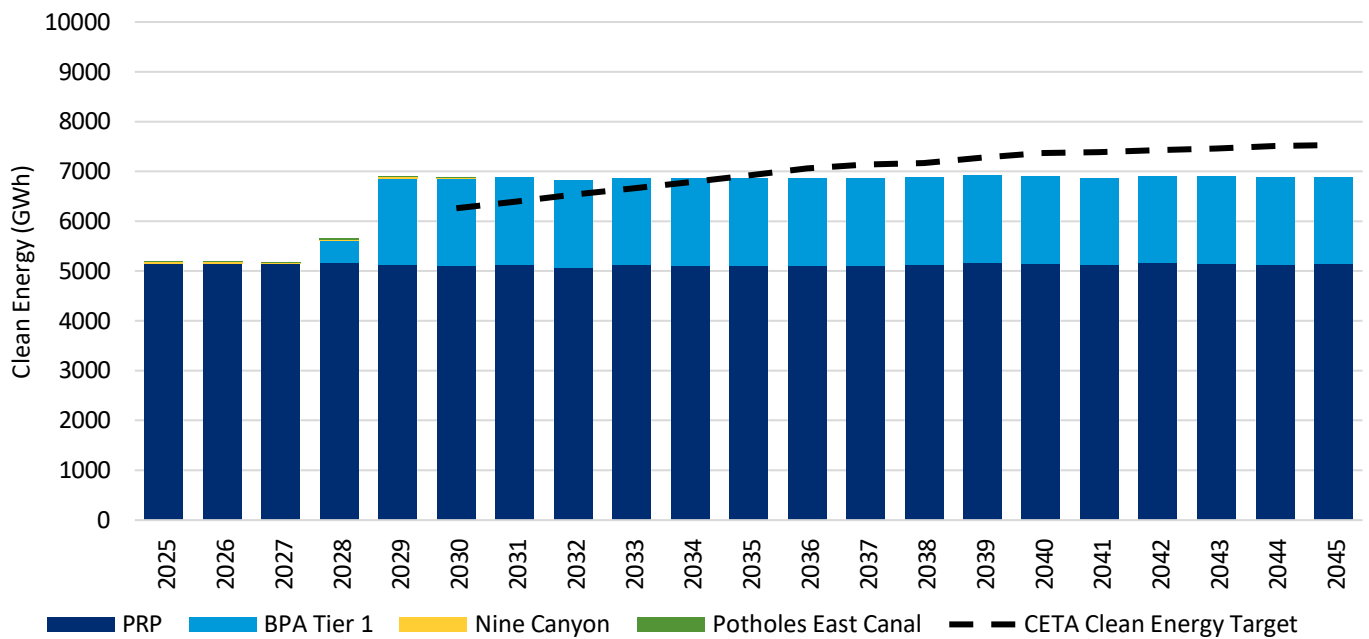


Figure 44. Forecast CETA requirement with lower load growth and eligible potential contribution of resources in current portfolio, 2025 - 2045, GWh

## 7 | Potential Future Resources

In developing our integrated resource plan, we have considered the following potential supply and demand resources as options for strengthening the position of Grant PUD’s current portfolio. For more detail on assumptions used in the modeling of these candidate resources, please see Appendix 2.

### SUPPLY SIDE RESOURCES

The following types of supply side resources were considered when formulating this IRP.

#### Thermal Generators

##### Aeroderivative Natural Gas Simple-Cycle Turbine

Natural Gas fueled aeroderivative combustion turbines produce energy by using the mechanical energy produced by the expansion of hot combustion gas moving through the blades of a turbine to spin a generator. This is accomplished using combustion of natural gas as a fuel. Aeroderivative gas turbines are a well-proven, commercially available commodity in the energy industry.

Aeroderivative gas turbines are based on aircraft gas turbine engines and are relatively small and light. Favorable characteristics of aeroderivative gas turbines include their compact size, relatively modest upfront capital investiture, simplified installation, quick start up, ramping, and shut down capabilities for meeting peak or emergency generation needs, and integration of variable generation sources such as wind and solar. Aeroderivatives, as dispatchable, thermal units have favorable capacity accreditation in the WRAP program, with their QCC generally limited only by their outage and maintenance characteristics. A drawback of the use of natural gas turbines is the emission of carbon dioxide and other greenhouse gases. They are typically used for serving peak load rather than baseload needs.

##### Aeroderivative Hydrogen Simple-Cycle Turbine

Hydrogen fueled aeroderivative combustion turbines produce energy by using the mechanical energy produced by the expansion of hot combustion gas moving through the blades of a turbine to spin a generator. This is accomplished using combustion of hydrogen as a fuel.

Although aeroderivative gas turbines themselves are a well-proven, commercially available commodity in the energy industry, using 100% hydrogen as a fuel is not a commercially available option currently: extensive effort is being made to accelerate their readiness

in the market. Aeroderivative hydrogen gas turbines are based on aircraft gas turbine engines and are relatively small and light. Favorable characteristics of aeroderivative Hydrogen gas turbines include their compact size, relatively modest upfront capital investiture, simplified installation, quick start up, ramping, and shut down capabilities for meeting peak or emergency generation needs, and integration of variable generation sources such as wind and solar.

Hydrogen fueled aeroderivatives have the same general operating characteristics as natural gas versions. However, an advantage of burning 100% hydrogen rather than natural gas is that hydrogen combustion produces no carbon dioxide emissions, helping the cause of decarbonization.

Drawbacks of the use of 100% hydrogen turbines include the availability of hydrogen as a fuel, intensive capital cost for hydrogen storage, and the current lack of commercial offerings.

### **Natural Gas Combined-Cycle Combustion Turbine**

Natural Gas fueled Combined-Cycle Combustion Turbine (CCCT) plants produce electricity by using the mechanical energy produced by the expansion of hot combustion gas moving through the blades of a gas turbine to spin a generator and the exhaust heat, which typically would be waste heat in a simple-cycle application, is sent to a Heat Recovery Steam Generator (HRSG). The steam produced by the HRSG is used in a steam turbine to produce electricity. Overall, there is electricity produced from the gas turbine/generator as well as the steam turbine/generator in this application. A CCCT has a higher efficiency than a SCCT due to the fact that it captures heat that would otherwise be wasted and converts it to additional electricity. CCCTs have favorable capacity accreditation in the WRAP program.

The efficiency and output gains do not come without drawbacks. CCCT's have a higher upfront capital cost, as compared to a SCCT because of the added system and is not as flexible as a SCCT which has better starting, ramping, and starting performance specifications. CCCT plants are a well-proven, commercially available commodity in the energy industry but a drawback of the use of natural gas CCCTs, similar to SCCTs is the emission of carbon dioxide and other greenhouse gases. They are typically used for serving peak load rather than baseload needs.

### **Solar Photovoltaics**

Solar photovoltaic (solar PV) technology converts sunlight directly into electricity using solar cells made of semiconductor materials, typically silicon. When photons from sunlight hit these cells, they knock electrons loose, generating a direct electric current (DC). This DC power can be transported as is or converted via an inverter to alternating current (AC). Solar PV systems consist of interconnected solar panels, mounted on rooftops or in open areas to capture sunlight.

Solar PV technology offers renewable, zero emissions, environmentally friendly energy with low operating costs and scalability. However, solar PV only produces power when actively illuminated by the sun. To combat this intermittency, solar PV can be combined with battery technology to store power for periods when the sun is interrupted. Due to its intermittency, capacity contributions of solar PV installations are far less than those of units powered by more actively manageable fuel sources. Locating solar PV installations is an important consideration for determining both the amount of energy and capacity value received from these generators.

### **Wind**

Wind generators convert the kinetic energy of moving air into electrical energy using a wind-driven turbine connected to an electrical generator. Turbine blades rotate due to the wind, the turbine blades are linked to a hub and drivetrain that turns a generator inside the nacelle, which is the housing that is located on top of the wind tower.

Wind energy has no direct emissions or fuel costs but is not necessarily available on demand to meet and respond to market signals. Typically, utility sized wind energy consists of an array of wind turbines in areas of sufficient wind capacity factor. Wind generator output is both variable and uncertain because the wind that is used to create electricity is both variable and uncertain. Unlike solar PV generation which has a regular diurnal pattern, wind tends to have irregular generation driven by several weather and climate factors.

### **Energy Storage**

#### **Hydrogen Fuel Cells**

Hydrogen fuel cells (HFCs) are an environmentally clean, zero carbon emitting, and efficient way to generate electricity. HFCs work

by combining hydrogen and oxygen in a chemical reaction to produce electricity, with water as the only byproduct. This process occurs within a fuel cell stack, where hydrogen is fed into the anode side and oxygen from air is supplied to the cathode side. The reaction generates electricity that can power various devices or be scaled up to utility-sized generation. Unlike traditional combustion engines, hydrogen fuel cells produce no harmful emissions, making them environmentally friendly. 3 main types of fuel cells exist today, each with their own advantages and disadvantages. The 3 types are Alkaline, Solid Oxide (SOFC), and Proton Exchange Membranes (PEM). One main benefit of HFCs is they can be utilized to store electricity for use at a later time: hydrogen can be stored in tanks and used at will. This means other generation technologies, like solar power, can be utilized to produce hydrogen that can be compressed and stored for long durations. Unlike batteries that lose charge over time, hydrogen kept in tanks, not in liquid form, will not lose power over time. This makes HFCs attractive as a potential means for integrating non-baseload, intermittent green technologies like wind and solar into Grant PUD's existing grid by improving reliability and availability.

### **Lithium-Ion Grid Scale Batteries**

Grid-scale lithium-ion batteries are large-scale energy storage systems that utilize lithium-ion battery technology to store electricity on a massive scale. The basic principle behind grid-scale lithium-ion batteries is similar to that of the lithium-ion batteries used in smaller devices such as smartphones and electric vehicles. They store electrical energy by moving lithium ions between positive and negative electrodes during charging and discharging cycles. Grid-scale lithium-ion batteries consist of numerous individual battery cells organized into modules, which are then combined to form battery packs. These packs are often housed within containers or buildings called Battery Energy Storage Systems (BESS). The size of these systems can vary widely, ranging from several megawatt-hours (MWh) to hundreds of MWh, depending on the specific application and requirements of the grid.

Most utility scale batteries currently in use in the U.S. are lithium-ion batteries. These batteries have the ability to store large amounts of electric energy in a compact size, provide fast-charging and can generally produce one charge/discharge cycle per day, can help smooth the variability of wind and solar power, and have a relatively long life.

Lithium ion-ion batteries can be costly due to the cost of raw materials and the refining process needed to produce them. Lithium-ion batteries can experience thermal runaway, a state of uncontrollable self-heating occurring when the heat generated in the battery is greater than can be dissipated. Thermal runaway can cause massive fires and explosions, which are difficult to fight.

Lithium-ion batteries are not energy generators. They serve only as storage for energy produced by other means, and so are constrained and influenced by the cost and availability of the power required to charge them.

### **Iron Oxide Batteries**

Iron oxide batteries, also known as iron-air batteries or iron-based redox flow batteries, are a type of rechargeable battery utilizing iron and oxygen as reactants in an electrochemical process. These batteries are designed for large-scale energy storage applications, similar to grid-scale lithium-ion batteries, but with some distinctive characteristics.

In iron oxide batteries, an electrochemical reaction occurs between iron and oxygen. During charging, iron is oxidized at the negative electrode (anode), releasing electrons and forming iron ions ( $Fe^{2+}$ ). Simultaneously, oxygen from the air is reduced at the positive electrode (cathode), combining with water and electrons to form hydroxide ions ( $OH^-$ ). During discharge, the reverse reaction takes place, with iron ions at the negative electrode combining with hydroxide ions to form iron hydroxide plus the release of electrons, while oxygen is liberated at the positive electrode.

The main advantages of iron oxide batteries are their long storage duration and their potentially lower cost, stemming from the abundance and relatively inexpensive cost of iron as compared to materials used in other batteries like lithium or vanadium. Typically, other battery technology can provide their rated power for a maximum of 4 hours, with some vanadium flow batteries reaching 8 hours of supply. Iron oxide systems can deliver their rated power for up to 100 hours. Additionally, they have a high theoretical energy density, making them suitable for large-scale energy storage applications. Iron oxide batteries have a long cycle life and good durability. An advantage of iron oxide batteries over lithium-ion batteries is that the electrochemical reaction present in iron oxide batteries can't experience the thermal runaway possible in lithium-ion batteries.

Similar to lithium-ion batteries, iron-oxide batteries do not produce energy. They serve only as storage for energy produced by other means, and so are constrained and influenced by the cost and availability of the power required to charge them.

### **Pumped Hydro Storage**

Typically, a pumped storage project consists of an upper and lower reservoir, a set of penstocks or conveyance tunnels, and a

pumping/generation turbine unit or units. A pumped storage plant can be open or closed loop. Closed loop systems are completely disconnected from the main surface water body and only require additional water to overcome evaporative and seepage losses. Open loop systems are directly connected into the main surface water body (lake or river). In the NW, most new proposed pumped storage systems are closed loop – primarily due to environmental factors.

In pumped hydro storage, water is typically pumped up from the lower reservoir to the upper reservoir when prices are low or excess generation is available. The water is then released and used to generate power when prices are high or additional generation is needed. The capacity of a pumped storage project varies based on difference in elevation between the reservoirs and the size of the reservoirs. A typical project envisioned for the region is in the 600 MW to 1500 MW range with a storage capacity of 8 to 12 hours of full generation. A project generally requires slightly more pumping time to fill the upper reservoir than the available generation time at full power. A typical capacity factor is in the 40% range and the typical round-trip efficiency is approximately 80%.

An advantage of pumped storage projects are that the technology is mature and well understood. Pumped hydro storage has been used all over the world for decades and large utilities in the region have the in-house expertise to operate and maintain a pumped storage project. Maintenance and operations costs are relatively low, and efficiency is high. Long storage times give pumped storage advantages over the storage times of other commercially available storage solutions like lithium-ion batteries. Pumped storage projects also enjoy a long service life, with expected useful lives of greater than 60 years.

Disadvantages of pumped storage projects include development time, which including permitting and construction, is usually in excess of ten years, and the large capital investment required. Also, a pumped storage project may be too large for a single utility to effectively use. The developer must then sell slices, or shares, of the project off to multiple utilities or a consortium of utilities.

### **Small Modular Nuclear Reactor**

Small modular nuclear reactors (SMRs) work by splitting uranium atoms to generate heat, which is used to produce steam to drive a turbine generator to produce electricity. Existing commercial nuclear reactors in the United States are almost exclusively 3<sup>rd</sup> generation design, 1,000 MW plus, low enriched uranium fueled machines. SMRs represent the next step of nuclear technology of generation 3.5 to 4<sup>th</sup> designs. These modern designs utilize numerous improvements to safety, reliability, economics, and decreased proliferation risk to produce a vastly improved nuclear reactor. The general concept behind SMRs of generation 3.5 and greater is that of a smaller, simpler, safer, and less expensive machine intended to be modular in both construction and operation. Current SMRs generally focus on sub-100 MW reactors designed to be combined to take advantage of scaling, redundancy, and factory-centric construction to lower cost and increased performance. This provides much better optionality leading to significantly improved economics.

Many SMR designs now utilize High Assay, Low Enriched Uranium (HALEU) fuel. This new fuel offers vastly enhanced performance with almost no downside. HALEU fuel can be used to provide power for up to 6 years, whereas reactors using LEU fuel require refueling every 2 years or less. The increased useful lifetime of HALEU also dramatically reduces the volumes of waste created from operation.

Benefits of SMR include their ability to generate clean, carbon-free energy on demand and at high capacity factors, and their compact but scalable design that allows them to be used in places that would not support larger conventional reactors.

Because SMR are currently developing technology their drawbacks include the current lack of knowledge of their true future construction and operation costs. SMRs also face licensing challenges as well as potential for as yet unknown and undeveloped regulatory requirements.

### **Bonneville Power Administration**

Grant PUD has the opportunity to purchase firm power from BPA at PF Tier 2 rates for retail loads other than new large single loads. Under the Northwest Power Act, a new large single load is defined as any new load or expansion of existing load, at a single facility that grows by 10 aMW or more in any consecutive 12-month period. Tier 2 rates will be based on the actual or forecast price BPA must pay to acquire the power.

From indications received through participation in the Provider of Choice Process, we have chosen to assume that Grant PUD could receive approximately 40 aMW of PF Tier 2 power through contract with BPA in the period 2028 through 2044 and will consider such a contract as a candidate resource for our plan. From indications received through participation in the Provider of Choice Process, we have chosen to assume that Grant PUD could receive approximately 40 aMW of PF Tier 2 power through contract with BPA in the

period 2028 through 2044. For use in evaluating that potential contract we developed a forecast of Tier 2 costs based on our energy market price forecast, assumed transmission losses and projections of BPA overheads and transmission rates.

### **Slice Contracts and Pooling Agreements**

Grant PUD has and is currently participating in slice sales of PRP and a pooling agreement. We anticipate that Grant PUD will continue to utilize slice sales and pooling agreements when they are beneficial. However, to formulate our resource plan, we modeled Grant PUD retaining all PRP output at the conclusion of existing contracts. This method of evaluation was chosen because potential future contract terms are not yet determined. Future optimization, outside of this IRP, will include a plan for monetizing the value of PRP assets and reducing water risk.

### **Wholesale Trading**

Grant PUD currently actively participate in wholesale trading and will continue to do so in the future. For the purpose of this plan, wholesale energy transactions were assumed to be available at forecast energy market prices at quantities required. Wholesale transactions assumed in this plan were for energy only, with no clean energy or capacity attributes.



## DEMAND SIDE RESOURCES

The following types of demand side resources were considered when formulating this IRP.

### Conservation and Efficiency

In compliance with the EIA, with the help of EES Consulting, Grant PUD conducted a biennial Conservation Potential Assessment (CPA) to estimate the conservation potential for the 20 year planning period of 2024 to 2043. This CPA was adopted by Resolution of the Board of Commission in June 2024 and sets Grant PUD’s ten-year conservation potential plan and two-year conservation target.

The CPA evaluates four sectors: residential, commercial, industrial, and agricultural and considers conservation resources that are reliable, available and cost effective. Conservation and efficiency impact both energy use as well as peak demand requirements. Table 11 illustrates CPA findings of the cost-effective energy potential of the sectors examined.

**Table 11. Estimated cost effective conservation potential energy savings, aMW**

Sector	2-Year	4-Year	10-Year	20-Year
Residential	0.17	0.38	1.47	3.12
Commercial	0.66	1.34	3.34	6.52
Industrial (including data centers)	1.00	2.68	9.69	19.96
Agricultural	0.18	0.49	1.49	3.01
Total	2.00	4.89	15.99	32.61

Table 12 shows the CPA findings of the potential conservation and efficiency impact to system peak.

**Table 12. Estimated cost effective conservation potential demand savings, MW**

Sector	2-Year	4-Year	10-Year	20-Year
Residential	0.53	1.22	4.88	10.96
Commercial	0.53	1.07	2.64	5.04
Industrial (including data centers)	1.05	2.86	10.78	22.58
Agricultural	0.02	0.05	0.29	0.70
Total	2.13	5.20	18.60	39.29

The largest share of future savings is projected to come from large data center projects and depends largely on future load growth in that sector. Commercial projects represent the second largest potential savings sector, with efficiency projects spread over several end uses, with the largest category being HVAC improvements

The EIA requires that utilities with greater than 25,000 customers pursue all cost-effective conservation resources and meet conservation targets set using a CPA. For this IRP, we assumed that Grant PUD will achieve the energy and demand savings determined by the CPA. The full CPA report is attached as Appendix 3.

### Demand Response

Demand Response (DR) is a non-persistent, intentional change in electricity usage by retail customers from normal consumptive patterns in response to a request from the utility. At the most basic level, customers are compensated for reducing loads during times of need, reducing the need for utilities to invest in expensive, long-life assets. Utilities have used DR programs as an alternative to supply side resources for decades to help meet peak loads, particularly during periods of scarce supply and/or high wholesale market prices. During the energy crisis in the early 2000’s, Grant PUD entered into agreements with large load customers to reduce energy consumption for this purpose. Since that time, Grant PUD has occasionally negotiated short-term arrangements with large load customers during periods of extreme wholesale prices or extended reliability events.

Historically, the Northwest has met peak load requirements with a combination of hydro and natural gas peaking units. However, while peaking needs continue to increase, developing traditional peaking resources in the current environment is challenging as described below:

- The Clean Energy Transformation Act (CETA) requires WA utilities to serve load with 100% carbon free resources by 2045. This substantially reduces the useful life of traditional carbon emitting resources such as natural gas peaking units and increases the risk of early obsolescence of those resources.
- The Climate Commitment Act (CCA) requires carbon emitting generation to consign carbon allowances to the State resulting in higher operating costs for carbon fueled resources such as natural gas.
- Widespread acceptance of the Western Resource Adequacy Program (WRAP) requirements throughout the region requires participating utilities to show they have sufficient capacity to meet projected peak demand in future years. Because market purchases do not qualify as a resource under WRAP, Grant's historical reliance on supply from the wholesale market has substantively increased the need for specific capacity resources under WRAP. Demand response programs do qualify as capacity resources under WRAP.
- Relicensing and permitting costs for hydro facilities are becoming increasingly expensive as additional environmental requirements such as fish passage and additional flow regimes are required. This has led to projects being abandoned, such as the Klamath Falls projects in California, while others have faced substantial increases in relicensing costs such as Seattle City Light's Skagit hydro facility, while BPA hydro facilities are experiencing increased spill requirements leading to reduced capacity.
- Permitting and siting of new natural gas pipelines is increasingly challenging.
- Coal plants continue to be retired reducing a source of reliable, dispatchable power, increasing the need for new capacity sources.
- There is a significant upward shift in NW load projections over the next decade driven by rapidly increasing demand from new large-load customers, particularly data centers fueled by AI computing requirements, as well as policies that encourage electrification in buildings and transportation.

For the reasons above, demand response programs are becoming more economically viable and Western utilities are increasingly investing in these programs in addition to supply side capacity resources.

Grant PUD has been working to expand its capability to offer demand response programs through research, vendor and customer engagement, and a pilot program. These ongoing efforts have provided Grant insights which will be useful in developing long term demand response programs. Specifically, two DR programs can likely be implemented faster than the time required to develop or acquire output from traditional assets such as solar, wind, and batteries. If resourced and pursued, these programs provide an opportunity to reduce anticipated near-term capacity shortfalls while the PUD pursues long term assets.

The two programs are: 1) direct load curtailment of Rate Schedule 17 (Evolving Industry) cryptocurrency customers, and 2) direct load curtailment of Rate Schedule 3, Irrigation. These two DR programs are in a mature state at various utilities throughout the country. Cryptocurrency demand response is common in Texas and has also been implemented in the Northeast and Canada, while PacifiCorp and Idaho Power have employed irrigation demand response in Oregon and Idaho for years.

Substantial work has gone into researching and evaluating these programs including a review of comparable programs at other utilities, engagement with potential participating customers, research on available quantity and term of interruption, pricing, technology, and billing. A pilot program for Rate Schedule 17 is currently ongoing which should provide additional insights into cryptocurrency load as a potential precursor to advancing to a direct load control program.

Demand response represents a way of addressing peak load capacity concerns via peak shaving but is not a means of supplying continuous energy. This means that demand response resources compete with storage technologies such as batteries and peaking assets such as combustion turbines, but not with baseload supply such as nuclear or combined-cycle gas turbines.

Demand response resources can be developed and implemented faster than other capacity resources as do not require permitting, land acquisition, engineering, construction, or other long lead time items associated with building hard assets. They do require additional investment in the following areas: 1) Distributed Energy Resource Management System (DERMS) to place customer loads directly in the control of dispatch to meet WRAP standards as a resource, 2) Product Development including matching load duration with the identification of available frequency of potential load interruption, customer requirements, penalties and exit criteria, and 3) changes to billing and accounting. Staff in the Customer Solutions and Large Power Supply groups estimate it will take two years to complete these programs once the demand response is selected as a priority for development, given the resources and investment needed to align the resource with Grant PUD's needs.

These demand response programs can only provide a portion of the estimated capacity needs for Grant PUD as the available capacity in terms of total MW and hours available is limited by customer willingness to participate at various price incentive levels. Based upon preliminary review, 30 to 50 MW is a reasonable amount that could be available through implementation of cryptocurrency and irrigation DR program in 2026, with the Irrigation Demand Response program available only for peaking needs during the irrigation season.

There may also be additional, concentrated demand response opportunities, especially in industrial rate schedules 14 and 15. The size and value of these resources are highly dependent on an individual customer's core activity, load factor, and sensitivity to load curtailment.

For this IRP, we considered a potential demand response program modeled on our current pilot program for Rate Schedule 17.

# 8 | Selection of Future Resources

This section describes the methods used to assess potential new resources and shows the results of the modeling exercise performed for that assessment. It also provides discussion of the implications of the modeling results.

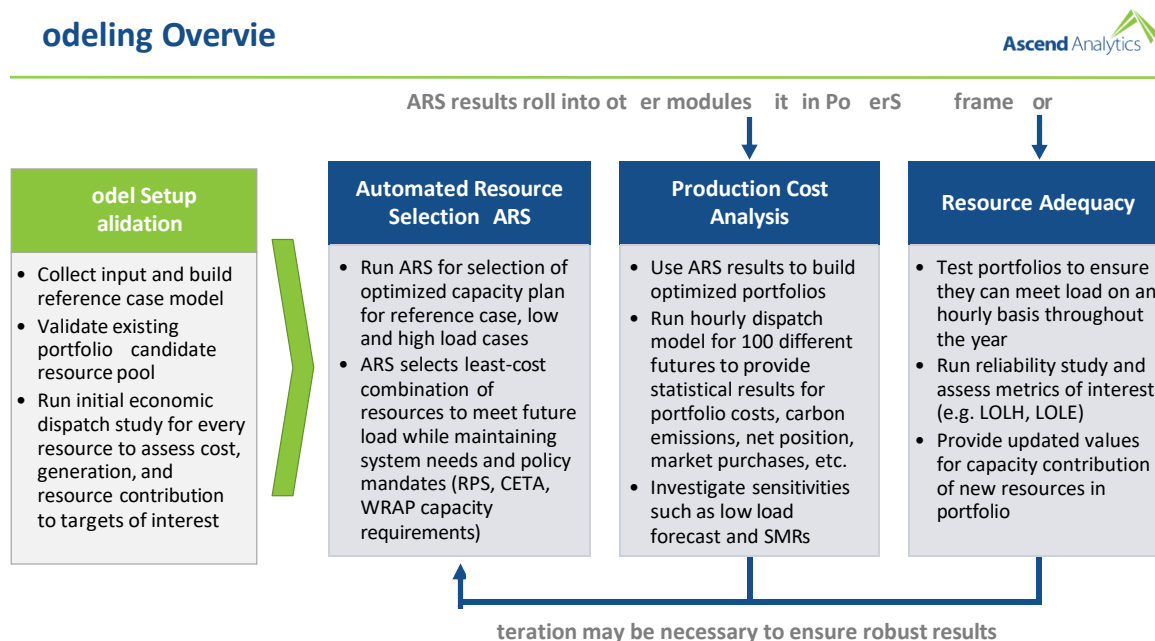
Through the planning process used to formulate this IRP, we identified several primary objectives. These objectives, modeled as constraints inside the PowerSIMM model were to:

- Serve customer load in a least-cost, reliable manner
- Maintain planning reserve margin consistent with our current understanding of the WRAP program
- Maintain the 15% RPS required by the Energy Independence Act
- Meet the CETA requirement of 80% clean energy sales to customers beginning in 2030, and 100% clean energy sales in 2045

## RESOURCE ASSESSMENT

The PowerSIMM modeling platform developed by Ascend Analytics was used to evaluate the potential future resources described in Section 7 and to formulate a resource portfolio able to meet our identified objectives. The Automated Resource Selection (ARS) module of PowerSIMM was used for selection of resource additions, for capacity expansion, and the dispatch module was used to investigate hourly operations of selected potential future resource portfolios. Finally, PowerSIMM was used to run selected portfolios under conditions of isolation from the marketplace to produce loss of load predictions. Ascend Analytics staff performed all modeling using input data provided by Grant PUD staff.

An overview of the modeling framework, indicative of what was employed for the IRP analysis is shown in Figure 45



**Figure 45. Modeling framework for development of least-cost, compliant and reliable portfolios using PowerSIMM software**

First, historical generation data, load forecasts, market price projections, information on regulatory constraints, attributes and operating characteristics of existing and candidate resources, and other information required to model Grant PUDs current and potential future resource portfolio was gathered and entered into PowerSIMM. Then a verification that the modeled systems behaved as anticipated under alternative weather and pricing conditions was completed.

A set of economic dispatch studies were then run for every candidate resource to assess costs, generation, and contribution to plan objectives. These assessments were input to the Automated Resource Selection module, which used the information to select new additional resources for Grant PUD’s portfolio resources based on the stated objectives of minimizing the net cost of procuring and operating new and existing resources while maintaining planning reserve margins, maintaining a 15% RPS, and meet the CETA requirement of 80% clean energy sales to customers beginning in 2030, and 100% clean energy sales in 2045

Once ARS selected appropriate additional resources, these resources were incorporated into a portfolio including Grant PUD’s existing resources and evaluated using an hourly dispatch model. This evaluation helped understand the portfolio’s operational feasibility and the overall implications of the portfolio. In order to better capture the uncertainty of future conditions, PowerSIMM’s stochastic framework was used to simulate 100 different future conditions, where market prices, weather patterns, renewable generation, water availability, and load significantly vary. To capture the risk associated with the distribution of portfolio costs resulting from the 100 different futures, a “risk premium” metric that indicates the cost at risk or the actuarial value of a portfolio’s exposure to market price volatility, variation in generation and load, and changes in weather conditions was applied.

The ARS selection process was completed for our base case assumptions, referred to as our reference case, as well as cases with a lower load growth forecast, a lower energy market price forecasts and case with the inclusion of two SMR models in the portfolio beginning in 2034.

Finally, Grant PUD’s existing portfolio, the reference case, lower load growth and SMR portfolios were assessed for resource adequacy using loss of load hours studies. PowerSIMM was used to simulate 250 futures that capture extreme events for weather, load, hydrology and renewable generation. Each of the portfolios was dispatched to minimize unserved energy.

Additional details on the PowerSIMM model capabilities and methods employed are provided in Appendix 1. Specific details about inputs used for the modeling process are provided in Appendix 2.

## SELECTED RESOURCE PORTFOLIO

The planning process used to formulate this IRP focused on several key planning considerations. Through the modeling analysis performed for this plan, a future potential resource portfolio was selected as the current best, least-cost alternative to meet customer needs while addressing these considerations. We recognize that the IRP modeling exercise is bound by the information and constraints provided to it, and although information used is our current best estimate of what the future may look like, given a different view of future possibilities, or inclusion of additional considerations, modeling would arrive at a different result.

Modeling assumptions allowed no new capacity until 2026. This delay in the addition of new resources is consistent with our current understanding of acquisition potential.

Also, while we may have the opportunity to continue to engage in utilizing slice contracts and pooling agreements after the expiration of the current contract terms, use of such a strategy was not permitted as a resource during ARS modeling. Retention of Grant PUD’s physical share of PRP was modeled due to undetermined future contract terms. The exclusion of slice contracts and pooling agreements from the modeling analysis should not be construed as a reluctance to pursue these types of agreements in the future. As opportunities arise to participate and slice contracts and pooling agreements, potential contracts will be evaluated.

For more detailed information on assumptions surrounding resource cost, capacity rating, operating characteristics and availability see Appendix 2.

We present the following results of our 2024 IRP modeling and commit to continued ongoing assessment and analysis to ensure the best decisions are made on Grant PUD customers’ behalf.

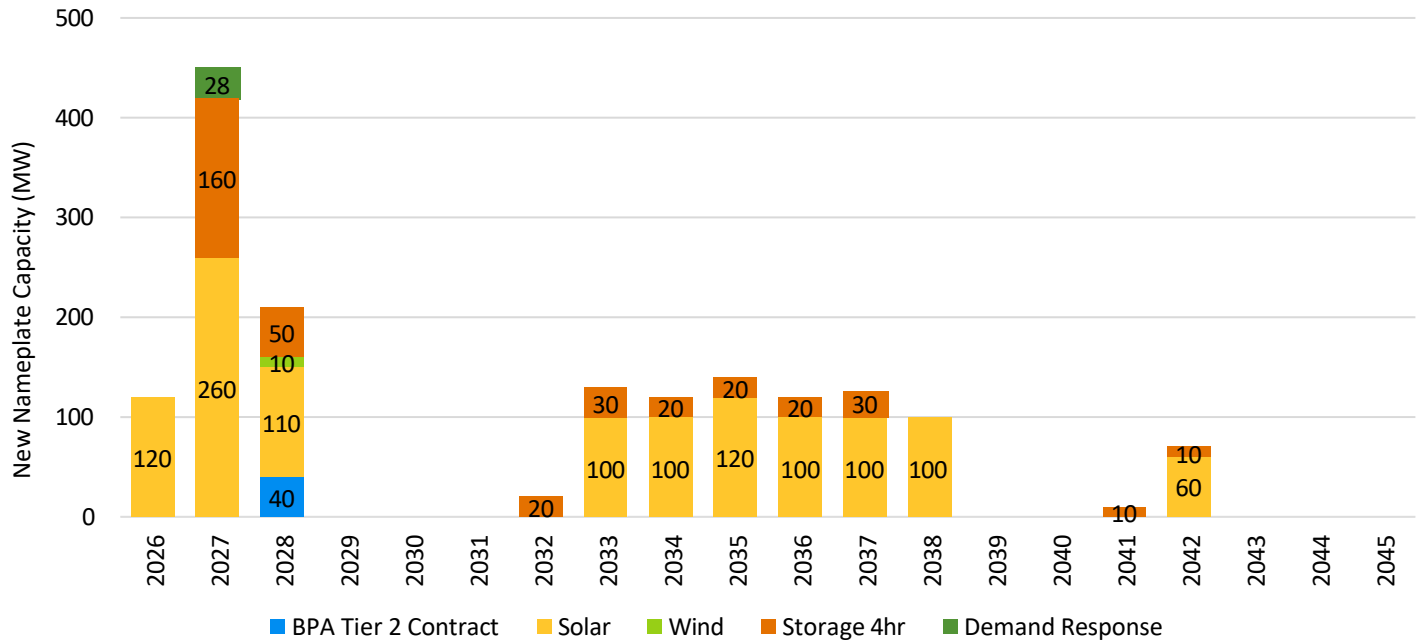
### Resource Mix of Selected Portfolio

The selected portfolio is the modeled least-cost portfolio based on the given inputs, constraints, and reference case load growth. In addition to Grant PUD’s existing resources, the selected portfolio includes 1,618 MW of nameplate additions:

- 860 MW of solar located in Grant County
- 310 MW of solar located in Oregon
- 160 MW of lithium-ion battery storage in Grant County

- 210 MW of lithium-ion battery storage in Oregon
- 10 MW of wind located in Oregon
- 40 MW of BPA Tier 2 contract
- 28 MW of demand response

Figure 46 illustrates the recommended timing of these resource acquisitions. Only the year of initial addition is shown in the chart, though all of these additions will remain in the portfolio through the planning horizon.



**Figure 46. Resource additions of selected portfolio, by year, by technology type, nameplate MW**

There are two distinct periods of resource acquisition in this plan. The near-term acquisition period, 2026 through 2028, represents acquisitions needed to increase Grant PUD’s capacity position in order to participate in the operations program of WRAP. A second period of resource acquisition in the mid-period years of 2032 through 2038 while in part serves to support continued growth in capacity needs, is largely made to ramp Grant PUD’s portfolio into the clean energy sources required for CETA compliance.

**Near-Term Resource Selections**

Portfolio additions from 2026 through 2028 are driven by the need to acquire the capacity required for WRAP participation. Acquisitions during this period are highly constrained, being limited to either currently existing projects or projects in the latter stages of their development phase. Using these limited available resources, along with constraints to meet energy and capacity requirements in a least-cost manner, through modeling exercises the following additions were selected for addition during this period:

- 300 MW of solar located in Grant County
- 190 MW of solar located in Oregon
- 140 MW of lithium-ion battery storage in Grant County
- 210 MW of lithium-ion battery storage in Oregon
- 10 MW of wind located in Oregon
- 40 MW of BPA Tier 2 contract
- 28 MW of demand response

Of all resources evaluated, demand response is estimated to carry the least expense on both a \$/MWh energy basis and a \$/MW capacity basis. In the selected plan, this resource is chosen as an addition in the first year of WRAP participation.

BPA Tier 2 while slightly more costly than either solar or wind generators on a \$/MWh basis, is assumed to be a firm delivery of

power and so has a favorable electric load carrying capacity to help meet WRAP capacity requirements. It is selected, at the maximum possible amount, at its first availability in October 2028.

Early in the planning period, on a \$/MWh basis, wind is a lower cost energy solution than solar, and the capacity expansion model selects a small tranche of Oregon-located wind generation in 2028. However, the most binding constraint in the first three years of the planning period is the need to meet WRAP capacity requirements. With the current portfolio, three of four of Grant PUD's highest capacity deficit months occur in summer. Solar has a much higher ELCC than wind in the summer. Because of this match between summer need and summer availability the least cost available solution to fill existing near-term capacity deficits is solar. Due to lower transmission costs and losses associated with bringing energy to customers, siting in Grant County is preferred. However, due to current transmission queue conditions, we recognize that Grant PUD will likely be able to connect a maximum of 300 MW of generation in the Grant PUD BA over the period 2026 – 2028. Solar capacity above that amount is expected to come from the next most economical solar resource locations. Locations in Oregon have solar profiles similar to Grant County solar profiles, have lower delivery costs than locations further from customers' point of consumption, and therefore are recommended once Grant County solar potential is reached.

210 MW of lithium-ion storage is selected in the near-term plan. Based on current knowledge of local development and transmission queue entries, no lithium-ion storage resources were considered to be available in Grant County before 2031. Locating lithium-ion batteries in Oregon was made before that 2031 entry date. Selection of the 4-hour storage technology works to provide capacity during winter months when other portfolio resources' ELCC ratings are low, and to provide protection from volatile wholesale market prices during evening and early morning hours when load is high and solar power is at less than peak production.

#### **Mid-Term Resource Selections**

The second acquisition period, from 2032 through 2038, is needed to ramp the Grant PUD portfolio into the clean energy sources required for CETA compliance.

Using available candidate resources, and considering constraints to meet energy, capacity and clean energy requirements at least-cost, our modeling exercises selected the following resources for addition during the period 2032 through 2038:

- 500 MW of solar located in Grant County
- 120 MW of solar located in Oregon
- 140 MW of lithium-ion battery storage located in Grant County

Given current forecasts of solar and battery PPA costs, acquiring clean energy resources prior to the 100% clean energy target date of 2045 is more economical than delaying. Clean energy acquisition occurring over a multi-year period also reduces the risk of failing to bring required resources online during a potential last-minute rush to meet CETA regulations. Clean energy acquired in years prior to 2045, and in excess of that needed for Grant PUD's 80% clean CETA requirements for the years 2030 through 2044, can be used produce RECS that could be sold to generate revenue. Clean energy resources selected for addition in the mid-term period also provide capacity for maintaining WRAP requirements.

As in the near-term planning period, solar and lithium-ion battery storage are selected for their relatively low-cost energy as well as their capacity values, however in this period their clean-technology characteristics are of growing importance. Solar is once again located in Grant County to take advantage of lower transmission costs and delivery losses. Once capability to locate in Grant County is met, installations sites are sought in Oregon.

#### **Late-Term Resource Selections**

The last acquisition period of 2041 and 2042 is required to maintain both WRAP and CLETA requirements with smaller additions needed as load growth moderates.

#### **Evolving Resource Mix**

The selected portfolio gradually moves Grant PUD from a virtually 100% hydropower-based portfolio to a balanced mix of hydropower, solar and storage. Figure 47 shows the nameplate capacity of our selected portfolio by resource type, including currently existing resources, through 2045. Market purchases are shown in the plots as net annual amounts.

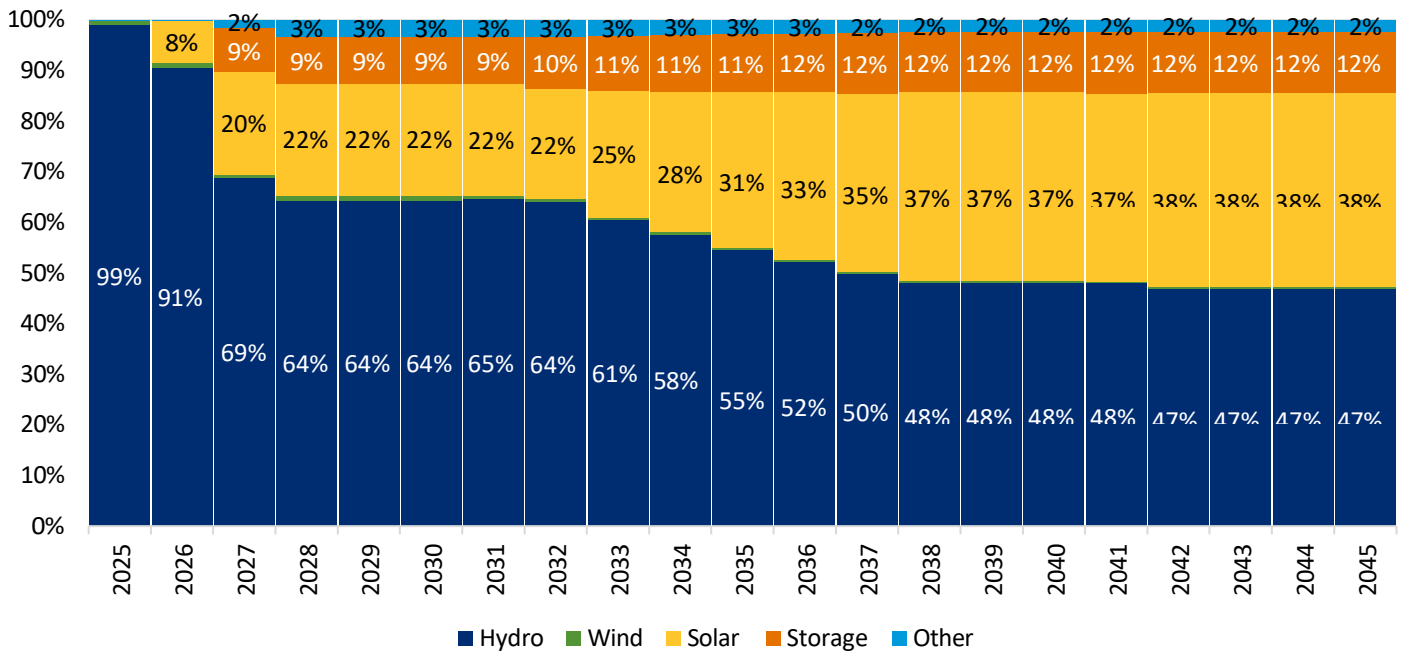


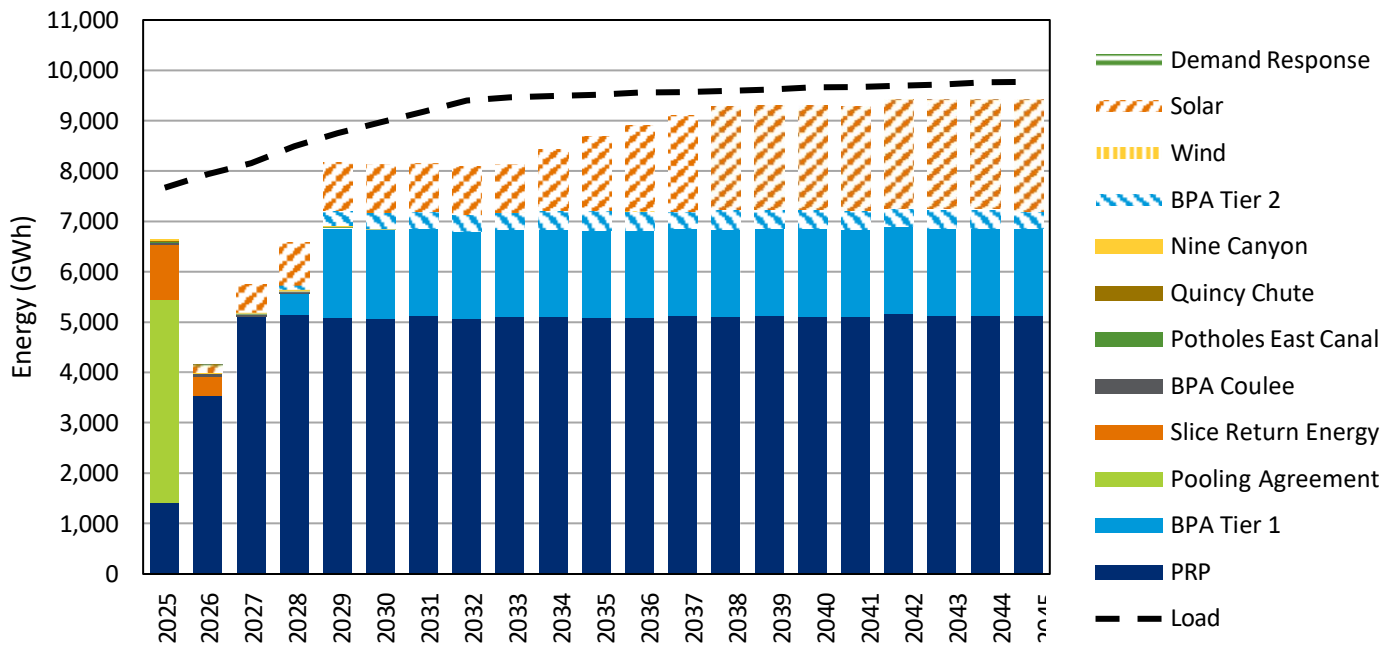
Figure 47. Selected portfolio nameplate capacity by resource type, 2025 – 2045, percent of portfolio

This resource diversity, while somewhat predicted from the mix of current commercially available technology, will be beneficial in avoiding over-reliance on a single fuel source. A portfolio with high concentration in any one technology or fuel type could leave Grant PUD customers exposed to expensive price increases if that source faces operational challenges (American Public Power Association, 2024). A diverse portfolio is also advantageous because each fuel and technology type possesses characteristics that align with specific applications and needs .

**Energy Position of Selected Portfolio**

The selected portfolio fills the bulk of Grant PUD’s energy needs, mitigating risks of exposure to short-term markets. Figure 48 compares the annual expected energy contribution of each resource type, represented by the stacked bars, to the expected customer energy needs represented by the dotted line. Lithium-ion battery storage is not shown in Figure 48 because these resources store, but do not produce, energy. Resources from the existing Grant PUD portfolio are shown as solid-filled blocks. Recommended resource additions are shown as pattern-filled blocks.





**Figure 48. Selected portfolio annual energy position by resource type, 2025 – 2045, GWh**

Note that Figure 48 is only a representation only of how Grant PUD may choose to serve customer requirements with the selected portfolio. Currently, slice sales, pooling agreements and the wholesale market are utilized to economically meet customer needs, and, though this strategy is not represented here, it will continue in the future when advantageous to customers. Analysis of optimizing the value of PRP will be undertaken in future analyses.

Market participation is not represented in Figure 48 or the following figures in this section in order to highlight the energy expectations of the selected portfolio. However, the gap between the stacked bar of portfolio resources and the dotted line of customer load is assumed to be filled by wholesale market transactions. Comparing the current portfolio’s energy position shown in Figure 36 to the energy position of the selected portfolio in Figure 48, we can see the planning horizon reliance on the wholesale energy market moving from 30% of customer needs with the current portfolio to 13% of customer needs in the recommended portfolio.

Figure 49 illustrates the monthly variation of energy production expected from the selected portfolio in 2029, the first year after completion of all near-term additions (490 MW of solar, 210 MW of lithium-ion batteries, 40 MW of BPA Tier 2 contract, 28 MW of demand response and 10 MW of wind.)

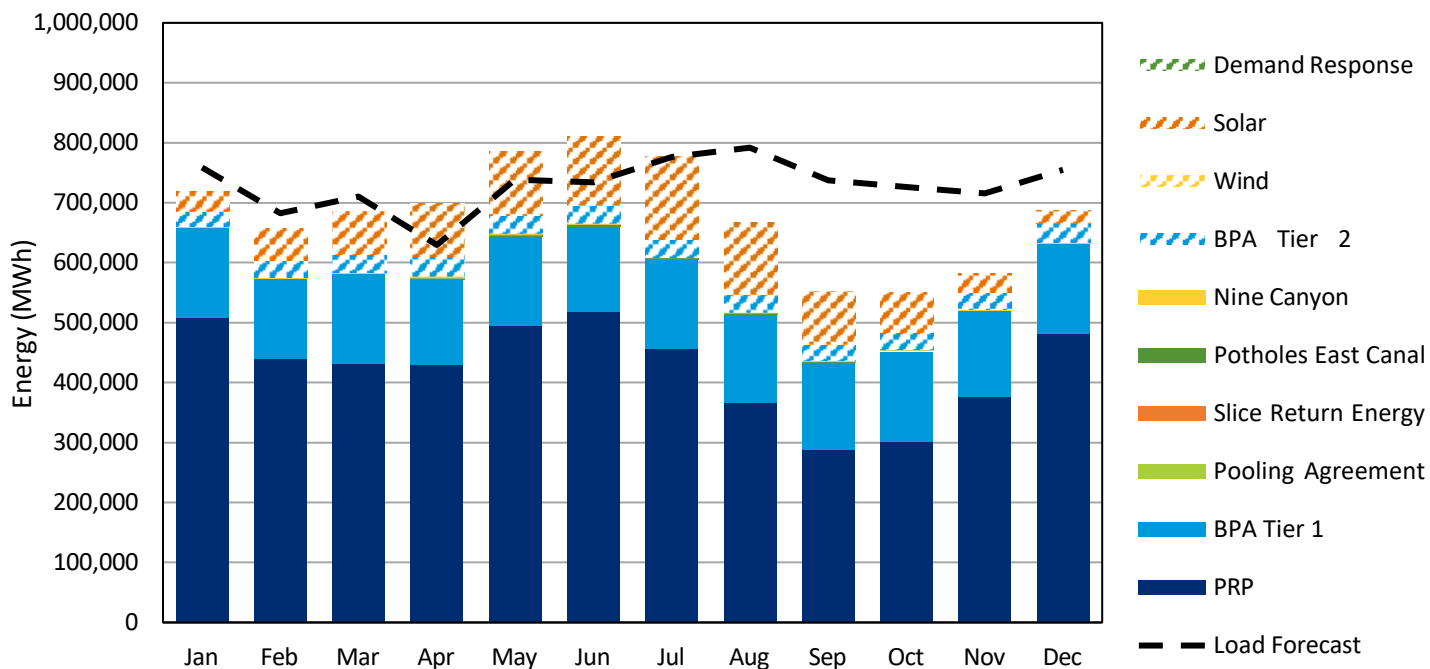


Figure 49. Selected portfolio monthly energy position by resource type, 2029, MWh

Note that the monthly potential to serve customers from the portfolio, represented by the sum of the stacked bars, roughly follows the same shape as that of the PRP portion of the portfolio. The monthly shape of the PRP resource does not follow the same shape as that of monthly customer load. This results in the need to support customer requirements with wholesale market purchases in the low water-availability months of late summer and fall.

Figure 50 illustrates the monthly variation of energy production expected from the selected portfolio in 2039, the first year after completion of both near-term and mid-term additions (1100 MW of solar, 350 MW of lithium-ion batteries, 40 MW of BPA Tier 2 contract, 28 MW of demand response and 10 MW of wind.)

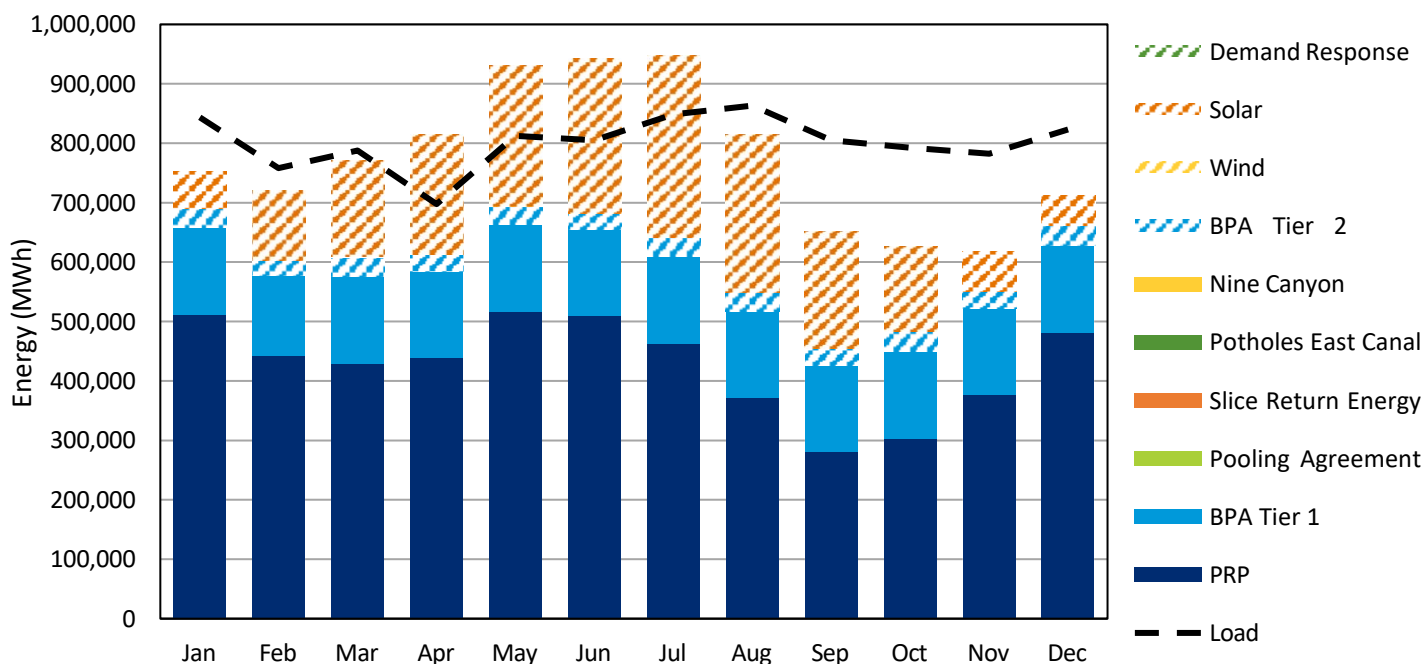
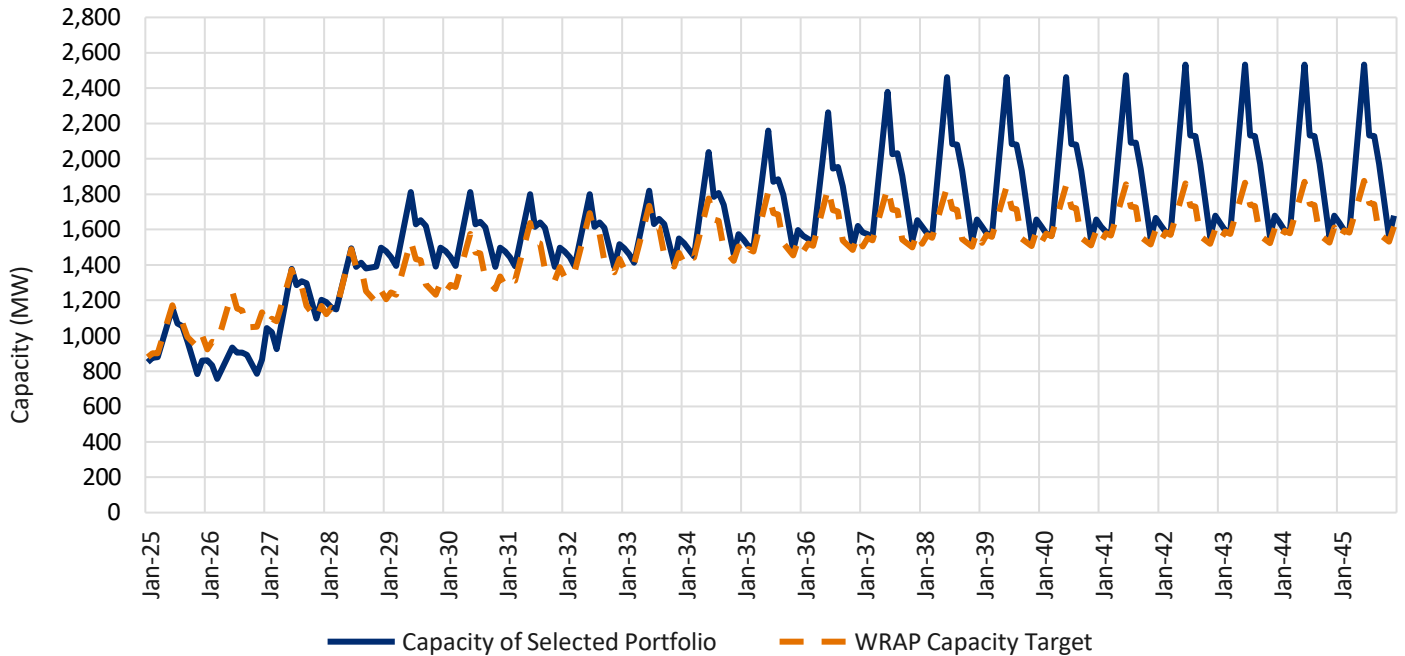


Figure 50. Selected portfolio monthly energy position by resource type, 2039, MWh

After the significant solar buildout, monthly potential to serve customers from the portfolio, represented by the sum of the stacked bars, begins to noticeably deviate from the shape of the monthly PRP energy position. The portfolio now holds a long position during the solar high-performance summer months. However, the need to support customer requirements with wholesale market purchases in the low water-availability months of late summer and fall continues now due to both lower water and lower solar availability during those months.

### Capacity Position of Selected Portfolio

Figure 51 illustrates the monthly WRAP-based capacity position of the selected portfolio.



**Figure 51. Selected portfolio monthly capacity position compared to forecast WRAP target, 2025 - 2045, MW**

By design, the selected portfolio meets all monthly WRAP obligations beginning in 2027. Months with the portfolio’s tightest capacity margins are March, November and December. In these months both PRP and solar have low qualifying capacity. Solar has its highest qualifying capacity ratings in June, July and August. As more and more solar is added to the portfolio in the mid-2030s we see the capacity margins during these months grow, though margins in March, November and December remain flat.

### RPS Compliance with Selected Portfolio

The selected portfolio’s additions of solar energy position Grant PUD to be able to meet the EIA RPS requirement through the planning horizon. Figure 52 shows the forecast RPS target and the potential renewable energy contribution of resources in the selected portfolio. Note that the position shown in the figure does not include the use of RECs. RECS are a compliance option for EIA and may be chosen by Grant PUD as part of its compliance strategy. The selected portfolio could produce excess clean generation that could be used to produce marketable RECs.

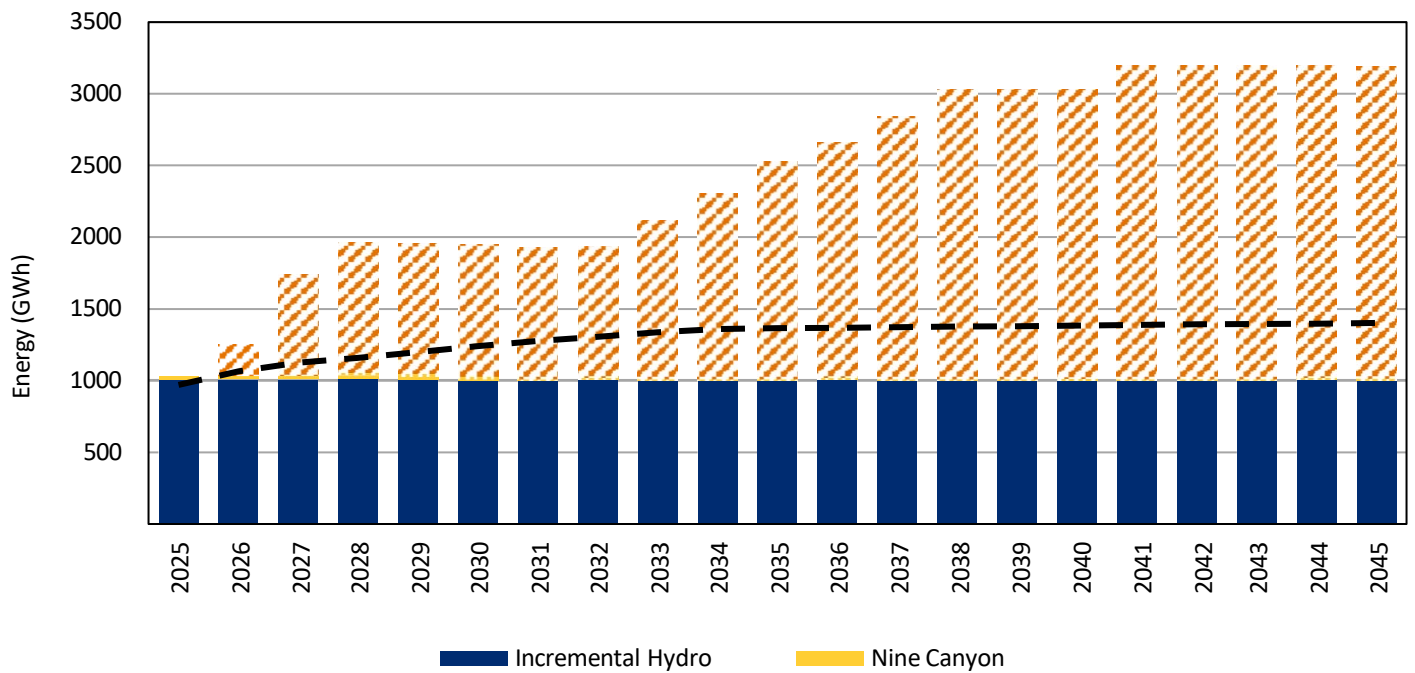


Figure 52. Forecast RPS requirement and contribution of eligible resources in selected portfolio, 2025 - 2045, GWh

**CETA Compliance with Selected Portfolio**

By design, the selected portfolio is able to meet CETA clean energy obligations beginning in 2030. Figure 53 illustrates both the forecast CETA clean energy targets as well as the eligible contribution potential of the selected portfolio. Future CEIPs will determine how eligible resources will contribute to meeting CETA requirements. However, this figure illustrates that if Grant PUD allocates all selected portfolio resources for CETA compliance, it would hold sufficient resources to meet the 80% clean mandate for the period 2030 through 2044. RECs could be used in the period 2030 through 2037 to reach the 100% clean level. In 2045, the portfolio could provide 100% clean energy to customers.

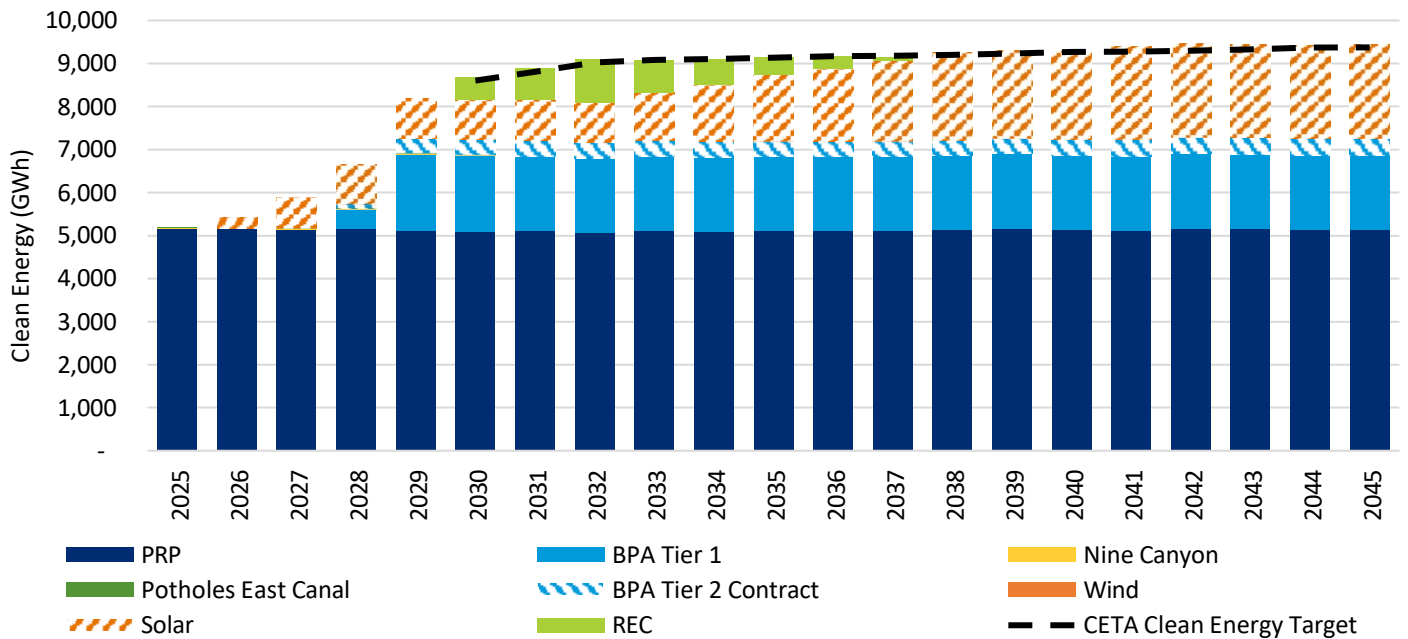


Figure 53. Selected portfolio annual CETA clean energy position, 2025 - 2045, GWh

For more detailed information on assumptions surrounding resource cost, capacity rating, operating characteristics and availability

used in the selection of the recommended portfolio see Appendix 2.

### Reliability Analysis of Selected Portfolio

“Loss of load” describes the situation in which available generation capacity is less than system load. Loss of load metrics were investigated using probabilistic modeling which considered variations in weather, load, water availability and risk from intermittent resources. Due to the computational complexity involved, the selected portfolio was examined for loss of load metrics for only the years 2029 and 2039. These years were selected for examination because they immediately follow the conclusion of the near-term and mid-term acquisition periods.

During loss of load simulations, the selected portfolio was dispatched to serve Grant County PUD customer load in isolation from energy markets with the objective of minimizing unserved energy. Evaluation of these simulations helps assess the reliability and adequacy of the portfolio but does not represent actual operation of the system.

Figure 54 shows the estimated number of lost load hours by hour, by month for the selected portfolio during 2029. As expected from the characteristics of PRP and solar generation, loss of load hours occur more frequently during the late summer through winter months, and during the non-daylight hours.

**Figure 54. Selected portfolio loss of load hours, 2029**

Figure 55 shows the estimated number of lost load hours by hour, by month for the selected portfolio during 2039, after the second tranche of resource acquisitions. With increased solar resources, the portfolio has a marked decrease in loss of load during the daylight hours in all months except winter. The pattern seen in 2029 of higher loss of load probability overnight remains.

Loss of Load Hours - Selected Portfolio																								
Event Dates	HE00	HE01	HE02	HE03	HE04	HE05	HE06	HE07	HE08	HE09	HE10	HE11	HE12	HE13	HE14	HE15	HE16	HE17	HE18	HE19	HE20	HE21	HE22	HE23
2039-01	13.2	13.0	13.1	13.7	14.5	15.6	16.9	18.0	19.1	14.0	10.2	8.2	7.3	6.8	6.4	5.9	8.0	15.6	17.4	17.3	17.3	17.0	16.5	15.8
2039-02	9.0	9.2	9.4	9.9	10.3	10.7	11.3	11.7	10.8	4.7	2.6	1.7	1.5	1.3	1.4	1.2	1.6	3.3	9.2	9.9	9.9	10.1	10.0	10.0
2039-03	6.7	7.0	7.2	7.6	8.1	8.8	9.3	8.8	5.0	2.0	1.0	0.6	0.4	0.4	0.6	0.5	0.7	1.3	3.6	6.9	6.9	7.0	7.2	7.2
2039-04	8.2	8.8	9.3	9.6	10.5	11.3	11.0	4.7	2.2	1.0	0.5	0.5	0.4	0.4	0.4	0.5	0.7	1.2	2.7	8.2	9.9	9.2	9.5	9.2
2039-05	6.0	6.2	6.5	6.6	7.1	7.5	4.3	1.7	1.1	0.8	0.6	0.7	0.7	0.8	0.8	0.8	1.0	1.5	2.6	4.5	7.8	7.6	7.2	6.9
2039-06	5.8	5.8	6.0	6.0	6.2	5.8	2.5	1.3	1.0	0.6	0.7	0.6	0.8	1.0	1.0	0.9	1.2	1.4	1.8	3.5	6.6	7.8	7.2	6.8
2039-07	14.1	14.0	13.9	14.2	14.5	14.5	8.3	3.4	2.4	1.8	2.0	2.3	2.9	3.1	3.1	3.0	3.2	4.0	5.4	8.4	14.7	15.9	15.5	15.1
2039-08	18.9	19.1	19.3	19.5	19.7	19.9	17.7	7.1	4.4	2.5	2.6	3.2	4.1	4.7	4.8	4.0	4.7	6.3	9.2	16.6	20.1	19.9	19.8	19.7
2039-09	19.5	19.4	19.5	19.8	20.3	20.7	21.0	11.5	6.0	3.3	2.8	3.3	4.0	4.4	4.3	4.0	6.0	9.0	15.5	20.3	20.3	20.4	20.2	20.3
2039-10	22.1	22.7	23.2	23.7	24.2	24.8	25.2	25.4	15.0	7.6	5.7	6.7	7.8	7.2	6.7	6.8	9.9	17.8	24.8	23.8	23.8	23.7	23.6	23.5
2039-11	21.2	21.6	22.2	23.1	23.9	24.8	25.8	27.1	26.7	20.1	16.4	16.4	16.9	15.4	14.0	14.1	18.3	26.5	26.7	23.2	23.4	23.5	23.4	23.1
2039-12	21.3	21.8	22.2	22.8	23.5	24.5	25.5	26.2	27.2	21.9	16.1	15.7	16.4	15.8	13.8	12.6	18.3	25.7	25.9	25.7	25.6	25.4	25.0	24.5

**Figure 55. Selected portfolio loss of load hours, 2039**

Grant PUD does not currently have loss of load reliability metrics to help inform capacity expansion selection. The loss of load evaluations performed as part of this IRP development were staff’s first quantitative efforts to address this topic as part of resource planning. While results from the loss of load evaluation of the selected portfolio are presented here and can serve as a high-level illustration of general reliability characteristics, loss of load evaluation had no impact on the selection of this IRP’s recommended resource portfolio. Appropriate reliability metrics surrounding loss of load analyses will be developed and used in formation of future resource plans.

## LOWER LOAD GROWTH RECOMMENDED PORTFOLIO

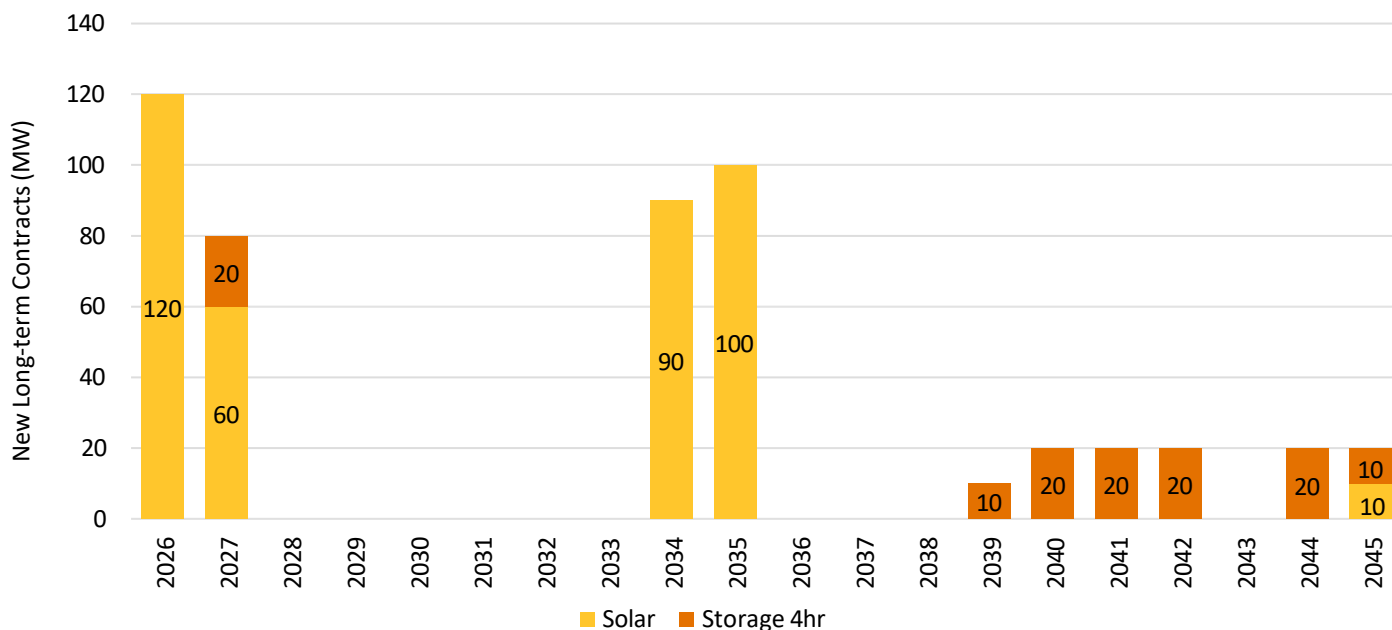
Because load growth is both a key driver of resource needs and highly uncertain, this plan considers an additional load growth sensitivity, lower load growth. Lower load growth is defined as an overall system growth rate 50% lower than the reference load growth case. When contemplating this plan, we considered the lower load growth forecast might result from several circumstances. This alternative load scenario is used to explore the impact of load growth on the type, timing, and magnitude of resource selections.

### Resource Mix of Lower Load Growth Portfolio

The lower load growth portfolio is the modeled least-cost portfolio based on the given inputs, constraints, and lower load growth projections. In addition to Grant PUD’s existing resources, the selected portfolio includes 528 MW of nameplate additions:

- 380 MW of solar located in Grant County
- 100 MW of lithium-ion battery storage in Grant County
- 20 MW of lithium-ion battery storage in Oregon
- 28 MW of demand response

Figure 56 illustrates the recommended timing of these resource acquisitions. Only the year of initial addition is shown in the chart, though all of these additions will remain in the portfolio through the planning horizon.



**Figure 56. Resource additions of selected portfolio under lower load growth conditions, nameplate MW**

Comparison of the lower growth portfolio to the selected resource portfolio reveals that many near-term and mid-term resource additions in the selected portfolio are driven by anticipated strong customer load growth. Lower load growth expectations reduces resource selection by 1,090 MW:

- 480 MW of solar located in Grant County
- 300 MW of solar located in Oregon
- 60 MW of lithium-ion battery storage in Grant County
- 190 MW of lithium-ion battery storage in Oregon
- 10 MW of wind located in Oregon
- 40 MW of BPA Tier 2 contract

### Energy Position of Lower Load Growth Portfolio

The lower load growth portfolio provides sufficient energy to meet nearly all customer energy needs on an annual basis and net exposure to short-term markets is limited to the first four years of the planning period. Note that representation of energy position annually does not reveal monthly or hourly periods in which Grant PUD would be required to rely on wholesale markets to provide customer energy. Figure 57 compares the annual expected energy contribution of each resource type, represented by the stacked bars, to the expected customer energy needs, under lower load growth assumptions, represented by the dotted line. Lithium-ion battery storage is not shown because these resources store, but do not produce, energy. Resources from the existing Grant PUD portfolio are shown as solid-filled blocks. Recommended resource additions are shown as pattern-filled blocks.

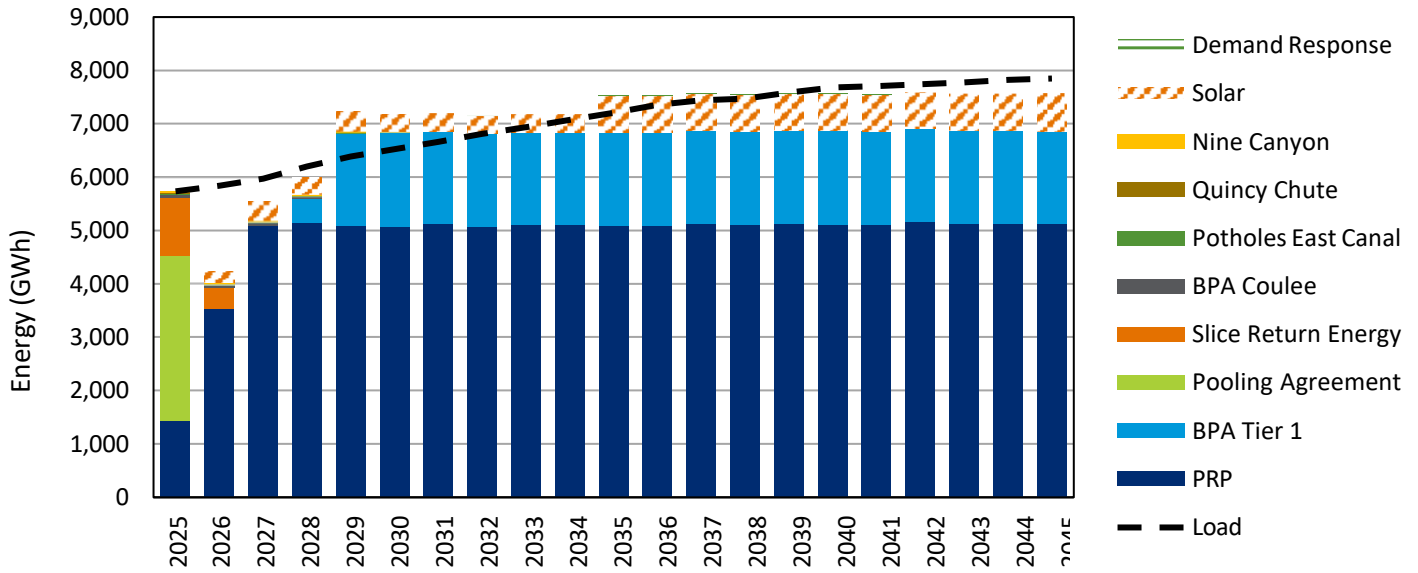
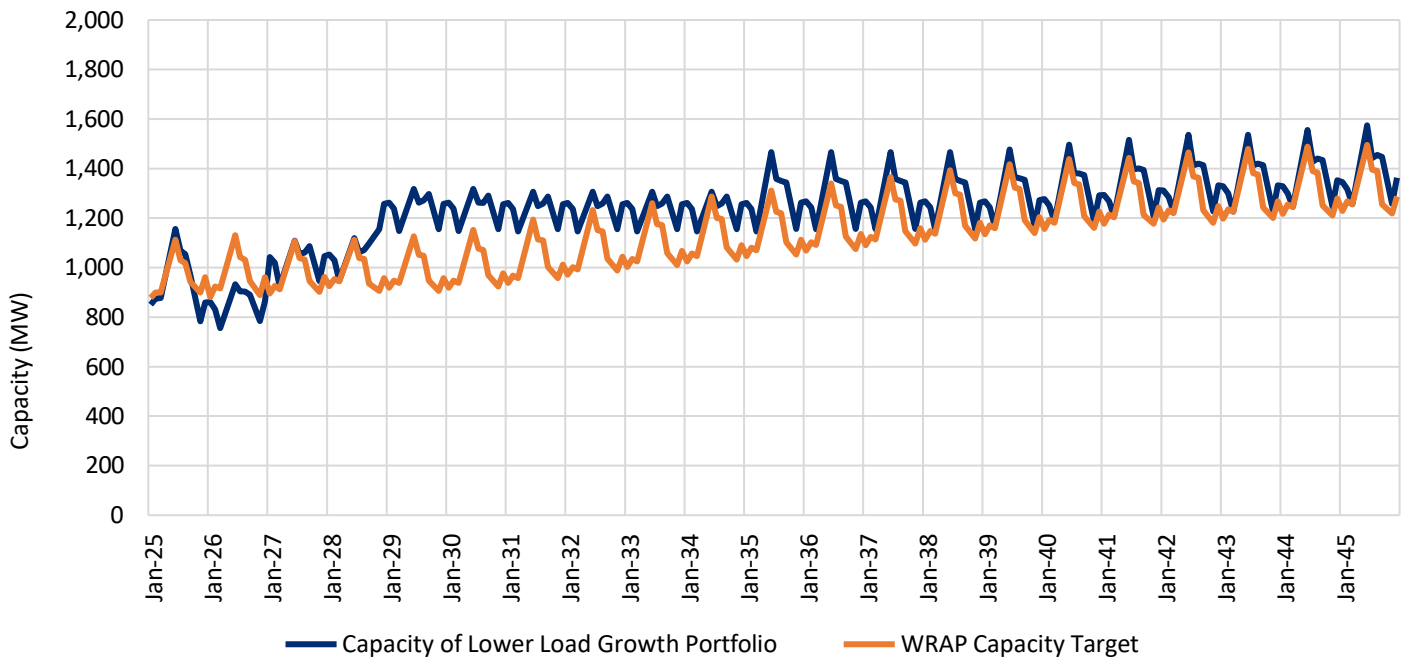


Figure 57. Lower load growth portfolio annual energy position by resource type, 2025 – 2045, GWh

### Capacity Position of Lower Load Growth Portfolio

By design, the lower load growth portfolio meets all monthly WRAP obligations beginning in 2027. Months with the portfolio’s lowest capacity margins are March and November, reflective of PRP’s capacity rating for those months. After the start of the BPA Tier 1 contract in October 2028 the portfolio holds capacity above requirements until load growths to higher levels in the mid-2030s.



**Figure 58. Lower load growth portfolio monthly capacity position compared to forecast WRAP target, 2025 - 2045, MW**

**RPS Compliance with Lower Load Growth Portfolio**

If in the future Grant PUD’s rate of load growth falls from expected levels, the current portfolio would be sufficient to meet RPS requirements through 2034. With the 380 MW of solar additions recommended in the lower load growth portfolio, RPS requirements would easily be met over the entire planning period.

**CETA Compliance with Lower Load Growth Portfolio**

Future CEIPs will determine how eligible resources will contribute to meeting CETA requirements. However, Figure 59 illustrates that if Grant PUD allocates all lower load growth portfolio resources for CETA compliance, it would hold sufficient resources to meet the mandate for the planning period, providing clean energy to customers without the use of RECs.



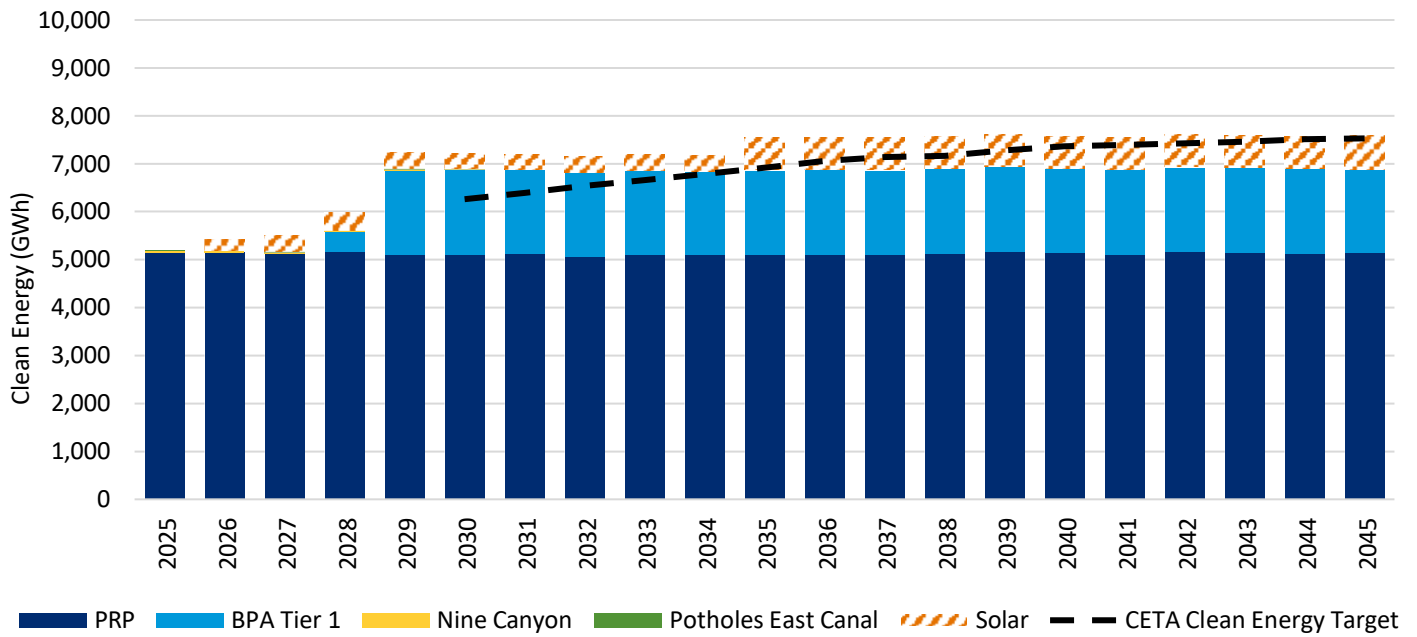


Figure 59. Lower load growth portfolio annual CETA clean energy position, 2025 - 2045, GWh

Reliability Analysis of Lower Load Growth Portfolio

Figure 60 shows the estimated number of lost load hours by hour, by month for the selected lower load growth portfolio for 2029. As expected from the characteristics of PRP and solar generation, loss of load hours occur more frequently during the late summer through early fall months. Loss of load differences between daylight and non-daylight hours are far less pronounced than in the expected reference load forecast portfolio due to the low load growth portfolio’s reduced dependence on solar generation.

Loss of Load Hours - Lower Load Growth Portfolio																								
	HE00	HE01	HE02	HE03	HE04	HE05	HE06	HE07	HE08	HE09	HE10	HE11	HE12	HE13	HE14	HE15	HE16	HE17	HE18	HE19	HE20	HE21	HE22	HE23
2029-01	0.3	0.3	0.3	0.4	0.5	0.6	0.7	0.9	1.1	1.0	0.9	0.8	0.7	0.7	0.6	0.6	0.8	0.9	0.9	0.9	0.8	0.7	0.6	0.6
2029-02	0.4	0.3	0.3	0.5	0.5	0.6	0.7	0.8	0.9	0.7	0.5	0.4	0.3	0.3	0.3	0.2	0.3	0.6	0.7	0.7	0.7	0.6	0.6	0.6
2029-03	0.4	0.4	0.4	0.5	0.7	1.0	1.4	1.5	1.5	0.9	0.6	0.5	0.5	0.4	0.3	0.3	0.2	0.4	0.8	1.3	1.3	1.3	1.0	1.0
2029-04	2.4	2.6	2.6	2.8	3.2	3.7	4.1	3.0	3.6	3.0	2.7	2.6	2.6	2.6	2.4	2.4	2.5	2.8	3.2	3.9	4.2	4.1	3.8	3.7
2029-05	2.1	2.1	2.2	2.3	2.5	2.8	2.5	1.9	2.7	2.4	2.4	2.4	2.5	2.5	2.5	2.4	2.4	2.5	2.8	3.0	3.4	3.3	3.1	3.0
2029-06	1.2	0.9	0.9	0.9	1.0	1.0	0.8	0.6	1.0	1.1	1.2	1.2	1.3	1.4	1.4	1.3	1.3	1.4	1.5	1.6	1.7	1.8	1.7	1.6
2029-07	9.3	8.9	8.8	8.9	9.0	9.0	7.5	6.7	8.5	8.7	9.1	9.6	10.0	10.1	10.2	10.2	10.2	10.2	10.4	10.6	11.2	11.2	11.0	10.7
2029-08	11.3	11.3	11.2	11.4	11.8	12.2	11.6	9.6	11.4	11.4	11.9	12.4	12.9	13.2	13.3	13.2	13.2	13.4	13.4	14.1	14.5	14.3	13.8	13.5
2029-09	8.3	8.3	8.2	8.6	9.1	10.1	10.9	9.2	10.2	9.6	9.9	10.5	11.1	11.4	11.3	11.3	11.7	12.2	13.0	13.7	13.4	12.8	12.0	11.2
2029-10	6.4	6.8	7.1	7.7	8.5	9.8	11.4	14.1	14.0	12.4	11.7	12.0	12.0	11.5	10.9	10.7	11.6	13.4	13.7	10.7	10.5	10.2	9.6	9.2
2029-11	1.2	1.2	1.4	1.6	1.9	2.3	3.1	5.6	6.4	5.6	5.1	4.8	4.5	4.1	3.7	3.7	4.1	5.4	4.7	2.3	2.3	2.3	2.3	2.2
2029-12	0.6	0.7	0.7	0.8	0.9	1.0	1.4	1.6	2.0	1.8	1.6	1.4	1.2	1.2	1.1	1.0	1.2	1.5	1.5	1.5	1.4	1.4	1.3	1.1

Figure 60. Lower load growth portfolio loss of load hours, 2029

Figure 61 illustrates that by 2039 the lower load growth portfolio shows a growing number of lost load hours during the late summer through winter months, reflective of the characteristics of PRP. There is also a shift to higher lost load hours in the non-daylight hours due to the growing influence of solar generation in the portfolio by 2039.

Loss of Load Hours - Lower Load Growth Portfolio																								
Event Dates	HE00	HE01	HE02	HE03	HE04	HE05	HE06	HE07	HE08	HE09	HE10	HE11	HE12	HE13	HE14	HE15	HE16	HE17	HE18	HE19	HE20	HE21	HE22	HE23
2039-01	3.1	2.9	3.1	3.4	3.8	4.3	5.1	5.8	6.6	5.8	5.0	4.3	3.9	3.5	3.2	3.0	3.6	5.3	5.7	5.8	5.6	5.4	5.0	4.6
2039-02	3.9	4.0	4.2	4.4	4.7	5.3	5.8	6.4	6.6	4.7	3.6	3.0	2.7	2.4	1.9	1.7	1.9	3.0	5.3	5.6	5.7	5.5	5.4	5.1
2039-03	3.7	3.7	3.9	4.3	4.8	5.7	6.9	6.8	5.7	3.7	2.6	2.1	2.0	1.9	1.7	1.4	1.5	2.3	4.5	6.3	6.3	6.1	5.7	5.5
2039-04	5.0	5.2	5.3	5.9	6.7	8.3	8.7	5.5	5.3	3.7	3.2	3.0	3.1	3.0	2.8	2.9	3.0	3.9	5.4	8.3	9.3	8.9	7.9	7.6
2039-05	4.4	4.4	4.5	4.6	4.9	5.4	4.4	3.0	3.5	3.0	3.1	3.4	3.5	3.6	3.5	3.5	3.5	3.8	4.7	5.5	6.7	6.6	6.2	5.8
2039-06	5.1	4.8	4.8	4.8	4.9	4.7	3.6	2.8	3.3	3.0	3.3	3.5	3.7	3.9	3.9	3.9	4.1	4.2	4.6	5.4	6.6	7.0	6.4	6.1
2039-07	15.2	14.9	15.0	15.1	15.2	15.2	13.0	10.8	11.7	11.5	11.9	12.5	13.1	13.3	13.3	13.3	13.3	13.5	13.9	14.7	16.0	16.3	16.1	15.9
2039-08	19.3	19.5	19.6	19.7	20.0	20.3	19.2	15.2	15.8	15.0	15.7	16.6	17.4	17.9	18.0	17.7	17.8	18.2	18.9	20.6	21.3	21.2	21.0	20.7
2039-09	19.1	19.0	19.3	19.6	20.1	20.8	21.2	17.4	16.0	14.1	14.4	15.5	16.5	16.8	16.7	16.4	17.2	18.7	20.7	21.9	21.8	21.5	21.1	20.9
2039-10	17.1	18.0	18.5	19.2	19.9	21.1	22.9	24.3	22.5	19.7	18.6	19.1	19.5	18.8	17.7	17.6	19.4	22.4	23.2	19.8	19.8	19.7	19.3	19.2
2039-11	9.4	9.7	10.4	11.3	12.5	13.7	16.5	20.6	21.2	18.9	17.5	17.2	16.6	15.7	14.7	14.6	16.4	20.1	17.4	11.9	12.2	12.3	12.2	12.1
2039-12	6.3	6.7	6.8	7.3	8.1	9.0	10.2	11.2	12.7	11.2	9.7	9.3	8.8	8.4	7.5	7.0	8.6	10.8	10.9	10.8	10.7	10.4	9.8	9.1

Figure 61. Lower load growth portfolio loss of load hours, 2039

Loss of load reliability metrics were not used to inform capacity expansion selection of the lower load growth case. The loss of load evaluations performed to provide a high-level illustration of general reliability characteristics.

## RESOURCE PORTFOLIO INCLUDING SMALL MODULAR REACTORS

### Consideration of SMR

Small Modular Reactors (SMRs) are advanced nuclear reactors designed to deliver safe, scalable, demand-following, and carbon-free electricity generation. Grant chose to examine a candidate SMR modeled after the XEnergy XE-100 77MWe reactor module. Current plant configuration offerings range from two 77MWe modules up to twelve 77 MWe modules.

The advantages of SMR over existing large-scale U.S. Commercial light water nuclear reactors (LWR) are numerous. Potential advantages of an XE-100 reactor plant, over existing large-scale nuclear include:

- **Enhanced Safety Features:** Passive safety features mitigate risks and enhance safety margins compared to older reactor designs. No human interaction is needed during incident conditions
- **Reduced Capital Costs:** Considerably lower capital costs than traditional nuclear plants
- **Modularity:** SMRs are designed in smaller, modular units, which allows for easy scalability and phased deployment to address increasing energy demand, future load growth, and changing economics
- **Flexibility in Siting:** Dry cooling allows deployment in previously unsuitable arid locations. Enhanced safety features reduce the risk to the public, allowing siting closer to the customer load.
- **Improved Economics:** Economies of series production can lower costs per unit of electricity generated and better fuel performance and economy with improvements between 25 to 75 percent
- **Faster Construction:** Modules are designed to be largely constructed in factories and assembled on-site, reducing construction time and disruption as compared to large-scale traditional reactor projects.
- **Enhanced Grid Stability:** Load-following capabilities between 40 and 100% of full rated power complement intermittent renewable energy resources
- **Waste Minimization:** Higher fuel burnup of TRISO-X fuel in XE-100 results in the need for less uranium and less non-uranium nuclear fuel components as compared to traditional nuclear reactors. TRISO-X is designed to better encapsulate waste on a long-term basis than existing LWR fuel.
- **Market Adaptability:** Modular design of plant configuration, coupled with load following attributes results in more flexibility in meeting varying energy demand profiles, contributing to energy security and resilience

Potential drawbacks of an XE-100 reactor are:

- **Regulatory Challenges:** Additional regulatory hurdles exist with SMRs compared to established large-scale reactor designs. These challenges could impact deployment timelines and cost
- **Technological Risks:** New designs may pose some technological risks related to reliability, operational performance, and scalability that have yet to be fully demonstrated at scale
- **Limited Commercial Operation:** Few SMRs have currently entered commercial operation, leading to limited operational experience and some uncertainties surrounding performance and reliability.

- Fuel Supply Challenges: The High Assay Low Enriched Uranium (HALEU) based fuel used in many SMRs is under intense investment and buildout to meet projected through-put needs. Federal financial support is beginning to address potential bottlenecks.

### Nuclear Fuel

High Assay Low Enriched Uranium (HALEU) fuel has garnered attention due to its potential applications in advanced nuclear reactors, including Small Modular Reactors (SMRs), and its role in enhancing fuel efficiency and performance. HALEU is defined as uranium enriched to levels between 5% and 20% U-235. This is higher than the typical enrichment level of 3-5% used in conventional light-water reactors (LWRs). The higher enrichment levels offer several advantages for advanced reactors.

The first and most important advantage is better plant economics. Using HALEU allows for higher burnup rates, meaning more energy can be extracted from the same volume of fuel, thereby increasing efficiency and reducing fuel cycle costs. Additionally, advanced reactors designed to use HALEU can achieve higher power densities, longer fuel cycles, and improved safety margins, enhancing overall reactor performance, efficiency, and economics.

Because of these benefits provided by the use of HALEU, demand is expected to increase over the coming decades. As with any growing industrial commodity, there will be challenges to address during this expansion. Fortunately, the same facilities used today to produce existing LWR fuel can be used to produce HALEU. These facilities will require significant expansion to meet projected demand as well as regulatory approval to operate at higher enrichment levels. Outside events that place stress on the existing LWR-centered Uranium markets will also impact the economics of HALEU as they both utilize the same core industrial processes and facilities.

Private industry, as well as the U.S. government, are investing heavily to increase HALEU production in the United States. Each step of the fuel production cycle, from mining to enrichment, is being expanded. Private equity and \$2.7 billion in government-allocated funding are being invested into the HALEU economy (U.S. Department of Energy, Office of Nuclear Energy, 2024).

The availability of High Assay Low Enriched Uranium (HALEU) fuel is critical for the advancement and deployment of next-generation nuclear reactors. While current production capacity is limited, existing infrastructure and growing demand present opportunities for expansion. Strategic investments, technological innovation, supportive policies, and international collaboration will be essential in overcoming challenges and ensuring a secure and sustainable supply of HALEU fuel for advanced nuclear energy applications in the future.

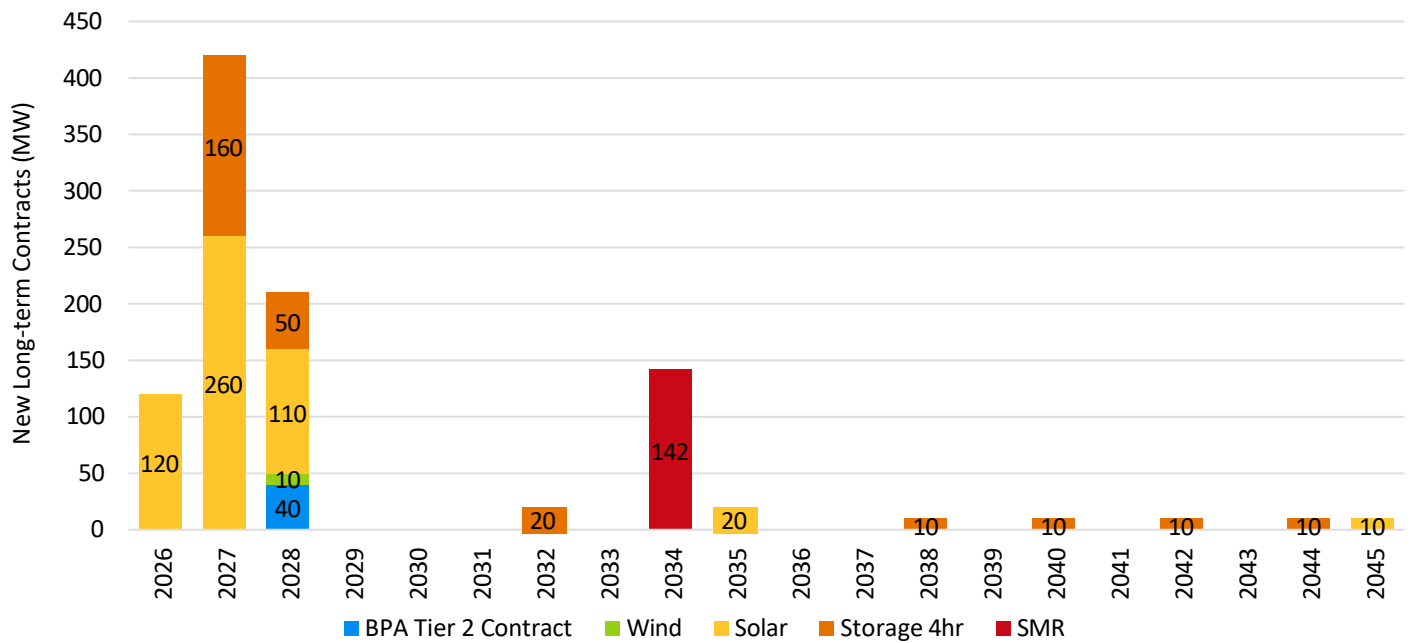
### SMR as Part of a Resource Portfolio

This IRP does not select SMR for addition to the portfolio. However, Grant PUD continues to contemplate and explore the addition of SMR for mid-term portfolio addition. To study the effects that addition of SMR might have on the portfolio, scenarios including the addition of two 71 MW SMR modules in 2034 were modeled.

The least-cost portfolio including the addition of two SMR modules in 2034, based on the given inputs, constraints, and reference case load growth include 1,010 MW of nameplate additions:

- 142 MW SMR located in Grant County
- 330 MW of solar located in Grant County
- 190 MW of solar located in Oregon
- 60 MW of lithium-ion battery storage in Grant County
- 210 MW of lithium-ion battery storage in Oregon
- 10 MW of wind located in Oregon
- 40 MW of BPA Tier 2 contract
- 28 MW of demand response

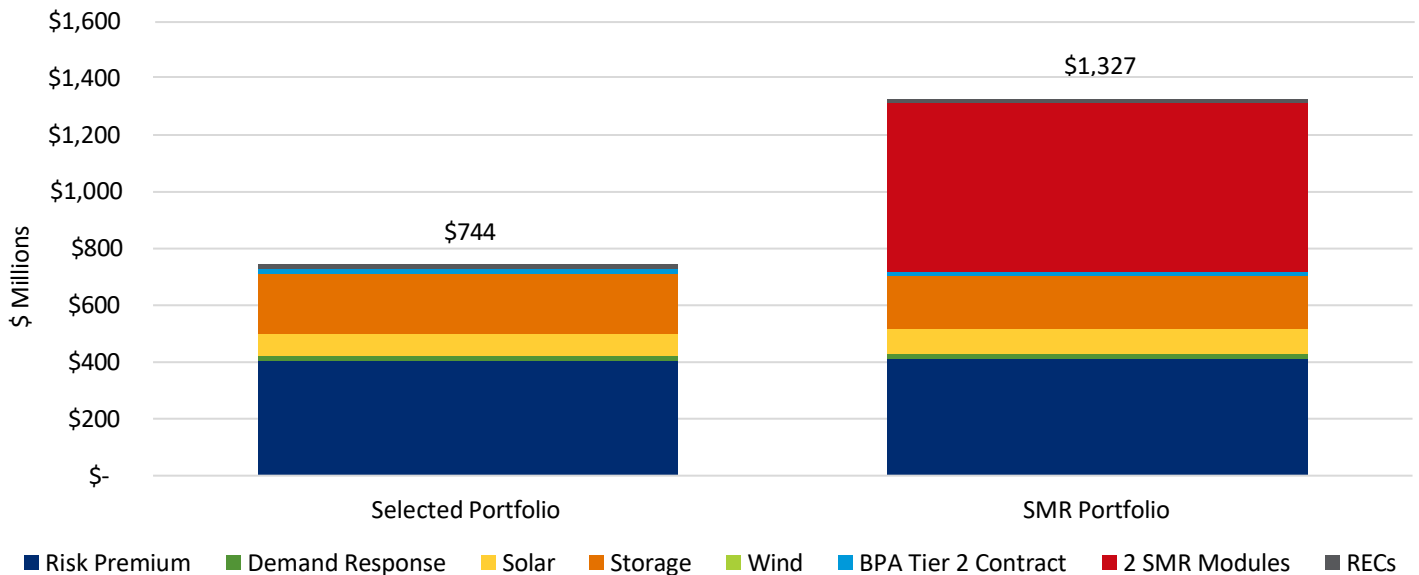
Figure 62 illustrates the recommended timing of these resource acquisitions. Only the year of initial addition is shown in the chart, though all of these additions will remain in the portfolio through the planning horizon.



**Figure 62. Resource additions of selected portfolio with SMR installation in 2034, nameplate MW**

Resource additions in the first three years of acquisition are identical to the selected portfolio’s additions. In the mid to late term, addition of the SMR modules reduces additions by 608 MW of nameplate capacity as compared to the selected case. This includes a reduction of 650 MW of solar, 100 MW of lithium-ion batteries offsetting the addition of 142 MW of SMR.

Though the SMR portfolio reduces the total amount of nameplate capacity that must be added to meet energy, capacity and clean energy requirements, it is significantly costlier than the selected portfolio given our current estimates.



**Figure 63. Net present value of net portfolio costs of selected portfolio and SMR portfolio, new additions and risk premium only, 2025 - 2045, \$ Millions**

Values shown in Figure 63 are net of associated wholesale revenue. The risk premium represents the distribution of net costs over the stochastic evaluation considerations variations in weather, prices and variable energy resource performance.

#### Figure 64. Selected portfolio and SMR portfolio loss of load hours for comparison, 2039

Figure 64 illustrates the selected portfolio's capacity concentration mid-day and during non-winter months. In comparison, the SMR portfolio provides capacity more consistently over all hours and seasons. It also provides a reduction in both loss of load hours and unserved energy as compared to the reference case.

With no current determined metrics, the loss of load evaluation had no impact on the selection of this IRP's recommended resource portfolio. Once appropriate metrics surrounding loss of load analyses are developed and incorporated into Grant PUD's resource planning, added value from the reliability characteristics of SMR, and all evaluated technologies, will be quantified.

## 9 | Conclusions and Action Plan

From the IRP analysis, Staff draws the following conclusions and makes the following recommendations:

- Grant PUD has sufficient physical and contractual resources to meet customer demand through the expiration of its current pooling agreement in September 2025. We recommend that new generating resources be added to the Grant PUD portfolio to reduce its increasing dependence on wholesale markets after 2025.
- Grant PUD must obtain additional resources to increase its capacity margin in order to comply with the binding Western Resource Adequacy Program (WRAP) in 2027. To obtain the reliability benefits of WRAP for Grant PUD customers, we recommend that the capacity resource acquisition efforts begun with the 2024 All-Source Request for Proposal continue until WRAP adequacy requirements are met.
- Grant PUD has sufficient resources to meet the Energy Independence Act renewable portfolio standard through 2025. Resources acquired to meet other energy and capacity requirements should be utilized in conjunction with the current portfolio to meet RPS requirements beyond 2025.
- Grant PUD must obtain additional clean energy resources to meet primary Clean Energy Transformation Act 2030 compliance requirements. We recommend that portfolio additions to meet increasing compliance obligations begin in the early 2030s with additions made over the course of several years. Due to the time required to bring new resources online, planning for this acquisition is in progress and will continue.

- The following actions provide a least-cost solution for meeting customer demand, WRAP resource adequacy, and attainment of CETA and RPS compliance over the 2025-2045 planning horizon:
  - Implementation of a demand response program
  - Entering into a Bonneville Power Administration Provider of Choice Tier 2 contract
  - Initiating the Request for Proposal process in pursuant of power purchase agreements for, or ownership of, IRP identified resources, including, but not limited to, solar, wind, and lithium-ion battery resources, with an emphasis on firm delivery
  - Continued use of wholesale market energy purchases and use of renewable energy credits to supplement resources

Grant PUD’s load includes a relatively high percentage of industrial load, and this percentage continues to grow. Future industrial loads could be significantly higher or lower than the reference forecast due to several factors, many of which are outside of Grant PUD’s control. Grant PUD will continue monitoring this customer segment and develop service solutions beneficial to its customers.

Table 13 reiterates the plan’s recommended resource acquisition referenced above and discussed in Section 8 of this report.

**Table 13. Recommended resource additions, nameplate capacity by resource type and year, 2025 - 2045, MW**

Year	Demand Response	Solar	Lithium-ion Battery	Wind	BPA Tier 2 Contract	Total
Plan Total	28	1,170	370	10	40	1,618
2025						0
2026		120				120
2027	28	260	160			448
2028		110	50	10	40	210
2029						0
2030						0
2031						0
2032			20			20
2033		100	30			130
2034		100	20			120
2035		120	20			140
2036		100	20			120
2037		100	30			130
2038		100				100
2039						0
2040						0
2041			10			10
2042		60	10			70
2043						0
2044						0
2045						0

## ACTION PLAN

Based on the work completed in this IRP we will take the following actions toward execution of the recommendations contained in this plan and for further and ongoing analysis. Generally, the components of the action plan fall into three categories: Management Analysis, Planning, and Monitoring; Power Portfolio Actions; and Stakeholder Engagement and Coordination.

### Management Analysis, Planning, and Monitoring

- Further integration of resource selection modeling, transmission planning, rate design, and load forecasting to increase the

comprehensiveness of recommended plans

- Investigation of demand-side resource options, including demand response programs, with the goal of improving our understanding of program operations, implementation requirements, costs, and effectiveness
- Development of appropriate reliability metrics surrounding loss of load analyses and use of these metrics in development of future plans
- Maintained awareness of changes to state and federal utility industry regulations affecting Grant PUD's planning
- Monitoring advancements of developing technologies and cost movement for all resource alternatives

#### Stakeholder Engagement and Coordination

- Continued active participation in the WRAP
- Continued monitoring and engagement in regional market developments

#### Power Portfolio Actions

- Quantification of the value of the added services that hydropower provides, and assessment of the costs associated with potential changes to our wholesale hedging strategy as applied to resource planning
- Additional evaluation and consideration of alternative strategies prior to any resource acquisition or contractual agreement
- Pursuit of capacity acquisition to enable compliance with the WRAP, including future requests for proposals for capacity solutions
- Continued execution on the Request for Proposal process for power purchase agreements or ownership of IRP identified resources, including, but not limited to, solar, wind, and lithium-ion battery resources, with an emphasis on firm delivery

## CLEAN ENERGY ACTION PLAN

In accordance with RCW 19.280.030, Grant PUD's CEAP is included here. This plan outlines Grant PUD's compliance with RCW 19.405.030 through RCW 19.405.050 at the lowest reasonable cost, and at an acceptable resource adequacy standard. Specific actions to be taken to complete the plan align with actions to be taken to follow the IRP roadmap.

### RCW 19.405.030

This chapter requires that on or before Dec 31, 2025 Grant PUD must eliminate all coal-fired resources from its energy allocation. While Grant PUD does not hold any coal-fired resources in its resource portfolio, nor does it intend to add any of these resources in the future, it does participate in wholesale energy market trading. For compliance with this requirement, Grant PUD must remain cognizant of the impacts of trading in unspecified-source power and may need to modify trading practices after 2025.

### RCW 19.405.040

This chapter requires that all retail sales to customers must be greenhouse gas neutral by January 1, 2030. For the four-year compliance period beginning January 1, 2030, and for each multi-year compliance period through December 31, 2044, Grant PUD must demonstrate compliance using a combination of non-emitting electric generation and electricity from renewable resources, or, for up to 20% of its compliance obligation, use of alternative compliance options. Alternative compliance options include an alternative compliance payment, unbundled RECs produced from eligible renewable resources, investment in energy transformation projects, or use of electricity from an energy recovery facility using municipal solid waste as the principal fuel source. For this 2024 IRP, the selected portfolio was chosen such that portfolio resources could be sufficient to meet CETA primary compliance beginning in 2030. Both the primary compliance, 80% of sales to retail customers, and the alternative compliance, the additional 20% of sales to retail customers, could be met using the selected portfolio's carbon-free generation if Grant PUD chooses to do so.

This chapter also requires that Grant PUD pursue all cost-effective, reliable, and feasible conservation and efficiency resources to reduce or manage retail electric load. To aid in meeting this requirement Grant PUD will review and update its ten-year conservation potential assessment and establish a biennial acquisition target every two years. It is Grant PUD's intent to pursue cost effective conservation and efficiency identified in these assessments. Based on the 2023 assessment, on June 25, 2024, the Commission of Grant County PUD adopted Resolution No. 9055 establishing a ten-year conservation potential of 140,072 MWh and a two-year conservation target of 17,520 MWh. The Resolution also states that Grant PUD is acquiring all conservation that is cost-effective, reliable and feasible.

### RCW 19.405.050

This chapter requires that 100% of all sales of electricity to customers be sourced from non-emitting and renewable resources by January 1, 2045. The portfolio selected by this IRP is consistent with moving toward 100% non-emitting and renewable resources by January 1, 2045.



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# Public Notice of RP Hearing

You're invited to Grant PUD's

## PUBLIC HEARING

on the 2024 Integrated Resource Plan



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**JULY 23, 2024**

during the 2:00 p.m.  
business meeting

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Ephrata Headquarters  
Commission Room

30 C St. SW  
Ephrata, WA

# Appendix 1: PowerSIMM Model Description

The information provided in this appendix was graciously provided by Ascend Analytics, our consulting partner in the preparation of this IRP.

## IRP MODELING WITH POWERSIMM

Ascend Analytics prides itself on being a market leader in analytical rigor and forward thinking in a rapidly changing energy landscape. We leverage the power of modern computing to solve power system optimization problems using Monte Carlo simulation techniques, stochastic optimization, and artificial intelligence. The task of planning for systems where renewables are increasing their share of system energy is a paradigm in which our PowerSIMM software excels and provides critical insight needed to make decisions that yield value for Grant PUD customers and avoid stranded asset risks. PowerSIMM is a commercial software solution for planning and portfolio management used by utilities like NorthWestern Energy, Duke, LADWP, LBWL, City of Austin, Ameren, New York Power Authority, Indianapolis Power and Light, and many others.

The following table summarizes our modeling philosophy and how it relates to modern resources planning for a low carbon power system.

**Table 14. Ascend Analytics' modeling philosophy**

The Approach	Why we do it
Simulate renewable generation, loads, and market prices as a function of weather	Weather is a fundamental driver of uncertainty, especially with renewables where “weather is the new fuel.” Our unique simulation approach generates “meaningful uncertainty” which enables insight into resource value in real-world conditions, not idealized average conditions that, in reality, do not exist.
Identify risk using a risk-premium calculation	Not all least-cost portfolios in traditional modeling are truly least cost in real life. That is because legacy models rely on the average or typical week approach due to computing limitations. However, the grid with high renewables is unlikely to ever have a typical week. By simulating and probabilistically enveloping future states, including unlikely but high-impact tail events (i.e. Black Swans), we can quantify the risk profile of different portfolios and use that information in decision analysis. We assess a portfolio’s risk exposure to volatility in power prices, fuel cost, carbon prices, etc. Portfolios that balance these risks while also keeping portfolio cost low become the most “all-weather” plan going forward into an increasingly uncertain world.
Understand reliability and resilience implications of renewables and storage using Loss of Load Probability and Effective Load Carrying Capability (ELCC) analyses	Back when all power resources were dispatchable, there was little need to simulate loss of load probability. A standard reserve margin calculation was enough. Now and into the foreseeable future, we must maintain reliability with resources of uncertain output and batteries with state of charge constraints, alongside traditional resources with forced outage rates. Reliability in a low carbon/high renewable portfolio should be viewed through the lens of loss of load probability analysis. Through simulation of weather, load, renewables, and forced outages, Ascend can determine the reliability impacts of different portfolios and the true capacity contribution of renewables and batteries through the PowerSIMM framework.

PowerSIMM works by leveraging Monte Carlo simulation, a process of using statistical distributions and randomized draws to simulate key input variables, the foremost of which is weather. Weather variables are built using over 30 years of historical data and characterized through a stochastic (e.g. random) process. Characterized weather variables then form the key driver of load, renewable generation, and electricity market prices, which in turn dictate the dynamics of the energy system physically and economically. The model diagram for PowerSIMM is shown in Figure 65.

## PowerSimm Modeling Framework

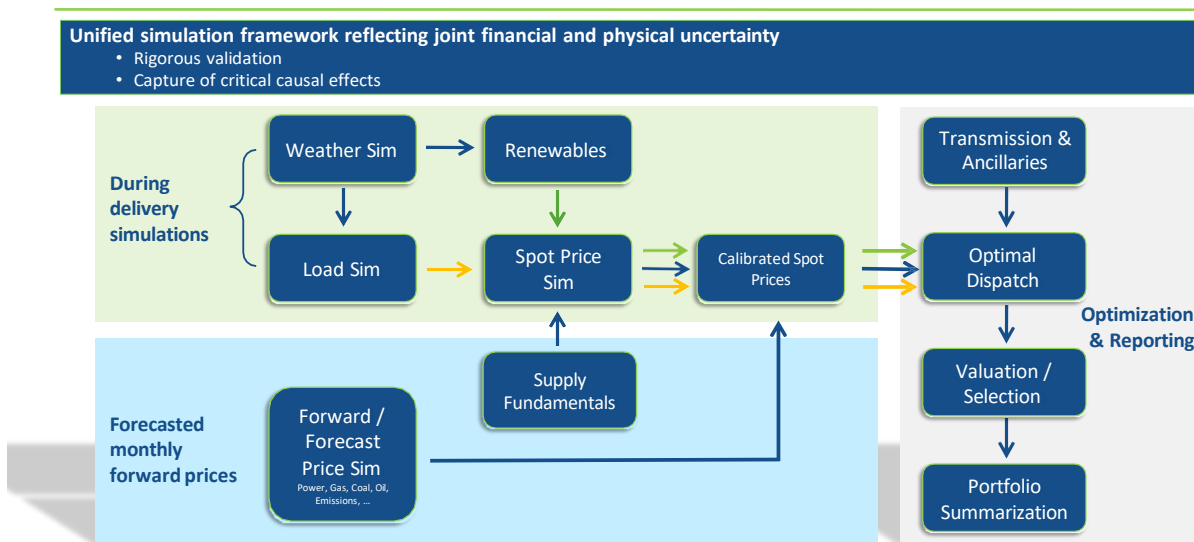


Figure 65. PowerSIMM modeling framework

PowerSIMM simulates hourly spot prices as a function of weather, system load, and renewables. The simulated spot prices are then scaled so that the average of on-peak/off-peak spot prices equal the simulated monthly forward price for that time period. These simulated forward prices blend market forward data in the near term (1-5 years) with Ascend’s long-term fundamental forecasts of power prices. PowerSIMM’s hybrid approach captures the uncertainty in the factors that create price risk in power markets and trading hubs, including variability in weather, load, renewable output, congestion risk, LMPs, and forward prices volatility. PowerSIMM trains its econometric “sim engine” model with extensive historical weather data to estimate the impact weather has on load and renewable production and capture extreme events. Ascend parameterizes its weather uncertainty using both time (month, day, hour) and autoregressive terms to create discrete chronological weather simulations, which are used to model Grant PUD and the Pacific Northwest system load, as well as generation from renewable resources. In Grant PUD’s IRP, we simulated over 100 different future conditions (simreps), where market prices, weather patterns, renewable generation, water availability, and load were significantly varied. Results are summarized across these simreps to capture the full distribution of outcomes, including the mean, median, 5<sup>th</sup> percentile, and 95<sup>th</sup> percentile estimates.

## ASCEND FUNDAMENTAL PRICE FORECAST

Energy markets are rapidly changing. Renewables and storage deployment across the U.S. are disrupting traditional approaches to fundamental price forecasting, driving the need for new approaches and fresh insights. Ascend Market Intelligence provides expert analysis and 20+ year fundamental price forecasts to support modern resource planning and procurement decision-making in a dynamic and uncertain environment. Ascend maintains a unique fundamental modeling framework to support resource planning and valuation activities, purposefully designed to capture the dynamics of structural change in the electricity sector, including price depression, curtailment and negative price formation. Figure 66 shows the general schematic of Ascend’s approach.



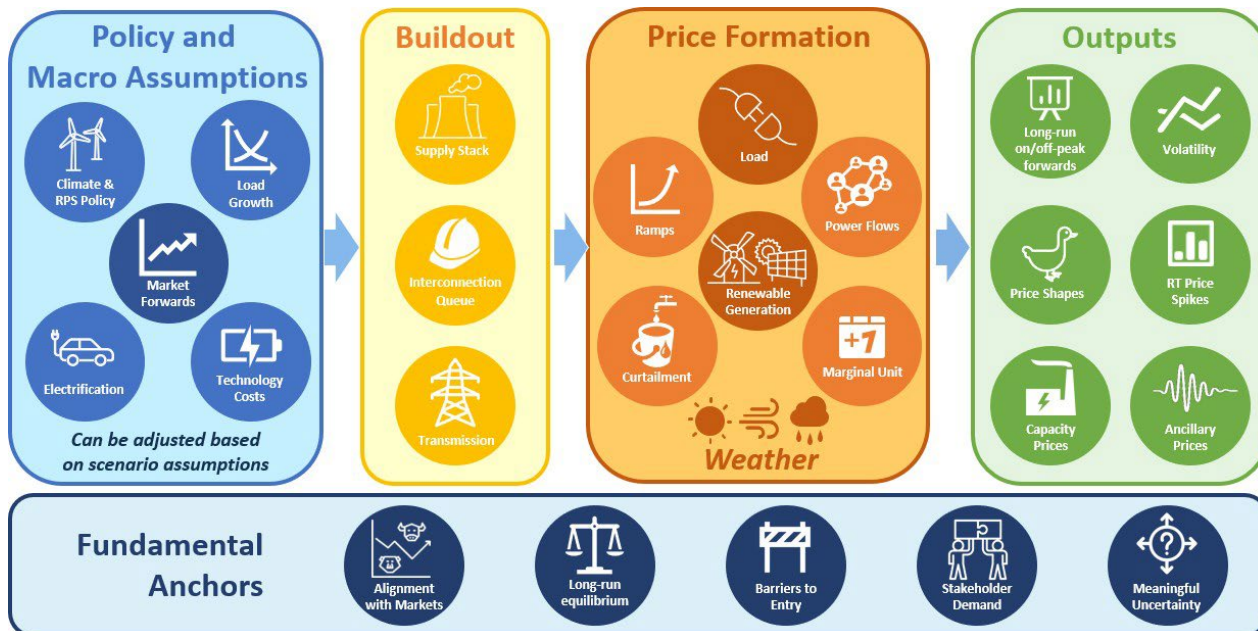


Figure 66. Ascend Analytics' Fundamental Modeling Framework

By focusing on these key policy, economic, and physical constraints that govern resource buildout and dispatch, Ascend’s forecasts focus on the most important drivers of uncertainty and risk in long-term planning and valuation. Ascend’s forecasting is anchored to several fundamental drivers, principally near-term market expectations paired with long-term expectations of load growth and supply changes driven by policy and economics. All forecasts align to market forwards in the near-term, which reflect the consensus market expectation of all macro level assumptions, including greenhouse gas (GHG) and renewable portfolio standard (RPS) policy, economic growth, electrification, and technology costs. For pricing after the end of the liquid forward curves, forecasts are firmly anchored to “long-run equilibrium” conditions, in which market prices for energy, ancillaries, and capacity sum up to allow new resources to earn no more than normal returns.

Ascend also forecasts price conditions at the nodal level for valuation of existing and candidate resources. Geographic barriers, such as dense populations, bodies of water, mountains, interconnect boundaries, and variation in renewable resource potential, all lead to geographic variation in returns that can persist in the long run with limited mitigation potential. Nodal prices are simulated as a basis from the hub, with a modeled evolution in basis and volatility driven by expectations of local fundamental conditions.

## ASCEND FUNDAMENTAL PRICE FORECAST

Ascend used PowerSIMM to perform production cost modeling and capacity expansion modeling for Grant PUD’s resource portfolio. PowerSIMM offers a suite of tools, including stochastic simulations, portfolio modeling with market interactions, Automated Resource Selection for optimal capacity expansion, and reliability analysis.

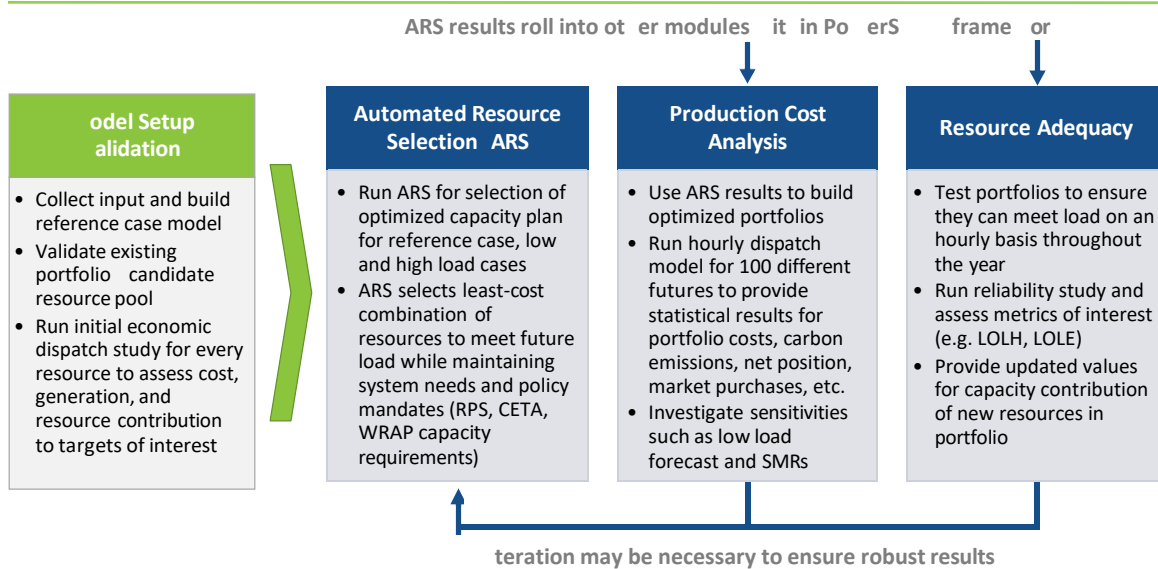


Figure 67. Modeling framework to develop compliant, reliable and least cost portfolios in PowerSIMM

## MODEL SETUP & VALIDATION

To model Grant PUD’s portfolio, Ascend collected information about load, generation assets, existing contracts, and market constraints. For load, Ascend used historical data to determine weather correlations for its simulations. Ascend also has a wealth of experience working with utilities throughout the U.S. on altering forecasted load shapes to reflect growth in electric vehicles, behind-the-meter solar, and energy efficiency measures.

For generation assets, Ascend worked with Grant PUD to collect the physical and financial parameters of all Grant PUD generation resources, including all owned assets and all contractual resources. Renewables were modeled using actual historic output data and simulated National Renewable Energy Laboratory (NREL) data in some cases. For market interactions, Ascend worked with Grant PUD to define agreed-upon transmission constraints and implement them in the model. After model configuration, Ascend ran a baseline scenario with a series of validation steps to assure the simulation engine matched observed weather patterns, renewable output, load response to weather, hydro generation, and individual unit capacity factors.

## CAPACITY EXPANSION PLANNING

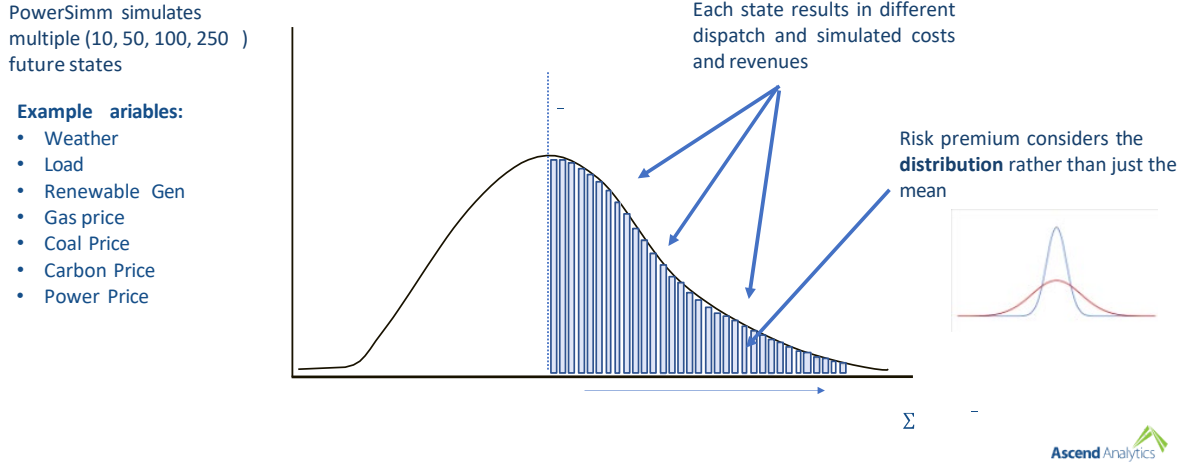
Ascend used PowerSIMM’s Automated Resource Selection (ARS) to provide a least-cost least-risk portfolio expansion plan for serving load over the planning horizon, including both supply-side and demand-side resources. Within the ARS framework, Ascend specified the physical and financial aspects of all candidate resources for meeting load. We also created appropriate constraints such as those necessary to meet clean energy targets, meet RPS goals, comply with capacity requirements under the WRAP program, maintain reliability, achieve carbon reduction targets, and maintain energy load balance.

Ascend’s ARS optimizes resource additions and can also indicate economic retirement dates for existing resources. Because the model optimizes over all simulated future states, the resulting portfolio represents the best resource mix across an array of cost and risk metrics. Ascend can also perform several ARS runs with varying inputs for macro level sensitivity analysis. For example, runs can be performed with and without carbon costs, according to different RPS or clean energy targets, with different planning reserve margins, forced retirement of existing resources in specific years, forcing procurement of resources in specific years (e.g. small modular reactors), etc. The final results include one or several portfolio expansion plans to choose from as “preferred portfolios”.



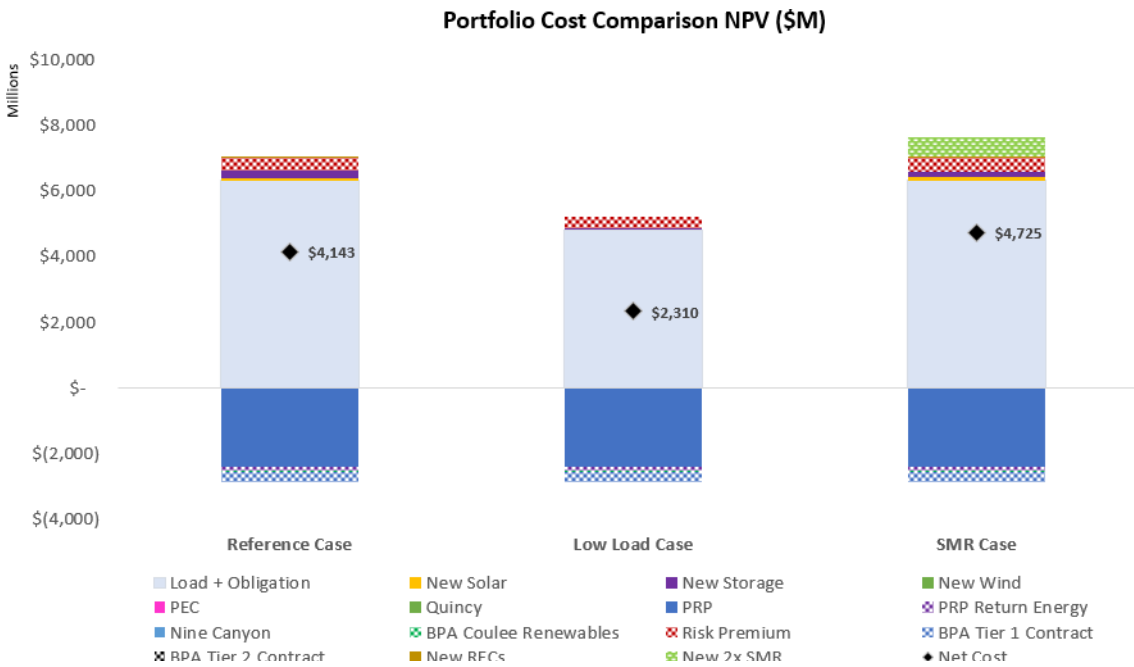
# PRODUCTION COST ANALYSIS AND RISK CAPTURING

Once portfolios were selected, they were evaluated using an hourly dispatch model to understand their operational feasibility and the overall implications for the portfolio. In order to better capture the uncertainty in future conditions, a stochastic framework was used to simulate over 100 different future conditions, where market prices, weather patterns, renewable generation, water availability, and load were significantly varied.



**Figure 68. Risk premium concept for capturing the cost at risk associated with different portfolios**

To capture the risk associated with the distribution of portfolio costs resulting from the 100 different futures, the “risk premium” metric, shown in Figure 68, that indicates the cost at risk or the actuarial value of a portfolio’s exposure to market price volatility, variation in generation and load, and changes in weather conditions is used. The risk premium concept allows portfolios with different risk characteristics to be compared. The NPV calculation of each portfolio includes the risk premium, as shown in Figure 69.



**Figure 69. Example of portfolio cost comparison for three different cases**

# RELIABILITY AND CAPACITY ANALYSIS

Ascend’s reliability analysis is trusted by clients across the US. Its Resource Adequacy model is a probabilistic tool to analyze the risk of a load serving entity not having adequate resources to meet load. A key feature of the PowerSIMM Resource Adequacy module is the use of weather, load and renewable energy simulations that maintain the relationships between these variables to properly account for reliability risk from intermittent resources. Unexpected or forced outages from thermal generation, hydro generation, or storage can also be accounted for in the reliability assessment. PowerSIMM evaluates this risk with hourly simulations using the standard loss of load metrics: Loss of Load Probability, Loss of Load Expectation, and Expected Unserved Energy (refer to Figure 70). Additionally, PowerSIMM can perform effective load carrying capacity (ELCC) analysis to estimate the capacity contribution of renewables and storage for planning purposes.

Given system uncertainty, how likely will resources supply customer load all hours of the year?

- Large sources of uncertainty include renewable generation, forced outages, and load
- Probabilistic models provide metrics on loss of load events to fully understand potential harm

Metric	Description
LOLP	<b>Loss of load probability</b> – The probability of an event where load exceeds available generation resources
LOLH/LOLE	<b>Loss of load hours / expectation</b> – The expected number of hours (LOLH) or days (LOLE) where load cannot be met with available generation resources
EUE	<b>Expected energy unserved</b> – The expected amount of load, in MWh, that cannot be met with available generation
MW Short	The largest shortfall from inadequate generation resources
ELCC	<b>Effective load carrying capability</b> – The expected capacity contribution from variable renewable resources, usually as a function of the penetration of a renewable technology in a power system

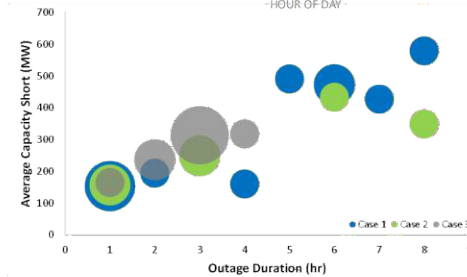
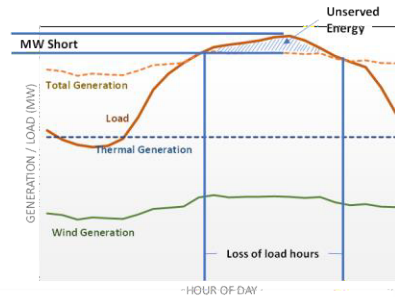


Figure 70. Overview of resource adequacy metrics and sample results not specific to Grant PUD's portfolio

# Appendix 2: Modeling Inputs and Assumptions

## PRIEST RAPIDS PROJECT

The Priest Rapids Project consists of the Wanapum Dam and the Priest Rapids Dam. Both dams are subject to a number of constraints, most of which are intended to facilitate a healthy salmon habitat, especially in the area downstream of Priest Rapids Dam. These flow constraints are summarized in Table 15 and a simplified representation of the salmon lifecycle influencing these constraints is included in .

**Table 15. Flow protections and constraints applied to the Priest Rapids Project**

Constraint	Start Date	End Date	Impact and Description
Minimum Flow	Year-round	Year-round	Priest Rapids Dam must always maintain a minimum flow of 36 kcfs.
Required Spill for Fish Ladder	Year-round	Year-round	Monthly requirements range from 0.5-2.0 kcfs for Wanapum Dam and 0.5-1.5 kcfs for Priest Rapids Dam. The higher values occur from April through August.
Stranding Bands	March 15	June 15	Daily flow fluctuations from Priest Rapids Dam must stay within a specified threshold, where that threshold varies based on the volume of inflows.
Required Spill for Fish Passage	April 15 *	August 20 *	Wanapum Dam must spill at least 22 kcfs Priest Rapids Dam must spill at least 29 kcfs.
Fish Mode	April 15 *	August 20 *	Wanapum Dam cannot operate at more than 84% capacity Priest Rapids Dam cannot operate at more than 95% capacity.
Memorial Day Recreation	Friday before Memorial Day	Memorial Day	Wanapum reservoir must be within 1 meter of full to ensure that boat docks have water access.
Independence Day Recreation	Variable **	Variable **	Wanapum reservoir must be within 1 meter of full to ensure that boat docks have water access.
Labor Day Recreation	Friday before Labor Day	Labor Day	Wanapum reservoir must be within 1 meter of full to ensure that boat docks have water access.
Reverse Load Factoring Part 1	October 15	November 20 *	The maximum daytime flow from Priest Rapids Dam during this time period becomes the minimum flow through May 15 of the following year. Based on historical experience, the maximum daytime flow is typically around 55 kcfs until the beginning of November and around 65 kcfs through the remainder of the November period.
Reverse Load Factoring Part 2 – Protection Level Flows	November 20 *	May 15	The flow from Priest Rapids Dam must always be above the maximum flow experienced in Part 1. Typically, this value is around 65 kcfs.

\* Indicates an approximate date

\*\* The period includes Independence Day through the nearest weekend



**Figure 71. Salmon lifecycle**

The Wanapum Dam has a nameplate capacity rating of 1,204 MW, but for this analysis we use a functional rating of 1,040 MW based on historical observations of generation. Similarly, the Priest Rapids Dam has a nameplate rating of 950 MW, but we assign it a functional rating of 920 MW. There are no ramping limits applied to the dams, though we inspect the hourly model outputs to ensure that generation behavior is not likely to be problematic. We assume a lag of 45 minutes between the Wanapum Dam and Priest Rapids Dam.

Both the Wanapum and Priest Rapids reservoirs are able to store water for later use, though neither reservoir is particularly large. The Priest Rapids reservoir is less than half the size of the Wanapum reservoir and can store a water volume equivalent to just a few hours of maximum generation. The Wanapum reservoir can store water amounts approximately equal to just under half a day of generation. Actual storage capacity varies based on the constraints shown in Table 15, especially required spill constraints, the amount of inflow, and the head height at the time of generation.

Outages for the two dams were modeled using daily expected outage data based on maintenance plans. Average annual planned outage rates are 5.9% for Wanapum and 4.1% for Priest Rapids. The turbine generator upgrades at Priest Rapids that keep one unit offline through 2030 are represented as an additional 10% planned outage. Forced outages are represented assuming a 2% forced outage rate.

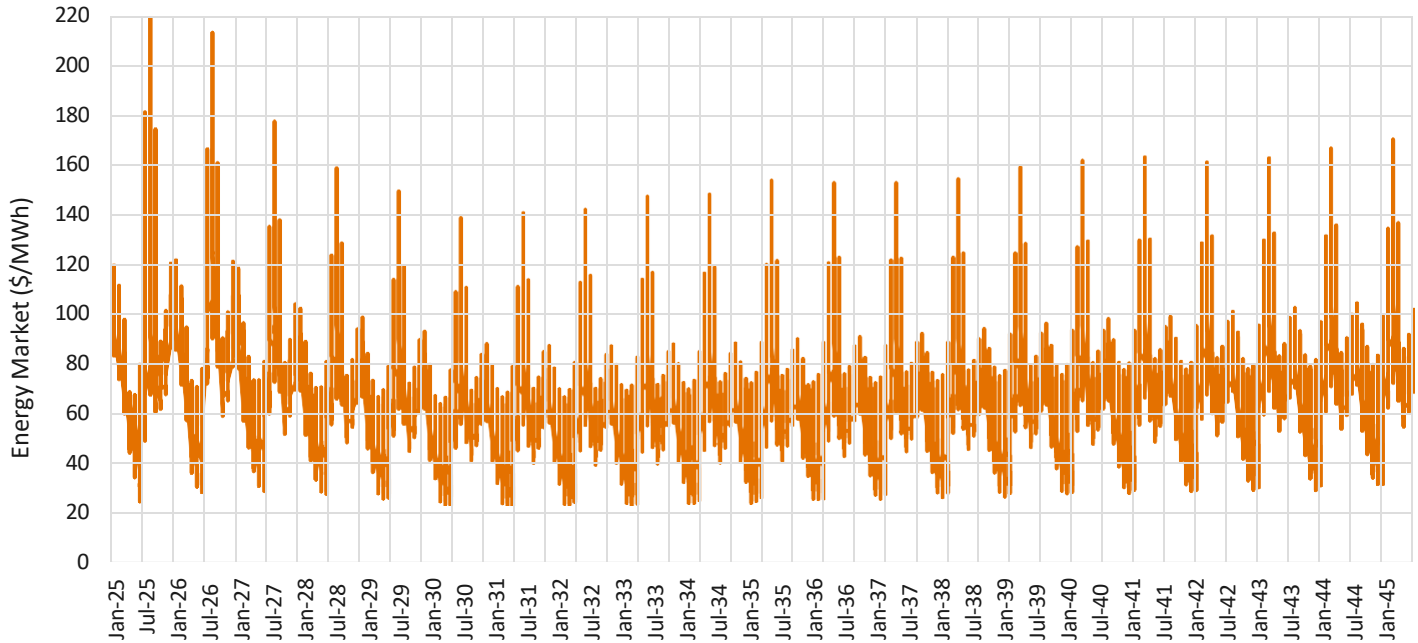
Hourly inflows to Wanapum are based on historical estimated hourly discharges from Rocky Reach dam, the dam immediately upstream of Wanapum. Total annual discharges from Rocky Reach were 2% lower than the annual flows measured below Priest Rapids dam by the U.S. Geological Survey, so for this analysis, the hourly Rocky Reach discharges were uniformly increased by 2% in order to match the annual flows measured by the U.S. Geological Survey.

## **OTHER EXISTING GENERATION ASSETS**

The Nine Canyon Wind resource, Quincy Chute, and Potholes East Canal were all represented as must-take variable renewable energy resources. Generation profiles were based on historical hourly profiles from 2019-2023, and the resources were assumed to provide as many average MWhs in future years as they did on average from that historical period. These three resources are assumed to exit the Grant PUD portfolio upon the expiration of their current contracts. The Nine Canyon contracts end on July 1, 2030, Quincy Chute on October 1, 2025, and Potholes East Canal on September 1, 2030.

## ENERGY MARKET PRICES

Energy market prices used for market transactions are shown below.



**Figure 72. Forecast energy market prices, dollars per megawatt hour**

New markets will capture increased resource utilization efficiency across the region, pushing market prices down. This increase in efficiency is captured in the energy market price forecast shown in Figure 72. If optimization through market mechanisms is able to capture more efficiencies than in base assumption, prices will drop even further. This higher level of efficiency is captured in our alternate price forecast shown below in Figure 73. This alternate forecast was used to evaluate performance of our selected portfolio under lower market price conditions.

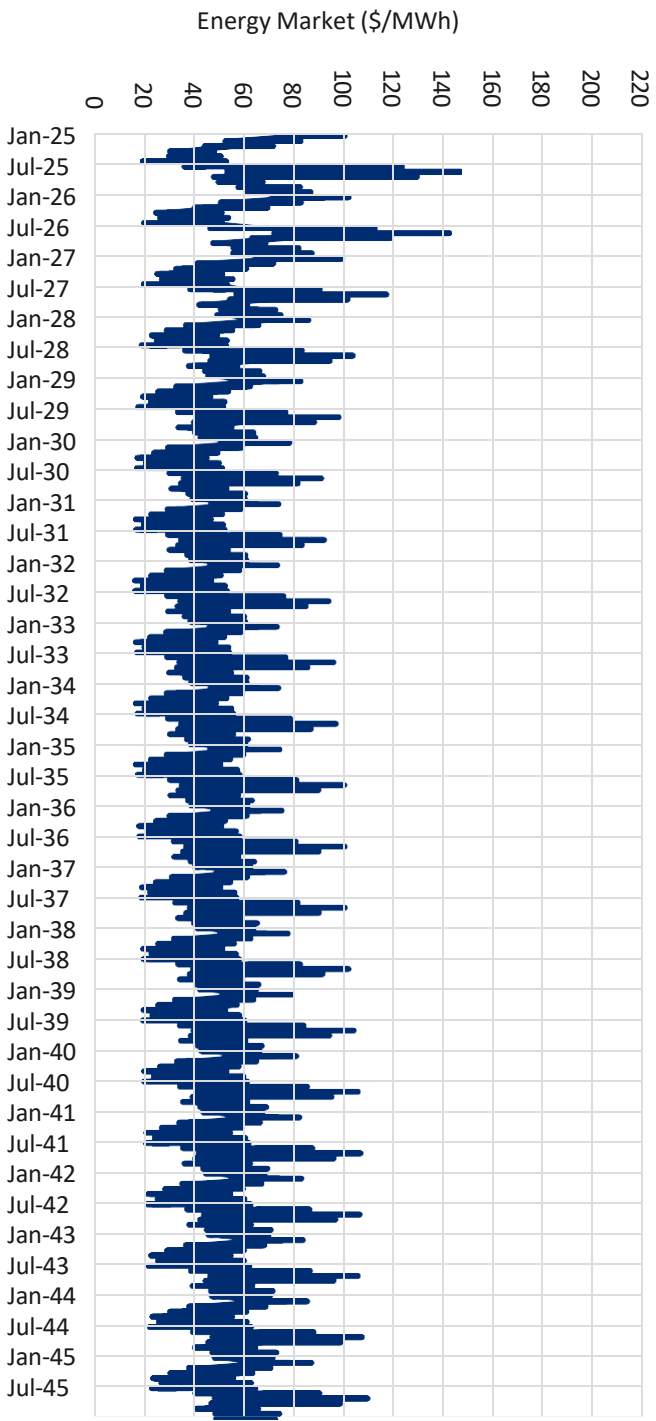


Figure 73. Forecast energy market prices, lower price scenario, dollars per megawatt hour

### NATURAL GAS MARKET PRICES

Natural gas used by candidate resources was assumed to have the following market price.

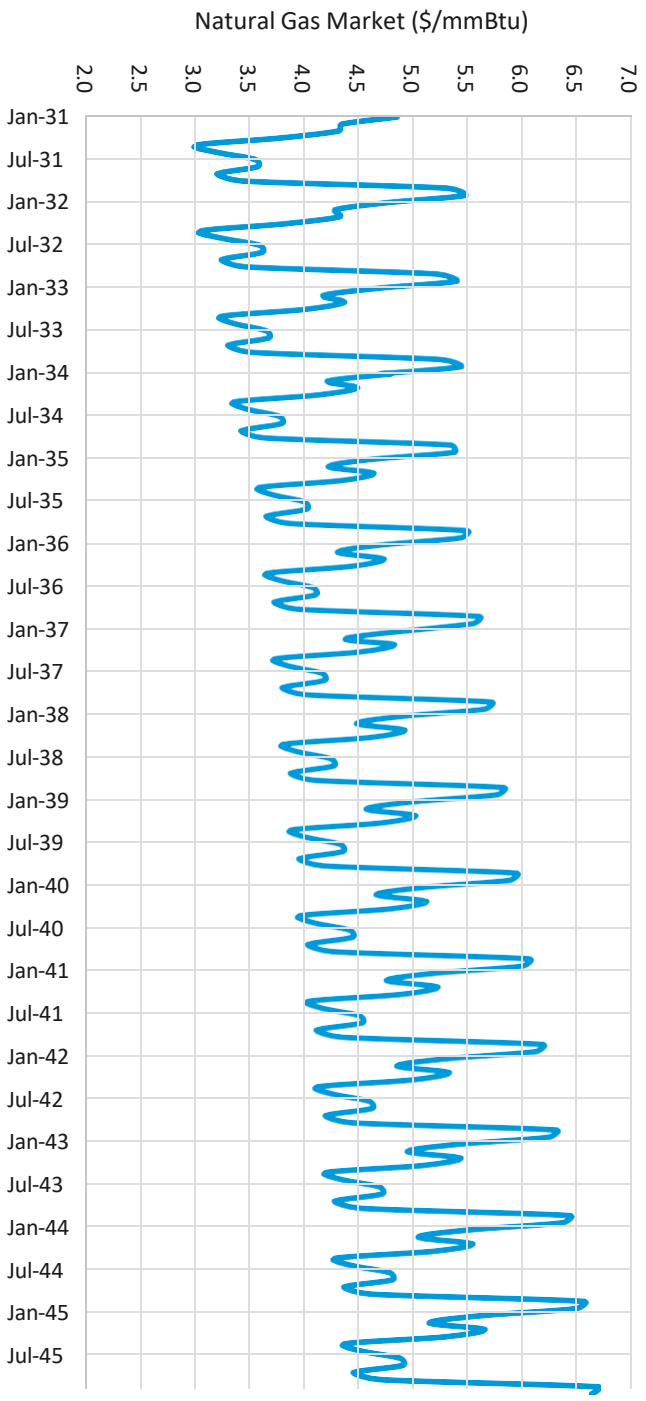


Figure 74. Forecast market cost of natural gas, dollars per mmbtu

### GREEN HYDROGEN MARKET PRICES

Candidate resources fueled by hydrogen were assumed to use green hydrogen at the following market prices. These prices do not

Include the \$/kg credit associated with the IRA.

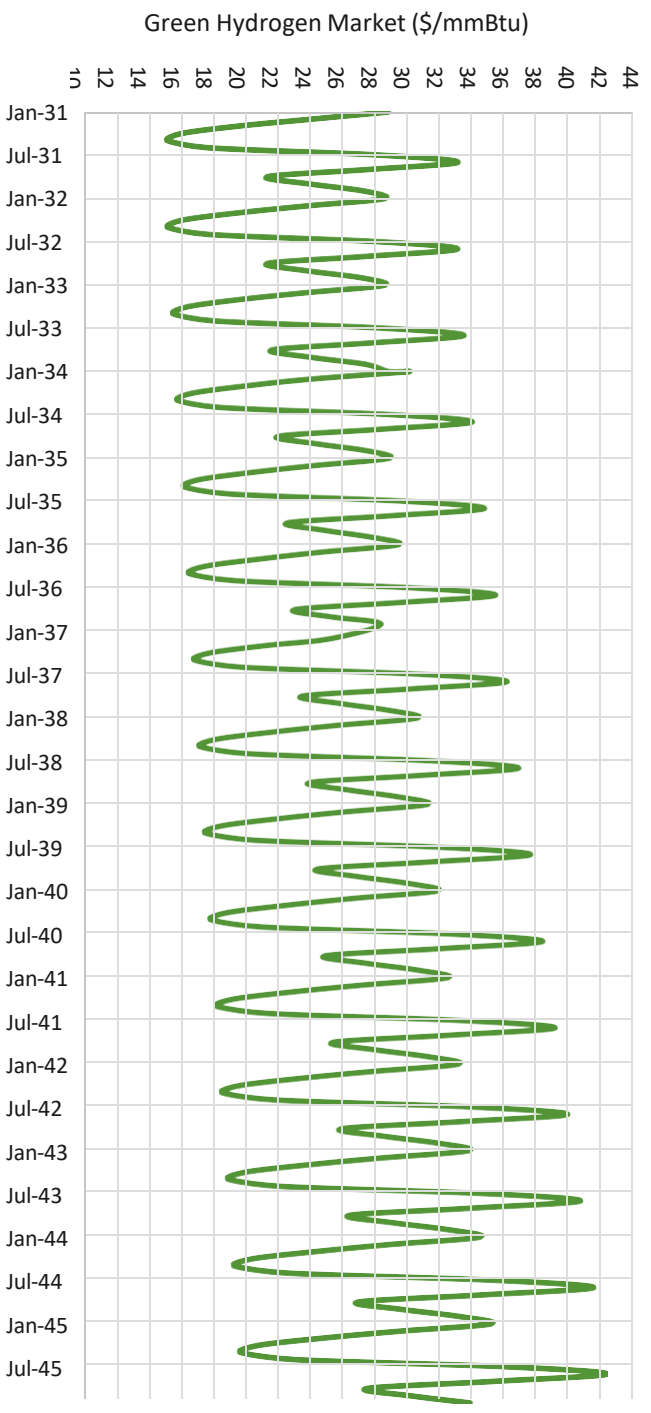


Figure 75. Forecast market cost of green hydrogen, dollars per mmBtu

## SOCIAL COST OF CARBON

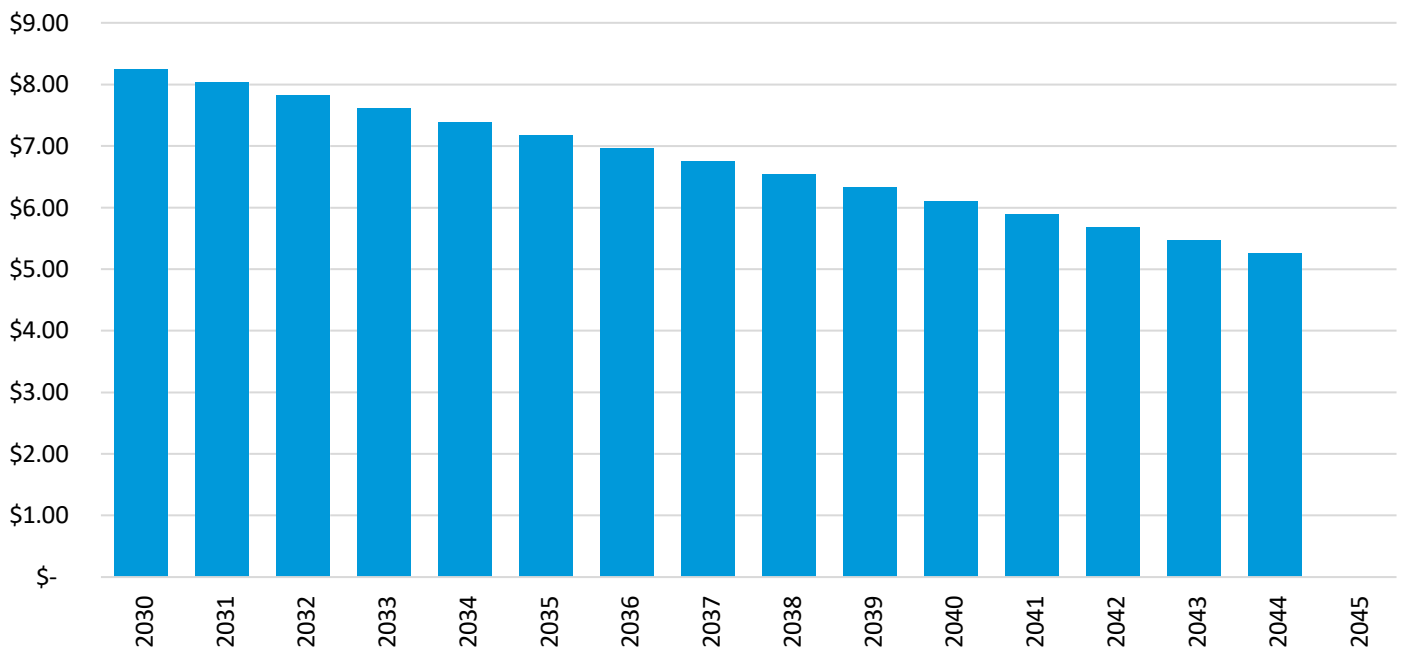
Per requirements of RCW 19.280, the social cost of carbon was considered in this plan. The adjusted social cost of carbon dioxide as published by the Washington Utilities and Transportation Commission was applied to all CO<sub>2</sub> emitting candidate resources (Washington Utilities and Transportation Commission, 2024). These costs, presented in 2022 dollars are shown in Table 16.

**Table 16. Adjusted social cost of carbon dioxide, by year, 2022 dollars per metric ton of CO<sub>2</sub>**

Year	Social Cost of Carbon
2020	85
2025	94
2030	100
2035	107
2040	116
2045	122
2050	131

## RENEWABLE ENERGY CREDIT PRICE

Cost of renewable energy credits, used for alternate CETA compliance modeling are shown below.



**Figure 76. Forecast cost of renewable energy credits, 2030 - 2045, \$/MWh**

## PLANNING RESERVE MARGINS

Table 17 shows the planning reserve margin (PRM), as a percentage of WRAP P50 load, used in our capacity expansion planning



evaluations. WRAP P50 load differs from Grant PUD system load and is based on a 5-year look-back at actual load values as detailed in current WRAP business practices. These PRMs are based on our current understanding of the WRAP program. We expect PRM to change as regional loads evolve and as generating resources are added to or retired from the region. However, without a firm grasp of the exact nature of these changes we maintained the monthly PRMs shown over the planning horizon. For our WRAP based capacity constraint we assumed the need to carry additional operating reserves in addition to this PRM. For months when the WRAP program is not operable, we assumed no planning reserve margin constraint.

**Table 17. Planning reserve margin used in capacity expansion evaluation, expressed as percent of forecast monthly WRAP P50 load**

Month	PRM as Percent of WRAP P50 load
Jan	17.5
Feb	18.4
Mar	26.1
Jun	26.2
Jul	14.5
Aug	16.1
Sep	16.2
Nov	19.7
Dec	17.1

## RPS TARGETS

Annual RPS targets were set at 15% of the average of the prior two years of annual sales. Annual sales were assumed to be annual load less 4.06% losses.

## CETA CLEAN ENERGY PROVISION TARGETS

Annual CETA targets were set at 80% of annual sales served by clean energy and 100% of annual sales served either by clean energy or RECs for the years 2030 through 2044. For 2045, 100% of annual sales were targeted to be served by clean energy. Annual sales were assumed to be annual load less 4.06% losses.

## POTENTIAL FUTURES RESOURCES

The technology types evaluated for this resource plan were:

- Solar PV
- Wind
- Lithium-ion battery, 4-hour duration
- BPA Tier 2 contract
- Pumped storage
- Iron-oxide battery
- Hydrogen fuel cell

- Hydrogen fueled aeroderivative
- Natural gas fueled aeroderivative
- Natural gas fueled combined cycle
- Small modular reactor

Demand response, based on a program for current cryptocurrency load was evaluated as a demand side option.

Acquisition of the BPA Provider of Choice Tier 2 contract was evaluated.

Wholesale purchases of market energy at the Mid-C trading hub were also evaluated as a supply option.

Information on the costs, operational characteristics, capacity ratings and other considerations of these potential future resources is described in the following sections.

### Incremental Resource Size

When evaluating resource selection, incremental nameplate capacity additions considered were:

**Table 18. Size of incremental candidate resource additions considered, MW**

Candidate Resource	Incremental Addition Size
Solar	10
Wind	10
Lithium-ion battery	10
Pumped storage	50
Iron-oxide battery	10
Hydrogen fuel cell	10
Hydrogen fueled aeroderivative	45
Natural gas fuel aeroderivative	45
Natural gas fueled combined cycle	130
Small modular reactor	71
BPA Tier 2 contract	200
Demand Response	28

### Siting Locations

Potential resources considered to be located withing Grant County and in Grant PUD’s balancing area included solar PV, 4-hour duration lithium batteries, iron oxide batteries, hydrogen fuel cells, and a small modular reactor.

Solar PV located in Grant County, Oregon, Idaho, Montana and Nevada were evaluated. For purposes of determining solar capability specific locations near Quincy WA, Maupin OR, Mountain Home ID, Lavinia MT and McGill NV were selected. These selections were made after a survey of locations within targeted states and are not meant to imply a specific project or actual siting. They are meant to be representative of a location with mean solar irradiance quality from a region generally accessible to project development.

Wind farms located in Oregon, Idaho and Montana were considered. Similarly to solar candidate resource selection, wind farm location selections were made after a survey of locations within targeted states and are not meant to imply a specific project or actual siting but meant to be representative of an areas available wind quality. Wind condition s near LaGrande OR, Glenns Ferry ID and Shelby MT were used. No wind sites in Washington were considered due to a perceived lack of available sites in the State, with the exception of the currently troubled Horse Heaven Hills site currently being developed near Yakima.

Lithium-ion, 4-hour duration batteries locations considered include locations in Grant County as well as the locations selected for solar and wind candidate resources. Locating candidate resources near solar and wind candidate resources allowed for



Lithium-ion battery NV	150	150	150	150	150	150	150	150	150	150
Pumped storage	200	200	200	200	200	200	200	200	200	200
Iron-oxide battery	80	80	80	80	80	80	80	80	80	80
Hydrogen fuel cell	80	80	80	80	80	80	80	80	80	80
Hydrogen fueled aeroderivative	90	90	90	90	90	90	90	90	90	90
Natural gas fuel aeroderivative	90	90	90	90	90	90	90	90	90	90
Natural gas fueled combined cycle	130	130	130	130	130	130	130	130	130	130
Small modular reactor	284	284	284	284	284	284	284	284	284	284
BPA Tier 2 contract	0	0	0	0	0	0	0	0	0	0
Demand Response	28	28	28	28	28	28	28	28	28	28

This plan did not consider any additional resources prior to 2026 due to current understanding of project availability and interconnection timeframes.

In addition to annual additions, this plan assumed limits total maximum additions by technology and location. Table 20 shows these assumptions.

**Table 20. Assumed planning period total maximum nameplate capacity available for addition, by technology and location, nameplate MW**

Candidate Resource	2026 – 2045
Solar Grant County	800
Solar OR, ID, MT, NV	600
Wind OR, ID, MT	600
Lithium-ion battery Grant County	160
Lithium-ion battery OR, ID, MT	1,200
Lithium-ion battery NV	600
Pumped storage	200
Iron-oxide battery	160
Hydrogen fuel cell	160
Hydrogen fueled aeroderivative	180
Natural gas fuel aeroderivative	270
Natural gas fueled combined cycle	260
Small modular reactor	568
BPA Tier 2 contract	40
Demand Response	28

The 800 MW maximum addition of solar located in Grant county was further limited to 300 in the period 2026 through 2028. This was due to our current understanding that current queue capacity limits additions over that near term period.

### Transmission Rate Assumptions

Transmission costs assumptions applied to candidate resources were developed by examining current transmission provider costs. These costs were then broken down by regions corresponding to the siting locations chosen for candidate resources to estimate the costs of delivering energy from a sited resource to Grant customer load. Table 21 lists transmission cost assumptions.

**Table 21. Transmission costs by service, by location of generating resource**

<b>Transmission Service and Loss Accounting</b>	<b>Internal Grant BA</b>	<b>Eastern Washington Oregon and Northern Idaho</b>	<b>Southern Idaho</b>	<b>Western Montana</b>	<b>Eastern Montana</b>	<b>Desert Southwest</b>
Point to Point transmission service (\$/kw month)	2.510	1.648	4.761	2.172	6.220	7.852
Scheduling, system control and dispatch (\$/kW month)	0	0.316	0.158	0.316	0.158	0.158
Reactive supply and voltage control	0	0	0	0	0	0.134
Spinning reserves (\$/kW on 1.5% of hourly integrated generation)	0.000215	11.05	6.53	11.05	14.59	0.1677
Supplemental reserves (\$/kW on 1.5% of hourly integrated generation)	0.000215	7.22	6.53	7.22	13.412	0.4677
Regulating reserves	0	0.358	0	0	0	0
Flex reserves	0	0	0	0	2.369	0
Solar integration (\$/kW-month)	0.762	0.456	0	0.456	1.415	0.4653
Wind integration (\$/kW-month)	1.2573	0.753	0	0.753	1.415	0.5577
Non-VER integration (\$/kW-month)	0	0	0	0	0.112	0.2624

The following shows the assumed losses for the listed location to Grant’s BA.

**Table 22. Delivery losses, by location of generating resource, percent**

<b>Delivery Losses</b>	<b>Internal Grant BA</b>	<b>Eastern Washington Oregon and Northern Idaho</b>	<b>Southern Idaho</b>	<b>Western Montana</b>	<b>Eastern Montana</b>	<b>Desert Southwest</b>
	1.30	2.04	6.12	2.04	5.32	10.42

**Electric Load Carrying Capability**

The following assumptions of monthly electric load carry capability (QCC), expressed as percentage of nameplate, were used to evaluate each candidate resource’s contribution to assumed monthly resources adequacy targets. Although we expect the QCC values to change over time, for this evaluation monthly QCCs were held constant over the planning period. These values were derived from information available from the developing WRAP program.

**Table 23. Monthly generator electric load carrying capacity as percentage of nameplate capacity , by resource type, by location**

Candidate Resource	Jan	Feb	Mar	Jun	Jul	Aug	Sep	Nov	Dec
Solar Grant County, and OR	3.3	3.1	5.1	84.4	57.9	48.5	29.6	1.3	3.1
Solar Oregon	3.3	3.1	5.1	84.4	57.9	48.5	29.6	1.3	3.1
Solar Idaho	2.2	3.1	3.1	17.4	20.6	14.6	16.1	0.9	1.9
Solar Montana	3.3	3.1	5.1	84.4	57.9	48.5	29.6	1.3	3.1
Solar Nevada	15.2	15.2	10.8	30.3	27.2	21.2	17.4	5.2	10.4
Wind Oregon	5.6	8.6	13.7	13.0	10.8	10.8	11.5	8.3	7.3
Wind Idaho	21.2	27.6	27.9	23.5	24.3	20.4	25.6	21.6	23.6
Wind Montana	30.5	23.1	36.2	21.1	13.4	19.7	34.0	47.1	46.2
Lithium-ion battery Grant County, OR, ID and MT	86.2	82.1	100.0	100.0	77.0	100.0	100.0	100.0	100.0
Lithium-ion battery Nevada	63.2	67.2	60.6	84.8	90.0	85.1	100.0	64.0	71.1
Pumped storage	86.2	82.1	100.0	100.0	77.0	100.0	100.0	100.0	100.0
Iron-oxide battery	86.2	82.1	100.0	100.0	77.0	100.0	100.0	100.0	100.0
Hydrogen Fuel cell	95.0	95.0	95.0	95.0	95.0	95.0	95.0	95.0	95.0
Hydrogen fueled aeroderivative	96.0	96.0	96.0	96.0	96.0	96.0	96.0	96.0	96.0
Natural gas fuel aeroderivative	97.0	97.0	97.0	97.0	97.0	97.0	97.0	97.0	97.0
Natural gas fueled combined cycle	97.0	97.0	97.0	97.0	97.0	97.0	97.0	97.0	97.0
Small modular reactor	95.0	95.0	95.0	95.0	95.0	95.0	95.0	95.0	95.0
BPA Tier 2 contract	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
Demand Response	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0

**Purchased Power Costs**

The following technologies were evaluated as potential purchased power agreements (PPA):

- Solar PV
- Wind
- BPA Tier 2 contract

Purchased power contract costs were developed through consultation with our consultant, Ascend Analytics, and were further informed by responses to Grant PUD’s 2024 All-Source Capacity and Energy RFP. Figure 77 illustrates variable costs assumed for PPA candidate resource evaluation, including financial impacts of estimated delivery losses.

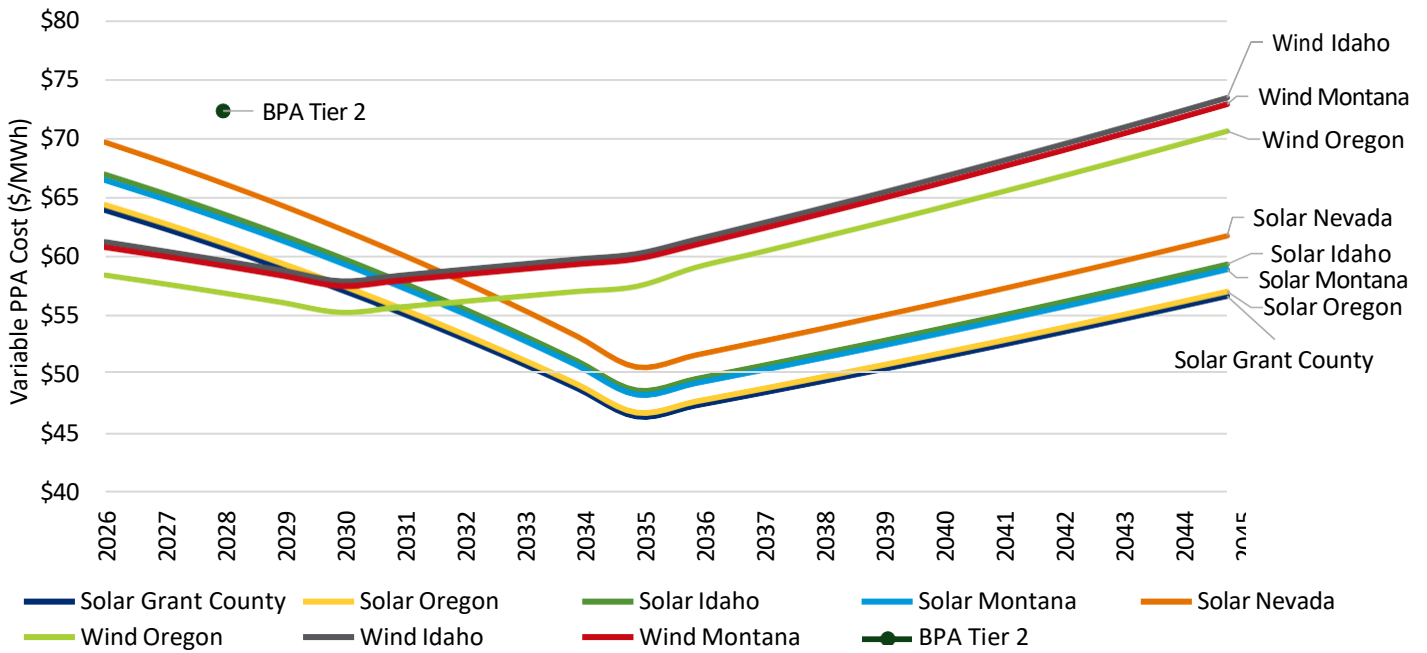


Figure 77. PPA candidate resource variable costs, determined at year of contract agreement, \$/MWh, 2024 dollars

Figure 78 lists fixed costs used for PPA candidate resource evaluation, including transmission and balancing area service costs.

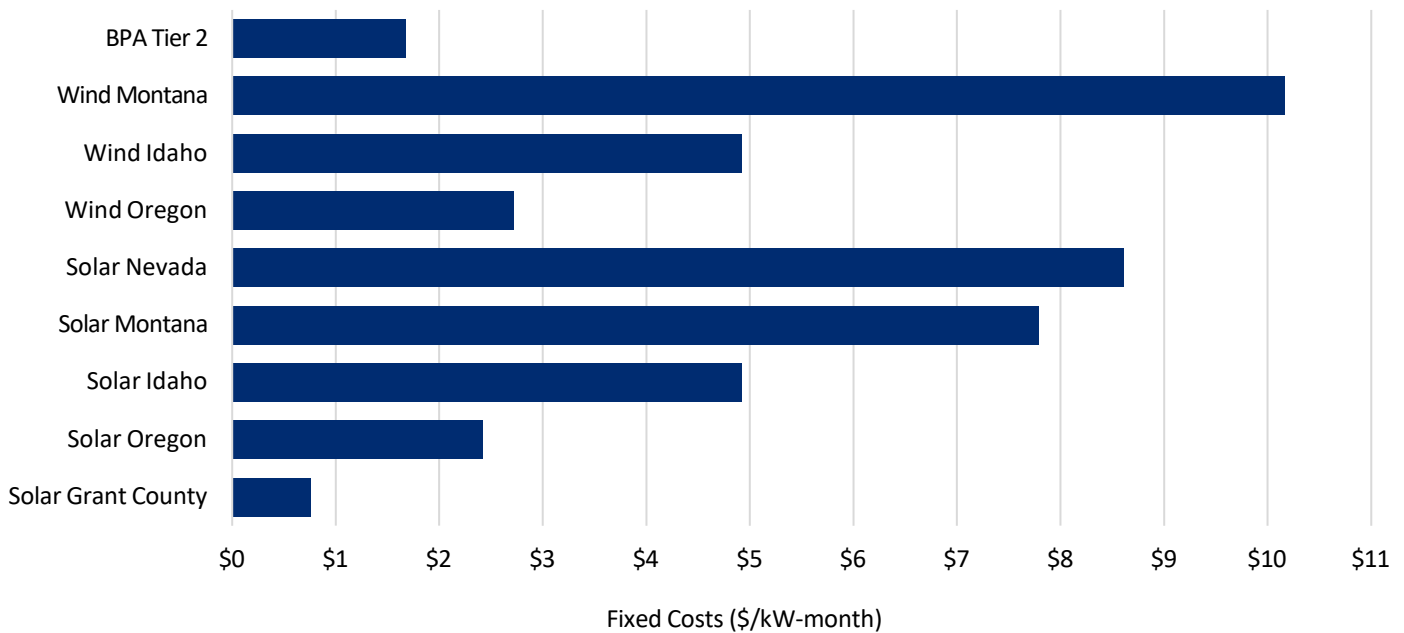


Figure 78. PPA candidate resource fixed costs, \$/kW-month, 2024 dollars

Actual available PPA prices will vary, and any negotiation of resource acquisition will include evaluation of actual terms and conditions of potential contracts.

### Capital Costs for Ownership

The following technologies were evaluated as potential ownership options:

- Lithium-ion battery (LIB), 4-hour duration, all locations

- Pumped storage
- Iron-oxide battery
- Hydrogen fuel cell
- Hydrogen fueled aeroderivative
- Natural gas fueled aeroderivative
- Natural gas fueled combined cycle
- Small modular reactor
- Demand response

Figure 79 illustrates capital costs assumed for evaluation of candidate resource ownership. Grant PUD staff developed all capital cost assumptions.

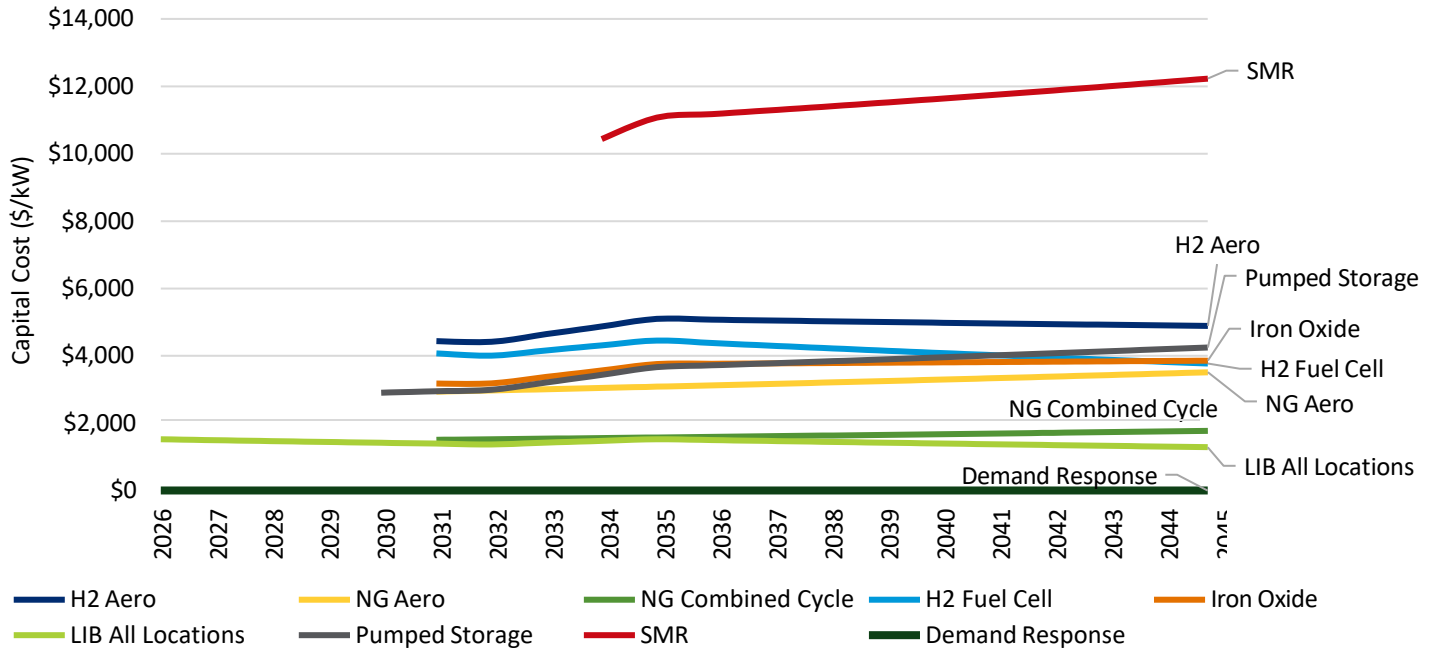
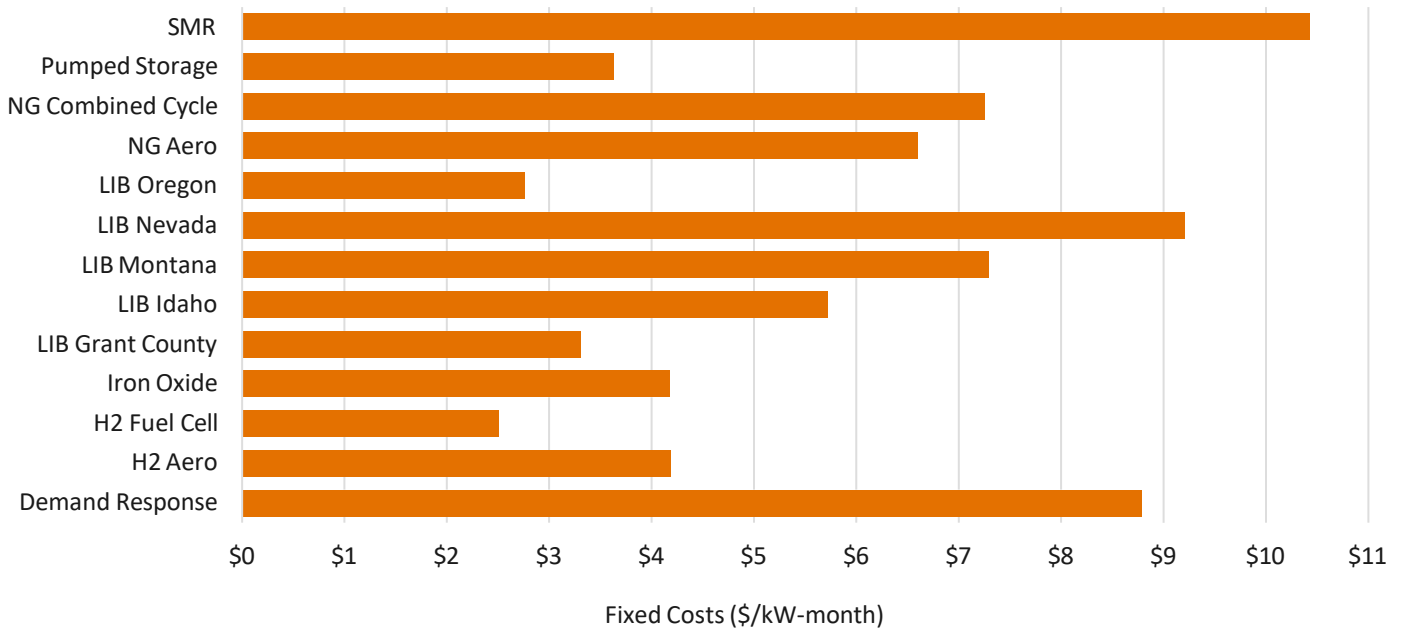


Figure 79. Candidate resource capital costs, determined at time of commercial operation date, \$/kW, 2024 dollars

Figure 80 lists fixed costs used for ownership candidate resource evaluation, including transmission and balancing area service costs. Grant PUD staff developed all capital cost assumptions.





**Figure 80. Ownership candidate resource fixed costs, \$/kW-month, 2024 dollars**

Other non-fuel variable costs used in candidate resource assessment are included in Table 24.

**Table 24. Ownership candidate resource non-fuel variable costs, \$/MWh, 2024 dollars**

Candidate Resource	Cost (\$/MWh)
Pumped storage	0.60
Hydrogen fueled aeroderivative	3.00
Natural gas fuel aeroderivative	3.00
Natural gas fueled combined cycle	2.26
Small modular reactor	12.5

## Appendix 3: Conservation Potential Assessment

Grant PUD’s 2024 Conservation Potential Assessment, prepared by EES Consulting is included in its entirety below.

PREPARED BY EES CONSULTING

# Grant County Public Utility District

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***Amended***  
***Conservation Potential Assessment 2024-  
2043***  
***Final Report***  
**May 3, 2024**





**Amber Gschwend, Managing Director**  
amber.gschwend@gdsassociates.com

May 3, 2024

Mr. Chris Buchmann  
Grant County Public Utility District  
P.O. Box 1519  
Moses Lake, WA 98837

SUBJECT: 2023 Conservation Potential Assessment – Final Report

Dear Mr. Buchmann:

Please find attached the Amended Conservation Potential Assessment for 2024-2043.

The amended potential estimated for the 2024-2025 biennium is 2.00 aMW.

Very truly yours,

A handwritten signature in blue ink that reads 'A. Gschwend'.

**Amber Gschwend**  
**Managing Director, EES Consulting**

1Georgia6701 NE 80 • Texas<sup>th</sup> Street • Alabam a Suite 102 • New Ham pshi re Redmond, WA 98052• Wisconsin • 425-889-27 • Flori da 00 •  
Fax 866 • -M ai ne 611-3791 • Washi ngton [www.eesconsulting](http://www.eesconsulting) Cali forni a.com

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prepared by **EES CONSULTING, A GDS ASSOCIATES COMPANY** • Page |

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# Executive Summary

This report describes the methodology and results of the Amended Conservation Potential Assessment (CPA) Grant County Public Utility District (the District). This assessment provides estimates of energy savings by sector for the period 2024 to 2043. The assessment considers a wide range of conservation resources that are reliable, available, and cost-effective within the 20-year planning period.

## BACKGROUND

The District provides electricity service to approximately 47,990 customers located in Grant County, Washington. Over half of the District's load requirements are for serving commercial and industrial customers. The District has completed conservation potential assessments every two years since the Energy Independence Act (EIA) was effective in 2010. The EIA requires that utilities with more than 25,000 customers (known as qualifying utilities) pursue all cost-effective conservation resources and meet conservation targets set using a utility-specific conservation potential assessment methodology.

Washington's Energy Independence Act (EIA), effective January 1, 2010, requires that utilities with more than 25,000 customers (known as qualifying utilities) pursue all cost-effective conservation resources and meet conservation targets set using a utility-specific conservation potential assessment methodology.

The EIA sets forth specific requirements for setting, pursuing, and reporting on conservation targets. The methodology used in this assessment complies with RCW 19.285.040 and WAC 194-37-070 Section 5 parts (a) through (d) and is consistent with the methodology used by the Northwest Power and Conservation Council (Council) in developing the 2021 Power Plan. Thus, this Conservation Potential Assessment will support the District's compliance with EIA requirements.

This assessment was built on the technical workbooks developed for the Final 2021 Power Plan. The primary model assumptions included the following changes since the previous study:

- **Avoided Costs**
  - Recent forecast of power market prices prepared by the Council in April 2023
  - Avoided generation capacity value updated with recent wholesale rates
- **Updated Customer Characteristics Data**
  - Residential home counts
  - Commercial floor area based on recent load growth
  - Industrial sector consumption based on recent load growth
- **Measure Updates**
  - Measure savings, costs, and lifetimes were updated based on the latest data available the 2021 Power Plan supply curves
- **Accounting for Recent Achievements**
  - Internal programs
  - NEEA programs

The first step of this assessment was to carefully define and update the planning assumptions using the new data. The Base Case conditions were defined as the most likely market conditions over the planning horizon, and the conservation potential was estimated based on these assumptions. Additional scenarios were also developed to test a range of conditions.

## RESULTS

Table 1-1 shows the high-level results of this assessment, the cost-effective potential by sector in 2, 4, 10, and 20-year increments. The total 20-year energy efficiency potential is 32.61 aMW. The most important numbers per EIA are the 10-year potential of 15.99 aMW, and the two-year potential of 2.00 aMW. These numbers are also illustrated in Figure 1-1 below.

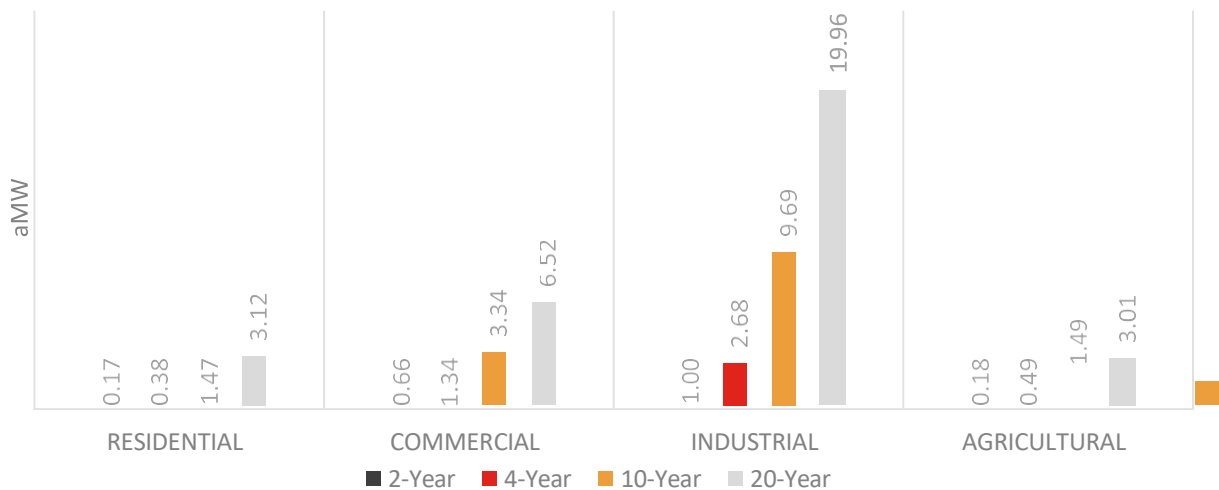
These estimates include energy efficiency achieved through the District’s own utility programs and through its share of the Northwest Energy Efficiency Alliance (NEEA) accomplishments. Some of the potential may be achieved through code and standards changes, especially in later years. In some cases, the savings from those changes will be quantified by NEEA or through BPA’s Momentum Savings work.

**TABLE 1-1: COST-EFFECTIVE POTENTIAL (aMW)**

	2-Year	4-Year	10-Year	20-Year
<b>Residential</b>	0.17	0.38	1.47	3.12
<b>Commercial</b>	0.66	1.34	3.34	6.52
<b>Industrial (including data centers)</b>	1.00	2.68	9.69	19.96
<b>Agricultural</b>	0.18	0.49	1.49	3.01
<b>Total</b>	<b>2.00</b>	<b>4.89</b>	<b>15.99</b>	<b>32.61</b>

*Note: Numbers in this table and others throughout the report may not add to total due to rounding.*

**FIGURE 1-1: COST-EFFECTIVE ENERGY EFFICIENCY POTENTIAL ESTIMATE**



Energy efficiency also has the potential to reduce peak demands. Estimates of peak demand savings are calculated for each measure using the Council’s ProCost tool, which uses hourly load profiles developed for the 2021 Power Plan and a District-specific definition of when peak demand occurs. These unit-level estimates are then aggregated across sectors and years in the same way that energy efficiency measure savings potential is calculated. The reductions in peak demand provided by energy efficiency are summarized in Table 1-2 below.

The savings from most energy efficiency measures are concentrated in those periods when energy is being used, and not evenly throughout the day. Thus, the peak demand reduction, measured in MW, is greater than the

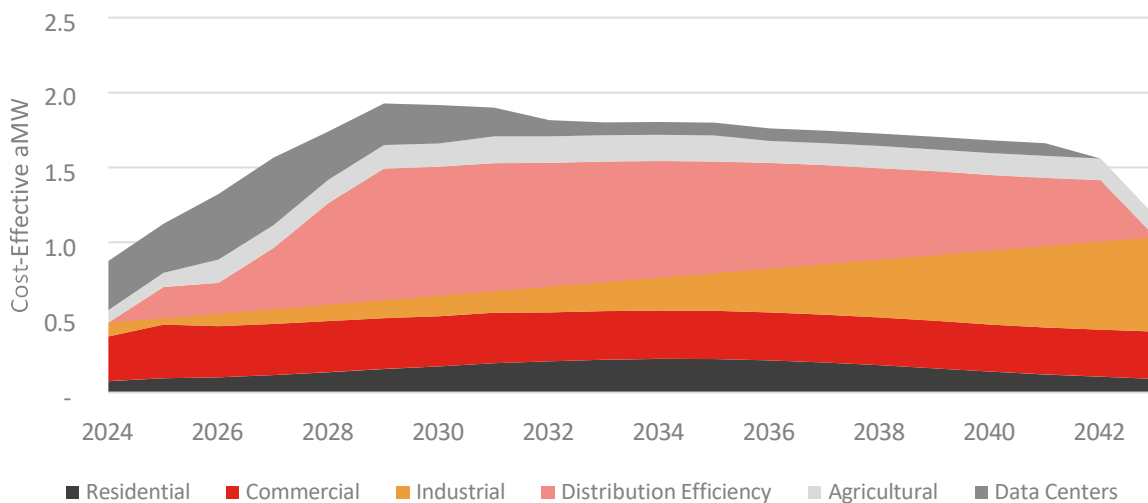
annual average energy savings. The District’s annual peak occurs most frequently on summer evenings, between 4 and 6 PM. In addition to these peak demand savings, demand savings would occur in varying amounts throughout the year.

**TABLE 1-2: COST-EFFECTIVE DEMAND SAVINGS (MW)**

	2-Year	4-Year	10-Year	20-Year
Residential	0.53	1.22	4.88	10.96
Commercial	0.53	1.07	2.64	5.04
Industrial	1.05	2.86	10.78	22.58
Agricultural	0.02	0.05	0.29	0.70
<b>Total</b>	<b>2.13</b>	<b>5.20</b>	<b>18.60</b>	<b>39.29</b>

The 20-year energy efficiency potential is shown on an annual basis in Figure 1-2. This assessment shows potential starting around 0.88 aMW in 2024 and ramping up to 1.93 by 2029 and then down over the period due to uncertainty in data center savings. In the other sectors, potential also gradually decreases after 2024 as the remaining retrofit measure opportunities diminish over time.

**FIGURE 1-2: ANNUAL COST-EFFECTIVE ENERGY EFFICIENCY POTENTIAL ESTIMATE**



The largest share of future savings potential is projected to be from large data center projects. The savings potential estimated in the first 2 years is based on both historic levels and the projects with planned completion dates in 2024 and 2025. These larger projects take significant lead time to develop and complete. While the District has historically relied on data center projects in meeting its targets, future savings potential is uncertain. The estimates for 2026 and beyond are based on average historic values that decline over the 20-year period. Future savings will depend significantly on future load growth, which is inherently impacted by multiple factors and uncertainties. The District will continue to update this study in future reporting periods with the best available information.

The second largest share of conservation is available in the District’s commercial sector. The potential in the commercial sector is higher compared with the potential estimated in the 2021 CPA. The District has also achieved significant savings in lighting measures in recent years, leaving limited remaining savings. Savings in the commercial sector are spread across numerous end uses, but the primary areas for opportunity are in the HVAC end use. Notable measures in this area include:

- Residential Sized and Commercial-Sized Heat Pump Water Heaters
- Heat Recovery Ventilation
- Chillers and AC
- Commercial Lighting
- Refrigeration

Only 10% of the potential is in the residential sector. The largest contributing measure categories for residential applications include water heating and HVAC. Measures with notable potential in this end use include:

- Smart Thermostat
- Low Flow Shower Heads Efficiency 1.5 gallons per minute (gpm) or better
- Faucet Aerators
- Water Heater Circulator Controls and Circulators
- Air Source Heat Pump

This study identified lower potential in the industrial sector relative to the 2021 CPA due mostly to customer participation in energy efficiency programs.

## COMPARISON TO PREVIOUS ASSESSMENT

Table 1-3 shows a comparison of the 2, 10, and 20-year Base Case conservation potential by customer sector for this assessment and the results of the District’s 2021 CPA.

**TABLE 1-3: COMPARISON OF 2021 CPA AND 2023 CPA COST-EFFECTIVE POTENTIAL**

	2-Year			10-Year			20-Year		
	2021	2023	% Change	2021	2023	% Change	2021	2023	% Change
<b>Residential</b>	0.13	0.17	31%	<b>2.57</b>	1.47	-43%	<b>7.01</b>	3.12	-55%
<b>Commercial</b>	0.43	0.66	53%	<b>6.63</b>	3.34	-50%	<b>20.68</b>	6.52	-68%
<b>Industrial</b>	3.98	1.00	-75%	<b>8.71</b>	9.69	11%	<b>18.13</b>	19.96	10%
<b>Agricultural</b>	0.02	0.18	797%	<b>0.50</b>	1.49	199%	<b>1.33</b>	3.01	126%
<b>Total</b>	<b>4.56</b>	<b>2.00</b>	<b>-56%</b>	<b>18.41</b>	<b>15.99</b>	<b>-13%</b>	<b>47.15</b>	<b>32.61</b>	<b>-31%</b>

*\*Note that the 2021 columns refer to the CPA completed in 2021 for the time period of 2022 through 2041. The 2023 assessment is for the timeframe: 2024 through 2043.*

The change in conservation potential estimated since the 2021 study is the result of several changes to the input assumptions, including measure data and avoided cost assumptions. Additionally, new measures were added to the assessment and ramp rates were adjusted to account for program maturity, data center growth, lingering COVID impacts, and 2021 Power Plan assumptions. A detailed analysis is provided in the Results section of this study.

### Measure Data

Measure data was updated to include the Final 2021 Power Plan supply curve data.

### Avoided Cost

An updated forecast of market prices was used to value energy savings. This forecast is lower than the forecast used in the 2021 assessment. Other avoided cost assumptions remained largely the same.

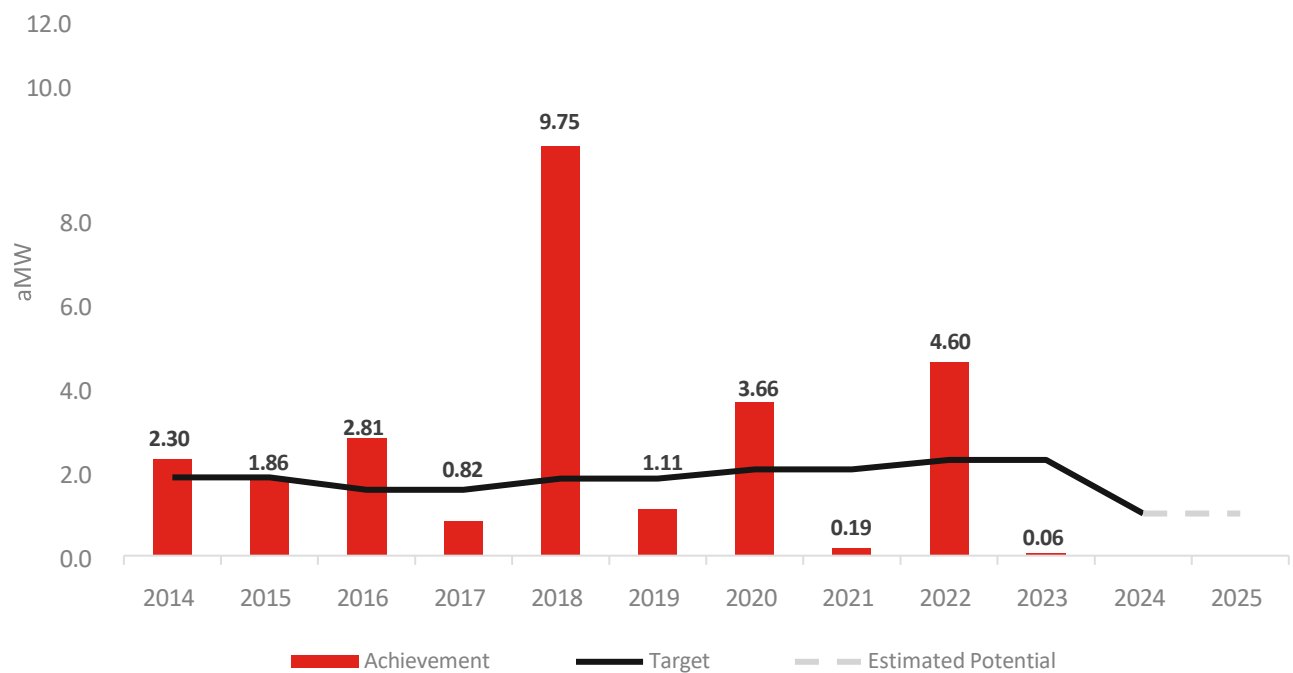
### Customer Characteristics

No changes were made from the last CPA. However, growth in usage and number of customers was accounted for in the base year assumptions.

## TARGETS AND ACHIEVEMENT

Figure 1-3 compares the District’s historic achievement with its targets. The estimated potential for 2024 and 2025 is based on the Base Case scenario presented in this report and represents approximately a 56% reduction over the 2022-23 biennium. A decrease was expected based on higher efficiency baselines since the 2021 Power Plan was finalized plus the lower value of energy based on the Council’s 2023 market price forecast. The figure below also shows that the District has consistently met its biennial energy efficiency targets, and that the potential estimates presented in this report are achievable through the District’s various programs and the District’s share of NEEA savings.

**FIGURE 1-3: HISTORIC ACHIEVEMENT AND TARGETS**



## CONCLUSION

This report summarizes the CPA conducted for the District for the 2024 to 2043 timeframe. Many components of the CPA are updated from previous CPA models including items such as energy market price forecast, code and standard changes, recent conservation achievements, revised savings values and ramp rates for RTF and Council measures, and multiple scenario analyses.

The near-term results of this assessment are lower than the previous assessment, primarily due to the large amount of efficiency already achieved both regionally and by the District and the updated efficient baselines resulting from building codes and the 2021 Power Plan baselines. The results show a total 10year cost-effective potential of 15.99 aMW and a two-year potential of 2.00 aMW for the 2024-25 biennium, which is a 56% decrease from the target for the previous biennium. This decrease is due primarily to reduced cost-effectiveness for some measures, program achievements, adjustments for data center potential, and updated program ramp rates that

account slower adoption post COVID-19.

# Introduction

## OBJECTIVES

The objective of this report is to describe the results of the Grant County Public Utility District (the District) 2023 Electric Conservation Potential Assessment (CPA). This assessment provides estimates of energy savings by sector for the period 2024 to 2043, with the primary focus on the initial 10 years. This analysis has been conducted in a manner consistent with requirements set forth in RCW 19.285 (EIA) and 194-37 WAC (EIA implementation) and Washington Clean Energy Transformation Act (CETA) and is part of the District's compliance documentation. The results and guidance presented in this report will also assist the District in strategic planning for its conservation programs. Finally, the resulting conservation supply curves can be used in the District's Integrated Resource Plan (IRP).

The conservation measures used in this analysis are based on the measures that were included in the Council's 2021 Power Plan. The assessment considered a wide range of conservation resources that are reliable, available, and cost effective within the 20-year planning period.

## ELECTRIC UTILITY RESOURCE PLAN REQUIREMENTS

According to Chapter RCW 19.280, utilities with at least 25,000 retail customers are required to develop IRPs by September 2008 and biennially thereafter. The legislation mandates that these resource plans include assessments of commercially available conservation and efficiency measures. This CPA is designed to assist in meeting these requirements for conservation analyses. The results of this CPA may be used in the next IRP due to the state by September 2024. More background information is provided below.

## ENERGY INDEPENDENCE ACT

Chapter RCW 19.285, the Energy Independence Act, requires that, "each qualifying utility pursue all available conservation that is cost-effective, reliable and feasible." The timeline for requirements of the Energy Independence Act is detailed below:

- By January 1, 2010 – Identify achievable cost-effective conservation potential through 2019 using methodologies consistent with the Pacific Northwest Power and Conservation Council's (Council) latest power planning document.
- Beginning January 2010, each utility shall establish a biennial acquisition target for cost-effective conservation that is no lower than the utility's pro rata share for the two-year period of the cost effective conservation potential for the subsequent ten years.
- On or before June 1, 2012, each utility shall submit an annual conservation report to the department (the Department of Commerce or its successor). The report shall document the utility's progress in meeting the targets established in RCW 19.285.040.
- Beginning on January 1, 2014, cost-effective conservation achieved by a qualifying utility in excess of its biennial acquisition target may be used to help meet the immediately subsequent two biennial acquisition targets, such that no more than twenty percent of any biennial target may be met with excess conservation savings.
- Beginning January 1, 2014, a qualifying utility may use conservation savings in excess of its biennial target from a single large facility to meet up to an additional five percent of the immediately subsequent two biennial acquisition targets.<sup>1</sup>

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<sup>1</sup> The EIA requires that the savings must be cost-effective and achieved within a single biennial period at a facility whose average annual load before conservation exceeded 5 aMW. In addition, the law requires that no more than 25% of a biennial target may be met with excess conservation savings, inclusive of provisions listed in this section.

This report summarizes the preliminary results of a comprehensive CPA conducted following the requirements of the EIA and additions made by the passage of CETA. A checklist of how this analysis meets EIA requirements is included in Appendix III.

## OTHER LEGISLATIVE CONSIDERATIONS

Washington state enacted several laws that impact conservation planning. Washington HB 1444 enacts efficiency standards for a variety of appliances. Washington also enacted a clean energy law, SB 5116. CETA (2019) requires the use of specific values for avoided greenhouse gas emissions. This study follows the CETA requirements to value energy efficiency savings at the prescribed value established by the Department of Ecology. Finally, CETA requires that all sales of electricity be greenhouse gas neutral by 2030 and greenhouse gas free by 2045. This provision has been incorporated into the assumptions of this CPA. Specifically, this impacts the avoided cost of conservation, as described in Appendix IV.

## STUDY UNCERTAINTIES

The savings estimates presented in this study are subject to the uncertainties associated with the input data. This study utilized the best available data at the time of its development; however, the results of future studies will change as the planning environment evolves. Specific areas of uncertainty include the following:

- Customer Characteristic Data – Residential and commercial building data and appliance saturations are in many cases based on regional studies and surveys. There are uncertainties related to the extent that the District’s service area is similar to that of the region, or that the regional survey data represents the population.
- Measure Data – In particular, savings and cost estimates (when comparing to current market conditions), as prepared by the Council and RTF, will vary across the region. In some cases, measure applicability or other attributes have been estimated by the Council or the RTF based on professional judgment or limited market research.
- Market Price Forecasts – Market prices (and forecasts) are continually changing. The market price forecasts for electricity and natural gas utilized in this analysis represent a snapshot in time. Given a different snapshot in time, the results of the analysis would vary. However, different avoided cost scenarios are included in the analysis to consider the sensitivity of the results to fluctuating market prices over the study period.
- Utility System Assumptions – Credits have been included in this analysis to account for the avoided costs of transmission and distribution system expansion. Though potential transmission and distribution system cost savings are dependent on local conditions, the Council considers these credits

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to be representative estimates of these avoided costs. A value for generation capacity was also included but may change as the Northwest market continues to evolve.

- Discount Rate – The Council develops a real discount rate as well as a finance rate for each power plan. The finance rate is based on the relative share of the cost of conservation and the cost of capital for the various program sponsors. The Council has estimated these figures using the most current available information. This study reflects the current borrowing market although changes in borrowing rates will likely vary over the study period.
- Forecasted Load and Customer Growth – The CPA bases the 20-year potential estimates on forecasted loads and customer growth provided by the utility. These forecasts include a level of uncertainty especially considering the recovery from COVID related load impacts.
- Load Shape Data – The Council provides conservation load shapes for evaluating the timing of energy savings. In practice, load shapes will vary by utility based on weather, customer types, and other factors. This assessment



uses the hourly load shapes used in the 2021 Plan to estimate peak demand savings over the planning period, based on shaped energy savings. Since the load shapes are a mix of older Northwest and California data, peak demand savings presented in this report may vary from actual peak demand savings.

- Frozen Efficiency – Consistent with the Council’s methodology, the measure baseline efficiency levels and end-using devices do not change over the planning period. In addition, it is assumed that once an energy efficiency measure is installed, it will remain in place over the remainder of the study period.

Due to these uncertainties and the changing environment, under the EIA, qualifying utilities must update their CPAs every two years to reflect the best available information.

## COVID IMPACTS

Impacts from COVID-19 have been incorporated into this study in various ways such as:

- Load levels have largely recovered since the 2020 pandemic. The baseline load and customer counts reflect current and future usage levels.
- Ramp rates, in some cases, were adjusted due to the slowdown of program uptake since the pandemic began. At first, projects were stopped due to concerns over spreading the virus. In addition to the lower participation rates, supply chain issues have delayed many projects. Largely, the 2021 Power Plan draft ramp rates were applied for each measure; however, some measure ramp rates were slowed to reflect recent achievements despite the District’s efforts to promote programs.

The above considerations have been modeled in this study.

## REPORT ORGANIZATION

The report is organized with the following main sections:

- Methodology – CPA methodology along with some of the overarching assumptions
- Recent Conservation Achievement – The District’s recent achievements and current energy efficiency programs
- Customer Characteristics – Housing and commercial building data for updating the baseline conditions
- Results – Energy Savings and Costs – Primary base case results
- Scenario Results – Results of all scenarios
- Summary
- References & Appendices

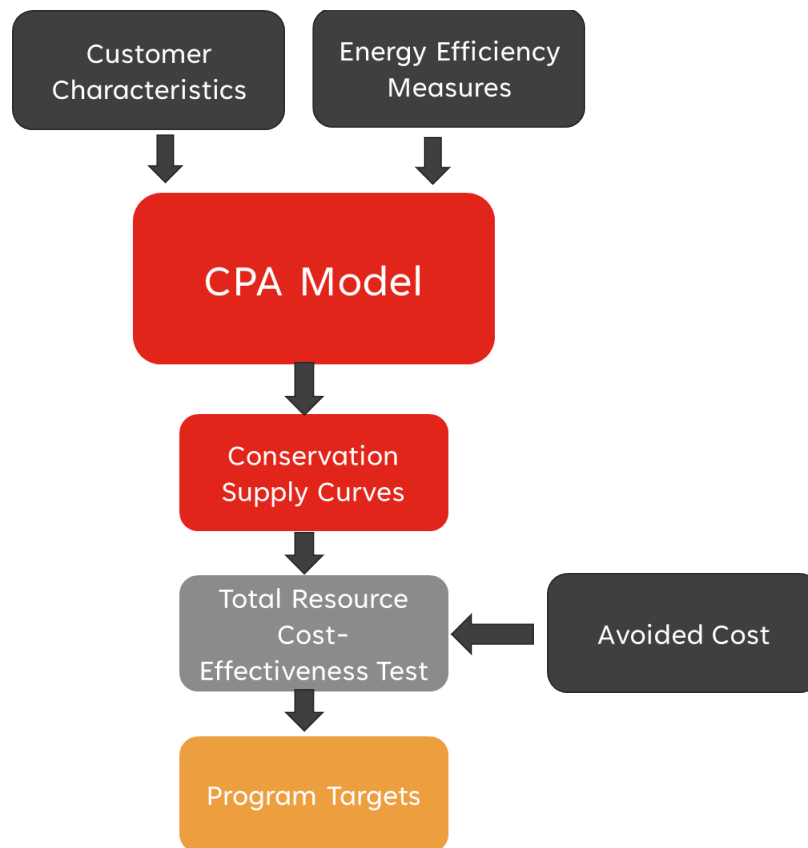
# CPA Methodology

This study is a comprehensive assessment of the energy efficiency potential in the District’s service area. The methodology complies with RCW 19.285.040 and WAC 194-37-070 Section 5 parts (a) through (d) and is consistent with the methodology used by the Northwest Power and Conservation Council (Council) in developing the 2021 Power Plan. This section provides a broad overview of the methodology used to develop the District’s conservation potential target. Specific assumptions and methodology as they pertain to compliance with the EIA and CETA are provided in Appendix III of this report.

## BASIC MODELING METHODOLOGY

The basic methodology used for this assessment is illustrated in Figure 3-1. A key factor is the kilowatt hours saved annually from the installation of an individual energy efficiency measure. The savings from each measure are multiplied by the total number of measures that could be installed over the life of the program. Savings from each individual measure are then aggregated to produce the total potential.

**FIGURE 3-1: CONSERVATION POTENTIAL ASSESSMENT PROCESS**



## CUSTOMER CHARACTERISTIC DATA

Assessment of customer characteristics includes estimating both the number of locations where a measure could be feasibly installed as well as the share—or saturation—of measures that have already been installed. For this analysis, the characterization of the District’s baseline was determined using data provided by the District, NEEA’s commercial and residential building stock assessments, and census data. Details of data sources and assumptions are described for each sector later in the report.

This assessment primarily sourced baseline measure saturation data from the Council’s 2021 Plan measure workbooks. The Council’s data was developed from NEEA’s Building Stock Assessments, studies, market research and other sources. This data was updated with NEEA’s 2016 Residential Building Stock Assessment and the District’s historic conservation achievement data, where applicable. The District’s historic achievement is discussed in detail in the next section.

## ENERGY EFFICIENCY MEASURE DATA

The characterization of efficiency measures includes measure savings, costs, and lifetime. Other features, such as measure load shape, operation and maintenance costs, and non-energy benefits are also important for measure definition. The Council’s 2021 Power Plan is the primary source for conservation measure data.

The measure data includes adjustments from raw savings data for several factors. The effects of spaceheating interaction, for example, are included for all lighting and appliance measures, where appropriate. For example, if an electrically heated house is retrofitted with efficient lighting, the heat that was originally provided by the inefficient lighting will have to be made up by the electric heating system. These interaction factors are included in measure savings data to produce net energy savings. Other financial-related data needed for defining measure costs and benefits include discount rate, line losses, and deferred capacity-expansion benefits.

A list of measures by end-use is included in Appendix VI.

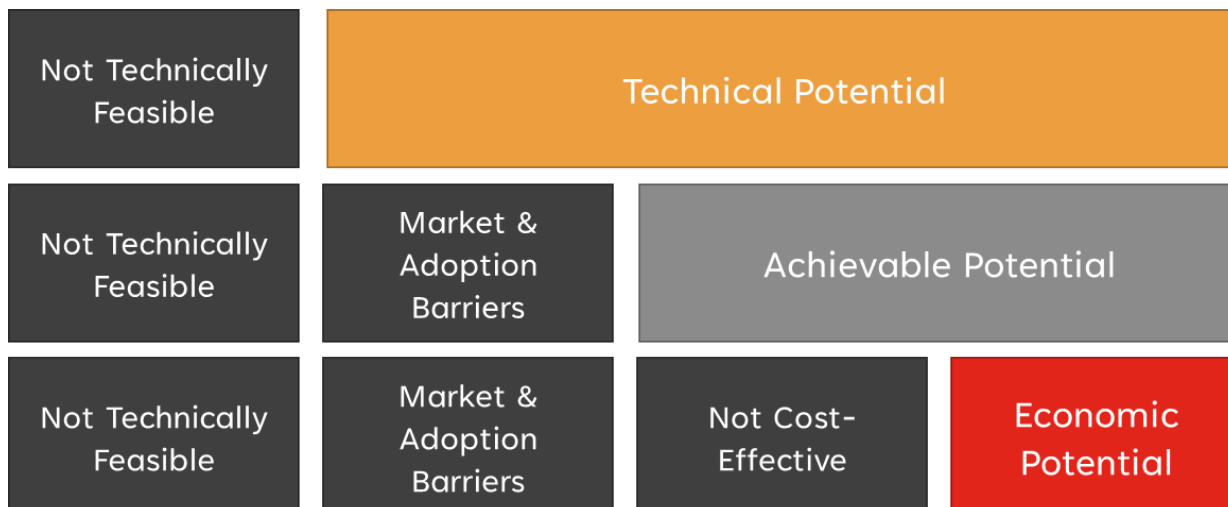
## TYPES OF POTENTIAL

Once the customer characteristics and energy efficiency measures are fully described, energy efficiency potential can be quantified. Three types of potential are used in this study: technical, achievable, and economic or cost-effective potential. Technical potential is the theoretical maximum efficiency available in the service territory if cost and market barriers are not considered. Market barriers and other consumer acceptance constraints reduce the total potential savings of an energy efficient measure. When these factors are applied, the remaining potential is called the achievable potential. Economic potential is a subset of the achievable potential that has been screened for cost effectiveness through a benefit-cost test. Figure 3-2 illustrates the four types of potential followed by more detailed explanations.

### FIGURE 3-2: TYPES OF ENERGY EFFICIENCY POTENTIAL<sup>2</sup>

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<sup>2</sup> Reproduced from U.S. Environmental Protection Agency. *Guide to Resource Planning with Energy Efficiency*. Figure 2-1, November 2007.



**Technical** – Technical potential is the amount of energy efficiency potential that is available, regardless of cost or other technological or market constraints, such as customer willingness to adopt a given measure. It represents the theoretical maximum amount of energy efficiency that is possible in a utility’s service territory absent these constraints.

Estimating the technical potential begins with determining a value for the energy efficiency measure savings. Additionally, the number of applicable units must be estimated. Applicable units are the units across a service territory where the measure could feasibly be installed. This includes accounting for units that may have already been installed. The value is highly dependent on the measure and the housing stock. For example, a heat pump measure may only be applicable to single family homes with electric space heating equipment. A saturation factor accounts for measures that have already been completed.

In addition, technical potential considers the interaction and stacking effects of measures. For example, interaction occurs when a home installs energy efficient lighting and the demands on the heating system rise due to a reduction in heat emitted by the lights. If a home installs both insulation and a high-efficiency heat pump, the total savings of these stacked measures is less than if each measure were installed individually because the demands on the heating system are lower in a well-insulated home. Interaction is addressed by accounting for impacts on other energy uses. Stacked measures within the same end use are often addressed by considering the savings of each measure as if it were installed after other measures that impact the same end use.

The total technical potential is often significantly more than the amount of achievable and economic potential. The difference between technical potential and achievable potential is a result of the number

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of measures assumed to be affected by market barriers. Economic potential is further limited due to the number of measures in the achievable potential that are not cost-effective.

**Achievable Technical** – Achievable technical potential, also referred to as achievable potential, is the amount of potential that can be achieved with a given set of market conditions. It takes into account many of the realistic barriers to adopting energy efficiency measures. These barriers include market availability of technology,

consumer acceptance, non-measure costs, and the practical limitations of ramping up a program over time. The level of achievable potential can increase or decrease depending on the given incentive level of the measure. In the Seventh Power Plan, the Council assumes that 85% of technical potential can be achieved over the 20-year study period. This is a consequence of a pilot program offered in Hood River, Oregon where home weatherization measures were offered at no cost. The pilot was able to reach over 90% of homes. These assumptions will be updated in the next study based on a measure-by-measure analysis of maximum achievability rates as finalized in the forthcoming 2021 Power Plan. The Council also uses a variety of ramp rates to estimate the rate of achievement over time. This CPA follows the Council's methodology, including both the achievability and ramp rate assumptions.

**Economic** – Economic potential is the amount of potential that passes an economic benefit-cost test. In Washington State, EIA requirements stipulate that the total resource cost test (TRC) be used to determine economic potential. The TRC evaluates all costs and benefits of the measure regardless of who pays the cost or receives the benefit. Costs and benefits include the following: capital cost, O&M cost over the life of the measure, disposal costs, program administration costs, environmental benefits, distribution and transmission benefits, energy savings benefits, economic effects, and non-energy savings benefits. Nonenergy costs and benefits can be difficult to enumerate, yet non-energy costs are quantified where feasible and realistic. Examples of non-quantifiable benefits might include added comfort and reduced road noise from better insulation or increased real estate value from new windows. A quantifiable nonenergy benefit might include reduced detergent costs or reduced water and sewer charges from energy efficient clothes washers.

For this potential assessment, the Council's ProCost model was used to determine cost effectiveness for each energy efficiency measure. The ProCost model values measure energy savings by time of day using conservation load shapes (by end-use) and segmented energy prices. The version of ProCost used in the 2021 CPA evaluates measure savings on an hourly basis, but ultimately values the energy savings during two segments covering high and low load hour time periods.

## AVOIDED COST

Each component of the avoided cost of energy efficiency measure savings is described below. Additional information regarding the avoided cost forecast is included in Appendix IV.

### Energy

The avoided cost of energy is the cost that is avoided through the acquisition of energy efficiency in lieu of other resources. Avoided costs are used to value energy savings benefits when conducting cost effectiveness tests and are included in the numerator in a benefit-cost test. The avoided costs typically include energy-based values (\$/MWh) and values associated with the demand savings (\$/kW) provided by energy efficiency. These energy benefits are often based on the cost of a generating resource, a forecast of market prices, or the avoided resource identified in the IRP process.

### Social Cost of Carbon

The social cost of carbon is a cost that society incurs when fossil fuels are burned to generate electricity. Both the EIA rules and CETA require that CPAs include the social cost of carbon when evaluating cost effectiveness using the total resource cost test (TRC). CETA further specifies the social cost of carbon values to be used in conservation and demand response studies. These values are shown in Table 3-1 below and were the same value used in the 2023 CPA.

**TABLE 3-1: SOCIAL COST OF CARBON VALUES<sup>3</sup>**

Year in Which Emissions Occur or Are Avoided	Social Cost of Carbon Dioxide \$2018/metric ton	Social Cost of Carbon Dioxide \$2023/short ton <sup>1</sup>
2020	\$74	\$80
2025	\$81	\$88
2030	\$87	\$94
2035	\$93	\$101
2040	\$100	\$108

*\*ProCost model inputs for \$/CO<sub>2</sub> are in short tons. In the modeling, 2023 dollars are converted to \$2016 to be consistent with the 2021 Power Plan measure data.*

According to WAC 194-40-110, values may be adjusted for any taxes, fees or costs incurred by utilities to meet portfolio mandates.<sup>4</sup> For example, the social cost of carbon is the full value of carbon emissions which includes the cost to utilities and ratepayers associated with moving to non-emitting resources. Rather than adjust the social cost of carbon for the cost of RECs or renewable energy, the values for RECS and renewable energy are excluded from the analysis to avoid double counting.

The emissions intensity of the marginal resource (market) is used to determine the \$/MWh value for the social cost of carbon. Ecology states that unspecified resources should be given a carbon intensity value of 0.437 metric tons of CO<sub>2</sub>e/MWh of electricity (0.874 lbs/kWh).<sup>5</sup> This is an average annual value applied to in all months in the conservation potential model.<sup>6</sup> The resulting levelized cost of carbon is \$34/MWh over the 20-year study.

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### Renewable Portfolio Standard Cost

Renewable energy purchases need to meet both RPS and CETA and can be avoided through conservation. Utilities may meet Washington RPS through either bundled energy purchases such as purchasing the output of a wind resource where the non-energy attributes remain with the output, or they may purchase unbundled RECs. As stated above, the value of avoided renewable energy credit purchases resulting from energy efficiency is accounted for within the social cost of carbon construct. The social cost of carbon already considers the cost of moving from an emitting resource to a non-emitting resource. Therefore, it is not necessary to include an

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<sup>3</sup> WAC 194-40-100. Available at :<https://apps.leg.wa.gov/wAc/default.aspx?cite=194-40-100&pdf=true>.

<sup>4</sup> WAC 194-40-110 (b).

<sup>5</sup> WAC 173-444-040 (4).

<sup>6</sup> The seasonal nature of carbon intensity is not modeled due to the prescriptive annual value established by Ecology in WAC 173-444-040.

additional value for renewable energy purchases prior to 2045 when all energy must be non-emitting or renewable.

Beginning in 2045, the social cost of carbon may no longer be an appropriate adder in resource planning. However, prior to 2045 utilities may still use offsets to meet CETA requirements. Since the study period of this evaluation ends prior to 2045, the avoided social cost of carbon is included in each year. For future studies that extend to 2045 and beyond, it would be appropriate to include renewable energy or nonemitting resource costs as the avoided cost of energy rather than market plus the social cost of carbon.

### **Transmission and Distribution System**

The EIA requires that deferred capacity expansion benefits for transmission and distribution systems be included in the assessment of cost effectiveness. To account for the value of deferred transmission and distribution system expansion, a distribution system credit value of \$8.53/kW-year and a transmission system credit of \$3.83/kw-year were applied to peak savings from conservation measures, at the time of the regional transmission and the District's local distribution system peaks (adjusted to \$2023). These values were developed by Council staff in preparation for the 2021 Power Plan.<sup>7</sup>

### **Generation Capacity**

The District's marginal cost for generation capacity is estimated using a benchmark: BPA demand rates. While these rates don't directly apply to the District, they are a good representation of the marginal cost of demand in the region. BPA demand rates are escalated 3% each rate period (every two years). Over the 20-year analysis period, the resulting cost of avoided capacity is \$104/kW-year (2023\$) in levelized terms.

In the Council's 2021 Power Plan,<sup>8</sup> a generation capacity value of \$143/kW-year was explicitly calculated (\$2023). This value is used in the high scenario.

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### **Risk**

With the generation capacity value explicitly defined, the Council's analysis found that a risk credit did not need to be defined as part of its cost-effectiveness test. In this CPA, risk was modeled by varying the base case input assumptions. In doing so, this CPA addresses the uncertainty of the inputs and looks at the sensitivity of the results. The avoided cost components that were varied included the energy prices and generation capacity value. Through the variance of these components, implied risk credits of up to \$11/MWh and \$39/kW-year were included in the avoided cost. Note that the capacity value of energy efficiency measures is associated with more uncertainty compared with the energy value. Because of the upcoming implementation of the energy imbalance market (EIM) in the Pacific Northwest, and increased renewables in the region, capacity values are expected to be more volatile compared with energy market prices.

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<sup>7</sup> Northwest Power and Conservation Council Memorandum to the Power Committee Members. Subject; Updated Transmission & Distribution Deferral Value for the 2021 Power Plan. March 5, 2019. Available at: [https://www.nwcouncil.org/sites/default/files/2019\\_0312\\_p3.pdf](https://www.nwcouncil.org/sites/default/files/2019_0312_p3.pdf).

<sup>8</sup> <https://www.nwcouncil.org/energy/powerplan/7/home/>.

Additional information regarding the avoided cost forecast and risk mitigation credit values is included in Appendix IV.

### **Power Planning Act Credit**

Finally, a 10% benefit was added to the avoided cost as required by the Pacific Northwest Electric Power Planning and Conservation Act.

### **DISCOUNT AND FINANCE RATE**

The Council develops a real discount rate for each of its Power Plans. In preparation for the 2021 Power Plan, the Council proposed using a discount rate of 3.75%. This discount rate was used in this CPA. The discount rate is used to convert future costs and benefits into present values. The present values are then used to compare net benefits across measures that realize costs and benefits at different times and over different useful lives.

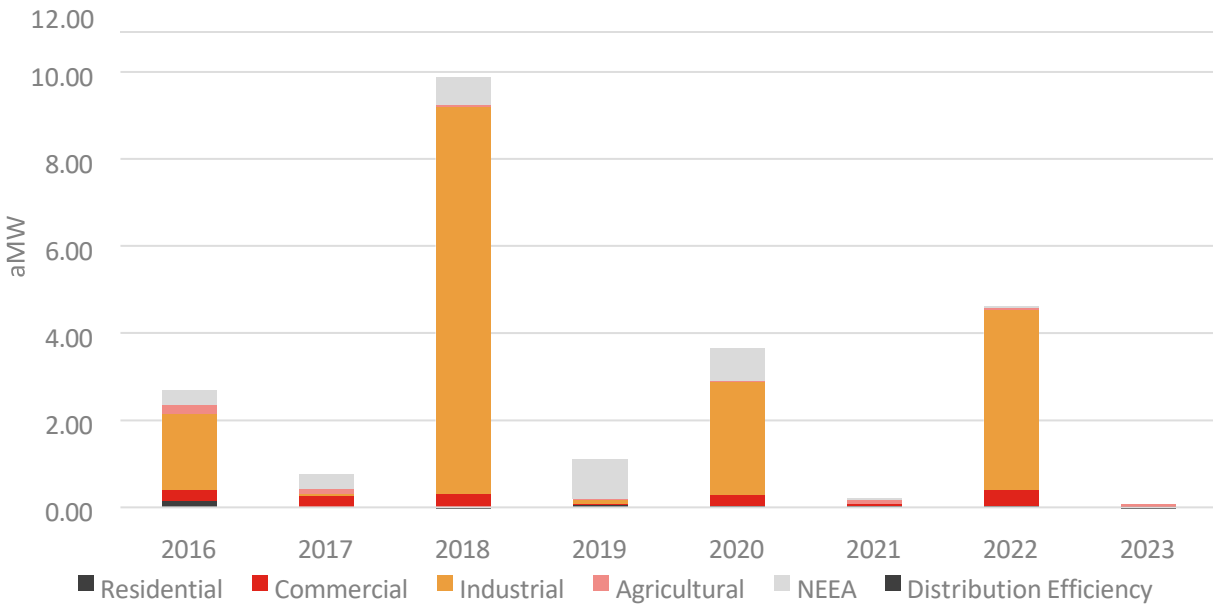


## Recent Conservation Achievement

The District has pursued conservation and energy efficiency resources for many years. Currently, the utility offers a variety of programs for residential, commercial, industrial, and agricultural customers. These include residential weatherization, new construction programs for commercial customers, and energy efficiency audits. In addition to utility programs, the District receives credit for market-transformation activities that are accomplished by the Northwest Energy Efficiency Alliance (NEEA) in its service territory.

Figure 4-1 shows the distribution of conservation among the District’s customer sectors and through Northwest Energy Efficiency Alliance (NEEA) efforts over the past five years. NEEA’s work helps bring energy efficient emerging technologies, like ductless heat pumps and heat pump water heaters to the Northwest markets. Note that savings achievement for 2020 were lower than historic achievements primarily due to the COVID-19 pandemic. Economic factors and risk for COVID-19 transmission both likely contributed to fewer measures being implemented in the District’s service area. More detail of these savings is provided below for each sector.

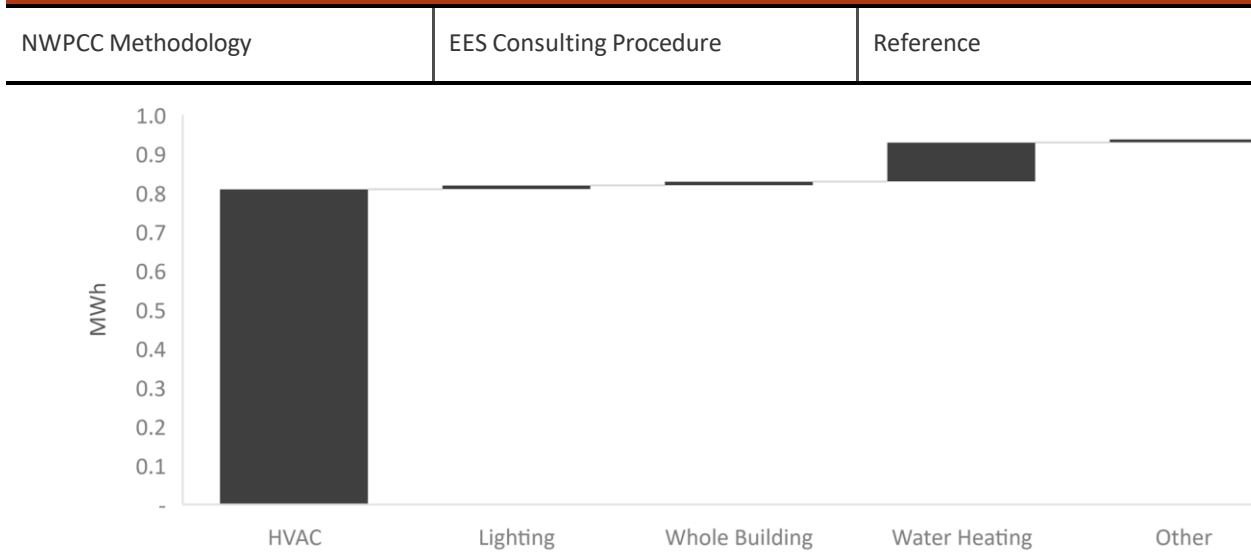
**FIGURE 4-1: RECENT CONSERVATION HISTORY BY SECTOR**



### RESIDENTIAL

Figure 4-2 shows historic conservation achievement by end use in the residential sector. Savings from HVAC and lighting measures account for most of the savings. Note that in the figure below, HVAC includes weatherization measures. The “Other” category includes energy star appliances and consumer electronics.

**FIGURE 4-2: 2017-2023 YTD RESIDENTIAL SAVINGS ACHIEVEMENT**



### COMMERCIAL & INDUSTRIAL

Historic achievement in the commercial and industrial sectors is primarily due to lighting, Strategic Energy Management, and custom HVAC projects. Figures 4-3 and 4-4 show the breakdown of commercial and industrial savings, respectively, from 2017 to 2023 year to date.

FIGURE 4-3: 2017-2023 YTD COMMERCIAL SAVINGS

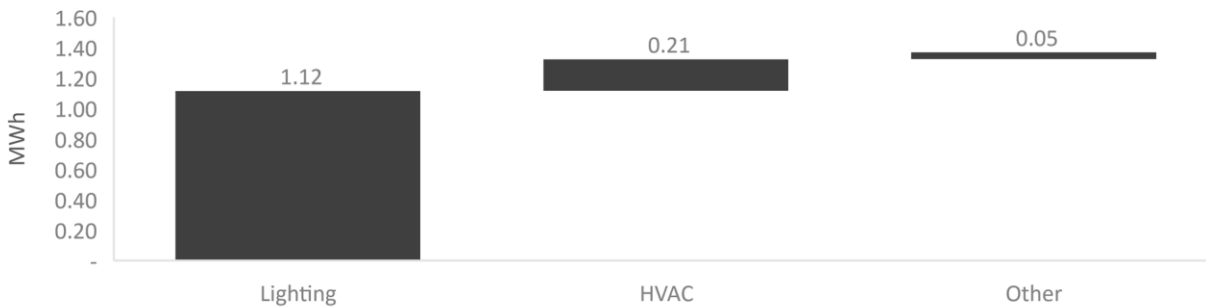
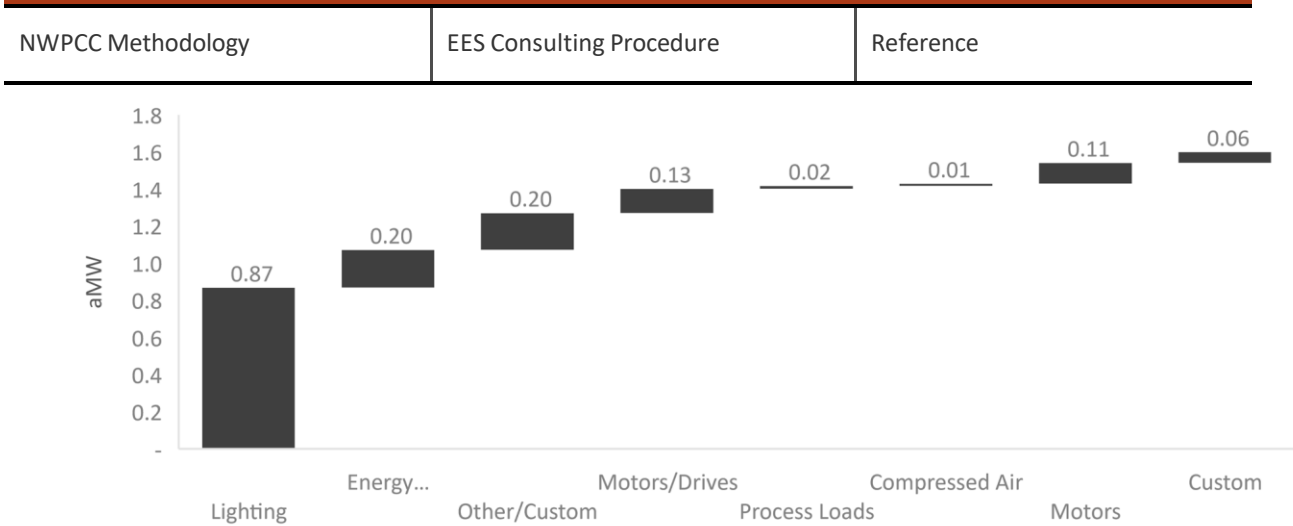


FIGURE 4-4: 2017-2023 YTD INDUSTRIAL SAVINGS



## AGRICULTURE

Agriculture program achievement has been acquired through irrigation hardware and other system upgrades, such as variable frequency drives. Achievement from 2016-2023 in this sector totals 0.55 aMW.

## CURRENT CONSERVATION PROGRAMS

The District offers a wide range of conservation programs to its customers. These programs include many types of deemed conservation rebates, energy audits, net metering, and custom projects. The current programs offered by the District are detailed below.

### Residential

- *Weatherization* – This program provides rebates for both windows and insulation.
- *HVAC Rebates* – This program provides rebates for a variety of space conditioning upgrades including rebates for HVAC upgrades and conversions.

### Commercial and Industrial

- *Lighting Energy Efficiency Program (LEEP)* – Owners of commercial buildings can apply for a lighting energy audit. Applicable rebate amounts are determined upon completion of the audit.
- *Custom Projects Rebates* – The District offers rebates for special projects that improve efficiency or process related systems including, but not limited to, compressed air, variable frequency drives, industrial lighting interactive with HVAC systems, and refrigeration. Rebates for this program vary.

### Agriculture

- *Agricultural Rebate Program* – This program offers incentives for irrigation sprinklers, nozzles, and regulators as well as replacement.

## SUMMARY

The District plans to continue to invest in energy efficiency by offering incentives to all sectors. The results of this CPA will help the District program managers to structure energy efficiency program offerings, establish appropriate incentive levels, comply

with the EIA and CETA requirements and provide continued energy efficiency as a customer service.

WAC 194-37-070 Documenting Development of Conservation Targets; Utility Analysis Option

NWPCC Methodology

EES Consulting Procedure

Reference

## Customer Characteristics Data

The District serves approximately 47,990 electric customers in Grant County PUD County, Washington, with a service area population of approximately 104,579. A key component of an energy efficiency assessment is to understand the characteristics of these customers—primarily the building and end-use characteristics. These characteristics for each customer class are described below.

### RESIDENTIAL

For the residential sector, the key characteristics include house type, space heating fuel, and water heating fuel. Tables 5-1, 5-2, 5-3 and 5-4 show relevant residential data for single family, multi-family and manufactured homes in the District’s service territory as analyzed in the 2019 CPA. Residential characteristics are based on data collected through home audits provided by Grant PUD. This data provides estimates of the current residential characteristics in Grant PUD’s service territory and are utilized as the baseline in this study.

TABLE 5-1: RESIDENTIAL BUILDING CHARACTERISTICS

Heating Zone	Cooling Zone	Solar Zone	Residential Households	Total Population
1	3	3	41,956	104,579

TABLE 5-2: HOME HEATING & COOLING SYSTEM SATURATIONS

	Single Family	Multifamily - Low Rise	Manufactured
Electric Forced Air Furnace	25%	1%	85%
Heat Pump	35%	1%	15%
Ductless Heat Pump	1%	2%	0%
Electric Zonal/Baseboard	39%	96%	0%
Central Air Conditioning	48%	2%	11%
Room Air Conditioning	42%	35%	3%

TABLE 5-3: EXISTING HOMES – APPLIANCE SATURATIONS

	Single Family	Multifamily - Low Rise	Manufactured
DHW buffer	79%	77%	94%
Refrigerator	129%	103%	121%
Freezer	53%	4%	43%
Clothes Washer	99%	47%	99%

NWPCC Methodology	EES Consulting Procedure	Reference
<b>Clothes Dryer</b>	98%	47%
<b>Dishwasher</b>	89%	78%
<b>Microwave</b>	96%	96%
<b>Electric Oven</b>	49%	40%
<b>RAC</b>	53%	35%

TABLE 5-4: NEW HOMES – APPLIANCE SATURATIONS

	Single Family	Multifamily - Low Rise	Manufactured
<b>DHW buffer</b>	79%	77%	94%
<b>Refrigerator</b>	138%	104%	117%
<b>Freezer</b>	39%	0%	43%
<b>Clothes Washer</b>	96%	53%	100%
<b>Clothes Dryer</b>	91%	49%	100%
<b>Dishwasher</b>	84%	68%	84%
<b>Microwave</b>	96%	96%	96%
<b>Electric Oven</b>	49%	40%	56%
<b>RAC</b>	53%	35%	38%

## COMMERCIAL

Building floor area is the key parameter in determining conservation potential for the commercial sector as many of the measures are based on savings as a function of building area. Generally, floor area additions are analyzed by reviewing kWh growth in a utility’s service area. The District provided floor area estimates for new buildings constructed since 2021. This data is added to the 2022 floor area estimate from the previous assessment.

The 2018 data was developed by coding each general service customer based on the Commercial Building Stock Assessment (CBSA)<sup>9</sup> building definitions. The appropriate EUI is then applied to the sum of kWh for each building type resulting in estimated square feet. Table 5-5 compares the 2022 estimates with the 2024 estimates. After 2024, a 1% growth rate is applied to commercial building floor area growth.

<sup>9</sup> Navigant Consulting. 2014. *Northwest Commercial Building Stock Assessment: Final Report*. Portland, OR: Northwest Energy Efficiency Alliance.

NWPCC Methodology

EES Consulting Procedure

Reference

TABLE 5-5: COMMERCIAL BUILDING SQUARE FOOTAGE BY  
SEGMENT

Segment	2022 Floor Area Estimate	2024 Floor Area Estimate
Large Office	22,128	22,128
Medium Office	777,053	777,053
Small Office	1,035,713	1,066,031
Extra Large Retail Space	-	730,992
Large Retail	956,650	225,658
Medium Retail	773,412	807,090
Small Retail	1,723,534	1,787,953
School (K-12)	4,019,941	4,019,941
University	883,927	883,927
Warehouse	23,158,268	23,646,652
Supermarket	348,008	348,008
Mini Mart	203,509	204,169
Restaurant	467,747	475,984
Lodging	2,137,264	2,147,396
Hospital	632,421	639,477
Residential Care	42,059	42,059
Assembly	1,434,465	1,434,465
Other Commercial	5,640,209	5,652,806
<b>Total</b>	<b>44,256,309</b>	<b>44,911,790</b>

## INDUSTRIAL

The methodology for estimating industrial potential is different than the approaches used for the residential and commercial sectors primarily because most energy efficiency opportunities are unique to specific industrial segments. The Council and this study use a “top-down” methodology that utilizes annual consumption by industrial segment and then disaggregates total usage by end-use shares. Estimated measure savings are applied to each sector’s end-use shares.

The 2020 usage for industrial customers was updated by applying historic and forecast growth rates from the District’s load forecast. Overall, industrial load growth is projected to increase by 2.2% from 2020 to 2024. Individual industrial customer usage is summed by industrial segment in Table 5-6. Data Center loads are shown separately.

**TABLE 5-6: INDUSTRIAL SECTOR LOAD BY SEGMENT, MWH**

Industry	2020 Loads	2024 Forecast
Paper	16,587	16,954
Foundries	42,202	43,137
Frozen Food	229,975	235,073
Other Food	76,313	78,004
Silicon	9,929	10,149
Metal Fabrication	-	-
Equipment/Transportation	21,741	22,223
Cold Storage	34,919	35,693
Fruit Storage	47,471	48,523
Refinery	70,956	72,529
Chemical	595,547	608,748
Miscellaneous Manufacturing	241,641	246,997
<b>Total</b>	<b>1,387,280</b>	<b>1,418,029</b>
Data Centers	1,531,597	2,260,080

## AGRICULTURE

To determine agriculture sector characteristics in the District’s service territory, EES utilized data provided by the United States Department of Agriculture (USDA) as shown in Table 5-7. The USDA conducts a census of farms and ranches in the U.S. every five years. The most recent available data for this analysis is from the 2017 census, which was published in 2019.

**TABLE 5-7: AGRICULTURAL INPUTS**

<b>Dairy Production, 1,000 lbs</b>	763,182
<b>Total Irrigated Acreage</b>	393,015
<b>Total Number of Pumps</b>	4,199

NWPC Methodology

EES Consulting Procedure

Reference

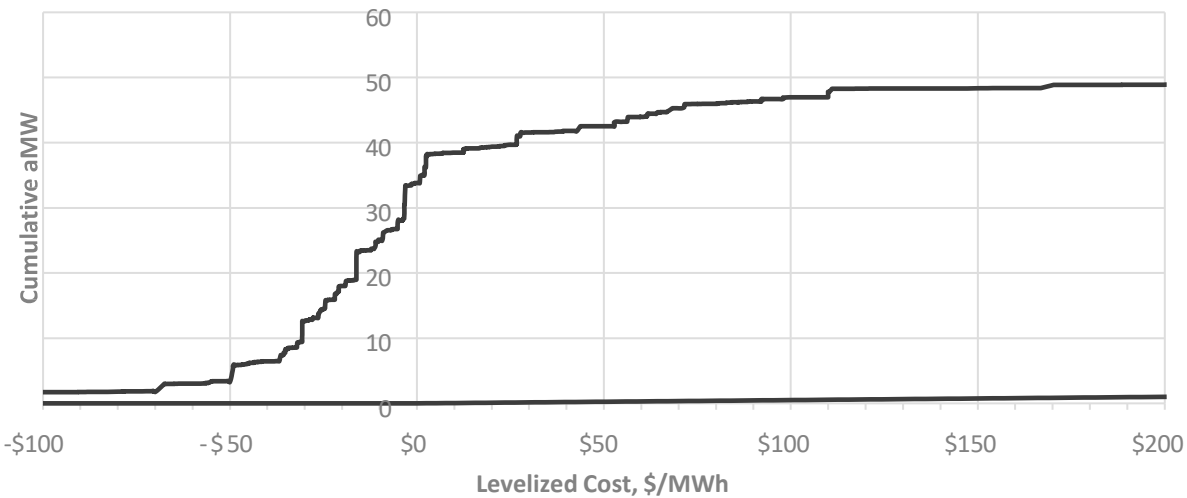
<b>Total Number of Farms</b>	1,635
<b>Stock Tanks</b>	711
<b>Back-Up Generator</b>	4

## Results – Energy Savings and Costs

### ACHIEVABLE CONSERVATION POTENTIAL

Achievable potential is the amount of energy efficiency potential that is available regardless of cost. Figure 6-1, below, shows a supply curve of 20-year achievable potential. A supply curve is developed by plotting cumulative energy efficiency savings potential (aMW) against the levelized cost (\$/MWh) of the savings when measures are sorted in order of ascending cost. The potential shown in Figure 6-1 has not been screened for cost-effectiveness. Costs are levelized, allowing for the comparison of measures with different lifetimes. The supply curve facilitates comparison of demand-side resources to supply-side resources and is often used in conjunction with integrated resource plans. Figure 6-1 shows that approximately 42 aMW of cumulative saving potential are available for less than \$50/MWh.

FIGURE 6-1: 20-YEAR ACHIEVEABLE POTENTIAL LEVELIZED COST SUPPLY CURVE, EXCLUDING DATA CENTERS



### ECONOMIC CONSERVATION POTENTIAL

Economic or cost-effective potential is the amount of potential that passes the Total Resource Cost (TRC) test. This means that the present value of the benefits attributed to the conservation measure exceeds the present value of the measure costs over its lifetime.

Table 6-1 shows the economic potential by sector in 2, 4, 10 and 20-year increments. Compared with the technical and achievable potential, it shows that 29.15 aMW of the total 49 aMW is cost-effective for the District (excluding data centers). The last section of this report discusses how these values could be used for setting targets.



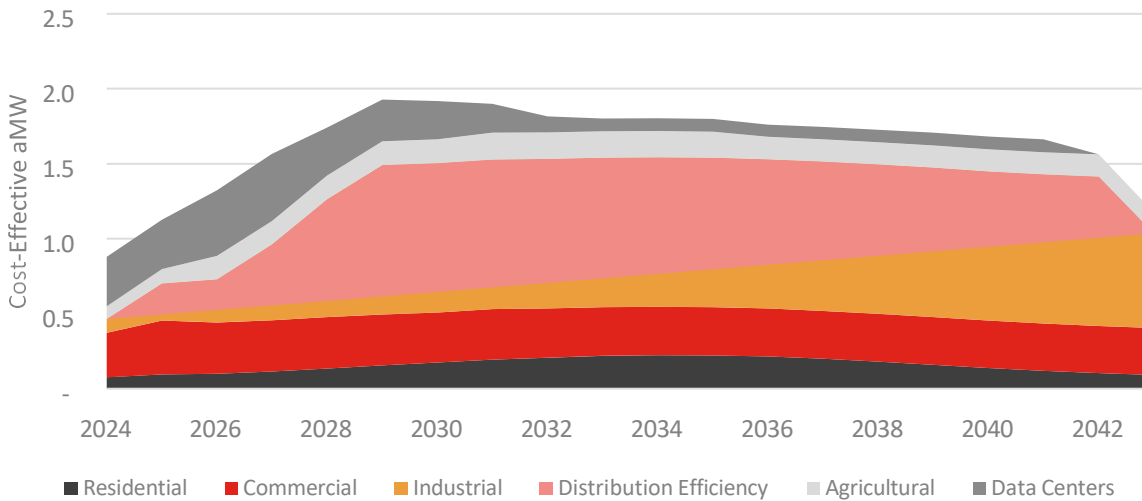
**TABLE 6-1: COST-EFFECTIVE ACHIEVABLE POTENTIAL – BASE CASE (aMW)**

	2-Year	4-Year	10-Year	20-Year
<b>Residential</b>	0.17	0.38	1.47	3.12
<b>Commercial</b>	0.66	1.34	3.34	6.52
<b>Industrial excluding Data Centers</b>	0.34	1.13	6.90	16.50
<b>Data Centers</b>	0.66	1.5	2.8	3.5
<b>Agricultural</b>	0.18	0.49	1.49	3.01
<b>Total</b>	<b>2.00</b>	<b>4.89</b>	<b>15.99</b>	<b>32.61</b>

## SECTOR SUMMARY

Figure 6-2 shows economic potential by sector on an annual basis. In this figure, estimated data center savings are shown separately from other industrial process potential.

**FIGURE 6-2: ANNUAL COST-EFFECTIVE POTENTIAL BY SECTOR**



Second to data centers, the largest share of the potential is in the commercial sector followed by savings potential in the residential and agricultural sectors. Ramp rates from the 2021 Power Plan were used to establish reasonable conservation achievement levels. In some cases, alternate ramp rates were assigned to reflect the District’s current rate of program achievement. Achievement levels are affected by factors including timing of equipment turnover and new construction, supply chain delays, economic factors, program and technology maturity, market trends, and current utility staffing and funding.

### Residential

Near-term residential conservation potential is approximately the same as what was identified in the 2021 assessment. In the longer term, savings potential has been impacted by new measures added by the Council for the 2021 Power Plan, the avoided

cost updates, and program achievement.

Within WAC 194-37-070 Documenting Development of Conservation Targets; Utility Analysis Option		
NWPCC Methodology	EES Consulting Procedure	Reference

residential sector, water heating and HVAC (including weatherization) measures make up the largest share of savings (Figure 6-3). This is due, in part, to the fact that the District’s residential customers rely mostly on electricity for space and water heating. Many weatherization measures are no longer cost effective due to changes in costs and in energy savings values. The large amount of potential for water heating is primarily due to 1.5 gpm or lower shower heads, efficient clothes washers, aerators, and heat pump water heaters.

**FIGURE 6-3: ANNUAL RESIDENTIAL COST-EFFECTIVE POTENTIAL BY END USE**

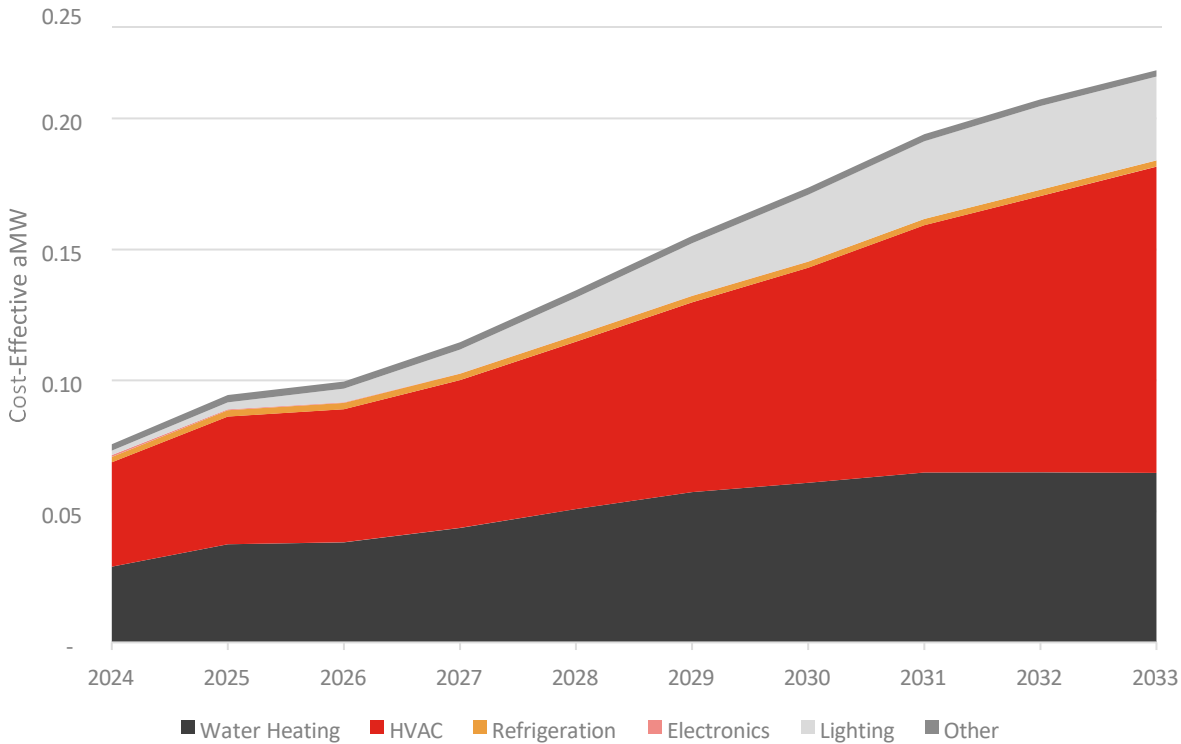


Figure 6-4 shows how the 10-year residential potential breaks down into end uses and key measure categories. The area of each block represents its share of the total 10-year residential potential.

**FIGURE 6-4: RESIDENTIAL COST-EFFECTIVE POTENTIAL BY END USE AND MEASURE CATEGORY**

WAC 194-37-070 Documenting Development of Conservation Targets; Utility Analysis Option

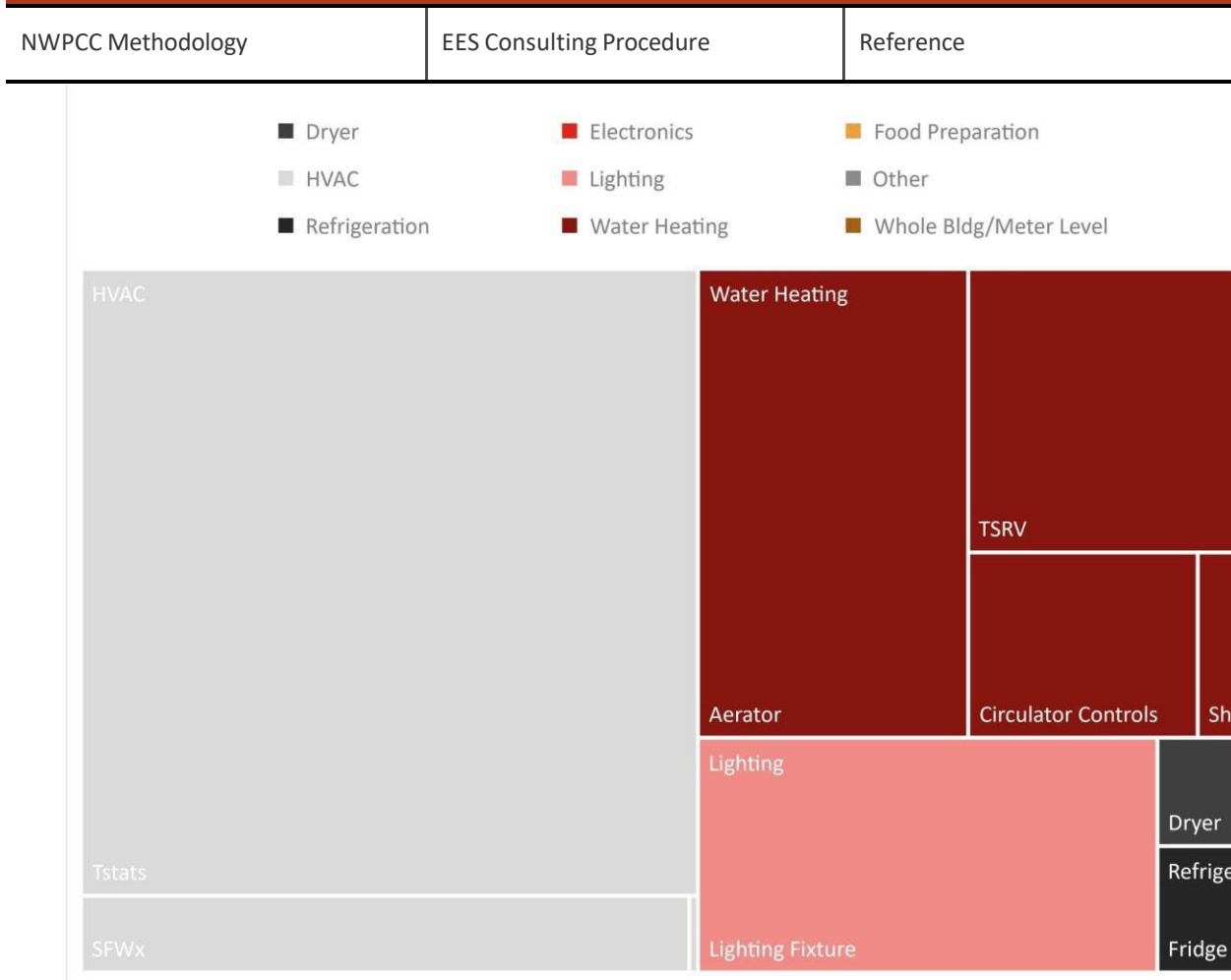


Table 6-2 compares how the savings potential has changed since the 2021 CPA. The primary drivers are reduced cost effectiveness as well as updated measure baselines.

**TABLE 6-2: COMPARISON RESIDENTIAL 20-YEAR ECONOMIC ACHIEVABLE POTENTIAL, AMW**

End Use	2021 CPA	2023 CPA	Discussion
Water Heating	3.63	1.01	Reduced cost-effectiveness
HVAC	1.64	1.71	Added measure permutations
Lighting	0.00	0.30	Reduced cost-effectiveness
Electronics	0.27	0.00	Updated computer measures, reduced cost-effectiveness
Food Preparation	0.00	0.00	Reduced cost-effectiveness
Dryer	0.00	0.04	Updated to 2021 Plan methodology/measures
Refrigeration	0.00	0.05	Updated saturation
Whole Bldg./Meter Level	0.00	0.00	Updated saturation/applicability, Reduced cost-effectiveness

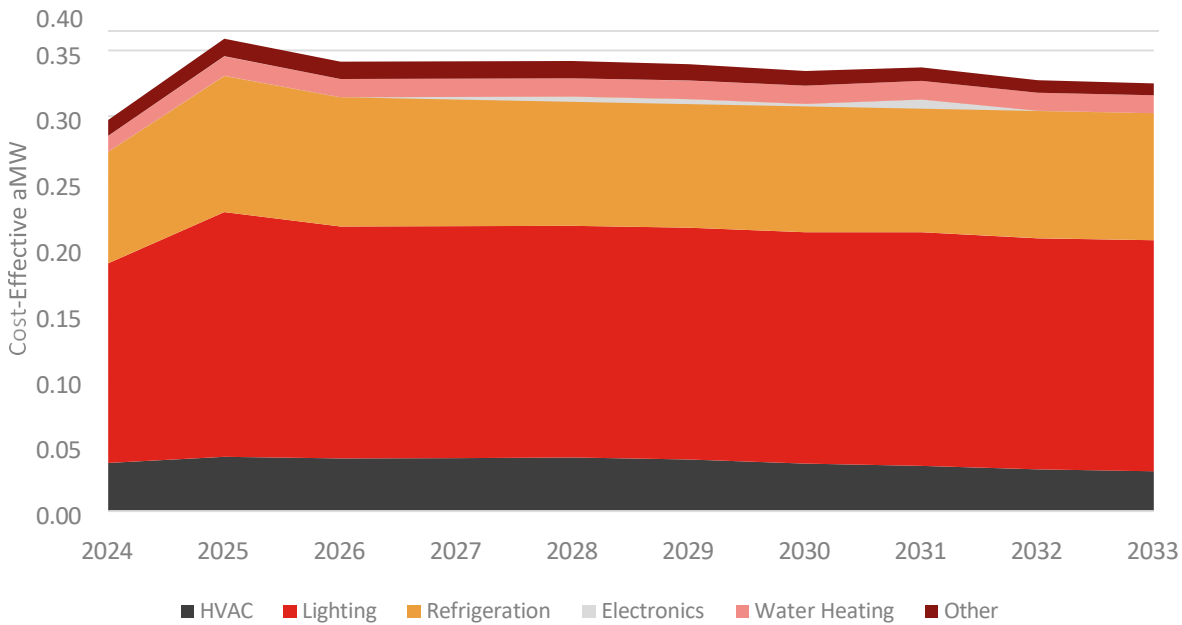
WAC 194-37-070 Documenting Development of Conservation Targets; Utility Analysis Option

	NWPCC Methodology	EES Consulting Procedure	Reference
Well Pumps	5.54	0.00	Well pumps not cost-effective
<b>Total</b>	<b>3.63</b>	<b>3.12</b>	

### Commercial

The diverse nature of commercial building energy efficiency is reflected in the variety of end-uses and corresponding measures as shown in Figure 6-5. Beyond HVAC and lighting, additional sources of potential are available in water heating, electronics, motors, food preparation and process loads.

**FIGURE 6-5: ANNUAL COMMERCIAL COST-EFFECTIVE POTENTIAL BY END USE**



The key end uses and measures within the commercial sector are shown in Figure 6-6. The area of each block represents its share of the 10-year commercial potential.

**FIGURE 6-6: COMMERCIAL COST-EFFECTIVE POTENTIAL BY END USE AND MEASURE CATEGORY**

WAC 194-37-070 Documenting Development of Conservation Targets; Utility Analysis Option

NWPCC Methodology	EES Consulting Procedure	Reference
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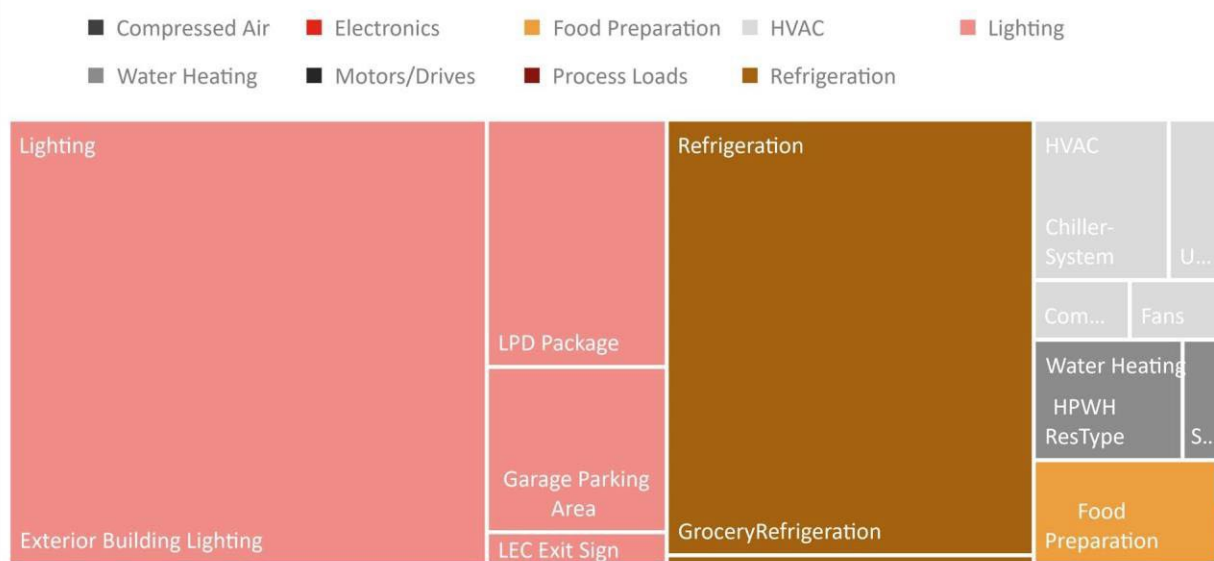


Table 6-3 provides a summary of the differences between the 2021 assessment and this 2023 CPA by end use.

**TABLE 6-3: COMPARISON COMMERCIAL 20-YEAR ECONOMIC ACHIEVABLE POTENTIAL, AMW**

End Use	2021 CPA	2023 CPA	Discussion
Food Preparation	0.21	0.18	Updated measure data/baselines
Lighting	3.33	3.50	Growth in floor area
Electronics	0.00	0.00	Updated measure data/baselines
Refrigeration	0.87	1.93	Reduced costs, added measures
Process Loads	0.09	0.00	Not cost effective
Compressed Air	0.26	0.00	Updated to 2021 Plan methodology/measures
HVAC	1.56	0.63	Reduced cost-effectiveness, Adjusted applicability
Motors/Drives	0.28	0.00	Reduced cost-effectiveness, Added Commercial Clean Water Pumps
Water Heating	0.34	0.27	Reduced cost-effectiveness; removed older water heating measures, adjusted applicability based on building type
<b>Total</b>	<b>13.25</b>	<b>6.52</b>	

## Industrial

### 6.3.3.1 Data Centers

Approximately 60% of the District’s industrial loads are in data center and cryptocurrency processes. The Council does not provide measures or savings analysis for large, centralized data centers. Historically, the District’s CPAs have utilized commercial sector server measures to estimate data center potential. Beginning in 2021, savings for data centers have been

evaluated for new customers at the project level. This study continues this methodology by efficiency evaluation based on the

WAC 194-37-070 Documenting Development of Conservation Targets; Utility Analysis Option

NWPPC Methodology	EES Consulting Procedure	Reference
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District’s loads and unique nature of large data center operations. The bulleted list below from the 2021 study summarizes some of the issues identified in developing large data center energy efficiency potential estimates.

- Large data centers are often willing to work with the District at the time of new service to identify, measure, and verify energy efficiency improvements. Through its relationship with existing customers, the District has learned that existing loads are continually optimized without measurement and verification practices in place. Due to the unique nature of data center loads, customers are incentivized to choose the most efficient hardware when regular updates are made. Because these improvements are happening naturally and cannot be claimed through the State’s audit process for compliance with targets, the potential for savings in existing data center loads is excluded from the target and future potential estimates.
- Historic data center project savings have been significant, saving up to 10% of new data center total load. However, this historic savings amount cannot be applied to future load growth estimates due to the nature of how energy use is evolving for large data centers. Specifically, historic savings have been achieved through cooling measures as data centers have been housed inside buildings requiring specific HVAC equipment. New data centers are typically housed in containers or other non-building structures removing a large portion of the HVAC savings potential.
- Data center measures are largely cost-effective from the utility and ratepayer perspectives. The analysis does not explicitly evaluate the benefits and costs from a TRC perspective. Rather, due to their low incremental costs compared with savings potential, it is assumed that the measures are cost-effective from a total resource cost perspective.
- The District plans to update the data center savings potential every two years for the purposes of defining an accurate 2-year savings target based on planned new loads. Scenario analysis provides a range of potential savings over the longer-term study period.

If the growth in data centers continues, and the District is able to reduce future baseline energy use by 9%, the District can expect approximately 13.6 aMW in data center savings over the 20-year study period. However, the projected data center savings are adjusted for future program design changes. While the District has historically met a large share of its conservation targets with data center projects, the District plans to focus more effort on harder to reach residential customers in order to build out those programs and achieve the potential available in the residential sector. The reprioritization of programs introduces uncertainty in the acceptance of data center savings potential. Due to this uncertainty, data center potential is reduced by 50%. Additionally, there is uncertainty in the continued growth of this sector. The majority of measures are applied to data centers when a new customer comes online. However, the District’s power supply is becoming constrained which may lead to a significant slow down in data center load growth. Because of these factors, the potential from future data centers has been scaled down compared to previous studies.

6.3.3.2 Other Industrial

The other 40% of the District’s industrial load is composed primarily of food processing and chemical facilities. Lighting and HVAC measures comprise the majority of non-data center industrial potential (Figure 6-7). In Figure 6-7, the Other category is largely comprised of savings in refrigeration and fan systems, as well as smaller amounts of savings from compressed air and pump systems.

**FIGURE 6-7: ANNUAL INDUSTRIAL COST-EFFECTIVE POTENTIAL BY END USE EXCLUDING DATA CENTERS**

1.20

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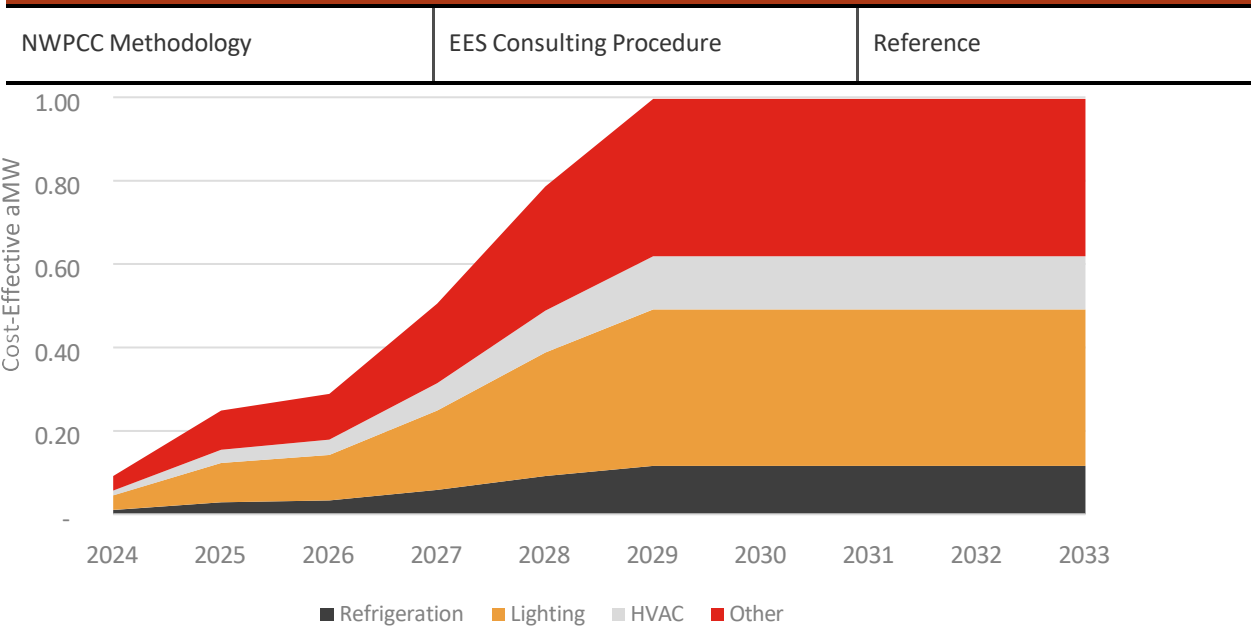
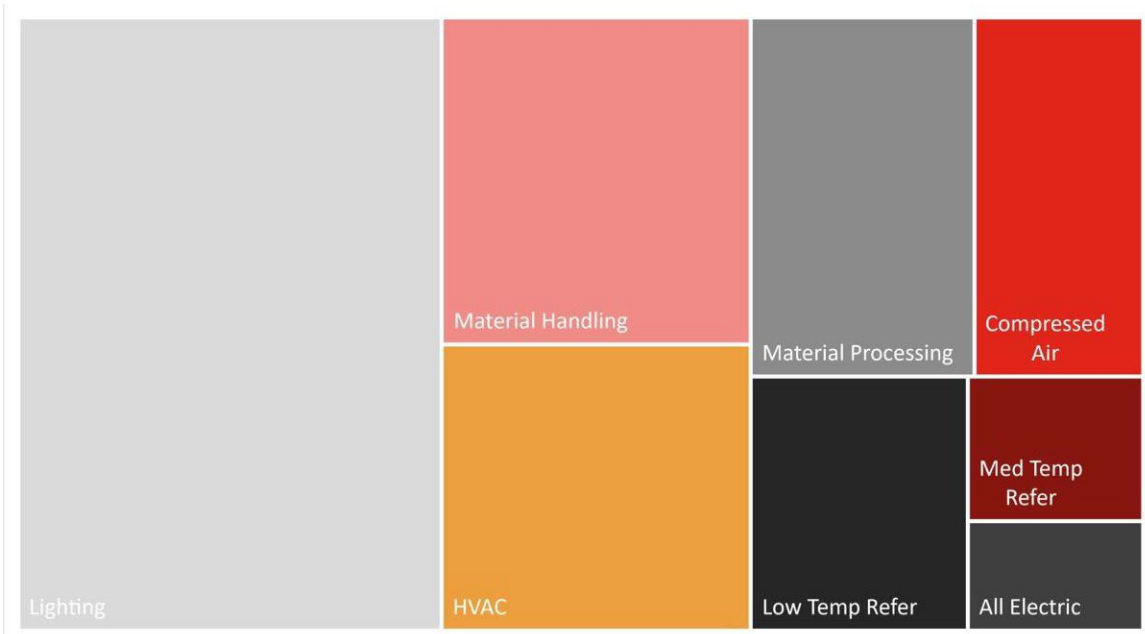


Figure 6-8 shows how the 10-year industrial potential breaks down by end use and measure categories.

**FIGURE 6-8: INDUSTRIAL COST-EFFECTIVE POTENTIAL BY END USE AND MEASURE CATEGORY**



The most impactful change in the industrial savings potential is the adjustment for recent program achievements. The District has completed over 2.8 aMW in energy efficiency projects since 2016. This is reflected in the updated results in the table below. Table 6-4 compares the potential estimated in this study to the 2021 assessment. The end use categories have been updated to align with the 2021 Plan Industrial Tool.

**TABLE 6-4: COMPARISON INDUSTRIAL 20-YEAR ECONOMIC ACHIEVABLE POTENTIAL, AMW**

WAC 194-37-070 Documenting Development of Conservation Targets; Utility Analysis Option

End Use	2021 CPA	2023 CPA
Data Centers (2-year)	3.90	1.32
Compressed Air	0.43	1.45
Energy Project Management	1.70	NA
Fans	1.25	0.00
Food Processing	1.42	NA
Food Storage	1.74	NA
Hi-Tech	0.19	NA
Integrated Plant Energy Management	1.50	NA
Lighting	1.55	6.21
Material Handling	0.02	NA
Metals	0.01	NA
Municipal Sewage Treatment	0.26	NA
Paper	0.02	NA
Plant Energy Management	1.37	NA
Pumps	2.77	2.11
HVAC	NA	0.38
Low Temp Refrigeration	NA	1.32
Med Temp Refer	NA	0.61
All Electric	NA	0.46
Material Processing	NA	1.92
Material Handling	NA	2.42
Melting and Casting	NA	0.00
Other	NA	0.00
<b>Total</b>	<b>14.26</b>	<b>17.82</b>

**Agriculture**

Potential in agriculture is a product of total acres under irrigation in the District's service territory, number of pumps, and the number of farms. As shown in Figure 6-9, most of the cost-effective conservation potential is due to irrigation pump motors. There are some dairy farms in Grant County; however, most of the dairy efficiency measures were not cost-effective.

**FIGURE 6-9: ANNUAL AGRICULTURE COST-EFFECTIVE POTENTIAL BY END USE**



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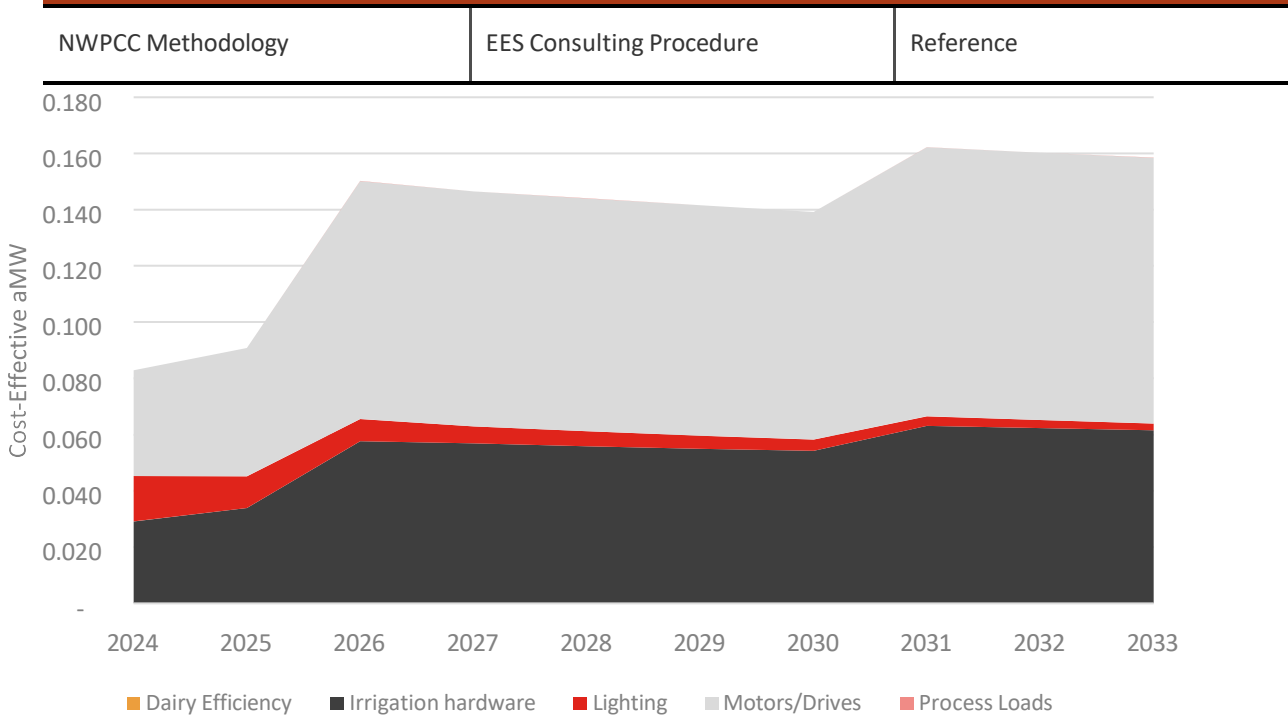


Table 6-5 compares the results of the 2021 CPA with this updated assessment.

**TABLE 6-5: COMPARISON AGRICULTURAL 20-YEAR ECONOMIC ACHIEVABLE POTENTIAL, AMW**

End Use	2021 CPA	2023 CPA	Discussion
Irrigation	1.03	1.06	Updated acreage
Lighting	0.09	0.07	Updated applicability
Dairy Efficiency/ Refrigeration	0.04	0.28	New measures
HVAC	NA	0.00	New measures not cost-effective.
Motors/Drives	0.16	1.60	Updated irrigation pump measures
Process Loads	NA	0.001	Added energy free stock tanks
<b>Total</b>	<b>1.33</b>	<b>3.01</b>	

## COST

Budget costs can be estimated at a high level based on the incremental cost of the measures (Table 6-6). The assumptions in this estimate include 20 percent of measure cost for administrative costs and 35 percent of the incremental measure costs is assumed to be paid by the utility as incentives. A 20 percent allocation of measure costs to administrative expenses is a standard assumption for conservation programs. This figure was used in the Council’s 2021 Power Plan. The 35 percent utility-share of measure costs is used in all sectors except in the utility distribution efficiency category, where the District is likely to pay the entire cost of any measures implemented and no incentives will be paid. These assumptions are consistent with the District’s previous CPA.

This chart shows that the District can expect to spend over \$3.95 million to realize estimated non-data center savings over the next two years

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including program administration costs. The bottom row of Table 6-6 shows the cost per MWh of first year savings.

**TABLE 6-6: UTILITY PROGRAM COSTS (2023\$) EXCLUDING DATA CENTERS**

	2-Year	6-Year	10-Year	20-Year
Residential	\$800,000	\$1,780,000	\$6,350,000	\$12,960,000
Commercial	\$1,790,000	\$3,650,000	\$9,090,000	\$17,630,000
Industrial	\$1,020,000	\$3,390,000	\$20,620,000	\$49,290,000
Agricultural	\$340,000	\$900,000	\$2,740,000	\$5,480,000
<b>Total</b>	<b>\$3,950,000</b>	<b>\$9,720,000</b>	<b>\$38,800,000</b>	<b>\$85,360,000</b>
\$/First Year MWh	\$335	\$331	\$335	\$334

The cost estimates presented in this report are conservative estimates for future expenditures since they are based on historic values. Future conservation achievement may be more costly than historic conservation achievement since utilities often choose to implement the lowest cost programs first. In addition, as energy efficiency markets become more saturated, it may require more effort from the District to acquire conservation through its programs. Although not included in the above estimates, residential Low-Income programs are also significantly more costly to implement due to rebates being paid at 3 to 5 times the level of non-low-income residential programs. The additional effort may result in increased administrative costs.

**TABLE 6-7: TRC LEVELIZED COST (2023\$/MWH) EXCLUDING DATA CENTERS**

	2-Year	4-Year	10-Year	20-Year
Residential	\$52	\$52	\$53	\$57
Commercial	\$32	\$32	\$31	\$31
Industrial	\$49	\$49	\$49	\$49
Agricultural	\$18	\$17	\$17	\$17
<b>Total</b>	<b>\$36</b>	<b>\$36</b>	<b>\$39</b>	<b>\$40</b>

## Scenario Results

The costs and savings discussed throughout the report thus far describe the Base Case avoided cost scenario. Under this scenario, annual potential for the planning period was estimated by applying assumptions that reflect the District’s expected avoided costs. In addition, the Council’s 20-year ramp rates were applied to each measure and then adjusted to more closely reflect the District’s recent level of achievement.

Additional scenarios were developed to identify a range of possible outcomes that account for uncertainties over the planning period. In addition to the Base Case scenario, this assessment tested low and high scenarios to test the sensitivity of the results to different future avoided cost values. The avoided cost values in the low and high scenarios reflect values that are realistic and lower or higher, respectively, than the Base Case assumptions.

To understand the sensitivity of the identified savings potential to avoided cost values alone, three scenarios were modeled.

Table

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summarizes the Base, Low, and High avoided cost input values. Relative to the values used in the 2021 CPA, many of the avoided cost assumptions have decreased including energy and capacity estimates. These changes reduced the 20-year potential estimate due to decreased cost-effectiveness.

Rather than using a single generic risk adder applied to each unit of energy, the Low and High avoided cost values consider lower and higher potential future values for each avoided cost input. These values reflect potential price risks based upon both the energy and capacity value of each measure. The final row tabulates the implied risk adders for the Low and High scenarios by summarizing all additions or subtractions relative to the Base Case values. Risk adders are provided in both energy and demand savings values. The first set of values is the maximum (or minimum in the case of negative values). The second set of risk adder values are the average values in energy terms. Further discussion of these values is provided in Appendix IV.

**TABLE 7-1: AVOIDED COST ASSUMPTIONS BY SCENARIO, \$2023**

	Base	Low	High
<b>Energy</b>	NWPCC April 2023 Baseline Price Forecast	10% Lower than NWPCC April 2023 Baseline Price Forecast	NWPCC April 2023 High Westside Demand
<b>Social Cost of Carbon, \$/short ton</b>	WAC 194-40-100 \$34/MWh	WAC 194-40-100 \$34/MWh	WAC 194-40-100 \$34/MWh
<b>Avoided Cost of RPS Compliance</b>	Included in Social Cost of Carbon		
<b>Distribution System Credit, \$/kW-yr</b>	\$8.53	\$8.53	\$8.53
<b>Transmission System Credit, \$/kW-yr</b>	\$3.83	\$3.83	\$3.83
<b>Deferred Generation Capacity Credit, \$/kW-yr</b>	\$104	\$0	\$143.18
<b>Implied Risk Adder, 20-year Levelized \$/MWh \$/kW-yr</b>	N/A	Average: -\$1/MWh and -\$104/kW-yr	Average: \$11/MWh and \$39/kW-year

Table 7-2 illustrates the growth assumptions modeled for each scenario.

	Residential	Commercial	Industrial	Data Centers	Population
<b>Base</b>	0.8%	1.15%	1.8%	3.0%	0.9%
<b>Low</b>	0.5%	0.5%	0.0%	1%	0.5%
<b>High</b>	2.5%	2%	3.0%	5%	2.5%

Table 7-3 summarizes results across each avoided input scenario, using Base Case load forecasts and measure acquisition rates.

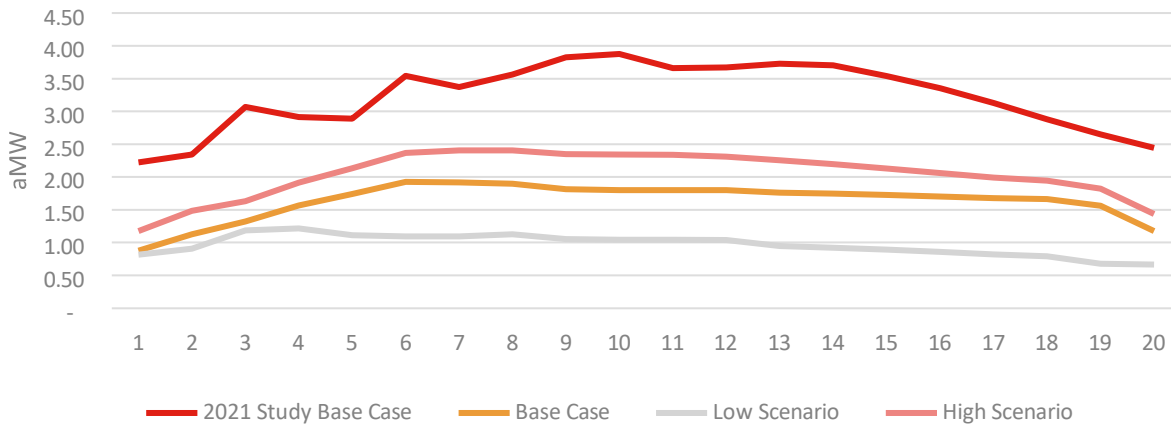
**TABLE 7-3: COST-EFFECTIVE POTENTIAL – AVOIDED COST SCENARIO COMPARISON**

	2-Year	4-Year	10-Year	20-Year
<b>Base Case</b>	4.0	9.3	24.1	42.8
<b>Low Scenario</b>	3.7	8.5	18.8	29.5
<b>High Scenario</b>	4.6	19.2	28.3	50.8

Figure 7-1 compares the results of the scenario analysis with the base case form the 2021 assessment.

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**FIGURE 7-1: SCENARIO COMPARISON**



In all cases, the 20-year economic achievable potential is lower compared with the 2021 study due to the factors described in this analysis including changes to the avoided cost, increased efficiency, data center growth, and historic achievements.

## Summary

This report summarizes the results of the 2023 CPA conducted for the District. The assessment provides estimates of energy savings by sector for the period 2024 to 2043 with a focus on the first 10 years of the planning period, as required by the EIA. The assessment considered a wide range of conservation resources that are reliable, available, and cost effective within the 20-year planning period.

The cost-effective potential identified in this report is a low cost and low risk resource and helps to keep future electricity costs to a minimum. Additionally, conservation achievements inherently provide capacity savings to the District. Relative to the values used in the 2021 CPA, many of the avoided cost assumptions have decreased including energy value estimates. These changes reduced the 20-year potential estimate due to decreased cost-effectiveness.

### METHODOLOGY AND COMPLIANCE WITH STATE MANDATES

The energy efficiency potential reported in this document is calculated using methodology consistent with the Council’s methodology for assessing conservation resources. Appendix III documents the development of conservation targets for each WAC 194-37-070 requirement and describes how each item was completed. Utility-specific data regarding customer characteristics, service-area composition, and historic conservation achievements were used, in conjunction with the measures identified by the Council, to determine available energy-efficiency potential. This close connection with the Council methodology enables compliance with the Washington EIA.

Three types of energy-efficiency potential were calculated: technical, achievable, and economic. Most of the results shown in this report are the economic potential, or the potential that is cost effective in the District’s service territory. The economic and achievable potential considers savings that will be captured through utility program efforts, market transformation and implementation of codes and standards. Often, realization of full savings from a measure will require efforts across all three areas. Historic efforts to measure the savings from codes and standards have been limited, but regional efforts to identify and track savings are increasing as they become an important component of the efforts to meet aggressive regional conservation targets.

### CONSERVATION TARGETS

The EIA states that utilities must establish a biennial target that is “no lower than the qualifying utility’s pro rata share for that two-year period of its cost-effective conservation potential for the subsequent ten-year period.”<sup>10</sup> However, the State Auditor’s Office has stated that:

The term pro-rata can be defined as equal portions but it can also be defined as a proportion of an “exactly calculable factor.” For the purposes of the Energy

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Independence Act, a pro-rata share could be interpreted as an even 20 percent of a utility’s 10-year assessment but

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<sup>10</sup> RCW 19.285.040 Energy conservation and renewable energy targets.

state law does not require an even 20 percent.<sup>11</sup>

The  
State

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Auditor's Office expects that qualifying utilities have analysis to support targets that are more or less than the 20 percent of the ten-year assessments. This document serves as support for the target selected by the District and approved by its Commission.

## SUMMARY

This study shows a range of conservation target scenarios. These scenarios are estimates based on the set of assumptions detailed in this report and supporting documentation and models. Due to the uncertainties discussed in the Introduction section of this report, actual available and cost-effective conservation may vary from the estimates provided in this report.

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<sup>11</sup> State Auditor's Office. Energy Independence Act Criteria Analysis. Pro-Rata Definition. CA No. 2011-03.  
[https://www.sao.wa.gov/local/Documents/CA\\_No\\_2011\\_03\\_pro-rata.pdf](https://www.sao.wa.gov/local/Documents/CA_No_2011_03_pro-rata.pdf).

## References

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## Appendix – Acronyms

ALH – Average Load Hours aMW – Average

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Megawatt BCR – Benefit-Cost Ratio

BPA – Bonneville Power Administration

CETA – Clean Energy Transformation Act

CPA – Conservation Potential Assessment

DVR – Demand voltage reduction

EIA – Energy Independence Act

ERWH – Electric Resistance Water Heater

EUI – Energy Use Intensity

GPM – Gallons per minute

HLH – Heavy load hour energy

HPWH – Heat Pump Water Heater

HVAC – Heating, ventilation and air-conditioning IRP – Integrated

Resource Plan kW – kilowatt kWh – kilowatt-hour LED – Light-emitting diode

LLH – Light load hour energy

MW – Megawatt

MWh – Megawatt-hour

NEEA – Northwest Energy Efficiency Alliance

NPV – Net Present Value

O&M – Operation and Maintenance

RPS – Renewable Portfolio Standard

RTF – Regional Technical Forum

TRC – Total Resource Cost

UC – Utility Cost

## Appendix – Glossary

*7<sup>th</sup> Power Plan: Seventh Northwest Conservation and Electric Power Plan*, Feb 2016. A regional resource plan produced by the Northwest Power and Conservation Council (Council).

*2021 Power Plan*: A regional resource plan produced by the Northwest Power and Conservation Council (Council). At the time of this study, the Final plan is scheduled to be released in early 2022.

*Average Megawatt (aMW)*: Average hourly usage of electricity, as measured in megawatts, across all hours of a given day, month or year.

*Avoided Cost*: Refers to the cost of the next best alternative. For conservation, avoided costs are usually market prices.

*Achievable Potential*: Conservation potential that takes into account how many measures will actually be implemented after considering market barriers. For lost-opportunity measures, there is only a certain number of expired units or new construction



available in a specified time frame. The Council assumes 85% of all measures are achievable. Sometimes achievable potential is a share of

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economic potential, and sometimes achievable potential is defined as a share of technical potential.

**Cost Effective:** A conservation measure is cost effective if the present value of its benefits is greater than the present value of its costs. The primary test is the Total Resource Cost test (TRC), in other words, the present value of all benefits is equal to or greater than the present value of all costs. All benefits and costs for the utility and its customers are included, regardless of who pays the costs or receives the benefits.

**Economic Potential:** Conservation potential that considers the cost and benefits and passes a cost effectiveness test.

**Levelized Cost:** Resource costs are compared on a levelized-cost basis. Levelized cost is a measure of resource costs over the lifetime of the resource. Evaluating costs with consideration of the resource life standardizes costs and allows for a straightforward comparison.

**Lost Opportunity:** Lost-opportunity measures are those that are only available at a specific time, such as new construction or equipment at the end of its life. Examples include heat-pump upgrades, appliances, or premium HVAC in commercial buildings.

**MW (megawatt):** 1,000 kilowatts of electricity. The generating capacity of utility plants is expressed in megawatts.

**Non-Lost Opportunity:** Measures that can be acquired at any time, such installing low-flow shower heads.

**Northwest Energy Efficiency Alliance (NEEA):** The alliance is a unique partnership among the Northwest region's utilities, with the mission to drive the development and adoption of energy-efficient products and services.

**Northwest Power and Conservation Council "The Council":** The Council develops and maintains a regional power plan and a fish and wildlife program to balance the Northwest's environment and energy needs. Their three tasks are to: develop a 20-year electric power plan that will guarantee adequate and reliable energy at the lowest economic and environmental cost to the Northwest; develop a program to protect and rebuild fish and wildlife populations affected by hydropower development in the Columbia River Basin; and educate and involve the public in the Council's decision-making processes.

**Regional Technical Forum (RTF):** The Regional Technical Forum (RTF) is an advisory committee established in 1999 to develop standards to verify and evaluate conservation savings. Members are appointed by the Council and include individuals experienced in conservation program planning, implementation and evaluation.

**Renewable Portfolio Standards:** Washington state utilities with more than 25,000 customers are required to meet defined percentages of their load with eligible renewable resources by 2012, 2016, and 2020.

**Retrofit (discretionary):** Retrofit measures are those that can be replaced at any time during the unit's life. Examples include lighting, shower heads, pre-rinse spray heads, or refrigerator decommissioning.

**Technical Potential:** Technical potential includes all conservation potential, regardless of cost or achievability. Technical potential is conservation that is technically feasible.

**Total Resource Cost Test (TRC):** This test is used by the Council and nationally to determine whether or not conservation measures are cost effective. A measure passes the TRC if the ratio of the present value of all benefits (no matter who receives them) to the present value of all costs (no matter who incurs them) is equal to or greater than one.

# Appendix – Documenting Conservation Targets

References:

- 1) Report – “Grant County PUD Amended Conservation Potential Assessment: 2024-2043”. Final Report – May 3, 2024.
- 2) Model – “Amended 2023-Grant PUD-CPA – Base Case.xlsm” and supporting files
  - a. MC\_and\_Loadshape-GCPUD-Base.xlsm – referred to as “MC and Loadshape file” – contains price and load shape data

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NWPC Methodology	EES Consulting Procedure	Reference
<p>a) <b>Technical Potential:</b> Determine the amount of conservation that is technically feasible, considering measures and the number of these measures that could physically be installed or implemented, without regard to achievability or cost.</p>	<p>The model includes estimates for stock (e.g. number of homes, square feet of commercial floor area, industrial load) and the number of each measure that can be implemented per unit of stock. The technical potential is further constrained by the amount of stock that has already completed the measure.</p>	<p>Model – the technical potential is calculated as part of the achievable potential, described below.</p>
<p>b) <b>Achievable Potential:</b> Determine the amount of the conservation technical potential that is available within the planning period, considering barriers to market penetration and the rate at which savings could be acquired.</p>	<p>The assessment conducted for the District used ramp rate curves to identify the amount of achievable potential for each measure. Those assumptions are for the 20-year planning period. An additional factors ranging from 85% to 95% were included to account for market barriers in the calculation of achievable potential. This factor comes from a study conducted in Hood River where home weatherization measures were offered for free and program administrators were able to reach more than 85% of home owners.</p>	<p>Model – the use of these factors can be found on the sector measure tabs, such as ‘Residential Measures’. Additionally, the complete set of ramp rates used can be found on the ‘Ramp Rates’ tab.</p>

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NWPCC Methodology	EES Consulting Procedure	Reference
c) <b>Economic Achievable Potential:</b> Establish the economic achievable potential, which is the conservation potential that is cost-effective, reliable, and feasible, by comparing the total resource cost of conservation measures to the cost of other resources available to meet expected demand for electricity and capacity.	Benefits and costs were evaluated using multiple inputs; benefit was then divided by cost. Measures achieving a benefit-cost ratio greater than one were tallied. These measures are considered achievable and cost effective (or economic).	Model – Benefit-Cost ratios are calculated at the individual level by ProCost and passed up to the model.
d) <b>Total Resource Cost:</b> In determining economic achievable potential, perform a life-cycle cost analysis of measures or programs	The life-cycle cost analysis was performed using the Council’s ProCost model. Incremental costs, savings, and lifetimes for each measure were the basis for this analysis. The Council and RTF assumptions were utilized.	Model – supporting files include all of the ProCost files used in the 2021 Power Plan. The life-cycle cost calculations and methods are identical to those used by the Council.
e) Conduct a total resource cost analysis that assesses all costs and all benefits of conservation measures regardless of who pays the costs or receives the benefits	Cost analysis was conducted per the Council’s methodology. Capital cost, administrative cost, annual O&M cost and periodic replacement costs were all considered on the cost side. Energy, non-energy, O&M and all other quantifiable benefits were included on the benefits side. The Total Resource Cost (TRC) benefit cost ratio was used to screen measures for cost effectiveness (i.e., those greater than one are cost-effective).	Model – the “Measure Info Rollup” files pull in all the results from each avoided cost scenario, including the BC ratios from the ProCost results. These results are then linked to by the Conservation Potential Assessment model. The TRC analysis is done at the lowest level of the model in the ProCost files.
f) Include the incremental savings and incremental costs of measures and replacement measures where resources or measures have different measure lifetimes	Savings, cost, and lifetime assumptions from the Council’s Final 2021 Power Plan Supply Curves, and RTF were used.	Model – supporting files include all of the ProCost files used in the 2021 Plan, with later updates made by the RTF. The life-cycle cost calculations and methods are identical to those used by the Council.

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g) Calculate the value of energy saved based on when it is saved. In performing this calculation, use time differentiated avoided costs to conduct the analysis that determines the financial value of energy saved through conservation	The Council's 2021 Power Plan measure load shapes were used to calculate time of day of savings and measure values were weighted based upon peak and off-peak pricing. This was handled using the Council's ProCost tool, so it was handled in the same way as the 2021 Power Plan models.	Model – See MC_AND_LOADSHAPE files for load shapes. The ProCost files handle the calculations.
h) Include the increase or decrease in annual or periodic operations and maintenance costs due to conservation measures	Operations and maintenance costs for each measure were accounted for in the total resource cost per the Council's assumptions.	Model – the ProCost files contain the same assumptions for periodic O&M as the Council and RTF.
i) Include avoided energy costs equal to a forecast of regional market prices, which represents the cost of the next increment of available and reliable power supply available to the utility for the life of the energy efficiency measures to which it is compared	The Council's April 2023 Baseline market price forecast was used to value energy in the Base Case Scenario.	Report –See Appendix IV. Model – See MC_AND_LOADSHAPE files ("2021P Electric Mid" worksheet).
j) Include deferred capacity expansion benefits for transmission and distribution systems	Deferred transmission capacity expansion benefits were given a benefit of \$3.83/kW-year in the cost effectiveness analysis. A distribution system credit of \$8.83/kW-year was also used (\$2023). These values were developed by the Council in preparation for the 2021 Power Plan.	Model – this value can be found on the ProData page of each ProCost file.

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NWPPC Methodology	EES Consulting Procedure	Reference
k) Include deferred generation benefits consistent with the contribution to system peak capacity of the conservation measure	Deferred generation capacity expansion benefits were given a value of \$104/kW-year in the cost effectiveness analysis for the Base Case Scenario. This is based upon the District's marginal cost for generation capacity. See Appendix IV for further discussion of this value.	Model – this value can be found on the ProData page of the ProCost V.4.006 ProData page.
l) Include the social cost of carbon emissions from avoided non-conservation resources	This CPA uses the social cost of carbon values specified in WAC 194-40-100	The MC_AND_LOADSHAPE files contain the carbon cost assumptions for each avoided cost scenario.

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NWPPC Methodology	EES Consulting Procedure	Reference
m) Include a risk mitigation credit to reflect the additional value of conservation, not otherwise accounted for in other inputs, in reducing risk associated with costs of avoided non-conservation resources	In this analysis, risk was considered by varying avoided cost inputs and analyzing the variation in results. Rather than an individual and nonspecific risk adder, our analysis included a range of possible values for each avoided cost input.	The scenarios section of the report documents the inputs used and the results associated. Appendix IV discusses the risk adders used in this analysis.
n) Include all non-energy impacts that a resource or measure may provide that can be quantified and monetized	Quantifiable non-energy benefits were included where appropriate. Assumptions for non-energy benefits are the same as in the Council's 2021 Power Plan. Non-energy benefits include, for example, water savings from clothes washers.	Model – the ProCost files contain the same assumptions for non-power benefits as the Council and RTF. The calculations are handled in ProCost.
o) Include an estimate of program administrative costs	Total costs were tabulated and an estimated 20% of the total was assigned as the administrative cost. This value is consistent with regional average and BPA programs. The 20% value was used in the Fifth, Sixth, Seventh Power plans and 2021 Power Plan.	Model – this value can be found on the ProData page of the ProCost V.4.006 ProData page.

NWPPCC Methodology	EES Consulting Procedure	Reference
p) Include the cost of financing measures using the capital costs of the entity that is expected to pay for the measure	Costs of financing measures were included utilizing the same assumptions from the 2021 Power Plan.	Model – this value can be found on the ProData page of the ProCost V.4.006 ProData page.
q) Discount future costs and benefits at a discount rate equal to the discount rate used by the utility in evaluating non-conservation resources	Discount rates were applied to each measure based upon the Council's methodology. A real discount rate of 3.75% was used, based on the Council's most recent analyses in support of the 2021 Power Plan.	Model – this value can be found on the ProData page of the ProCost V.4.006 ProData page.
r) Include a ten percent bonus for the energy and capacity benefits of conservation measures as defined in 16 U.S.C. § 839a of the Pacific Northwest Electric Power Planning and Conservation Act	A 10% bonus was added to all measures in the model parameters per the Conservation Act.	Model – this value can be found on the ProData page of the ProCost V.4.006 ProData page.

## Appendix – Avoided Cost and Risk Exposure

The 2023 District (District) Conservation Potential Assessment (CPA) was conducted for the period 2024 through 2043 as required under RCW 19.285 and WAC 194.37. According to WAC 197.37.070, the District must evaluate the cost-effectiveness of conservation by setting avoided energy costs equal to a forecast of regional market prices. In addition, several other components of the avoided cost of energy efficiency savings must be evaluated including generation capacity value, transmission and distribution costs, risk, and the social cost of carbon.

This appendix describes each of the avoided cost assumptions and provides a range of values that were evaluated in the 2021 CPA. The 2023 CPA considers three avoided cost scenarios: Base, Low, and High. Each of these is discussed below.

### Avoided Energy Value

For the purposes of the 2023, EES used the Council's April 2023 market price forecasts. The Baseline forecast is used in the Base and Low scenarios. This price forecast reflects the large amount of renewable energy forecast to come online in the next 20 years. The high scenario assumes the High Westside Demand forecast scenario developed by the Council. In this scenario, electricity demand is increased on the West side of the Region due to aggressive electrification goals.

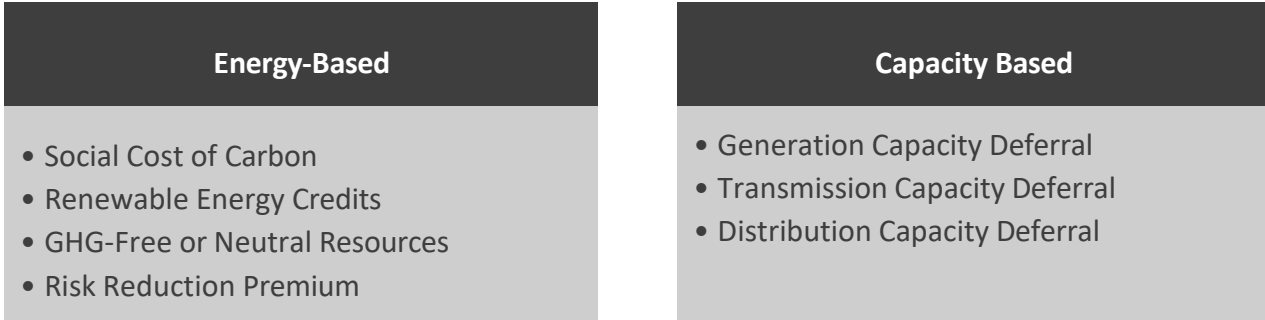
### Avoided Cost Adders and Risk

From a total resource cost perspective, energy efficiency provides multiple benefits beyond the avoided cost of energy. These include deferred capital expenses on generation, transmission, and distribution capacity; as well as the reduction of required renewable energy credit (REC) purchases, avoided social costs of carbon emissions, and the reduction of utility resource portfolio risk exposure. Since energy efficiency measures provide both peak demand and energy savings, these other benefits

are monetized as value per unit of either kWh or kW savings.

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NWPC Methodology	EES Consulting Procedure	Reference

FIGURE IV-1: OVERVIEW OF PORTFOLIO REQUIREMENTS



The estimated values and associated uncertainties for these avoided cost components are based on relevant portfolio requirements from the Clean Energy Transformation Act (CETA). The timeline below summarizes the relevant milestones for portfolio planning. The type of energy the District will need to procure is based on these requirements; therefore, the requirements set the avoided cost as it relates to capacity, renewable, and GHG-free power supply.

FIGURE IV-2: OVERVIEW OF PORTFOLIO REQUIREMENTS

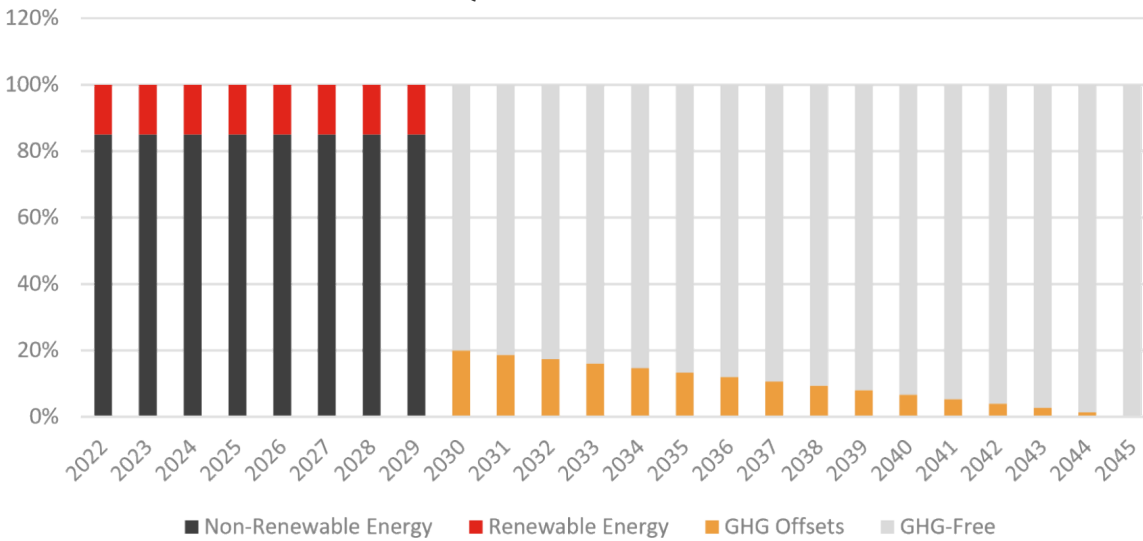


Through 2030, the District must meet the renewable portfolio standard (RPS) set for Washington State Utilities of 15% of the system load. The RPS can be met through either bundled or unbundled RECs. Next, CETA establishes a 100% GHG neutral requirement by 2030. The requirement states that at least 80% of a utility’s portfolio must be sourced directly from either renewable<sup>12</sup> or non-emitting resources.<sup>13</sup> A utility may then meet the mandate by purchasing no more than 20% of its portfolio in offsets such as unbundled REC purchases. The offsets will then be phased out by 2045 as shown in Figure IV-3.

<sup>12</sup> Renewable resources include water, wind, solar energy, geothermal, renewable natural gas, renewable hydrogen, wave, ocean or tidal power, and biodiesel not derived from crops raised on land cleared from old growth forest or first growth, or biomass. (Chapter 173-444 WAC available at: <https://ecology.wa.gov/DOE/files/c0/c08b45ae-71404b30-a3c2-faf8aa042651.pdf>).

<sup>13</sup> Non-emitting resources are those that generate electricity, or provide capacity of ancillary services to an electric utility that do not emit greenhouse gases as a by-product. *See id.*

FIGURE IV-3: SUMMARY OF RPS AND CETA PORTFOLIO REQUIREMENTS



**Social Cost of Carbon**

The social cost of carbon is a cost that society incurs when fossil fuels are burned to generate electricity. Both the EIA rules and CETA requires that CPAs include the social cost of carbon when evaluating cost effectiveness using the total resource cost test (TRC). CETA further specifies the social cost of carbon values to be used in conservation and demand response studies. These values are shown in Table IV-1 below.

**TABLE IV-1: SOCIAL COST OF CARBON VALUES<sup>14</sup>**

<sup>14</sup> WAC 194-40-100. Available at: <https://apps.leg.wa.gov/wAc/default.aspx?cite=194-40-100&pdf=true>.



NWPPC Methodology

EES Consulting Procedure

Reference

Year in Which Emissions Occur or Are Avoided	Social Cost of Carbon Dioxide (in 2007 dollars per metric ton)	Social Cost of Carbon Dioxide (in 2018 dollars per metric ton)
2020	\$62	\$74
2025	\$68	\$81
2030	\$73	\$87
2035	\$78	\$93
2040	\$84	\$100
2045	\$89	\$106
2050	\$95	\$113

According to WAC 194-40-110, values may be adjusted for any taxes, fees or costs incurred by utilities to meet portfolio mandates.<sup>15</sup> For example, the social cost of carbon is the full value of carbon emissions which includes the cost to utilities and ratepayers associated with moving to non-emitting resources. Rather than adjust the social cost of carbon for the cost of RECS or renewable energy, the values for RECS and renewable energy are excluded from the analysis to avoid double counting.

The emissions intensity of the marginal resource (market) is used to determine the \$/MWh value for the social cost of carbon. Ecology states that unspecified resources should be given a carbon intensity value of 0.437 metric tons of CO<sub>2</sub>e/MWh of electricity (0.874 lbs/kWh).<sup>16</sup> This is an average annual value applied to in all months in the conservation potential model.<sup>17</sup>

#### *Avoided Renewable Energy Purchases*

Renewable energy purchases need to meet both RPS and CETA and can be avoided through conservation. Utilities may meet Washington RPS through either bundled energy purchases such as purchasing the output of a wind resource where the non-energy attributes remain with the output, or they may purchase unbundled RECs.

As stated above, the value of avoided renewable energy credit purchases resulting from energy efficiency is accounted for within the social cost of carbon construct. The social cost of carbon already considers the cost of moving from an emitting resource to a non-emitting resource. Therefore, it is not necessary to include an additional value for renewable energy purchases prior to 2045 when all energy must be nonemitting or renewable.

<sup>15</sup> WAC 194-40-110 (b).

<sup>16</sup> WAC 173-444-040 (4).

<sup>17</sup> The seasonal nature of carbon intensity is not modeled due to the prescriptive annual value established by Ecology in WAC 173-444-040.

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NWPPC Methodology

EES Consulting Procedure

Reference

Beginning in 2045, the social cost of carbon may no longer be an appropriate adder in resource planning. However, prior to 2045 utilities may still use offsets to meet CETA requirements. Since the study period of this evaluation ends prior to 2045, the avoided social cost of carbon is included in each year. For future studies that extend to 2045 and beyond, it would be appropriate to include renewable energy or nonemitting resource costs as the avoided cost of energy rather than market plus the social cost of carbon.

**Risk Adder**

In general, the risk that any utility faces is that energy efficiency will be undervalued, either in terms of the value per kWh or per kW of savings, leading to an under-investment in energy efficiency and exposure to higher market prices or preventable investments in infrastructure. The converse risk—an over-valuing of energy and subsequent over-investment in energy efficiency—is also possible, albeit less likely. For example, an over-investment would occur if an assumption is made that economies will remain basically the same as they are today, and subsequent sector shifts or economic downturns cause large industrial

customers to close their operations. Energy efficiency investments in these facilities may not have been in place long enough to provide the anticipated low-cost resource.

In order to address risk, the Council develops a risk adder (\$/MWh) for its cost-effectiveness analysis of energy efficiency measures. This adder represents the value of energy efficiency savings not explicitly accounted for in the avoided cost parameters. The risk adder is included to ensure an efficient level of investment in energy efficiency resources under current planning conditions. Specifically, in cases where the market price has been low compared to historic levels, the risk adder accounts for the likely possibility that market prices will increase above current forecasts.

The value of the risk adder has varied depending on the avoided cost input values. The adder is the result of stochastic modeling and represents the lower risk nature of energy efficiency resources. In the Sixth Power Plan the risk adder was significant (up to \$50/MWh for some measures). In the Seventh Power Plan the risk adder was determined to be \$0/MWh after the addition of the generation capacity deferral credit. The 2021 Power Plan used the same methodology as the Seventh Plan. While the Council uses stochastic portfolio modeling to value the risk credit, utilities conduct scenario and uncertainty analysis. The scenarios modeled in the District’s CPA include an inherent value for the risk credit such as higher market prices due to a number of factors including electrification, and increased renewables integrated onto the grid.

For the District’s 2023 CPA, the avoided cost parameters have been estimated explicitly, and a scenario analysis is performed. Therefore, no risk adder was used for the base case. Variation in other avoided cost inputs covers a range of reasonable outcomes and is sufficient to identify the sensitivity of the cost-effective energy efficiency potential to a range of outcomes. The scenario results present a range of cost-effective energy efficiency potential, and the identification of the District’s biennial target based on the range modeled is effectively selecting the utility’s preferred risk strategy and associated risk credit.

**Deferred Transmission and Distribution System Investment**

Energy efficiency measure savings reduce capacity requirements on both the transmission and distribution systems. The Council’s 2021 Power assumes these avoided costs are \$3.83/kW-year and \$8.5/kW-year for transmission and distribution

systems, respectively (\$2023).<sup>18</sup> These assumptions are used in all scenarios in the CPA.

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NWPCC Methodology

EES Consulting Procedure

Reference

**Deferred Investment in Generation Capacity**

Beginning in October 2023, the District will be a load following customer of BPA. As a load following customer, the District’s avoided cost of capacity is built into BPA’s preference rates. BPA demand rates

are escalated 3% each rate period (every two years).<sup>19</sup> Over the 20-year analysis period, the resulting cost of avoided capacity is \$104/kW-year (2023\$) in levelized terms.

In the Council’s 2021 Power Plan,<sup>20</sup> a generation capacity value of \$143/kW-year was explicitly calculated (\$2023). This value is used in the high scenario.

**Summary of Scenario Assumptions**

Table IV-2 summarizes the recommended scenario assumptions. The Base Case represents the most likely future.

**TABLE IV-2: AVOIDED COST ASSUMPTIONS BY SCENARIO, \$2023**

	Base	Low	High
<b>Energy</b>	NWPCC April 2023 Baseline Price Forecast	10% lower than NWPCC April 2023 Price Forecast	NWPCC April 2023 High Westside Demand
<b>Social Cost of Carbon, \$/short ton</b>	WAC 194-40-100 \$34/MWh	WAC 194-40-100 \$34/MWh	WAC 194-40-100 \$34/MWh
<b>Avoided Cost of RPS Compliance</b>	Included in Social Cost of Carbon		
<b>Distribution System Credit, \$/kW-yr</b>	\$8.53	\$8.53	\$8.53
<b>Transmission System Credit, \$/kW-yr</b>	\$3.83	\$3.83	\$3.83
<b>Deferred Generation Capacity Credit, \$/kW-yr</b>	\$104	\$0	\$143.18

<sup>18</sup> Northwest Power and Conservation Council Memorandum to the Power Committee Members. Subject; Updated Transmission & Distribution Deferral Value for the 2021 Power Plan. March 5, 2019. Available at: [https://www.nwcouncil.org/sites/default/files/2019\\_0312\\_p3.pdf](https://www.nwcouncil.org/sites/default/files/2019_0312_p3.pdf).

<sup>19</sup> BP-24 Rate Proceeding. July 2023. BP-24-A-02-AP01 Available online: <https://www.bpa.gov/-/media/Aep/ratestariff/bp-24/Final-Proposal/Appendix-BFinal-Proposal-Power-Rate-Schedules-and-GRSPsBP24A02AP01Rev-1.pdf>.

<sup>20</sup> <https://www.nwcouncil.org/energy/powerplan/7/home/>.

NWPPC Methodology	EES Consulting Procedure	Reference	
Implied Risk Adder, 20-year Levelized \$/MWh \$/kW-yr	N/A	Average: -\$1/MWh and -\$104/kW-yr	Average: \$11/MWh and \$39/kW-year

## Appendix – Ramp Rate Documentation

This section is intended to document how ramp rates were adjusted to align near term potential with recent achievements of the District programs.

Modelling work began with the 2021 Power Plan ramp rate assignments for each measure. The District’s program achievements from 2020 and estimates for 2021 were compared at a sector level with the first two years of the study period, 2024-2025. This allowed for the identification of sectors where ramp rate adjustments may be necessary.

Table V-1 below shows the results of the comparison by sector after ramp rate adjustments were made.

**TABLE V-1 COMPARISON OF SECTOR LEVEL PROGRAM ACHIEVEMENT AND POTENTIAL (AMW)**

	Program				CPA Potential		
	Histor	2020	2021	2022*	20-'22 Avg	2024	2025
Residential		0.12	0.12	0.12	0.12	0.08	0.09
Commercial		0.19	0.40	0.09	0.23	0.30	0.36
Industrial (Excluding Data Centers)		0.14	0.94	0.14	0.40	0.09	0.25
Agricultural		0.00	0.00	0.00	0.00	0.08	0.10

NWPCC Methodology	EES Consulting Procedure			Reference		
<b>NEEA</b>	0.64	0.69	0.13	0.49		
<b>Total</b>	<b>1.08</b>	<b>2.17</b>	<b>0.50</b>	<b>1.25</b>	<b>0.55</b>	<b>0.80</b>

\*Projected

When viewing the achievement and potential at the sector level, adjustments were found to be necessary in the residential and commercial sectors. The 2021 Power Plan ramp rates were found to be a good match for the District programs in the, agricultural sectors. The draft 2021 Power Plan assigns a fast ramp rate to exterior commercial lighting. The ramp rate for these measures was adjusted to smooth potential over the 20-year period (moving from Fast 80 to 20-year ramp rates. This adjustment accounts for COVID impacts in supply chain and program participation observed in 2020 and continuing into 2023. The 2021 Power Plan documents do not consider COVID impacts, therefore, it is appropriate to make the adjustments to the potential in the near-term for purposes of target setting.

Industrial sector savings (non-data center) is adjusted to reflect lower adoption rates in the near term. The District plans industrial energy efficiency projects taking advantage of when data center customers are working on projects. Due to the program funding available and staffing, the District plans to achieve a large share of its biennial savings from data center projects leaving fewer resources for non-data center industrial programs.

## Appendix – Measure List

This appendix provides a high-level measure list of the energy efficiency measures evaluated in the 2023 CPA. The CPA evaluated thousands of measures; the measure list does not include each individual measure; rather it summarizes the measures at the category level, some of which are repeated across different units of stock, such as single family, multifamily, and manufactured homes. Specifically, utility conservation potential is modeled based on incremental costs and savings of individual measures. Individual measures are then combined into measure categories to more realistically reflect utility conservation program organization and offerings. For example, single family attic insulation measures are modeled for a variety of upgrade increments: R-0 to R-38, R-0 to R-49, or R-19 to R-38. The increments make it possible to model measure savings and costs at a more precise level. Each of these individual measures are then bundled across all housing types to result in one measure group: attic insulation.

The following tables list the conservation measures (at the category level) that were used to model conservation potential presented in this report. Measure data was sourced from the Council’s 2021 Plan workbooks. Please note that some measures may not be applicable to an individual utility’s service territory based on characteristics of the utility’s customer sectors.

End Use	Measures/Categories	Data Source
Appliances	Heat Pump Clothes Dryer	2021 Power Plan
	Clothes Dryer	2021 Power Plan
	Oven	2021 Power Plan
Electronics	Advanced Power Strips	2021 Power Plan
	Desktop	2021 Power Plan
	Laptop	2021 Power Plan
	Monitor	2021 Power Plan

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NWPCC Methodology	EES Consulting Procedure	Reference
	Air Cleaners	2021 Power Plan
Food Preparation	Electric Oven	2021 Power Plan
	Microwave	2021 Power Plan
HVAC	Air Source Heat Pump	2021 Power Plan
	Controls, Commissioning, and Sizing	2021 Power Plan
	Central Air Conditioning	2021 Power Plan
	Ductless Heat Pump	2021 Power Plan
	Ducted Heat Pump	2021 Power Plan
	Duct Sealing	2021 Power Plan
	Ground Source Heat Pump	2021 Power Plan
	Heat Recovery Ventilation	2021 Power Plan
	Attic Insulation	2021 Power Plan
	Floor Insulation	2021 Power Plan
	Wall Insulation	2021 Power Plan
	Windows	2021 Power Plan
	Cellular Shades Whole House Fan	2021 Power Plan
Wi-Fi Enabled Thermostats	2021 Power Plan	
Lighting	Linear Fluorescent Lighting	2021 Power Plan
	Floor/Table Lamps	2021 Power Plan
	Ceiling and Wall Flush Mount	2021 Power Plan

**Table VI-1  
Residential End Uses and Measures**

End Use	Measures/Categories	Data Source
	Downlight Fixture	2021 Power Plan
	Exterior Porch	2021 Power Plan
	Linear Porch	2021 Power Plan
	Track Lighting	2021 Power Plan
	Linear Base	2021 Power Plan
	Decorative Base	2021 Power Plan
Refrigeration	Freezer	2021 Power Plan
	Refrigerator	2021 Power Plan

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NWPPC Methodology	EES Consulting Procedure	Reference
Water Heating	Aerator	2021 Power Plan
	Water Heater Pipe Insulation	2021 Power Plan
	Clothes Washer	2021 Power Plan
	Dishwasher	2021 Power Plan
	Heat Pump Water Heater	2021 Power Plan
	Showerheads	2021 Power Plan
	Solar Water Heater	2021 Power Plan
	Circulator Controls	2021 Power Plan
	Thermostatic Valve	2021 Power Plan
	Wastewater Heat Recovery	2021 Power Plan
Whole Building	EV Charging Equipment	2021 Power Plan
	Behavior	2021 Power Plan
	Well Pump	2021 Power Plan

**Table VI-2  
Commercial End Uses and Measures**

End Use	Measures/Categories	Data Source
Compressed Air	Controls, Equipment, & Demand Reduction	2021 Power Plan
Electronics	Desktop Computer	2021 Power Plan
	Laptop Computer	2021 Power Plan
	Smart Plug Power Strips	2021 Power Plan
	Data Center Measures	2021 Power Plan
Food Preparation	Combination Ovens	2021 Power Plan
	Convection Ovens	2021 Power Plan
	Fryers	2021 Power Plan
	Hot Food Holding Cabinet	2021 Power Plan
	Steamer	2021 Power Plan
HVAC	Pre-Rinse Spray Valve	2021 Power Plan
	Advanced Rooftop Controller	2021 Power Plan
	Chiller Upgrade	2021 Power Plan
	Commercial Energy Management	2021 Power Plan
	Demand Control Ventilation	2021 Power Plan
	Ductless Heat Pumps	2021 Power Plan
	Economizers	2021 Power Plan

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NWPCC Methodology	EES Consulting Procedure	Reference
	Secondary Glazing Systems	2021 Power Plan
	Variable Refrigerant Flow	2021 Power Plan
	Web-Enabled Programmable Thermostat	2021 Power Plan
	Fans	2021 Power Plan
	PTPH	2021 Power Plan
Lighting	Bi-Level Stairwell Lighting	2021 Power Plan
	Exterior Building Lighting	2021 Power Plan
	Exit Signs	2021 Power Plan
	Lighting Controls	2021 Power Plan
	Interior Lighting	2021 Power Plan
	Garage Lighting	2021 Power Plan
	Street & Roadway Lighting	2021 Power Plan
Motors/Drives	ECM for Variable Air Volume	2021 Power Plan
	Motor Rewinds	2021 Power Plan
Process Loads	Municipal Water Supply	2021 Power Plan
Refrigeration	Grocery Refrigeration Bundle	2021 Power Plan
	Freezer	2021 Power Plan
Water Heating	Commercial Clothes Washer	2021 Power Plan
	Showerheads	2021 Power Plan
	Clean Water Pumps	2021 Power Plan
	Heat Pump Water Heaters	2021 Power Plan
	Circulator Pumps	2021 Power Plan
Process Loads	Elevators	2021 Power Plan
	Engine Block Heater Control	2021 Power Plan

**Table VI-3  
Industrial End Uses and Measures**

End Use	Measures/Categories	Data Source
Compressed Air	Air Compressor Equipment	2021 Power Plan
	Demand Reduction	2021 Power Plan
Energy Management	Air Compressor Optimization	2021 Power Plan
	Energy Project Management	2021 Power Plan
	Fan Energy Management	2021 Power Plan
	Fan System Optimization	2021 Power Plan
	Cold Storage Tune-up	2021 Power Plan
	Chiller Optimization	2021 Power Plan



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NWPCC Methodology	EES Consulting Procedure	Reference
	Integrated Plant Energy Management	2021 Power Plan
	Plant Energy Management	2021 Power Plan
	Pump Energy Management	2021 Power Plan
	Pump System Optimization	2021 Power Plan
Fans	Efficient Centrifugal Fan	2021 Power Plan
	Fan Equipment Upgrade	2021 Power Plan
Hi-Tech	Clean Room Filter Strategy	2021 Power Plan
	Clean Room HVAC	2021 Power Plan
	Chip Fab: Eliminate Exhaust	2021 Power Plan
	Chip Fab: Exhaust Injector	2021 Power Plan
	Chip Fab: Reduce Gas Pressure	2021 Power Plan
	Chip Fab: Solid State Chiller	2021 Power Plan
Lighting	Efficient Lighting High-Bay Lighting	2021 Power Plan
	Lighting Controls	2021 Power Plan
		2021 Power Plan
Low & Medium Temp Refrigeration	Food: Cooling and Storage	2021 Power Plan
	Cold Storage Retrofit	2021 Power Plan
	Grocery Distribution Retrofit	2021 Power Plan
Material Handling	Material Handling Equipment	2021 Power Plan
	Material Handling VFD	2021 Power Plan
Metals	New Arc Furnace	2021 Power Plan
Misc.	Synchronous Belts	2021 Power Plan
	Food Storage: CO2 Scrubber	2021 Power Plan
	Food Storage: Membrane	2021 Power Plan
Motors	Motor Rewinds	2021 Power Plan
Paper	Efficient Pulp Screen	2021 Power Plan
	Material Handling	2021 Power Plan
	Premium Control	2021 Power Plan
	Premium Fan	2021 Power Plan
Process Loads	Municipal Sewage Treatment	2021 Power Plan
Pulp	Efficient Agitator	2021 Power Plan
	Effluent Treatment System Premium Process	2021 Power Plan
	Refiner Plate Improvement	2021 Power Plan
	Refiner Replacement	2021 Power Plan
		2021 Power Plan

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NWPCC Methodology	EES Consulting Procedure	Reference
Pumps	Equipment Upgrade	2021 Power Plan
Transformers	New/Retrofit Transformer	2021 Power Plan
Wood	Hydraulic Press	2021 Power Plan
	Pneumatic Conveyor	2021 Power Plan

**Table VI-3  
Agriculture End Uses and Measures**

End Use	Measures/Categories	Data Source
Dairy Efficiency	Efficient Lighting	2021 Power Plan
	Milk Pre-Cooler	2021 Power Plan
	Vacuum Pump	2021 Power Plan
Irrigation	Low Energy Sprinkler Application Irrigation Hardware	2021 Power Plan
		2021 Power Plan
	Line Pressure Reduction	2021 Power Plan
Lighting	Agricultural Lighting	2021 Power Plan
Process Loads	Circulating Block Heater for Back -Up Generator	2021 Power Plan
	Energy Free Stock Tank	2021 Power Plan
Motors/Drives	Green Motor Rewinds	2021 Power Plan

**Table VI-4  
Distribution Efficiency End Uses and Measures**

End Use	Measures/Categories	Data Source
Distribution Efficiency	ECM-1 LDC Voltage Control without VVO & AMI	2021 Power Plan
	ECM-2 & ECM 3 LDC Voltage Control with VVO & AMI	2021 Power Plan

# Appendix –Energy Efficiency Potential by End-Use

**Table VII-1  
Residential Economic Potential (aMW)**

	2 Year	4 Year	10 Year	20 Year
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NWPCC Methodology	EES Consulting Procedure		Reference	
Dryer	0.01	0.01	0.02	0.04
Electronics	0.00	0.00	0.00	0.00
Food Preparation	0.00	0.00	0.00	0.00
HVAC	0.09	0.20	0.73	1.71
Lighting	0.00	0.02	0.17	0.30
Refrigeration	0.00	0.01	0.02	0.05
Water Heating	0.07	0.15	0.51	1.01
Whole Bldg/Meter Level	0.00	0.00	0.00	0.00
<b>Total</b>	<b>0.17</b>	<b>0.38</b>	<b>1.47</b>	<b>3.12</b>

**Table VII-2  
Commercial Economic Potential (aMW)**

	2 Year	4 Year	10 Year	20 Year
Compressed Air	0.00	0.00	0.00	0.00
Electronics	0.00	0.00	0.00	0.00
Food Preparation	0.02	0.05	0.11	0.18
HVAC	0.08	0.16	0.37	0.63
Lighting	0.34	0.69	1.75	3.50
Motors/Drives	0.00	0.00	0.00	0.00
Process Loads	0.00	0.00	0.00	0.00
Refrigeration	0.19	0.38	0.97	1.93
Water Heating	0.03	0.05	0.14	0.27
<b>Total</b>	<b>0.66</b>	<b>1.34</b>	<b>3.34</b>	<b>6.52</b>

**Table VII-3  
Industrial Economic Potential (aMW)**

	2 Year	4 Year	10 Year	20 Year
Compressed Air	0.03	0.10	0.61	1.45
Fans	0.00	0.00	0.00	0.00
Lighting	0.13	0.43	2.60	6.21
Pumps	0.00	0.00	0.00	0.00

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NWPCC Methodology	EES Consulting Procedure	Reference		
HVAC	0.04	0.15	0.88	2.11
Low Temp Refer	0.03	0.09	0.55	1.32
Med Temp Refer	0.01	0.04	0.25	0.61
All Electric	0.01	0.03	0.19	0.46
Material Processing	0.04	0.13	0.80	1.92
Material Handling	0.05	0.17	1.01	2.42
Melting and Casting	0.03	0.10	0.61	1.45
Other	0.00	0.00	0.00	0.00
Data Centers	0.66	1.5	2.8	3.5
<b>Total</b>	<b>1.00</b>	<b>2.68</b>	<b>9.69</b>	<b>19.96</b>

**Table VII-4  
Agricultural Economic Potential (aMW)**

	2 Year	4 Year	10 Year	20 Year
Irrigation	0.06	0.18	0.53	1.06
Lighting	0.03	0.04	0.06	0.07
Motors/Drives	0.08	0.25	0.78	1.59
Process Loads	0.00	0.00	0.00	0.00
HVAC	0.00	0.00	0.00	0.00
Refrigeration	0.01	0.02	0.12	0.28
<b>Total</b>	<b>0.18</b>	<b>0.49</b>	<b>1.49</b>	<b>3.01</b>